1	HOUSE BILL 215
2	43rd LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997
3	INTRODUCED BY
4	DANI CE PI CRAUX
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8	FOR THE PUBLIC SCHOOL FUNDING FORMULA TASK FORCE
9	
10	AN ACT
11	RELATING TO EDUCATION; AMENDING AND ENACTING CERTAIN SECTIONS OF
12	THE PUBLIC SCHOOL FINANCE ACT TO ABOLISH CERTAIN SIZE ADJUSTMENT
13	UNITS, TO PROVIDE FOR AT-RISK STUDENT PROGRAM UNITS, TO REVISE
14	SPECIAL EDUCATION INDICES AND TO ESTABLISH PROGRAM UNITS FOR
15	SPECIAL EDUCATION ANCILLARY SERVICE PROGRAMS; MAKING
16	APPROPRIATIONS.
17	
18	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
19	Section 1. Section 22-8-2 NMSA 1978 (being Laws 1978,
20	Chapter 128, Section 3, as amended) is amended to read:
21	"22-8-2. DEFINITIONSAs used in the Public School
22	Finance Act:
23	A. "ADM" or "MEM" means membership;
24	B. "membership" means the total enrollment of
25	qualified students on the current roll of a class or school on a
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specified day. The current roll is established by the addition of original entries and reentries minus withdrawals. 2 Withdrawals of students, in addition to students formally 3 withdrawn from the public school, [includes] include students 4 absent from the public school for as many as ten consecutive 5 6 school days;

С. "basic program ADM" or "basic program MEM" means the MEM of qualified students but excludes the full-timeequivalent MEM in early childhood education and three- and fouryear old students receiving special education services;

D. "cost differential factor" is the numerical expression of the ratio of the cost of a particular segment of the school program to the cost of the basic program in grades four through six;

"department" or "division" means the state Ε. department of public education;

"early childhood education ADM" or "early F. childhood education MEM' means the full-time-equivalent MEM of students attending approved early childhood education programs;

G. "full-time-equivalent ADM" or "full-timeequivalent MEM" is that membership calculated by applying to the MEM in an approved public school program the ratio of the number of hours per school day devoted to the program to six hours or the number of hours per school week devoted to the program to thirty hours;

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H. "operating budget" means the annual financial plan required to be submitted by a local school board;

I. "program cost" is the product of the total number of program units to which a school district is entitled multiplied by the dollar value per program unit established by the legislature;

J. "program element" is that component of a public school system to which a cost differential factor is applied to determine the number of program units to which a school district is entitled, including but not limited to MEM, full-timeequivalent MEM, teacher, classroom or public school;

K. "program unit" is the product of the program element multiplied by the applicable cost differential factor;

L. "public money" or "public funds" means all money from public or private sources received by a local school board or officer or employee of a local school board for public use;

M "qualified student" means a public school student who:

(1) has not graduated from high school;

(2) is regularly enrolled in one-half or more of the minimum course requirements approved by the state board for public school students; and

(3) is at least five years of age prior to12:01 a.m. on September 1 of the school year; or

(4) is at least three years of age at any time

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1 during the school year and is receiving special education services pursuant to regulation of the state board; or 2 has not reached his twenty-second birthday 3 (5) on the first day of the school year and is receiving special 4 education services pursuant to regulation of the state board; 5 6 and "state superintendent" means the superintendent N. 7 of public instruction or his designee." 8 9 Section 2. Section 22-8-18 NMSA 1978 (being Laws 1974, Chapter 8, Section 8, as amended) is amended to read: 10 11 "22-8-18. PROGRAM COST CALCULATION--LOCAL SCHOOL BOARD 12 **RESPONSI BI LI TY. - -**13 The total program units for the purpose of A. 14 computing the program cost shall be calculated by multiplying 15 the sum of the program units itemized as Paragraphs (1) through 16 (4) in this subsection by the instruction staff training and 17 experience index and adding the program units itemized as 18 Paragraphs (5) through $\left[\frac{(7)}{2}\right]$ (8) in this subsection. The 19 itemized program units are as follows: 20 (1) early childhood education; 21 (2)basic education; special education, adjusted by subtracting 22 (3) 23 the units derived from [class D special education MEM] membership in class D special education programs in private, 24 25 nonsectarian, nonprofit training centers;

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1 (4) bilingual multicultural education; size adjustment; 2 (5) (6) at-risk student; 3 [(6)] (7) enrollment growth or new district 4 adjustment; and 5 6 [(7)] (8) special education units derived from 7 [class D special education MEM] <u>membership in class D special</u> education programs in private, nonsectarian, nonprofit training 8 9 centers. 10 B. The total program cost calculated as prescribed 11 in Subsection A of this section includes the cost of early 12 childhood, special, bilingual multicultural and vocational 13 education and other remedial or enrichment programs. It is the 14 responsibility of the local school board to determine its 15 priorities in terms of the needs of the community served by that 16 Funds generated under the Public School Finance Act are board. 17 discretionary to local school boards, provided that the special 18 program needs as enumerated in this section are met." 19 Section 3. Section 22-8-19 NMSA 1978 (being Laws 1974, 20 Chapter 8, Section 9, as amended) is amended to read: "22-8-19. EARLY CHILDHOOD EDUCATION PROGRAM UNITS. --21 22 **A**. The number of early childhood education program 23 units is determined by multiplying the early childhood education MEM by the cost differential factor 1.44. No early childhood 24 25 education student shall be counted for more than 0.5 early

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1 childhood education MEM.

2	B. For the purpose of calculating early childhood	
~ 3	education program units, developmentally disabled three- and	
4	four-year-old students shall be counted in early childhood	
5	education membership. No developmentally disabled three- and	
6	<u>four-year old student shall be counted for more than 0.5 early</u>	
7	childhood education MEM."	
8	Section 4. Section 22-8-21 NMSA 1978 (being Laws 1974,	
9	Chapter 8, Section 11, as amended by Laws 1992, Chapter 75,	
10	Section 1 and also by Laws 1992, Chapter 84, Section 1) is	
11	amended to read:	
12	"22-8-21. SPECIAL EDUCATION PROGRAM UNITS	
13	A. For the purpose of the Public School Finance Act,	
14	special education programs for exceptional children are those	
15	approved by the department and classified as follows:	
16	(1) class A programs, in which department	
17	certified individuals provide services to children whose	
18	individualized education programs require a minimal amount of	
19	special education and in which the ratio of students to	
20	professionals is regulated by the state board;	
21	(2) class B programs, in which department	
22	certified individuals provide services to children whose	
23	individualized education programs require a moderate amount of	
24	special education and in which the ratio of students to	
25	professionals is regulated by the state board;	

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(3) class C programs, in which department
 certified individuals provide services to children whose
 individualized education programs require an extensive amount of
 special education and in which the ratio of students to
 professionals is regulated by the state board;

(4) class D programs, in which department
certified individuals provide services to children whose
individualized education programs require a maximum amount of
special education and in which the ratio of students to
professionals is regulated by the state board. Students in
class D programs may be enrolled in private, nonsectarian,
nonprofit educational training centers in accordance with the
provisions of Section 22-13-8 NMSA 1978; and

(5) programs for developmentally disabled three- and four-year-old children meeting standards approved by the state board.

B. All students assigned to the programs for exceptional children classified in Subsection A of this section shall have been so assigned as a result of diagnosis and evaluation performed in accordance with the standards of the department before the students may be counted in the determination of special education program units as provided in Subsection C of this section.

C. The number of special education program units is the sum of the following:

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1	(1) [for class A and class B programs as
2	defined in Subsection A of this section, the product of the
3	number of approved class A and class B programs requested by the
4	local school board and certified by the department multiplied by
5	the cost differential factor 20] the MEM in approved class A and
6	<u>B programs as defined in Subsection A of this section multiplied</u>
7	by the cost differential factor.7;
8	(2) the [special education] MEM in <u>approved</u>
9	class C programs as defined in Subsection A of this section
10	multiplied by the cost differential factor $[1.9]$ <u>1.0</u> ;
11	(3) the [special education] MEM in <u>approved</u>
12	class D programs as defined in Subsection A of this section
13	multiplied by the cost differential factor [3.5; and] <u>2.0</u> ; [and]
14	(4) the [special education] MEM for
15	developmentally disabled three- and four-year-old children as
16	defined in [Paragraph (5) of] Subsection A of this section
17	multiplied by the cost differential factor [3.5] <u>2.0</u> ; provided
18	that no developmentally disabled three- or four-year-old student
19	shall be counted for additional ancillary service units; and
20	(5) for related services ancillary to providing
21	special education, the number of full-time equivalent certified
22	or licensed ancillary service and diagnostic service personnel
23	multiplied by the cost differential factor 25.0.
24	D. For the purpose of calculating membership in
25	<u>class C and class D programs, students shall be counted in</u>

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1 actual grade placement or according to chronological age if not in actual grade placement." 2 Section 5. Section 22-8-23 NMSA 1978 (being Laws 1975, 3 Chapter 119, Section 1, as amended) is amended to read: 4 SIZE ADJUSTMENT PROGRAM UNITS. --"22-8-23. 5 A. An approved public school with a MEM of less 6 7 than 400, including early childhood education full-time equivalent MEM but excluding [special education class C-8 9 and class D MEM membership in class C and class D programs and 10 excluding full-time equivalent membership in three- and fouryear old developmentally disabled programs, is eligible for 11 12 additional program units. Separate schools established to provide special programs, including but not limited to 13 14 vocational and alternative education, shall not be classified as 15 public schools for purposes of generating size adjustment 16 The number of additional program units to which program units. a school district is entitled under this subsection is the sum 17 18 of elementary-junior high units and senior high units computed 19 in the following manner: 20 Elementary-Junior High Units

Elementary-Junior High Units <u>200 - MEM</u> x 1.0 x MEM = Units 200

where MEM is equal to the membership of an approved elementary or junior high school, including early childhood education fulltime equivalent membership but excluding special education class C and class D membership;

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1	Senior High Units <u>200 - MEM</u> x 2.0 x MEM = Units		
2	200		
3	or,		
4	Senior High Units <u>400 - MEM</u> x 1.6 x MEM = Units		
5	$\frac{400}{400}$		
6	whichever calculation for senior high units is higher, where		
7	MEM is equal to the membership of an approved senior high		
8	school excluding special education class C and class D		
9	membership.		
10	B. A school district with total MEM of less than		
11	4,000, including early childhood education full-time equivalent		
12	MEM [and special education MEM], is eligible for additional		
13	program units. The number of additional program units to which		
14	a district is entitled under this subsection is the number of		
15	district units computed in the following manner:		
16	District Units		
17	$\frac{4000 - MEM}{4000} \ge 0.15 \ge MEM = Units$		
18	where MEM is equal to the total district membership,		
19	including early childhood education full-time equivalent		
20	membership [and special education membership].		
21	C. A school district with over 10,000 MEM with a		
22	ratio of MEM to senior high schools less than 4,000:1 is		
23	eligible for additional program units based on the number of		
24	approved regular senior high schools that are not eligible		
25	for senior high units under Subsection A of this section.		
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1	The number of additional program units to which an eligible	
2	school district is entitled under this subsection is the	
3	number of units computed in the following manner:	
4	$\frac{4000 - \text{MEM}}{1000 - \text{MEM}} \times 0.50 = \text{Units}$	
5	Senior High Schools where MEM is equal to the total district membership, including	
6	early childhood education full-time equivalent membership [and	
7	special education membership], and where senior high schools are	
8	equal to the number of approved regular senior high schools in	
9	the district.	
10	[D. A school district with a total MEM of greater	
11	than ten thousand but less than fifteen thousand, including	
12	early childhood education full-time equivalent MEM and special	
13	education MEM, is eligible for additional program units. The	
14	number of additional program units to which an eligible district	
15	is entitled under this subsection is the number of units	
16	computed in the following manner:	
17	<u>MEM - 10,000</u> x .15 x MEM = Units 10,000	
18	where MEM is equal to the total district membership, including	
19	early childhood education full-time equivalent membership and	
20	special education membership.	
21	E. A school district with a total MEM of	
22	greater than fifteen thousand but less than thirty-five	
23	thousand, including early childhood education full-time	
24	equivalent MEM and special education MEM, is eligible for	
25	additional program units. The number of additional program	
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units to which an eligible district is entitled under this subsection is the number of units computed in the following manner:

<u>MEM - 15,000 x .15 x MEM = Units</u> 15,000 where MEM is equal to the total district membership, including early childhood education full-time equivalent membership and special education membership.

F. A school district with a total MEM of greater
than thirty-five thousand, including early childhood education
full-time equivalent MEM and special education MEM, is eligible
for additional program units. The number of additional program
units to which an eligible district is entitled under this
subsection is the number of units computed in the following
manner:

 $\frac{\text{MEM} - 35,000}{35,000} \times .023 \times \text{MEM} = \text{Units}$

where MEM is equal to the total district membership, including early childhood education full-time equivalent membership and special education membership.]"

Section 6. A new section of the Public School Finance Act, Section 22-8-23.3 NMSA 1978 is enacted to read:

"22-8-23.3. [<u>NEW MATERIAL</u>] AT-RISK STUDENT PROGRAM UNITS.--

A. A school district that establishes programs and provides services to students at risk of academic failure is eligible for additional program units. The number of additional

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units to which a district is entitled under this section is computed in the following manner:

At-Risk Index x MEM = Unitswhere MEM is equal to the total district membership, including early childhood education, full-time-equivalent membership and special education membership, and where the at-risk index is calculated in the following manner:

Refined At-Risk Cluster x Assigned Value = At-Risk Index.

B. To calculate the refined at-risk cluster, the department shall rank order each school district in the state on the basis of the district's percentage of membership used to determine its Title I allocation, the percentage of membership classified as limited English proficient using criteria established by the federal office of civil rights, the percentage of student mobility and the percentage of dropouts in the school district. Using this data, the department shall initially group districts into nine clusters using a Kohonen mathematical analysis. Each school district shall be assigned a whole number from one to nine reflecting its initial cluster assignment, with higher need districts receiving a higher number and lower need districts receiving a lower number. This number shall be modified on the basis of a school district's relative position in the cluster. That number shall be further refined through the use of a second mathematical calculation, a back Using a back propagation, the department shall propagation.

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refine the cluster assignment and the number assigned to each school district. The number obtained from this calculation is the refined at-risk cluster.

C. To establish the assigned value necessary to calculate the at-risk index, the department shall assign a value to each district based on the district's refined at-risk cluster number. The value assigned shall not be less than .01 or be more than .15. School districts with a lower refined at-risk cluster number shall receive a lower value assignment; school districts with a higher refined at-risk cluster number shall receive a lower value assigned to each district shall be the number used to calculate the at-risk index."

Section 7. Section 22-8-25 NMSA 1978 (being Laws 1981, Chapter 176, Section 5, as amended by Laws 1993, Chapter 226, Section 23 and also by Laws 1993, Chapter 231, Section 14) is amended to read:

"22-8-25. STATE EQUALIZATION GUARANTEE DISTRIBUTION--DEFINITIONS--DETERMINATION OF AMOUNT.--

A. The state equalization guarantee distribution is that amount of money distributed to each school district to ensure that the school district's operating revenue, including its local and federal revenues as defined in this section, is at least equal to the school district's program cost.

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B. "Local revenue", as used in this section, means

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<u> Underscored material = new</u> [bracketed material] = delete ninety-five percent of receipts to the school district derived from that amount produced by a school district property tax applied at the rate of fifty cents (\$.50) to each one thousand dollars (\$1,000) of net taxable value of property allocated to the school district and to the assessed value of products severed and sold in the school district as determined under the Oil and Gas Ad Valorem Production Tax Act and upon the assessed value of equipment in the school district as determined under the Oil and Gas Production Equipment Ad Valorem Tax Act.

C. "Federal revenue", as used in this section, means ninety-five percent of receipts to the school district, excluding amounts which, if taken into account in the computation of the state equalization guarantee distribution, result, under federal law or regulations, in a reduction in or elimination of federal school funding otherwise receivable by the school district, derived from the following:

(1) the school district's share of forest
 reserve funds distributed in accordance with Section 22-8-33
 NMSA 1978; and

(2) grants from the federal government as assistance to those areas affected by federal activity authorized in accordance with Sections 236 through 240 of Title 20 of the United States Code (commonly known as "PL 874 funds") or an amount equal to the revenue the district was entitled to receive if no application was made for such funds but deducting

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from those grants the additional amounts to which school districts would be entitled because of the provisions of Subparagraph (D) of Paragraph (2) of Subsection (d) of Section 238 of Title 20 of the United States Code.

D. To determine the amount of the state equalization guarantee distribution, the state superintendent shall:

(1)calculate the number of program units to 7 which each school district is entitled using the [membership of 8 9 the fortieth day of the school year, except for school districts 10 with a MEM of 200 or less where the number of program units 11 shall be calculated on the fortieth day membership of either the 12 prior year or the current year, whichever is greater, for all 13 programs except special education, which shall be calculated by 14 using the membership on December 1 of the school year] basic 15 program membership of the fortieth day for all programs; 16 provided that special education program units shall be calculated using the membership in special education programs on 17 18 December 1; or

(2) calculate the number of program units to which a school district operating under an approved year-round school calendar is entitled using the <u>basic program</u> membership on an appropriate date established by the state board; <u>or</u> <u>(3) calculate the number of program units to</u> which a school district with a basic program MEM of 200 or less is entitled by using the basic program membership on the

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1 fortieth day of either the prior or the current year, whichever is greater; provided that special education program units shall 2 be calculated using the membership in special education programs 3 on December 1 of either the prior or the current year; and 4 $\left[\frac{(3)}{(4)}\right]$ using the results of the calculations 5 6 in Paragraph (1), [or] (2) or (3) of this subsection and the 7 instructional staff training and experience index from the October report of the prior school year, establish a total 8 9 program cost of the school district; 10 $\left[\frac{4}{4}\right]$ (5) calculate the local and federal 11 revenues as defined in this section: 12 $\left[\frac{(5)}{(5)}\right]$ (6) deduct the sum of the calculations made in Paragraph [(4)] (5) of this subsection from the program 13 14 cost established in Paragraph $\left[\frac{(3)}{(4)}\right]$ (4) of this subsection; and [(6)] (7) deduct the total amount of guaranteed 15 16 energy savings contract payments that the state superintendent determines will be made to the school district from the public 17 18 school energy efficiency fund during the fiscal year for which 19 the state equalization guarantee distribution is being computed. 20 Е. The amount of the state equalization guarantee 21 distribution to which a school district is entitled is the 22 balance remaining after the deductions made in Paragraphs [(5)]23 and] (6) and (7) of Subsection D of this section. F. The state equalization guarantee distribution 24 25 shall be distributed prior to June 30 of each fiscal year. The

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calculation shall be based on the local and federal revenues specified in this section received from June 1 of the previous fiscal year through May 31 of the fiscal year for which the state equalization guarantee distribution is being computed. In the event that a district has received more state equalization guarantee funds than its entitlement, a refund shall be made by the district to the state general fund.

G. Notwithstanding the methods of calculating the state equalization guarantee distribution in this section and Laws 1974, Chapter 8, Section 22, if a school district received funds under Section 2391 of Title 42 USCA and if the federal government takes into consideration grants authorized by Sections 236 through 240 of Title 20 of the United States Code and all other revenues available to the school district in determining the level of federal support for the school district for the sixty-fourth and succeeding fiscal years, the state equalization guarantee distribution for school districts receiving funds under this subsection shall be computed as follows:

> fiscal year program cost excluding special education for the year for which the state equalization guarantee <u>distribution is being computed</u> prior fiscal year program cost excluding special education

prior fiscal year state equalization guarantee distribution excluding special education

plus special education funding in accordance with Paragraphs (1), [or] (2) [and] or (3) and (4) of Subsection D of this

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section and Section 22-8-21 NMSA 1978 plus an amount that would be produced by applying a rate of eight dollars forty-two and one-half cents (\$8.425) to each one thousand dollars (\$1,000) of net taxable value of property as defined in the Property Tax Code for property taxation purposes in the school district and to each one thousand dollars (\$1,000) of the assessed value of products severed and sold in the school district as determined under the Oil and Gas Ad Valorem Production Tax Act and upon the assessed value of equipment in the school district as determined under the Oil and Gas Production Equipment Ad Valorem Tax Act and then reduced by the total amount of guaranteed energy savings contract payments, if any, that the state superintendent determines will be made to the school district from the public school energy efficiency fund during the fiscal year for which the state equalization guarantee distribution is being computed, equals the fiscal year state equalization guarantee distribution for the year for which the state equalization guarantee distribution is being computed.

If at any time grants from the federal government as assistance to those areas affected by federal activity authorized in accordance with Sections 236 through 240 of Title 20 of the United States Code (commonly known as "PL 874 funds") are reduced or are no longer available, the state equalization guarantee distribution shall be computed by the formula contained in this subsection plus an increase by fifty percent

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of the amount the prior year's PL 874 funds exceed PL 874 funds for the year for which the state equalization guarantee distribution is being computed."

Section 8. APPROPRIATION. --Fifty-five million dollars (\$55,000,000) is appropriated from the general fund to the state equalization guarantee distribution for expenditure in fiscal year 1998 for the purpose of funding additional program units authorized by law. Any unexpended or unencumbered balance remaining at the end of fiscal year 1998 shall revert to the general fund.

Section 9. APPROPRIATION. -- Two million four hundred thousand dollars (\$2,400,000) is appropriated from the general fund to the state department of public education for expenditure in fiscal year 1998 for the purpose of making additional distributions to those school districts receiving a reduced state equalization guarantee distribution as a result of the enactment of amendments to the Public School Finance Act by the first session of the forty-third legislature. Any unexpended or unencumbered balance remaining at the end of fiscal year 1998 shall revert to the general fund.

Section 10. EFFECTIVE DATE.--The effective date of the provisions of this act is July 1, 1997.

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	State of New Mexico	
	House of Representatives	
1	FORTY- THI RD LEGI SLATURE	
2	FIRST SESSION, 1997	
3		
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5	February 12, 1997	
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8	Mr. Speaker:	
9	Your EDUCATION COMMITTEE, to whom has been referred	
10	Tour EDUCATION CONNETTED , co whom has been referred	
11	HOUSE BILL 215	
12		
13	has had it under consideration and reports same with	
14	recommendation that it DO NOT PASS , but that	
15		
16	HOUSE EDUCATION COMMITTEE SUBSTITUTE FOR	
17	HOUSE BILL 215	
18	DO PASS, and thence referred to the APPROPRIATIONS AND	
19	FINANCE COMMITTEE.	
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FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

	/HB 215		Page	22
1		Respectfully submitted,		
2		Respectfully submitted,		
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6		Samuel F. Vigil, Chairman		
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8				
9	Adopted	Not Adopted		
10				
11	(Chief Clerk)	(Chief Clerk)		
12	Dete			
13	Date			
14	Fhe roll call vote was <u>11</u> For <u>0</u> Against			
15	Yes: 11	<u> </u>		
16	Excused: Garnenez, Ni cel y			
17	Absent: None			
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19	M: \H0215			
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1	HOUSE EDUCATION COMMITTEE SUBSTITUTE FOR HOUSE BILL 215
2	43rd legislature - STATE OF NEW MEXICO - FIRST SESSION, 1997
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9	AN ACT
10	RELATING TO EDUCATION; AMENDING AND ENACTING CERTAIN SECTIONS OF
11	THE PUBLIC SCHOOL CODE AND THE PUBLIC SCHOOL FINANCE ACT TO
12	ABOLISH CERTAIN SIZE ADJUSTMENT UNITS, TO PROVIDE FOR AT-RISK
12	PROGRAM UNITS, TO REVISE SPECIAL EDUCATION INDICES AND TO
	ESTABLISH PROGRAM UNITS FOR SPECIAL EDUCATION ANCILLARY SERVICE
14	PROGRAMS; MAKING AN APPROPRIATION.
15	
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
17	Section 1. Section 22-1-6 NMSA 1978 (being Laws 1989, Chapter 308, Section 1, as amended) is amended to read:
18	"22-1-6. ANNUAL SCHOOL DISTRICT ACCOUNTABILITY REPORT
19	REQUIRED
20	A. Each school district shall be required to publish
21	an annual school district accountability report to provide
22	district-wide data for the previous school year. The school
23	district shall send to the state superintendent the required
24	data with the year-end reports prior to August 15 each year.
25	The state superintendent shall compile the district reports data

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and send a draft compilation report to the districts by October 15 each year and send a final compilation state report to the governor and legislature prior to November 15 each year.

The accountability report shall include a brief **B**. statement of the mission of the local school board, enrollment statistics, total expenditures per pupil for the school year, administrative expenditures per student for the school year, the average teacher salary, a summary of student scores on all state-mandated tests and college entrance exam scores, including the norm base year; a summary of services provided for students receiving services through the additional at-risk program units; the number of New Mexico scholars eligible for and receiving scholarships; the percentage of the graduating high school class applying for entrance into a four-year post-secondary institution; the percentage of seniors beginning the year who graduate; the percentage of ninth graders, plus any newcomers entering during grades nine through twelve, who graduate; the percentage of full-time-equivalent students participating in bilingual programs, chapter I programs, special education programs and other federally funded programs, with the percentage of the district budget attributable to each program; the percentage of the district budget utilized to employ certified teachers, administrators, support personnel and noncertified classified personnel; the number of students enrolled in advanced placement courses; a concise annual budget report, including revenue and expense data; budget funding sources; the student drop-out rate; continual student progress follow-up study; a statement of school district goals for the upcoming

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year; an invitation to all citizens to participate in school planning and school activities; and other data and information that clearly [communicates] communicate the activities and progress of the school district to the residents of that school district. The published accountability report shall compare district, state and national data whenever appropriate and shall include the rank of the school district among all of the school districts in the state, for all state-mandated tests and college exam scores, graduation percentages, drop-out rate, per-student administration expenditure, total per-student expenditure and average teacher salary data. The published report shall use tables and graphs to better communicate complex information and, using the ranking data, shall include a graphic representation of the school district's progress over the preceding three years.

The annual accountability report shall also include С. the results of a survey of parents' views of the quality of their children's school. The survey shall be conducted each year in time to include the results in the annual accountability report. The survey shall compile the results of a written questionnaire that shall be sent home with the students to be given to their parents. The survey may be completed anonymously. The survey shall be no more than one page, shall be clearly and concisely written and shall include not more than twenty questions that shall be answered with options of a simple sliding scale ranging from "strongly agree" to "strongly disagree" and shall include the optional response "don't know". The survey shall also include a request for optional written comments, which may be written on the back of the questionnaire form. The questionnaire shall include questions in

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1 the following areas:

(1) parent-teacher-school relationship and communication;

quality of educational and extracurricular
 programs;

(3) instructional practices and techniques;

(4) resources;

(5) school personnel, including the school principal; and

(6) parents' view of teaching staff expectations for the students.

The state board shall develop no more than ten of the questions, which shall be reviewed by the legislative education study committee prior to implementation. No more than five questions shall be developed by the local school board and no more than five questions shall be developed by the staffs of each individual school site, provided that at least half of those questions are developed by teachers rather than administrators, in order to gather information that is specific to the particular community surveyed.

D. The annual accountability report for each school district shall be published no later than November 15 of each year and shall be published at least once each school year in a newspaper of general circulation in the county where the district is located. In publication, the report shall be titled "the school district report card"."

Section 2. Section 22-8-2 NMSA 1978 (being Laws 1978, Chapter 128, Section 3, as amended) is amended to read:

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"22-8-2. DEFINITIONS.--As used in the Public School Finance Act:

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A. "ADM" or "MEM" means membership;

B. "membership" means the total enrollment of qualified students on the current roll of a class or school on a specified day. The current roll is established by the addition of original entries and reentries minus withdrawals. Withdrawals of students, in addition to students formally withdrawn from the public school, [includes] include students absent from the public school for as many as ten consecutive school days;

C. "basic program ADM" or "basic program MEM" means the MEM of qualified students but excludes the full-time-equivalent MEM in early childhood education and three- and four-year old students receiving special education services;

D. "cost differential factor" is the numerical expression of the ratio of the cost of a particular segment of the school program to the cost of the basic program in grades four through six;

E. "department" or "division" means the state department of public education;

F. "early childhood education ADM" or "early childhood education MEM" means the full-time-equivalent MEM of students attending approved early childhood education programs;

G. "full-time-equivalent ADM" or "full-time- equivalent MEM" is that membership calculated by applying to the MEM in an approved public school program the ratio of the number of hours per school day devoted to the program to six hours or the number of hours per school week devoted to the program to thirty hours;

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H. "operating budget" means the annual financial plan required to be submitted by a local school board;

I. "program cost" is the product of the total number of program units to which a school district is entitled multiplied by the dollar value per program unit established by the legislature;

J. "program element" is that component of a public school system to which a cost differential factor is applied to determine the number of program units to which a school district is entitled, including but not limited to MEM, full-time-equivalent MEM, teacher, classroom or public school;

K. "program unit" is the product of the program element multiplied by the applicable cost differential factor;

L. "public money" or "public funds" means all money from public or private sources received by a local school board or officer or employee of a local school board for public use;

M. "qualified student" means a public school student who:

(1) has not graduated from high school;

(2) is regularly enrolled in one-half or more of the minimum course requirements approved by the state board for public school students; and

(3) is at least five years of age prior to 12:01a.m. on September 1 of the school year; or

(4) is at least three years of age at any timeduring the school year and is receiving special education servicespursuant to regulation of the state board; or

(5) has not reached his twenty-second birthday on the first day of the school year and is receiving special education

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services pursuant to regulation of the state board; and N. "state superintendent" means the superintendent of

public instruction or his designee."

Section 22-8-18 NMSA 1978 (being Laws 1974, Section 3. Chapter 8, Section 8, as amended) is amended to read:

"22-8-18. PROGRAM COST CALCULATION--LOCAL SCHOOL BOARD ESPONSI BI LI TY. --

The total program units for the purpose of computing A. the program cost shall be calculated by multiplying the sum of the rogram units itemized as Paragraphs (1) through (4) in this subsection by the instruction staff training and experience index nd adding the program units itemized as Paragraphs (5) through (7)] (8) in this subsection. The itemized program units are as ollows:

> early childhood education; (1)

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(2) basic education:

special education, adjusted by subtracting (3) he units derived from [class D special education MEM] <u>membership</u> n class D special education programs in private, nonsectarian, conprofit training centers;

> (4) bilingual multicultural education;

size adjustment; (5)

(6) at-risk program;

[(6)] (7) enrollment growth or new district djustment; and

 $\left[\frac{(7)}{8}\right]$ special education units derived from [class D special education MEM] membership in class D special education programs in private, nonsectarian, nonprofit training

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B. The total program cost calculated as prescribed in Subsection A of this section includes the cost of early childhood, special, bilingual multicultural and vocational education and other remedial or enrichment programs. It is the responsibility of the local school board to determine its priorities in terms of the needs of the community served by that board. Funds generated under the Public School Finance Act are discretionary to local school boards, provided that the special program needs as enumerated in this section are met."

Section 4. Section 22-8-19 NMSA 1978 (being Laws 1974, Chapter 8, Section 9, as amended) is amended to read:

"22-8-19. EARLY CHILDHOOD EDUCATION PROGRAM UNITS. --

<u>A.</u> The number of early childhood education program units is determined by multiplying the early childhood education MEM by the cost differential factor 1.44. No early childhood education student shall be counted for more than 0.5 early childhood education MEM.

B. For the purpose of calculating early childhood education program units, developmentally disabled three- and fouryear-old students shall be counted in early childhood education membership. No developmentally disabled three- or four-year old student shall be counted for more than 0.5 early childhood education MEM."

Section 5. Section 22-8-21 NMSA 1978 (being Laws 1974, Chapter 8, Section 11, as amended by Laws 1992, Chapter 75, Section 1 and also by Laws 1992, Chapter 84, Section 1) is amended to read: "22-8-21. SPECIAL EDUCATION PROGRAM UNITS.--

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A. For the purpose of the Public School Finance Act, special education programs for exceptional children are those approved by the department and classified as follows:

(1) class A programs, in which department certified individuals provide services to children whose individualized education programs require a minimal amount of special education and in which the ratio of students to professionals is regulated by the state board;

(2) class B programs, in which department certified individuals provide services to children whose individualized education programs require a moderate amount of special education and in which the ratio of students to professionals is regulated by the state board;

(3) class C programs, in which department certified individuals provide services to children whose individualized education programs require an extensive amount of special education and in which the ratio of students to professionals is regulated by the state board;

(4) class D programs, in which department certified individuals provide services to children whose individualized education programs require a maximum amount of special education and in which the ratio of students to professionals is regulated by the state board. Students in class D programs may be enrolled in private, nonsectarian, nonprofit educational training centers in accordance with the provisions of Section 22-13-8 NMSA 1978; and

(5) programs for developmentally disabled threeand four-year-old children meeting standards approved by the state

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B. All students assigned to the programs for exceptional children classified in Subsection A of this section shall have been so assigned as a result of diagnosis and evaluation performed in accordance with the standards of the department before the students may be counted in the determination of special education program units as provided in Subsection C of this section.

C. The number of special education program units is the sum of the following:

(1) [for class A and class B programs as defined in Subsection A of this section, the product of the number of approved class A and class B programs requested by the local school board and certified by the department multiplied by the cost differential factor 20] the MEM in approved class A and B programs as defined in Subsection A of this section multiplied by the cost differential factor .7;

(2) the [special education] MEM in approved class
 C programs as defined in Subsection A of this section multiplied by
 the cost differential factor [1.9] <u>1.0;</u>

(3) the [special education] MEM in approved class
D programs as defined in Subsection A of this section multiplied by the cost differential factor [3.5; and] 2.0;

(4) the [special education] MEM for developmentally disabled three- and four-year-old children as defined in [Paragraph (5) of] Subsection A of this section multiplied by the cost differential factor [3.5] 2.0; provided that no developmentally disabled three- or four-year-old student shall

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1	be counted for additional ancillary service units; and		
2	(5) for related services ancillary to providing		
3	special education, the number of full-time-equivalent certified or		
4	<u>licensed ancillary service and diagnostic service personnel</u>		
5	multiplied by the cost differential factor 25.0.		
	<u>D. For the purpose of calculating membership in class C</u>		
6	and class D programs, students shall be counted in actual grade		
7	placement or according to chronological age if not in actual grade		
8	<u>placement.</u> "		
9	Section 6. Section 22-8-23 NMSA 1978 (being Laws 1975,		
10	Chapter 119, Section 1, as amended) is amended to read:		
11	"22-8-23. SIZE ADJUSTMENT PROGRAM UNITS		
12	A. An approved public school with a MEM of less		
13	than 400, including early childhood education full-time-equivalent		
	MEM but excluding [special education class C and class D MEM]		
14	membership in class C and class D programs and excluding full-time-		
15	<u>equivalent membership in three- and four-year-old developmentally</u>		
16	<u>disabled programs</u> , is eligible for additional program units.		
17	Separate schools established to provide special programs, including		
18	but not limited to vocational and alternative education, shall not		
19	be classified as public schools for purposes of generating size		
20	adjustment program units. The number of additional program units		
21	to which a school district is entitled under this subsection is the		
	sum of elementary-junior high units and senior high units computed		
22	in the following manner:		
23	Elementary-Junior High Units		
24	$\underline{200 - MEM} \times 1.0 \times MEM = Units$		

 $200 - MEM \times 1.0 \times MEM = Units$

200

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1	where MEM is equal to the membership of an approved elementary or	
2	junior high school, including early childhood education full-time-	
3	equivalent membership but excluding [special education class C and	
4	class D membership] <u>membership in class C and class D programs and</u>	
5	<u>excluding full-time-equivalent membership in three- and four-year-</u>	
	<u>old developmentally disabled programs;</u>	
6	Senior High Units	
7	$\underline{200 - \text{MEM}} \times 2.0 \times \text{MEM} = \text{Units}$	
8	200	
9	or,	
10	Senior High Units	
11	<u>400 - MEM</u> x 1.6 x MEM = Units 400	
12	whichever calculation for senior high units is higher, where	
13	MEM is equal to the membership of an approved senior high	
	school excluding [special education class C and class D membership]	
14	membership in class C and class D programs.	
15	B. A school district with total MEM of less than 4,000,	
16	including early childhood education full-time-equivalent MEM [and	
17	special education MEM], is eligible for additional program units.	
18	The number of additional program units to which a district is	
19	entitled under this subsection is the number of district units	
20	computed in the following manner:	
21	District Units	
	<u>4000 - MEM</u> x 0.15 x MEM = Units	
22	4000	
23	where MEM is equal to the total district membership,	
24	including early childhood education full-time-equivalent membership	
25	[and special education membership].	
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C. A school district with over 10,000 MEM with a ratio of MEM to senior high schools less than 4,000:1 is eligible for additional program units based on the number of approved regular senior high schools that are not eligible for senior high units under Subsection A of this section. The number of additional program units to which an eligible school district is entitled under this subsection is the number of units computed in the following manner:

> <u>4000 - MEM</u> x 0.50 = Units Senior High Schools

where MEM is equal to the total district membership, including early childhood education full-time-equivalent membership [and special education membership], and where senior high schools are equal to the number of approved regular senior high schools in the district.

[D. A school district with a total MEM of greater than ten thousand but less than fifteen thousand, including early childhood education full-time equivalent MEM and special education MEM, is eligible for additional program units. The number of additional program units to which an eligible district is entitled under this subsection is the number of units computed in the following manner:

<u>MEM - 10,000 x .15 x MEM = Units</u>

10, 000

where MEM is equal to the total district membership, including early childhood education full-time equivalent membership and special education membership.

E. A school district with a total MEM of

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> <u>MEM - 15,000</u> x .15 x MEM = Units 15.000

where MEM is equal to the total district membership, including early childhood education full-time equivalent membership and special education membership.

F. A school district with a total MEM of greater than thirty-five thousand, including early childhood education full-time equivalent MEM and special education MEM, is eligible for additional program units. The number of additional program units to which an eligible district is entitled under this subsection is the number of units computed in the following manner:

<u>MEM - 35,000</u> x .023 x MEM = Units

35, 000

where MEM is equal to the total district membership, including early childhood education full-time equivalent membership and special education membership.]"

Section 7. A new section of the Public School Finance Act, Section 22-8-23.3 NMSA 1978, is enacted to read:

"22-8-23.3. [<u>NEW MATERIAL</u>] AT-RISK PROGRAM UNITS. --

A. A school district is eligible for additional program units if it establishes within its state-board-approved educational plan identified services to assist students to reach their full academic potential. A school district receiving additional at-risk

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program units shall include a report of specified services in its annual accountability report pursuant to Section 22-1-6 NMSA 1978. The number of additional units to which a district is entitled under this section is computed in the following manner:

At-Risk Index x MEM = Units

where MEM is equal to the total district membership, including early childhood education, full-time-equivalent membership and special education membership, and where the at-risk index is calculated in the following manner:

Refined At-Risk Cluster x 0.015 = At-Risk Index.

To calculate the refined at-risk cluster, the **B**. department shall rank order each school district in the state on the basis of the district's percentage of membership used to determine its Title I allocation, the percentage of membership classified as limited English proficient using criteria established by the federal office of civil rights, the percentage of student mobility and the percentage of dropouts in the school district. Using this data, the department shall initially group districts into nine clusters using a neutral network computer analysis. Each school district shall be assigned a whole number from one to nine reflecting its initial cluster assignment, with higher need districts receiving a higher number and lower need districts receiving a lower number. This number shall be modified on the basis of a school district's relative position in the cluster and further refined through the use of a second neutral network computer analysis, a back propagation. Using the results of this analysis, the department shall refine the cluster assignment and the number assigned to each school district. The number obtained

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from this calculation is the refined at-risk cluster.

C. The department shall recalculate the at-risk index for each school district every two years."

Section 8. Section 22-8-25 NMSA 1978 (being Laws 1981, Chapter 176, Section 5, as amended by Laws 1993, Chapter 226, Section 23 and also by Laws 1993, Chapter 231, Section 14) is amended to read:

"22-8-25. STATE EQUALIZATION GUARANTEE DISTRIBUTION--DEFINITIONS--DETERMINATION OF AMOUNT.--

A. The state equalization guarantee distribution is that amount of money distributed to each school district to ensure that the school district's operating revenue, including its local and federal revenues as defined in this section, is at least equal to the school district's program cost.

B. "Local revenue", as used in this section, means ninety-five percent of receipts to the school district derived from that amount produced by a school district property tax applied at the rate of fifty cents (\$.50) to each one thousand dollars (\$1,000) of net taxable value of property allocated to the school district and to the assessed value of products severed and sold in the school district as determined under the Oil and Gas Ad Valorem Production Tax Act and upon the assessed value of equipment in the school district as determined under the Oil and Gas Production Equipment Ad Valorem Tax Act.

C. "Federal revenue", as used in this section, means ninety-five percent of receipts to the school district, excluding amounts which, if taken into account in the computation of the state equalization guarantee distribution, result, under federal

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law or regulations, in a reduction in or elimination of federal school funding otherwise receivable by the school district, derived from the following:

(1) the school district's share of forest reserve funds distributed in accordance with Section 22-8-33 NMSA 1978; and

(2) grants from the federal government as assistance to those areas affected by federal activity authorized in accordance with Sections 236 through 240 of Title 20 of the United States Code (commonly known as "PL 874 funds") or an amount equal to the revenue the district was entitled to receive if no application was made for such funds but deducting from those grants the additional amounts to which school districts would be entitled because of the provisions of Subparagraph (D) of Paragraph (2) of Subsection (d) of Section 238 of Title 20 of the United States Code.

D. To determine the amount of the state equalization guarantee distribution, the state superintendent shall:

(1) calculate the number of program units to which each school district is entitled using the [membership of the fortieth day of the school year, except for school districts with a MEM of 200 or less where the number of program units shall be calculated on the fortieth day membership of either the prior year or the current year, whichever is greater, for all programs except special education, which shall be calculated by using the membership on December 1 of the school year] basic program membership of the fortieth day for all programs: provided that special education program units shall be calculated using the membership in special education programs on December 1; or

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1	(2) calculate the number of program units to		
2	which a school district operating under an approved year-round		
3	school calendar is entitled using the <u>basic program</u> membership on		
4	an appropriate date established by the state board; <u>or</u>		
5	(3) calculate the number of program units to		
	which a school district with a basic program MEM of 200 or less is		
6	entitled by using the basic program membership on the fortieth day		
7	of either the prior or the current year, whichever is greater;		
8	provided that special education program units shall be calculated		
9	using the membership in special education programs on December 1 of		
10	either the prior or the current year; and		
11	[(3)] (4) using the results of the calculations		
12	in Paragraph (1), $[\frac{0}{0}]$ (2) <u>or (3)</u> of this subsection and the		
	instructional staff training and experience index from the October		
	report of the prior school year, establish a total program cost of		
14	the school district;		
15	[(4)] (5) calculate the local and federal		
16	revenues as defined in this section;		
17	[(5)] (6) deduct the sum of the calculations made		
18	in Paragraph $[(4)]$ (5) of this subsection from the program cost		
19	established in Paragraph $[(3)]$ (4) of this subsection; and		
20	[(6)] <u>(7)</u> deduct the total amount of guaranteed		
21	energy savings contract payments that the state superintendent		
22	determines will be made to the school district from the public		
	school energy efficiency fund during the fiscal year for which the		
23	state equalization guarantee distribution is being computed.		
24	E. The amount of the state equalization guarantee		
25	distribution to which a school district is entitled is the balance		
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remaining after the deductions made in Paragraphs [(5) and] (6) and (7) of Subsection D of this section.

F. The state equalization guarantee distribution shall be distributed prior to June 30 of each fiscal year. The calculation shall be based on the local and federal revenues specified in this section received from June 1 of the previous fiscal year through May 31 of the fiscal year for which the state equalization guarantee distribution is being computed. In the event that a district has received more state equalization guarantee funds than its entitlement, a refund shall be made by the district to the state general fund.

G. Notwithstanding the methods of calculating the state equalization guarantee distribution in this section and Laws 1974, Chapter 8, Section 22, if a school district received funds under Section 2391 of Title 42 USCA and if the federal government takes into consideration grants authorized by Sections 236 through 240 of Title 20 of the United States Code and all other revenues available to the school district in determining the level of federal support for the school district for the sixty-fourth and succeeding fiscal years, the state equalization guarantee distribution for school districts receiving funds under this subsection shall be computed as follows:

fiscal year program cost excluding special education for the year for which the state equalization guarantee <u>distribution is being computed</u> prior fiscal year program cost excluding special education

prior fiscal year state equalization guarantee distribution excluding special education

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plus special education funding in accordance with Paragraphs (1), [or] (2) [and] or (3) and (4) of Subsection D of this section and Section 22-8-21 NMSA 1978 plus an amount that would be produced by applying a rate of eight dollars forty-two and one-half cents (\$8.425) to each one thousand dollars (\$1,000) of net taxable value of property as defined in the Property Tax Code for property taxation purposes in the school district and to each one thousand dollars (\$1,000) of the assessed value of products severed and sold in the school district as determined under the Oil and Gas Ad Valorem Production Tax Act and upon the assessed value of equipment in the school district as determined under the Oil and Gas Production Equipment Ad Valorem Tax Act and then reduced by the total amount of guaranteed energy savings contract payments, if any, that the state superintendent determines will be made to the school district from the public school energy efficiency fund during the fiscal year for which the state equalization guarantee distribution is being computed, equals the fiscal year state equalization guarantee distribution for the year for which the state equalization guarantee distribution is being computed.

If at any time grants from the federal government as assistance to those areas affected by federal activity authorized in accordance with Sections 236 through 240 of Title 20 of the United States Code (commonly known as "PL 874 funds") are reduced or are no longer available, the state equalization guarantee distribution shall be computed by the formula contained in this subsection plus an increase by fifty percent of the amount the prior year's PL 874 funds exceed PL 874 funds for the year for which the state equalization guarantee distribution is being

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computed. "

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Section 9. TEMPORARY PROVISION. -- In the event that the program units of Section 22-8-18 NMSA 1978 as amended by this act are not fully funded, no school district shall receive less than its previous year's total program cost due to the change in the program cost calculation with the program cost adjusted for the establishment of a high school in Rio Rancho.

Section 10. APPROPRIATION. --Fifty-eight million seven hundred thousand dollars (\$58,700,000) is appropriated from the general fund to the state equalization guarantee distribution for expenditure in fiscal year 1998 for the purpose of funding additional program units authorized by law. Any unexpended or unencumbered balance remaining at the end of fiscal year 1998 shall revert to the general fund.

Section 11. EFFECTIVE DATE.--The effective date of the provisions of this act is July 1, 1997.

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	HEC/HB 215					
1 2	State of New Mexico House of Representatives					
3 4 5	FORTY-THIRD LEGISLATURE FIRST SESSION, 1997					
6 7 8	March 13, 1997					
9 10 11	Mr. Speaker:					
12 13 14	Your APPROPRIATIONS AND FINANCE COMMITTEE, to whom has been referred					
15 16	HOUSE EDUCATION COMMITTEE SUBSTITUTE FOR HOUSE BILL 215					
17 18 19	has had it under consideration and reports same with recommendation that it DO PASS , amended as follows:					
20 21	1. On page 1, line 16, strike"; MAKING AN APPROPRIATION".					
22 23 24	2. On page 17, line 11, strike "neutral" and insert in lieu thereof "neural".					
25	3. On page 17, line 17, strike "neutral" and insert in lieu thereof "neural".					
	. 116549. 2 - 44 -					

[bracketed material] = delete <u>Underscored material = new</u>

FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

HAF	C/HEC/HB	215			Page	45	
1							
2	4. On page 23, strike Section 10 in its entirety.						
3							
4	5. Renumber succeeding section accordingly.						
5	s. Renumber succeeding section accordingry.						
6	Respectfully submitted,						
7							
8							
9							
10							
11			Max Coll, Chairman				
12							
13	Adoptod		Not Adopted				
14	Adopted	(Chief Clerk)		(Chief Clerk)		_	
15				(
16	Date						
17							
18	The roll	call vote was <u>13</u> For <u>3</u>	_ Agai nst				
19	Yes:	13					
20	No:	Bird, Coll, Pearce					
21	Excused:	Saavedra					
22	Absent:	None					
23							
24							
	M: \H0215						
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	. 116549		- 45 -				

Underscored material = new
[bracketed material] = delete

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