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# HOUSE BILL 669

43rd legislature - STATE OF NEW MEXICO - FIRST SESSION, 1997

INTRODUCED BY

DANIEL P. SILVA

# AN ACT

RELATING TO TRANSPORTATION; ENACTING THE REGIONAL TRANSIT
AUTHORITY ACT; AUTHORIZING THE CREATION OF REGIONAL TRANSIT
AUTHORITIES; PROVIDING THE POWERS AND DUTIES OF A REGIONAL
TRANSIT AUTHORITY; AUTHORIZING THE IMPOSITION OF A GROSS
RECEIPTS TAX; AUTHORIZING ISSUANCE OF REGIONAL TRANSIT REVENUE
BONDS; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. [NEW MATERIAL] SHORT TITLE. -- Sections 1 through 28 of this act may be cited as the "Regional Transit Authority Act".

Section 2. [NEW MATERIAL] PURPOSE. -- The purpose of the Regional Transit Authority Act is to:

A. serve the public welfare by providing for the creation of a comprehensive network of safe, efficient and

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affordable public transportation within a metropolitan area;

- B. provide a public transit system to reduce the congestion of single-occupancy motor vehicle passenger traffic in a metropolitan area by providing transportation options for residents:
- C. decrease automobile accidents by reducing traffic congestion on freeways and streets;
- D. reduce noise and air pollution produced by motor vehicles: and
- E. provide residents with a choice of transportation alternatives, so that seniors, youth, low-income and mobility-impaired residents and others unable to drive or to afford an automobile continue to have full access to the goods, services and activities of the community.
- Section 3. [NEW MATERIAL] DEFINITIONS.--As used in the Regional Transit Authority Act:
- A. "authority" means a regional transit authority created pursuant to the provisions of the Regional Transit Authority Act;
  - B. "board" means a regional transit authority board;
- C. "condemn" or "condemnation" means the acquisition of property or an interest in property by a regional transit authority through the exercise of the power of eminent domain;
- D. "department" means the taxation and revenue department, the secretary of taxation and revenue or any

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employee of the department exercising authority lawfully delegated to that employee by the secretary;

- E. "high-occupancy vehicle" means any vehicle carrying more than one person, including buses, vans, cars and passenger trains;
- F. "metropolitan area" means an area consisting of at least two contiguous counties, one of which has a municipality with a population in excess of twenty thousand;
- G. "motor vehicle" means a self-propelled vehicle suitable for operation on highways;
- H. "municipality" means any incorporated city, town or village, whether incorporated under general act, special act or special charter;
- I. "person" means an individual or any other legal entity;
- J. "principal city" means the city of largest population within a metropolitan area;
- K. "public transit system" means a public transit network that transports passengers by means of high-occupancy vehicles that is created and administered by an authority;
- L. "secretary" means the secretary of taxation and revenue; and
- M "regional transit gross receipts tax" means the gross receipts tax imposed pursuant to the Regional Transit and Authority Act.

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Section 4. [NEW MATERIAL] CREATION OF TRANSIT AUTHORITY--NOTICE AND HEARING. --

- The governing body of a principal city in a metropolitan area may institute proceedings to create an authority in the manner prescribed in the Regional Transit Authority Act.
- The proposed authority consists of the county in which the principal city is located and may include additional adjacent counties or municipalities in the metropolitan area outside of the county where the principal city is located, provided that the entirety of the territory of each county or municipality is included.
- Upon a finding that a metropolitan area lacks adequate public transportation infrastructure, a majority of the members of the governing body of the principal city may adopt a resolution proposing to create an authority, determining the territorial area of the proposed authority and fixing the time and place that the governing body will conduct a public hearing on the proposal. The governing body of the principal city shall not adopt a resolution proposing creation of an authority without the concurrence of a majority of the members of the governing body of each county and municipality it proposes to include within that area.
- Notice of the time and place of the public D. hearing, including a copy of the resolution setting out the

territorial area of the proposed authority, shall be sent by registered mail to the governing body and chief executive officer of each county and municipality included in the proposed authority area. Notice of the public hearing and a copy of the resolution shall be published by each county and municipality once a week for two consecutive weeks in at least one newspaper of general circulation in the metropolitan area. The first publication shall be not less than fifteen days prior to the date fixed for the hearing. Copies of the notice and resolution shall also be available upon request to interested persons in the metropolitan area.

E. At the public hearing, representatives of municipalities and counties in the metropolitan area and other interested persons may present evidence for or against the creation of the proposed authority and for or against the need for construction or expansion of a public transit system in the metropolitan area.

F. If, after hearing all evidence at the public hearing, the governing body of the principal city finds that the creation of an authority and the construction and operation of a public transit system is necessary for the public health and welfare and will benefit residents of the area, the governing body shall adopt a resolution proposing creation of the authority subject to approval by the voters at a confirmation election, naming the authority, prescribing the territorial area

of the authority and providing for appointment of an interim board.

G. If, after hearing all evidence at the public hearing, the governing body of the principal city finds that the creation of the authority and the construction and operation of a public transit system in the metropolitan area are not necessary for the public health and welfare and would not benefit the residents of the metropolitan area, it shall not create the authority. The governing body shall not again adopt a resolution proposing creation of an authority for at least two years after the disapproval of the resolution by the voters.

H. If the principal city adopts a resolution proposing creation of an authority, it shall submit that resolution to the governing body of each county and municipality it proposes to include within the area of the authority. Each governing body included shall, within sixty days, approve or disapprove by resolution their inclusion in the proposed authority. Failure to adopt a resolution in favor of inclusion shall result in that jurisdiction being excluded in the initial confirmation election.

Section 5. [NEW MATERIAL] REGIONAL TRANSIT AUTHORITY
BOARD. -- The construction and operation of an authority and its
properties shall be vested in a regional transit authority
board. Board members shall be qualified electors who reside
within the boundaries of the political subdivision of the

authority that they represent.

Section 6. [NEW MATERIAL] REGIONAL TRANSIT AUTHORITY

BOARD--MEMBERSHIP AND TERMS OF OFFICE. --

A. An interim board shall be appointed by the political subdivision that it represents within thirty days after the date of the adoption of the resolution by the voters at the confirmation election. Interim board members shall serve until January 1 of the year following the general election at which the initial regular board members are elected. The appointed interim board members shall have the same proportional representation as the elected regular board members, and shall have the same powers and duties and be subject to the same provisions of the Regional Transit Authority Act as regular board members. Each interim board member serves at the pleasure of the appointing political subdivision.

B. Regular board members shall be elected at a special election to be conducted at the same time as the general election, with the initial regular members being elected at a special election conducted at the same time as the first general election after the confirmation election provided for in Section 7 of the Regional Transit Authority Act. Board members shall serve terms of four years. Prior to the election of the permanent board, the interim board shall determine by lot which half of the regular members shall serve initial two- and four-year terms. After the initial election, all board members shall

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be elected for four-year terms.

- A board shall consist of at least five members. The number of principal city members shall be no more than one less than a majority of membership on the board. Each political subdivision shall have one member. A municipality having a population of at least fifty thousand, as determined in the most recent federal decennial census shall have one additional member for each additional fifty thousand persons in the municipality.
- D. Vacancies on the board shall be filled for the remainder of the term in the manner provided for the original appointment of the interim board. Upon expiration of the term of office of each member of the board, a member may seek office for the succeeding term.
- Ε. Board members shall be reimbursed for per diem and mileage as provided for public officers in the Per Diem and Mileage Act.
- Board members shall be residents of the political F. subdivisions that they represent, and qualified voters of the authority.
- G. Members shall select annually from among their membership a chairman, a vice chairman and a secretary, and other officers as it deems necessary. No member of the board or officer of the authority shall have pecuniary interest in or benefit directly or indirectly from any contract or agreement to which the authority is a party.

- H. The board shall meet at least once a month for the purpose of transacting the business of the authority. In addition to regularly scheduled meetings, the chairman may call special meetings as may be necessary upon written notice at least ten days prior to the meeting. A majority of the members shall constitute a quorum of the board for the purpose of conducting its business and exercising its powers.
- I. A member of the board may be removed from office for nonfeasance, misfeasance or malfeasance in office by the governing body that appointed that member or that represents the political subdivision that elected that member, or by a majority of the permanent board.

# Section 7. [NEW MATERIAL] CONFIRMATION ELECTION. --

- A. Within thirty days of its appointment, the interim board shall adopt a resolution calling for a confirmation election to be held within one hundred eighty days of the date the resolution calling for the election is adopted. The confirmation election shall be for the purpose of determining whether the creation of the authority shall be confirmed and the board authorized to impose a regional transit gross receipts tax at a rate not to exceed one-half of one percent of the gross receipts of persons engaging in business in the authority area, to fund a public transit system and provide public transit services in the metropolitan area.
  - B. The question submitted to the voters at the

confirmation election shall be:

"Shall the creation of the <u>(name of the authority)</u> ,
consisting of <u>(names of counties and municipalities to be</u>
included), be confirmed and shall the board of the authority be
authorized to impose a regional transit gross receipts tax in
the amount of percent of gross receipts not to exceed
one-half of one percent of the gross receipts of persons
engaging in business in the authority area, to fund a public
transit system and provide public transit services in the
metropolitan area? Yes No".

- C. The election shall be conducted so that votes are separately tabulated and canvassed in each separate political subdivision in which the election is held.
- D. Those counties or municipalities in which a majority of the voters voting on the question votes against the confirmation of the creation of the authority and the levy of the proposed tax shall not become part of the authority. Those political subdivisions where a majority of the voters voting on the question votes in favor of the creation of the authority and the levy of the proposed tax shall become part of the authority.
- E. If the vote is not favorable in the principal city that initiated the confirmation election, the authority shall not be created, and the principal city shall not again propose to create an authority for a period of at least two years from the date of the confirmation election.

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- F. The expense of calling and conducting the confirmation election shall be borne by the principal city proposing the authority. However, if the election results in the creation of an authority, the authority shall reimburse the principal city for all expenditures made in the course of calling and conducting the election within twelve months after the date on which collection of the tax for the authority begins.
- At any time after the confirmation election, the board may call an election to increase the gross receipts tax levy for the purpose of expanding transit services. The expense of calling and conducting this election shall be borne by the If a majority of the votes cast in the election favors an increase in the gross receipts tax, that additional tax shall be imposed. If a majority of the votes cast in the election does not favor an increase in the gross receipts tax, the additional tax shall not be imposed, and the authority shall not again propose to increase the tax for a period of at least two years from the date of that election.
- The dates on which the authority shall be established, additional jurisdictions can join an authority or a jurisdiction can withdraw from an authority shall be January 1 or July 1 immediately following the election.
  - Section 8. [NEW MATERIAL] POWERS OF THE AUTHORITY. --
    - An authority, when created and confirmed, shall

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constitute a public body corporate and politic, exercising governmental functions, having the power necessary to carry out the purposes of the Regional Transit Authority Act.

- An authority may sue and be sued in all courts of competent juri sdiction.
- An authority may adopt and use a seal of the authori ty.
- D. An authority may fix the fiscal year for the authori ty.
- Ε. An authority may acquire property by grant, purchase, gift, devise, lease or otherwise and may hold, use, sell, lease or dispose of real and personal property as it deems necessary for the full exercise of any of its powers pursuant to the provisions of the Regional Transit Authority Act.
- F. An authority may acquire, construct, complete, develop, own, operate and maintain a public transit system within its boundaries, and both within and without the boundaries of municipalities. For the purpose of the system, the authority shall have the right to use the streets, highways and other public ways, and, with permission of the owner, to relocate or alter the construction of any street, highway, other public way, electric and telephone lines and properties, pipelines, conduits and other properties, whether publicly or privately owned, if deemed necessary by the authority in the construction, reconstruction, repair, maintenance and operation

of the system. Any damage that may occur to the property shall be borne by the authority.

- G. An authority may enter into agreements with any other public or private utility, communication system, common carrier or transportation system for the joint use of their respective facilities or properties within the authority and to establish routes, joint fares or transfer of passengers.
- H. An authority may enter into contracts, leases and agreements with and accept grants and loans from the federal government, its departments and agencies, and the state and any of its political subdivisions. A revenue bond indenture may provide limitations upon the exercise of the powers stated in this section, and the limitations shall apply as long as any revenue bonds issued pursuant to this indenture are outstanding and unpaid.
- I. An authority may propose for the construction, operation and maintenance of a public transit system, the imposition of an excise tax on any person engaging in business in the authority area, which shall not exceed a rate of one-half of one percent of the gross receipts of persons engaging in business in the authority.
- J. An authority may sell, lease, convey or otherwise dispose of any of its rights, interests or real or personal properties or surplus material not needed for the efficient operation and maintenance of the public transit system.

K. An authority may lease the public transit system
or any part of the system, or contract for the use or operation
of the system by an operator; provided that a lease for
operation of the entire system shall be subject to the written
consent and approval of the governing body of the principal
city.

- L. An authority shall establish and maintain rates, fares, tolls, charges, rents or other compensation for the use of the facilities of the public transit system constructed, operated and maintained by the authority, which shall be reasonable and nondiscriminatory, and shall, together with the transit gross receipts tax, be adequate to meet its financial obligations.
- M An authority shall, by resolution, adopt rules governing the use, operation and maintenance of the public transit system and shall determine all routings whenever it is deemed advisable by the authority.
- N. An authority may contract with any municipality or county to provide public transit services to any area outside the boundaries of the authority.
- 0. An authority may acquire by purchase real property and equipment necessary to develop a public transit system, including station stops and complexes, maintenance and operating facilities, transfer locations, bus stations and stops, intermodal facilities and office buildings.

- P. An authority may borrow money, issue bonds and enter into contracts and finance leasing.
- Q. An authority may invest funds of the authority in direct or indirect obligations of the United States, the state or any of its political subdivisions.

Section 9. [NEW MATERIAL] POWER OF EMINENT DOMAIN. -- The authority may exercise in the state the power of eminent domain, either within the authority or up to a five-mile radius outside the boundaries of the authority, and in the manner provided by law for the condemnation of private property for public use, may take any property necessary to carry out the purposes of the Regional Transit Authority Act.

Section 10. [NEW MATERIAL] ADDITION OR WITHDRAWAL OF TERRITORY BY AN AUTHORITY. --

A. After the creation of the authority, a governing body of a municipality or county adjacent to but not part of the authority may, upon concurrence of the board, propose to join the authority, determine the territorial area to become a part of that authority and fix the time and place that the governing body will conduct a public hearing on the proposal. If, after hearing all evidence at the public hearing, the governing body of the municipality or county finds that joining the authority would benefit residents of the area, an election shall be held by the municipality or county on the question of whether the municipality or county shall be annexed to the authority. If a

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majority of voters voting on the question votes in favor of the annexation, the municipal or county clerk shall certify the results of the election to the board, and the area shall become a part of the authority.

- B. If a city or town that is a part of an authority lawfully annexes additional territory that is not a part of the authority, the annexed territory shall become a part of the authority.
- A jurisdiction that is a part of the authority can withdraw from the authority by submitting to the voters the questi on: "Should (name of jurisdiction) withdraw from the (name of authority)?". If a majority of voters voting on the question votes in favor of withdrawal, the municipal or county clerk shall certify the results of the election to the board and the jurisdiction shall cease to be a member of the authority. The regional transit gross receipts tax shall continue until either the bonds that are outstanding at the time of withdrawal are paid in full, or the jurisdiction negotiates an agreement with the authority to provide funds sufficient to pay its pro rata share of the debt service on bonds previously issued to finance capital, and to acquire authority property lying within the bounds of the jurisdiction but outside the new boundaries of the authority. The provisions shall be negotiated and agreed to by the authority board, the governing body of the jurisdiction and the department.

D. After the initial confirmation election to establish the authority, elections to join or withdraw shall be paid for by the jurisdiction that initiates the election.

Section 11. [NEW MATERIAL] STATION OR TERMINAL COMPLEXES. --

- A. Before a station or terminal complex may be included in the system, the board shall determine that the proposed station or terminal complex will provide efficient and economical public transit service, will reduce vehicular congestion and air pollution in the metropolitan area and is reasonably essential to the successful operation of the system.
- B. A station or terminal complex shall include adequate provisions to transfer passengers between the various modes of transportation available to the complex. A proposed station or terminal complex located within the city limits or extraterritorial jurisdiction of a municipality shall first be approved by the governing body of the municipality as to conformity with the general plan of the municipality.

Section 12. [NEW MATERIAL] REGIONAL TRANSIT GROSS

RECEIPTS TAX--IMPOSITION--RATE AUTHORIZED.--

A. Upon voter approval pursuant to the Regional Transit Authority Act, the board may impose by resolution an excise tax on any person engaging in business in the authority area for the privilege of engaging in business. The rate of the tax shall not exceed the rate approved by the voters. The tax

shall be referred to as the "regional transit gross receipts tax".

- B. A tax imposed pursuant to this section may be imposed in one-sixteenth of one percent, one-eighth of one percent or one-fourth of one percent increments or any number of such increments by the enactment of one or more resolutions, but the total regional transit gross receipts tax rate imposed by all resolutions shall not exceed an aggregate rate of one-half of one percent of the gross receipts of a person engaging in business in the authority area.
- C. The board, at the time of enacting a resolution imposing or changing the tax authorized in Subsection A of this section, shall dedicate the revenue for the management, construction or operation of the public transit system or regional public transit services or for specific public transit projects or services of the authority pursuant to the Regional Transit Authority Act.
- D. Any law that imposes or authorizes the imposition of a regional transit gross receipts tax or that affects that tax, or any law supplemental to or otherwise pertaining to that tax, shall not be repealed or amended or otherwise directly or indirectly modified in such a manner as to impair adversely any outstanding regional transit revenue bonds that may be secured by a pledge of that tax, unless those outstanding revenue bonds have been discharged in full or provisions have been fully made

for the discharge.

Section 13. [NEW MATERIAL] REGIONAL TRANSIT GROSS

RECEIPTS TAX--EFFECTIVE DATE OF RESOLUTION--COMPLIANCE WITH

GROSS RECEIPTS AND COMPENSATING TAX ACT AND REQUIREMENTS OF

DEPARTMENT--SUBMISSION OF COPY TO DEPARTMENT.--

A. Unless another date is approved by the department, a resolution imposing, amending or repealing a regional transit gross receipts tax or an increment of the tax pursuant to the Regional Transit Authority Act shall be effective on July 1 or January 1, whichever date occurs first, after the expiration of at least three months from the date the adopted resolution is mailed or delivered to the department. The resolution shall include the effective date.

- B. A resolution imposing a regional transit gross receipts tax pursuant to the Regional Transit Authority Act shall adopt by reference the same definitions and the same provisions relating to exemptions and deductions as are contained in the Gross Receipts and Compensating Tax Act then in effect and as it may be amended from time to time.
- C. The board imposing the regional transit gross receipts tax pursuant to the Regional Transit Authority Act shall impose the tax by adopting the model resolution with respect to the tax furnished to the authority by the department. A resolution that does not conform substantially to the model resolution of the department is not valid.

D. A certified copy of the resolution imposing or repealing a regional transit gross receipts tax authorized under the Regional Transit Authority Act or changing the tax rate imposed shall be mailed or delivered to the department within five days after the resolution is adopted.

Section 14. [NEW MATERIAL] REGIONAL TRANSIT GROSS
RECEIPTS TAX--SPECIFIC EXEMPTIONS.--No regional transit gross
receipts tax authorized under the Regional Transit Authority Act
shall be imposed on the gross receipts arising from transporting
persons or property for hire by railroad, motor vehicle, air
transportation or any other means from one point within the
authority to another point outside the authority, nor shall the
tax be imposed on direct satellite broadcasting or on gross
receipts that are exempt by federal law.

Section 15. [NEW MATERIAL] REGIONAL TRANSIT GROSS

RECEIPTS TAX--COLLECTION BY DEPARTMENT--TRANSFER OF PROCEEDS-DEDUCTION. --

- A. The department shall collect the regional transit gross receipts tax imposed pursuant to the provisions of the Regional Transit Authority Act in the same manner and at the same time it collects the state gross receipts tax.
- B. The department may deduct an amount not to exceed three percent of the regional transit gross receipts tax collected under the provisions of the Regional Transit Authority Act as a charge for the administrative costs of collection.

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That amount shall be remitted to the state treasurer for deposit in the state general fund each month.

C. The department shall transfer to each authority for which it is collecting a regional transit gross receipts tax pursuant to the provisions of the Regional Transit Authority Act the amount of the tax collected for that authority, less any disbursement for administrative charges made pursuant to Subsection B of this section, tax credits, refunds and the payment of interest applicable to the tax. The transfer to the authority shall be made within the month following the month in which the tax is collected.

Section 16. [NEW MATERIAL] REGIONAL TRANSIT GROSS
RECEIPTS TAX--ADMINISTRATION AND ENFORCEMENT OF ACT. --

- A. The department shall interpret the provisions of the Regional Transit Authority Act with respect to the regional transit gross receipts tax authorized under that act.
- B. The department shall administer and enforce the collection of the regional transit gross receipts tax authorized pursuant to the Regional Transit Authority Act, and the Tax Administration Act applies to the administration and enforcement of the regional transit gross receipts tax.

Section 17. [NEW MATERIAL] BONDS OF THE AUTHORITY--USE--SECURITY.--

A. The authority may issue and sell revenue bonds from time to time in principal amounts it considers necessary to

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provide sufficient funds for any purpose of the Regional Transit Authority Act, including:

- (1) the acquisition of real and personal property whether by purchase or by exercising the power of eminent domain;
- (2) the purchase, construction, reconstruction, repair, equipping, improvement or extension of a public transit system;
- (3) the payment, funding, refinancing or refunding of the principal of or interest or redemption premiums on bonds and other indebtedness issued or incurred by the authority whether the bonds or interest to be paid, funded, refinanced or refunded have or have not become due;
- (4) the establishment or increase of reserves or sinking funds to secure or to pay principal, premium, if any, or interest on bonds and reserves relating to the operation, maintenance and repair of a public transit system; and
- (5) all other costs or expenses of the authority necessary or convenient to carry out its corporate purposes and powers.
- B. Except as otherwise provided in the Regional Transit Authority Act, all bonds or other obligations issued by the authority shall be obligations of the authority payable solely from, and the authority is authorized to pledge, transfer and assign for the payment of the bonds:

- (1) all or part of the net receipts of the regional transit gross receipts tax that is dedicated for the purpose for which the bonds are issued;
- (2) any other revenue, income, money or funds of the authority from any source available for the payment of the bonds; or
- (3) any grant, subsidy or contribution from the United States or any of its agencies or instrumentalities that may be used for the payment of bonds of the authority.
- C. The bonds and other obligations of the authority shall not create an obligation, debt or liability of the state or any political subdivision of the state, including any municipality or county that is a part of the authority. No breach of any pledge, obligation or agreement of the authority shall impose a pecuniary liability or a charge upon the general credit or taxing power of the state or any political subdivision of the state, including any municipality or county that is a part of the authority.

Section 18. [NEW MATERIAL] BONDS--AUTHORIZATION FOR ISSUANCE--TERMS AND CONDITIONS.--

A. Bonds of the authority shall be authorized by resolution of the board and may be issued in one or more series. The bonds shall bear the dates, be in the form, be issued in the denominations, have terms and maturities, bear interest at fixed or variable rates or have appreciated principal, be payable in

the manner and at the times, be redeemed with or without premiums prior to maturity, be ranked or assigned priority status and have such other terms as the resolution of the authority or the trust agreement or other document securing the bonds provides.

- B. The bonds issued by the authority may be sold at any time at private or public sale at prices agreed upon by the authority.
- C. Bonds may be issued pursuant to the Regional Transit Authority Act without obtaining the consent of any agency of the state and without any other proceeding or condition other than the proceedings or conditions specified in that act.
- D. The bonds issued by the authority are negotiable instruments for all purposes of the Uniform Commercial Code, subject only to the provisions of the bonds for registration.

Section 19. [NEW MATERIAL] TRUST AGREEMENTS--CREDIT FACILITIES--RELATED DOCUMENTS.--

- A. The authority may enter into trust agreements to better secure the payment of any bonds issued pursuant to the Regional Transit Authority Act with any corporate trustee and provide in the trust agreements for the rights and limitations on rights of the holders and owners of the bonds.
- B. The authority may enter into credit facilities to provide additional security for its bonds or for a primary or

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contingent source of payment of or reimbursement for the principal of, interest or any redemption premium on the bonds, or the purchase price upon a tender or call of the bonds. The authority may enter into contracts for the purchase or repurchase of its bonds.

C. The authority may enter into reimbursement agreements, credit agreements, escrow agreements and other contracts and agreements as are necessary or appropriate for its bonds.

REFUNDING BONDS. -- The Section 20. [NEW MATERIAL] authority is authorized to issue its bonds for the purpose of refunding any outstanding bonds, including the payment of any redemption premiums and any interest accrued or to accrue to the date of redemption of the outstanding bonds. Until the proceeds of the refunding bonds are applied to the purchase or retirement of the outstanding bonds or the redemption of the outstanding bonds, the proceeds may be placed in escrow and be invested and rei nvested. The interest, income and profits, if any, earned or realized on any such investment may, in the discretion of the authority, also be applied to the payment of the outstanding bonds to be refunded. After the terms of any escrow agreement have been satisfied, any balance remaining in escrow, including investments earnings, may be returned to the authority for use by it in any lawful manner. All refunding bonds shall be issued and secured and shall be subject to the provisions of the

Regional Transit Authority Act in the same manner and to the same extent as any other bonds issued pursuant to the Regional Transit Authority Act.

Section 21. [NEW MATERIAL] PUBLICATION OF NOTICE--VALIDATION--LIMITATION OF ACTION.--

- A. After adoption of a resolution authorizing the issuance of bonds, the authority shall publish notice of the adoption of the resolution once in a newspaper of general circulation in the area in which the authority is located.
- B. After the passage of thirty days from the time of publication, any action attacking the validity of the proceedings or taken by the authority in the authorization and issuance of the bonds described in the notice is perpetually barred.

# Section 22. [NEW MATERIAL] MANAGEMENT. --

- A. Responsibility for the management, operation and control of the property belonging to an authority shall be vested in its board. The board may employ qualified persons deemed necessary by the board for the conduct of the affairs of the authority, including a general manager, bookkeeper, auditor and engineer.
- B. The board shall provide for an annual audit of its affairs by an independent certified public accountant.
- Section 23. [NEW MATERIAL] ANNUAL BUDGET.--Prior to the beginning of a fiscal year, the board shall adopt an annual

operating budget that specifies major expenditures by type and amount. Before the board adopts its annual operating budget, it shall conduct a public hearing and make the proposed budget available to the public at least fourteen days prior to the hearing.

# Section 24. [NEW MATERIAL] RULES AND REGULATIONS. --

A. The board may adopt and enforce reasonable rules and regulations necessary to conduct its business, including:

- securing and maintaining safety and
   efficiency in the operation and maintenance of its facilities;
- (2) governing the use of the authority'sfacilities and services by the public and the payment of fares;
- (3) regulating privileges on any land, easement, right of way or other property owned or controlled by the authority; and
- (4) employing qualified persons as necessary to carry out the purpose of the Regional Transit Authority Act.
- B. Regulations adopted by the board shall be published once a week for two consecutive weeks in a newspaper of general circulation in the area in which the authority is located. Rules and regulations shall become effective ten days following the last publication.

Section 25. [NEW MATERIAL] CONTRACTS FOR CONSTRUCTION,
GOODS OR SERVICES. -- The board shall establish purchasing
guidelines, including rules governing a competitive bid process;

provided that the board shall not secure a contract that is not subject to competitive bidding requirements or that is for the purchase of real property or for professional services until an announcement that a contract is being considered is posted in a prominent place in the principal office of the authority for at least two weeks before the contract is awarded.

# Section 26. [NEW MATERIAL] CONDUCT OF ELECTIONS. --

- A. Notwithstanding initial elections necessary to confirm the creation of an authority, board elections shall be conducted at the time of the general election under the direction of the municipal or county clerk and in accordance with the provisions of the Election Code.
- B. Notice of the election shall be given by publication.
- C. All polling places shall be within the area included within the authority.
- D. The secretary of the authority shall provide to each municipal or county clerk supplies and assistance necessary to conduct an election for membership on the board, as authorized by the Regional Transit Authority Act.

Section 27. [NEW MATERIAL] EXEMPTION FROM TAXES.--The property, revenues and income of an authority and the interest on bonds issued by an authority shall be exempt from all taxes levied by the state and its political subdivisions.

Section 28. [NEW MATERIAL] CONSTRUCTION OF ACT. -- The

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Regional Transit Authority Act shall be liberally construed to carry out the purpose of that act.

A new section of the Tax Administration Act is Section 29. enacted to read:

"[NEW MATERIAL] TRANSFER--REVENUES FROM REGIONAL TRANSIT GROSS RECEIPTS TAXES. -- A transfer pursuant to Section 7-1-6.1 NMSA 1978 shall be made to each regional transit authority for which the department is collecting a regional transit gross receipts tax in an amount equal to the net receipts attributable to the regional transit gross receipts tax imposed by that authority pursuant to the Regional Transit Authority Act less any deductions for administrative costs determined and made by the department pursuant to the provisions of that act."

Section 6-14-2 NMSA 1978 (being Laws 1970, Section 30. Chapter 10, Section 2, as amended) is amended to read:

**"6-14-2.** DEFINITIONS. -- As used in the Public Securities Act:

- A. "net effective interest rate" means the interest rate based on the actual price paid to a public body for its public securities, calculated to maturity according to standard tables of bond values;
- "public body" means this state or any department, В. board, agency or instrumentality of the state, any county, city, town, village, school district, other district, educational institution or any other governmental agency or political

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subdivision of the state; and

C. "public securities" means any bonds, notes, warrants or other obligations now or hereafter authorized to be issued by any public body pursuant to the provisions of any general or special law enacted by the legislature, but does not include bonds, notes, warrants or other obligations issued pursuant to:

- (1) the Industrial Revenue Bond Act;
- (2) the County Improvement District Act;
- (3) Sections 3-33-1 through 3-33-43 NMSA 1978;
- (4) the Pollution Control Revenue Bond Act;
- (5) the County Pollution Control Revenue Bond

Act;

- (6) the County Industrial Revenue Bond Act;
- (7) the Metropolitan Redevelopment Code;
- (8) the Supplemental Municipal Gross Receipts

Tax Act;

(9) the Regional Transit Authority Act;

 $[rac{(9)}{}]$  (10) the Hospital Equipment Loan Act; or

 $[\frac{(10)}{(11)}]$  the New Mexico Finance Authority

Act. "

Section 31. Section 6-18-4 NMSA 1978 (being Laws 1983, Chapter 161, Section 4, as amended) is amended to read:

"6-18-4. DEFINITIONS.--As used in the Public Securities Short-Term Interest Rate Act, unless the context otherwise

# requires:

A. "bond" means any bond, debenture, note, refunding or renewal bond or note, warrant or other security evidencing an obligation authorized to be issued by a public body pursuant to any provision of law of this state, including the Public Securities Short-Term Interest Rate Act;

- B. "governing body" means the city council or other body or officer of a public body in which the legislative powers are vested:
- C. "indebtedness" means any debt evidenced by a bond issued by a public body pursuant to any law of this state that constitutes a debt for the purposes of Section 12 or 13 of Article 9 of the constitution of New Mexico and the issuance of which must be submitted to a vote of the qualified electors of the public body pursuant to those sections and any bond issued for the purpose of paying or refunding any such bond;
- D. "bond legislation" means an ordinance or a resolution or other appropriate enactment adopted by a governing body [of a public body] providing for the authorization or sale of bonds and any trust agreement, credit agreement, letter of credit, reimbursement agreement or other credit facility, dealer agreement, issuing or paying agent agreement, purchase commitment agreement, escrow agreement, remarketing agreement, index agent agreement or other agreement with respect to the bonds to which the public body or trustee for the bonds is a

party; and

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"public body" means any municipality, any county, Ε. any school district, any special district, any H class county [located in New Mexico], the New Mexico hospital equipment loan council, state institutions enumerated in Section 6-13-2 NMSA 1978, the water quality control commission, the state board of finance, the New Mexico finance authority, a regional transit authority created pursuant to the Regional Transit Authority Act or the state."

EFFECTIVE DATE. -- The effective date of the Section 32. provisions of this act is July 1, 1997.

- 32 -

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# State of New Mexico House of Representatives

# FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

February 20, 1997

Mr. Speaker:

Your **TRANSPORTATION COMMITTEE**, to whom has been referred

# **HOUSE BILL 669**

has had it under consideration and reports same with recommendation that it **DO PASS**, amended as follows:

- 1. On page 3, line 8, strike "municipality" and insert in lieu thereof "principal city".
- 2. On page 4, line 7, strike "consists" and insert in lieu thereof "may consist".
- 3. On page 8, strike lines 3 through 8 and insert in lieu thereof:

"If only two political subdivisions vote to participate in the authority, the principal city shall have three of the five board

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# FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

HTC/HB 669 Page 34

If three political subdivisions vote to participate in members. the authority, the principal city shall have one more than the total number of board seats held by the other two participating political subdivisions. If four or more political subdivisions vote to join the authority, each political subdivision shall have at least one member. Each subdivision shall also have one additional member if, based on the last two-year census, that subdivision has a population between fifty thousand one and one hundred thousand residents; two additional members if that subdivision has a population between one hundred thousand one and one hundred fifty thousand residents. However, no political subdivision shall have more than one less than a majority of the membership on the board. For purposes of representation on the board, the population of incorporated municipalities within a county shall not be counted toward the population of the county.".

- 5. On page 14, line 12, after "tax" insert "and transit revenue bonds".
- 6. On page 15, line 8, strike "or" and strike the remainder of the line, and strike line 9 through the comma.
- 7. On page 16, line 21, after "capital" insert 'improvements".,

and thence referred to the **TAXATION AND REVENUE COMMITTEE.** 

# FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

HTO	/НВ 669			Page	35
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6			Doniel D Silve	Chairman	
7			Daniel P. Silva,	Chairman	
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# HOUSE TAXATION AND REVENUE COMMITTEE SUBSTITUTE FOR HOUSE BILL 669

43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

# AN ACT

RELATING TO TRANSPORTATION; ENACTING THE REGIONAL TRANSIT
AUTHORITY ACT; AUTHORIZING THE CREATION OF REGIONAL TRANSIT
AUTHORITIES; PROVIDING THE POWERS AND DUTIES OF A REGIONAL
TRANSIT AUTHORITY; AUTHORIZING THE IMPOSITION OF A GROSS
RECEIPTS TAX; AUTHORIZING ISSUANCE OF REGIONAL TRANSIT REVENUE
BONDS; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. [NEW MATERIAL] SHORT TITLE.--Sections 1 through 27 of this act may be cited as the "Regional Transit Authority Act".

Section 2. [NEW MATERIAL] PURPOSE. -- The purpose of the Regional Transit Authority Act is to:

A. serve the public welfare by providing for the creation of a comprehensive network of safe, efficient and affordable public transportation within a metropolitan area;

B. provide a public transit system to reduce the

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congestion of single-occupancy motor vehicle passenger traffic in a metropolitan area by providing transportation options for residents;

- C. decrease automobile accidents by reducing traffic congestion on freeways and streets;
- D. reduce noise and air pollution produced by motor vehicles; and
- E. provide residents with a choice of transportation alternatives, so that seniors, youth, low-income and mobility-impaired residents and others unable to drive or to afford an automobile continue to have full access to the goods, services and activities of the community.
- Section 3. [NEW MATERIAL] DEFINITIONS.--As used in the Regional Transit Authority Act:
- A. "authority" means a regional transit authority created pursuant to the provisions of the Regional Transit Authority Act;
  - B. "board" means a regional transit authority board;
- C. "condemn" or "condemnation" means the acquisition of property or an interest in property by a regional transit authority through the exercise of the power of eminent domain;
- D. "department" means the taxation and revenue department, the secretary of taxation and revenue or any employee of the department exercising authority lawfully delegated to that employee by the secretary;
- E. "governing body" means the city council, city commission, board of commissioners, board of trustees, board of directors or other legislative body of a municipality or county

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in which the legislative powers of the public body are vested;

- F. "high-occupancy vehicle" means any vehicle carrying more than one person, including buses, vans, cars and passenger trains:
- G. "metropolitan area" means an area consisting of at least two contiguous counties, one of which has a principal city with a population in excess of twenty thousand or has a principal city with a population of no more than five thousand that currently operates a public transit system;
- H. "motor vehicle" means a self-propelled vehicle suitable for operation on highways;
- I. "municipality" means any incorporated city, town or village, whether incorporated under general act, special act or special charter;
- J. "person" means an individual or any other legal entity;
- K. "principal city" means the city of largest population within a metropolitan area;
- L. "public transit system" means a public transit network that transports passengers by means of high-occupancy vehicles that is created and administered by an authority; and
- - Section 4. [NEW MATERIAL] CREATION OF TRANSIT AUTHORITY--

## NOTICE AND HEARING. --

- A. The governing body of a principal city in a metropolitan area may institute proceedings to create an authority in the manner prescribed in the Regional Transit Authority Act.
- B. The proposed authority may consist of the principal city and additional adjacent counties or municipalities in the metropolitan area outside of the county where the principal city is located, provided that the entirety of the territory of each county or municipality is included.
- C. Upon a finding that a metropolitan area lacks adequate public transportation infrastructure, a majority of the members of the governing body of the principal city may adopt a resolution proposing to create an authority, determining the territorial area of the proposed authority and fixing the time and place that the governing body will conduct a public hearing on the proposal. The governing body of the principal city shall not adopt a resolution proposing creation of an authority without the concurrence of a majority of the members of the governing body of each county and municipality it proposes to include within that area.
- D. Notice of the time and place of the public hearing, including a copy of the resolution setting out the territorial area of the proposed authority, shall be sent by registered mail to each governing body included in the proposed authority area. Notice of the public hearing and a copy of the resolution shall be published

by each county and municipality once a week for two consecutive weeks in at least one newspaper of general circulation in the metropolitan area. The first publication shall be not less than fifteen days prior to the date fixed for the hearing. Copies of the notice and resolution shall also be available upon request to interested persons in the metropolitan area.

- E. At the public hearing, representatives of municipalities and counties in the metropolitan area and other interested persons may present evidence for or against the creation of the proposed authority and for or against the need for construction or expansion of a public transit system in the metropolitan area.
- F. If, after hearing all evidence at the public hearing, the governing body of the principal city finds that the creation of an authority and the construction and operation of a public transit system is necessary for the public health and welfare and will benefit residents of the area, the governing body shall adopt a resolution proposing creation of the authority subject to approval by the voters at a confirmation election, naming the authority, prescribing the territorial area of the authority and providing for appointment of an interim board.
- G. If, after hearing all evidence at the public hearing, the governing body of the principal city finds that the creation of the authority and the construction and operation of a public transit system in the metropolitan area are not necessary

for the public health and welfare and would not benefit the residents of the metropolitan area, it shall not create the authority.

- H. If the principal city adopts a resolution proposing creation of an authority, it shall submit that resolution to each governing body within the area of the proposed authority. Each governing body included shall, within sixty days, approve or disapprove by resolution their inclusion in the proposed authority. Failure to adopt a resolution in favor of inclusion shall result in that jurisdiction being excluded from the initial confirmation election.
- I. Nothing in the Regional Transit Authority Act shall be construed to prevent or impair the operation of a public transit system in existence prior to the passage of this act.
- Section 5. [NEW MATERIAL] REGIONAL TRANSIT AUTHORITY BOARD--MEMBERSHIP AND TERMS OF OFFICE. --
- A. An interim board representing the governing bodies that have approved, by resolution, their inclusion in the proposed authority shall be appointed within thirty days following the adoption of those resolutions. Interim board members shall serve until January 1 of the year following the general election at which the first regular board members are elected. The appointed interim board members shall have the same proportional representation as the elected regular board members, and shall have the same powers and duties and be subject to the same provisions of the Regional

Transit Authority Act as regular board members. Each interim board member serves at the pleasure of the appointing governing body.

- B. Regular board members shall be elected at a special election held at the same time as the general election, with the initial regular members being elected at a special election conducted at the same time as the first general election after the confirmation election provided for in Section 6 of the Regional Transit Authority Act. Board members shall serve terms of four years. Prior to the election of the permanent board, the interim board shall determine by lot which half of the regular members shall serve initial two- and four-year terms. After the first election, all board members shall be elected for four-year terms.
- C. A board shall consist of at least five members. If a total of two counties and municipalities participate in an authority, the principal city shall have three of the five board members. If a total of three counties or municipalities vote to participate in an authority, the principal city shall have one more than the total number of board seats held by the other two participants. If a total of four or more counties or municipalities vote to join the authority, each participant shall have at least one member. Each participant shall also have one additional member if, based on the last two-year supplemental federal decennial census, that participant has a population between fifty thousand one and one hundred thousand residents or two additional members if that participant has a population between one

hundred thousand one and one hundred fifty thousand residents. No participant shall have a majority of the membership on the board, unless there are only two participants. For purposes of representation on the board, the population of incorporated municipalities within a county shall not be counted toward the population of the county.

- D. Vacancies on the board shall be filled for the remainder of the term in the manner provided for the original appointment of the interim board. Upon expiration of the term of office of each member of the board, a member may seek office for the succeeding term.
- E. Board members shall be reimbursed for per diem and mileage as provided for public officers in the Per Diem and Mileage Act.
- F. Board members shall be residents and qualified voters of the counties or municipalities that they represent.
- G. Board members shall select annually from among their membership a chairman, a vice chairman and a secretary, and other officers as they deem necessary. No member of the board or officer of the authority shall have pecuniary interest in or benefit directly or indirectly from any contract or agreement to which the authority is a party.
- H. The board shall meet at least once a month for the purpose of transacting the business of the authority. In addition to regularly scheduled meetings, the chairman may call special

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meetings as may be necessary upon written notice at least ten days A majority of the members shall constitute a prior to the meeting. quorum of the board for the purpose of conducting its business and exercising its powers.

Ι. A member of the board may be removed from office for nonfeasance, misfeasance or malfeasance in office by the governing body that it represents, or by a majority of the permanent board.

### [NEW MATERIAL] CONFIRMATION ELECTION. --Section 6.

Within thirty days of its appointment, the interim board shall adopt a resolution calling for a confirmation election to be held no later than one hundred eighty days from the date of the adoption of that resolution. The confirmation election shall be conducted by the county or municipal clerk of each governing body that has approved, by resolution, their inclusion in the proposed authority. The election shall be held to determine whether a majority of the voters approve the creation of an authority and the imposition of a regional transit gross receipts tax to fund the creation of a regional transit system

В. The question submitted to the voters at the confirmation election shall be:

"Shall the creation of the <u>(name of the authority)</u>, consisting of (names of counties and municipalities to be <u>included</u>), be confirmed and shall the board of the authority be authorized to impose a regional transit gross receipts tax in the amount of \_\_\_\_\_ percent of gross receipts not to exceed one-

fourth of one percent of the gross receipts on persons engaging in business in the authority area, to fund a public transit system and provide public transit services in the metropolitan area?

Yes	No".
ies	NO.

- C. The election shall be conducted so that votes are separately tabulated and canvassed in each county and municipality where the election is held.
- D. Those counties or municipalities in which a majority of the voters voting on the question votes against the confirmation of the creation of the authority and the levy of the proposed tax shall not become part of the authority. A municipality that votes against the creation of the authority and the levy of the proposed tax shall not become part of the authority if the county in which the municipality is located votes to join the authority. Those counties or municipalities where a majority of the voters voting on the question votes in favor of the creation of the authority and the levy of the proposed tax shall become part of the authority.
- E. If the vote is not favorable in the principal city that initiated the confirmation election, the authority shall not be created.
- F. The expense of calling and conducting the confirmation election shall be borne by the principal city. However, if the election results in the creation of an authority, the authority shall reimburse the principal city for all expenditures made in the course of calling and conducting the

election within twelve months after the date on which collection of the tax for the authority begins.

G. At any time after the confirmation election, the board may call an election to increase the gross receipts tax levy for the purpose of expanding transit services, subject to the provisions of the Regional Transit Authority Act limiting the aggregate rate of the regional transit gross receipts tax. The expense of calling and conducting the election shall be borne by the authority. If a majority of the voters voting in the election votes in favor of the increase, that additional gross receipts tax shall be imposed. If a majority of the voters voting in the election votes against the increase in the tax, the additional gross receipts tax shall not be imposed, and the authority shall not again propose to increase the tax for a period of at least two years from the date of that election.

H. The dates on which the authority may be established or additional counties and municipalities may join or withdraw from an authority shall be January 1 or July 1 immediately following the election.

## Section 7. [NEW MATERIAL] POWERS OF THE AUTHORITY. --

A. An authority, when created and confirmed, shall constitute a public body corporate and politic, exercising governmental functions, having the power necessary to carry out the purposes of the Regional Transit Authority Act.

B. An authority may sue and be sued in all courts of

competent jurisdiction.

- C. An authority may adopt and use a seal of the authority.
- D. An authority may fix the fiscal year for the authority.
- E. An authority may acquire property by grant, purchase, gift, devise, lease or otherwise and may hold, use, sell, lease or dispose of real and personal property as it deems necessary for the full exercise of any of its powers pursuant to the provisions of the Regional Transit Authority Act.
- F. An authority may acquire, construct, complete, develop, own, operate and maintain a public transit system within its boundaries, and both within and without the boundaries of municipalities. For the purpose of the system, the authority shall have the right to use the streets, highways and other public ways, and, with permission of the owner, to relocate or alter the construction of any street, highway, other public way, electric and telephone lines and properties, pipelines, conduits and other properties, whether publicly or privately owned, if deemed necessary by the authority in the construction, reconstruction, repair, maintenance and operation of the system. Any damage that may occur to the property shall be borne by the authority.
- G. An authority may enter into agreements with any other public or private utility, communication system, common carrier or transportation system for the joint use of their

respective facilities or properties within the authority and to establish routes, joint fares or transfer of passengers.

- H. An authority may enter into contracts, leases and agreements with and accept grants and loans from the federal government, its departments and agencies, and the state and any of its political subdivisions. A revenue bond indenture may provide limitations upon the exercise of the powers stated in this section, and the limitations shall apply as long as any revenue bonds issued pursuant to this indenture are outstanding and unpaid.
- I. An authority may propose, for the construction, operation and maintenance of a public transit system, the imposition of a gross receipts tax on any person engaging in business in the authority area, which shall not exceed an aggregate rate of one-fourth of one percent.
- J. An authority may sell, lease, convey or otherwise dispose of any of its rights, interests or real or personal properties or surplus material not needed for the efficient operation and maintenance of the public transit system.
- K. An authority may lease the public transit system or any part of the system, or contract for the use or operation of the system by an operator.
- L. An authority shall establish and maintain rates, fares, tolls, charges, rents or other compensation for the use of the facilities of the public transit system constructed, operated and maintained by the authority, which shall be reasonable and

nondiscriminatory, and shall, together with the regional transit gross receipts tax and regional transit revenue bonds, be adequate to meet its financial obligations.

M An authority shall, by resolution, adopt rules governing the use, operation and maintenance of the public transit system and shall determine all routings whenever it is deemed advisable by the authority.

- N. An authority may contract with a governing body to provide public transit services to any area outside the boundaries of the authority.
- 0. An authority may acquire by purchase real property and equipment necessary to develop a public transit system, including station stops and complexes, maintenance and operating facilities, transfer locations, bus stations and stops, internodal facilities and office buildings.
- P. An authority may borrow money, issue bonds and enter into contracts and finance leasing.
- Q. An authority may invest funds of the authority in direct or indirect obligations of the United States, the state or any of its political subdivisions.

Section 8. [NEW MATERIAL] POWER OF EMINENT DOMAIN. -- The authority may exercise in the state the power of eminent domain, within the authority and in the manner provided by law for the condemnation of private property for public use, and may take any property necessary to carry out the purposes of the Regional

Transit Authority Act.

Section 9. [NEW MATERIAL] ADDITION OR WITHDRAWAL OF TERRITORY BY AN AUTHORITY. --

A. After the creation of the authority, a governing body adjacent to but not part of the authority may, by resolution, propose to join the authority, determine the territorial area to become a part of that authority and fix the time and place that the governing body will conduct a public hearing on the proposal, as provided for in Section 4 of the Regional Transit Authority Act. If a majority of voters voting on the question votes in favor of the annexation, the municipal or county clerk shall certify the results of the election to the board, and the area shall become a part of the authority.

- B. If a city or town that is a part of an authority lawfully annexes additional territory that is not a part of the authority, the annexed territory shall become a part of the authority.
- C. A county or municipality that is a part of the authority can withdraw from the authority by submitting to the voters the question: "Should (name of county or municipality) withdraw from the (name of authority)?". If a majority of voters voting on the question votes in favor of withdrawal, the municipal or county clerk shall certify the results of the election to the board and the county or municipality shall cease to be a member of the authority and a board member from that county or municipality

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shall cease to be a member of the board. The regional transit gross receipts tax shall continue until either the bonds that are outstanding at the time of withdrawal are paid in full, or the county or municipality negotiates an agreement with the authority to provide funds sufficient to pay its pro rata share of the debt service on bonds previously issued to finance capital improvements, and to acquire authority property lying within the bounds of the county or municipality but outside the new boundaries of the authori ty. Real property owned by the authority that is within the boundaries of a withdrawing county or municipality shall remain the The provisions of withdrawal shall be property of the authority. negotiated and agreed to by the board, the withdrawing governing body and the department; however, a municipality with a population of ten thousand or less shall not be obligated for payment on outstanding bonds existing at the time of withdrawal.

D. After the initial confirmation election to establish the authority, elections to join or withdraw shall be paid for by the governing body that initiates the election.

## Section 10. [NEW MATERIAL] STATION OR TERMINAL COMPLEXES. --

A. Before a station or terminal complex may be included in the system, the board shall determine that the proposed station or terminal complex will provide efficient and economical public transit service, will reduce vehicular congestion and air pollution in the metropolitan area and is reasonably essential to the successful operation of the system.

B. A station or terminal complex shall include adequate provisions to transfer passengers between the various modes of transportation available to the complex. A proposed station or terminal complex located within the city limits or extraterritorial jurisdiction of a municipality shall first be approved by the governing body of the municipality as to conformity with the general plan of the municipality.

Section 11. [NEW MATERIAL] REGIONAL TRANSIT GROSS RECEIPTS

TAX--IMPOSITION--RATE AUTHORIZED.--

A. Upon voter approval pursuant to the Regional Transit Authority Act, the board may impose by resolution an excise tax on any person engaging in business in the authority area for the privilege of engaging in business, provided that where a majority of voters in the county approves, by confirmation election, their participation in the authority, the county clerk shall not tax a municipality within that county that has not opted to participate. The rate of the tax shall not exceed the rate approved by the voters. The tax shall be referred to as the "regional transit gross receipts tax".

B. A tax imposed pursuant to this section may be imposed in one-sixteenth of one percent or one-eighth of one percent or any number of such increments by the enactment of one or more resolutions, but the total regional transit gross receipts tax rate imposed by all resolutions shall not exceed an aggregate rate of one-fourth of one percent of the gross receipts on a person

engaging in business in the authority area.

C. The board, at the time of enacting a resolution imposing or changing the tax authorized in Subsection A of this section, shall dedicate the revenue for the management, construction or operation of the public transit system or for specific public transit projects or services of the authority pursuant to the Regional Transit Authority Act.

D. Any law that imposes or authorizes the imposition of a regional transit gross receipts tax or that affects that tax, or any law supplemental to or otherwise pertaining to that tax, shall not be repealed or amended or otherwise directly or indirectly modified in such a manner as to impair adversely any outstanding regional transit revenue bonds that may be secured by a pledge of that tax, unless those outstanding revenue bonds have been discharged in full or provisions have been fully made for the discharge.

Section 12. [NEW MATERIAL] REGIONAL TRANSIT GROSS RECEIPTS

TAX--EFFECTIVE DATE OF RESOLUTION--COMPLIANCE WITH GROSS RECEIPTS

AND COMPENSATING TAX ACT AND REQUIREMENTS OF DEPARTMENT--SUBMISSION

OF COPY TO DEPARTMENT.--

A. Unless another date is approved by the department, a resolution imposing, amending or repealing a regional transit gross receipts tax or an increment of the tax pursuant to the Regional Transit Authority Act shall be effective on July 1 or January 1, whichever date occurs first, after the expiration of at least three

months from the date the adopted resolution is mailed or delivered to the department. The resolution shall include the effective date.

- B. A resolution imposing a regional transit gross receipts tax pursuant to the Regional Transit Authority Act shall adopt by reference the same definitions and the same provisions relating to exemptions and deductions as are contained in the Gross Receipts and Compensating Tax Act then in effect and as it may be amended from time to time.
- C. The board imposing the regional transit gross receipts tax pursuant to the Regional Transit Authority Act shall impose the tax by adopting the model resolution with respect to the tax furnished to the authority by the department. A resolution that does not conform substantially to the model resolution of the department is invalid.
- D. A certified copy of the resolution imposing or repealing a regional transit gross receipts tax authorized under the Regional Transit Authority Act or changing the tax rate imposed shall be mailed or delivered to the department within five days after the resolution is adopted.

Section 13. [NEW MATERIAL] REGIONAL TRANSIT GROSS RECEIPTS

TAX--SPECIFIC EXEMPTIONS.--No regional transit gross receipts tax

authorized under the Regional Transit Authority Act shall be
imposed on the gross receipts arising from transporting persons or
property for hire by railroad, motor vehicle, air transportation or

any other means from one point within the authority to another point outside the authority, nor shall the tax be imposed on direct satellite broadcasting or on gross receipts that are exempt by federal law.

Section 14. [NEW MATERIAL] REGIONAL TRANSIT GROSS RECEIPTS

TAX--COLLECTION BY DEPARTMENT--TRANSFER OF PROCEEDS--DEDUCTION.--

- A. The department shall collect the regional transit gross receipts tax imposed pursuant to the provisions of the Regional Transit Authority Act in the same manner and at the same time it collects the state gross receipts tax.
- B. The department may deduct an amount not to exceed three percent of the regional transit gross receipts tax collected under the provisions of the Regional Transit Authority Act as a charge for the administrative costs of collection. That amount shall be remitted to the state treasurer for deposit in the state general fund each month.
- C. The department shall transfer to each authority for which it is collecting a regional transit gross receipts tax pursuant to the provisions of the Regional Transit Authority Act the amount of the tax collected for that authority, less any disbursement for administrative charges made pursuant to Subsection B of this section, tax credits, refunds and the payment of interest applicable to the tax. The transfer to the authority shall be made within the month following the month in which the tax is collected.

Section 15. [NEW MATERIAL] REGIONAL TRANSIT GROSS RECEIPTS

## TAX--ADMINISTRATION AND ENFORCEMENT OF ACT. --

A. The department shall interpret the provisions of the Regional Transit Authority Act with respect to the regional transit gross receipts tax authorized under that act.

B. The department shall administer and enforce the collection of the regional transit gross receipts tax authorized pursuant to the Regional Transit Authority Act, and the Tax Administration Act applies to the administration and enforcement of the regional transit gross receipts tax.

Section 16. [NEW MATERIAL] BONDS OF THE AUTHORITY--USE--SECURITY.--

A. The authority may issue and sell revenue bonds from time to time in principal amounts it considers necessary to provide sufficient funds for any purpose of the Regional Transit Authority Act, including:

- (1) the acquisition of real and personal property whether by purchase or by exercising the power of eminent domain;
- (2) the purchase, construction, reconstruction, repair, equipping, improvement or extension of a public transit system;
- (3) the payment, funding, refinancing or refunding of the principal of or interest or redemption premiums on bonds and other indebtedness issued or incurred by the authority whether the bonds or interest to be paid, funded, refinanced or refunded have or have not become due;

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- (4) the establishment or increase of reserves or sinking funds to secure or to pay principal, premium, if any, or interest on bonds and reserves relating to the operation, maintenance and repair of a public transit system; and
- (5) all other costs or expenses of the authority necessary or convenient to carry out its corporate purposes and powers.
- B. Except as provided in Subsection D of this section, all bonds or other obligations issued by the authority shall be obligations of the authority payable solely from, and the authority is authorized to pledge, transfer and assign for the payment of the bonds:
- (1) all or part of the net receipts of the regional transit gross receipts tax that is dedicated for the purpose for which the bonds are issued;
- (2) any other revenue, income, money or funds of the authority from any source available for the payment of the bonds; or
- (3) any grant, subsidy or contribution from the United States or any of its agencies or instrumentalities that may be used for the payment of bonds of the authority.
- C. The bonds and other obligations of the authority shall not create an obligation, debt or liability of the state or any political subdivision of the state, including any governing body included in the authority. No breach of any pledge,

obligation or agreement of the authority shall impose a pecuniary liability or a charge upon the general credit or taxing power of the state or any political subdivision of the state, including any governing body included in the authority.

D. Revenues received by a municipality with a population of ten thousand or less, as determined by the last federal decennial census, from the levy of the gross receipts tax pursuant to the Regional Transit Authority Act shall not be pledged for bonds issued by an authority, but may be used for the operation and maintenance of the authority.

Section 17. [NEW MATERIAL] BONDS--AUTHORIZATION FOR ISSUANCE--TERMS AND CONDITIONS.--

A. Bonds of the authority shall be authorized by resolution of the board and may be issued in one or more series. The bonds shall bear the dates, be in the form, be issued in the denominations, have terms and maturities, bear interest at fixed or variable rates or have appreciated principal, be payable in the manner and at the times, be redeemed with or without premiums prior to maturity, be ranked or assigned priority status and have such other terms as the resolution of the authority or the trust agreement or other document securing the bonds provides.

B. The bonds issued by the authority may be sold at any time at private or public sale at prices agreed upon by the authority. The authority may contract with the New Mexico finance authority for issuance of bonds for short-term investment of funds.

- C. Bonds may be issued pursuant to the Regional Transit
  Authority Act without obtaining the consent of any agency of the
  state and without any other proceeding or condition other than the
  proceedings or conditions specified in that act.
- D. The bonds issued by the authority are negotiable instruments for all purposes of the Uniform Commercial Code, subject only to the provisions of the bonds for registration.
- Section 18. [NEW MATERIAL] TRUST AGREEMENTS--CREDIT FACILITIES--RELATED DOCUMENTS.--
- A. The authority may enter into trust agreements to better secure the payment of any bonds issued pursuant to the Regional Transit Authority Act with any corporate trustee and provide in the trust agreements for the rights and limitations on rights of the holders and owners of the bonds.
- B. The authority may enter into credit facilities to provide additional security for its bonds or for a primary or contingent source of payment of or reimbursement for the principal of or interest or any redemption premium on the bonds, or the purchase price upon a tender or call of the bonds. The authority may enter into contracts for the purchase or repurchase of its bonds.
- C. The authority may enter into reimbursement agreements, credit agreements, escrow agreements and other contracts and agreements as are necessary or appropriate for its bonds.

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Section 19. [NEW MATERIAL] REFUNDING BONDS. -- The authority is authorized to issue its bonds for the purpose of refunding any outstanding bonds, including the payment of any redemption premiums and any interest accrued or to accrue to the date of redemption of the outstanding bonds. Until the proceeds of the refunding bonds are applied to the purchase or retirement of the outstanding bonds or the redemption of the outstanding bonds, the proceeds may be placed in escrow and be invested and reinvested. The interest. income and profits, if any, earned or realized on any such investment may, in the discretion of the authority, also be applied to the payment of the outstanding bonds to be refunded. terms of any escrow agreement have been satisfied, any balance remaining in escrow, including investments earnings, may be returned to the authority for use by it in any lawful manner. Al l refunding bonds shall be issued and secured and shall be subject to the provisions of the Regional Transit Authority Act in the same manner and to the same extent as any other bonds issued pursuant to the Regional Transit Authority Act.

Section 20. [NEW MATERIAL] PUBLICATION OF NOTICE--VALIDATION--LIMITATION OF ACTION.--

- A. After adoption of a resolution authorizing the issuance of bonds, the authority shall publish notice of the adoption of the resolution once in a newspaper of general circulation in the area in which the authority is located.
  - B. After the passage of thirty days from the time of

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publication, any action attacking the validity of the proceedings or taken by the authority in the authorization and issuance of the bonds described in the notice is perpetually barred.

## Section 21. [NEW MATERIAL] MANAGEMENT. --

A. Responsibility for the construction, management and operation of an authority and for control of the property belonging to an authority shall be vested in its board. The board may employ qualified persons deemed necessary by the board for the conduct of the affairs of the authority, including a general manager, bookkeeper, auditor and engineer.

B. The board shall provide for an annual audit of its affairs by an independent certified public accountant.

Section 22. [NEW MATERIAL] ANNUAL BUDGET. -- Prior to the beginning of a fiscal year, the board shall adopt an annual operating budget that specifies major expenditures by type and amount. The board shall furnish the local government division of the department of finance and administration with a copy of the budget for review and approval no later than June 1 of each year.

## Section 23. [NEW MATERIAL] RULES AND REGULATIONS. --

- A. The board may adopt and enforce reasonable rules and regulations necessary to conduct its business, including:
- (1) securing and maintaining safety and efficiency in the operation and maintenance of its facilities;
- (2) governing the use of the authority'sfacilities and services by the public and the payment of fares;

- (3) regulating privileges on any land, easement, right of way or other property owned or controlled by the authority; and
- (4) employing qualified persons as necessary to carry out the purpose of the Regional Transit Authority Act.
- B. Regulations adopted by the board shall be published once a week for two consecutive weeks in a newspaper of general circulation in the area in which the authority is located. Rules and regulations shall become effective ten days following the last publication.

Section 24. [NEW MATERIAL] CONTRACTS FOR CONSTRUCTION, GOODS OR SERVICES.—The board shall establish purchasing guidelines, including rules governing a competitive bid process; provided that the board shall not secure a contract that is not subject to competitive bidding requirements or that is for the purchase of real property or for professional services until an announcement that a contract is being considered is posted in a prominent place in the principal office of the authority for at least two weeks before the contract is awarded.

# Section 25. [NEW MATERIAL] CONDUCT OF ELECTIONS. --

A. Notwithstanding initial elections necessary to confirm the creation of an authority, board elections shall be conducted at the time of the general election under the direction of the municipal or county clerk and in accordance with the provisions of the Election Code.

- B. Notice of the election shall be given by publication.
- C. All polling places shall be within the area included within the authority.
- D. The secretary of the authority shall provide to each municipal or county clerk supplies and assistance necessary to conduct an election for membership on the board, as authorized by the Regional Transit Authority Act.

Section 26. [NEW MATERIAL] EXEMPTION FROM TAXES. -- The property, revenues and income of an authority and the interest on bonds issued by an authority shall be exempt from all taxes levied by the state and its political subdivisions.

Section 27. [NEW MATERIAL] CONSTRUCTION OF ACT.--The Regional Transit Authority Act shall be liberally construed to carry out the purpose of that act.

Section 28. A new section of the Tax Administration Act is enacted to read:

"[NEW MATERIAL] TRANSFER--REVENUES FROM REGIONAL TRANSIT
GROSS RECEIPTS TAXES.--A transfer pursuant to Section 7-1-6.1 NMSA
1978 shall be made to each regional transit authority for which the
department is collecting a regional transit gross receipts tax in
an amount equal to the net receipts attributable to the regional
transit gross receipts tax imposed by that authority pursuant to
the Regional Transit Authority Act less any deductions for
administrative costs determined and made by the department pursuant

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to the provisions of that act."

Section 29.

**"6-14-2.** 

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"net effective interest rate" means the interest A. rate based on the actual price paid to a public body for its public securities, calculated to maturity according to standard tables of

Chapter 10, Section 2, as amended) is amended to read:

Section 6-14-2 NMSA 1978 (being Laws 1970,

DEFINITIONS. -- As used in the Public Securities Act:

"public body" means this state or any department, board, agency or instrumentality of the state, any county, city, town, village, school district, other district, educational institution or any other governmental agency or political subdivision of the state: and

C. "public securities" means any bonds, notes, warrants or other obligations now or hereafter authorized to be issued by any public body pursuant to the provisions of any general or special law enacted by the legislature, but does not include bonds, notes, warrants or other obligations issued pursuant to:

- (1) the Industrial Revenue Bond Act:
- **(2)** the County Improvement District Act;
- **(3)** Sections 3-33-1 through 3-33-43 NMSA 1978;
- **(4)** the Pollution Control Revenue Bond Act;
- the County Pollution Control Revenue Bond **(5)**

Act;

**(6)** the County Industrial Revenue Bond Act;

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(7)	the	Metropolitan	Redevel opment	Code;
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- (8) the Supplemental Municipal Gross Receipts Tax
- (9) the Regional Transit Authority Act;

  [(9)] (10) the Hospital Equipment Loan Act; or

  [(10)] (11) the New Mexico Finance Authority

Section 30. Section 6-18-4 NMSA 1978 (being Laws 1983, Chapter 161, Section 4, as amended) is amended to read:

"6-18-4. DEFINITIONS.--As used in the Public Securities Short-Term Interest Rate Act, unless the context otherwise requires:

A. "bond" means any bond, debenture, note, refunding or renewal bond or note, warrant or other security evidencing an obligation authorized to be issued by a public body pursuant to any provision of law of this state, including the Public Securities Short-Term Interest Rate Act;

- B. "governing body" means the city council or other body or officer of a public body in which the legislative powers are vested;
- C. "indebtedness" means any debt evidenced by a bond issued by a public body pursuant to any law of this state that constitutes a debt for the purposes of Section 12 or 13 of Article 9 of the constitution of New Mexico and the issuance of which must be submitted to a vote of the qualified electors of the public body

pursuant to those sections and any bond issued for the purpose of paying or refunding any such bond;

D. "bond legislation" means an ordinance or a resolution or other appropriate enactment adopted by a governing body [of a public body] providing for the authorization or sale of bonds and any trust agreement, credit agreement, letter of credit, reimbursement agreement or other credit facility, dealer agreement, issuing or paying agent agreement, purchase commitment agreement, escrow agreement, remarketing agreement, index agent agreement or other agreement with respect to the bonds to which the public body or trustee for the bonds is a party; and

E. "public body" means any municipality, any county, any school district, any special district, any H class county [located in New Mexico], the New Mexico hospital equipment loan council, state institutions enumerated in Section 6-13-2 NMSA 1978, the water quality control commission, the state board of finance, the New Mexico finance authority, a regional transit authority created pursuant to the Regional Transit Authority Act or the state."

Section 31. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 1997.

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# Underscored naterial = new | bracketed naterial = delete

# State of New Mexico House of Representatives

# FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

March 14, 1997

Mr. Speaker:

Your **TAXATION AND REVENUE COMMITTEE**, to whom has been referred

# **HOUSE BILL 669, as amended**

has had it under consideration and reports same with recommendation that it **DO NOT PASS**, but that

be reported **WITHOUT RECOMMENDATION**.

# HOUSE TAXATION AND REVENUE COMMITTEE SUBSTITUTE FOR HOUSE BILL 669

[bracketed material] = delete Underscored naterial = new

# FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

HTF	C/CSHB 669			Page	68
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2			Respectfully submitted,		
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6			Jerry W Sandel, Chairman		
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9	Adopted		Not Adopted		_
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14	Yes:	6			
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16	Excused:	Luj an, Sandoval, Sando	el		
17	Absent:	None			
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HTRC/HB 669

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# State of New Mexico House of Representatives

# FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

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March 14, 1997

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Mr. Speaker: 7

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Your TAXATION AND REVENUE COMMITTEE, to whom has been referred

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# **HOUSE BILL 669**, as amended

HOUSE TAXATION AND REVENUE COMMITTEE SUBSTITUTE

FOR HOUSE BILL 669

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has had it under consideration and reports same with recommendation that it **DO NOT PASS**, but that

be reported **WITHOUT RECOMMENDATION**.

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HTRC/HB 669

# FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

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# FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

HTI	C/CSHB 669 Page 71
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5	FORTY- THIRD LEGISLATURE
6	FIRST SESSION, 1997
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8	March 17, 1997
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10	Mr. President:
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12	Your WAYS AND MEANS COMMITTEE, to whom has been referred
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14	HOUSE TAXATION AND REVENUE COMMITTEE SUBSTITUTE FOR
15	HOUSE BILL 669
16	has had it under consideration and reports same with
17	recommendation that it <b>DO PASS</b> , and thence referred to the
18	FINANCE COMMITTEE.
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20	Respectfully submitted,
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25	Carlos R. Cisneros, Chairman

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HTRC/HB 669

# FORTY-THIRD LEGISLATURE FIRST SESSION, 1997