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## **HOUSE BILL 855**

43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

INTRODUCED BY

BEN LUJAN

## AN ACT

RELATING TO STATE HIGHWAY BONDS; AUTHORIZING THE GOVERNOR TO IMPOSE A HIGHWAY BONDING GASOLINE TAX UNDER CERTAIN CONDITIONS; REQUIRING ISSUANCE OF ADDITIONAL STATE HIGHWAY BONDS AND INCREASING THE AMOUNT OF STATE HIGHWAY BONDS THAT MAY BE ISSUED BY THE STATE HIGHWAY COMMISSION; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 7-1-6.7 NMSA 1978 (being Laws 1994, Chapter 5, Section 2, as amended by Laws 1995, Chapter 6, Section 1 and also by Laws 1995, Chapter 36, Section 1) is amended to read:

"7-1-6.7. DISTRIBUTIONS--STATE AVIATION FUND. --

A. A distribution pursuant to Section 7-1-6.1 NMSA
1978 shall be made to the state aviation fund in an amount equal

to three and fifty-nine hundredths percent of the gross receipts attributable to the sale of fuel specially prepared and sold for use in turboprop or jet-type engines as determined by the department.

B. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state aviation fund in an amount equal to twenty-six hundredths of one percent of [gasoline taxes] the gasoline tax, exclusive of penalties and interest, collected pursuant to the Gasoline Tax Act."

Section 2. Section 7-1-6.9 NMSA 1978 (being Laws 1991, Chapter 9, Section 11, as amended) is amended to read:

"7-1-6.9. DISTRIBUTION OF GASOLINE TAXES TO MUNICIPALITIES
AND COUNTIES. --

A. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made in an amount equal to ten and thirty-eight hundredths percent of the net receipts attributable to the [taxes] gasoline tax, exclusive of penalties and interest, imposed by the Gasoline Tax Act.

- B. The amount determined in Subsection A of this section shall be distributed as follows:
- (1) ninety percent of the amount shall be paid to the treasurers of municipalities and H class counties in the proportion that the taxable motor fuel sales in each of the municipalities and H class counties bears to the aggregate taxable motor fuel sales in all of these municipalities and H

class counties; and

(2) ten percent of the amount shall be paid to the treasurers of the counties, including H class counties, in the proportion that the taxable motor fuel sales outside of incorporated municipalities in each of the counties bears to the aggregate taxable motor fuel sales outside of incorporated municipalities in all of the counties.

C. This distribution shall be paid into the municipal treasury or county general fund for general purposes or for any special purposes designated by the governing body of the municipality or county. Any municipality or H class county that has created or that creates a "street improvement fund" to which gasoline tax revenues or distributions are irrevocably pledged under Sections 3-34-1 through 3-34-4 NMSA 1978 or that has pledged all or a portion of gasoline tax revenues or distributions to the payment of bonds shall receive its proportion of the distribution of revenues under this section impressed with and subject to these pledges."

Section 3. Section 7-13-3.1 NMSA 1978 (being Laws 1979, Chapter 166, Section 7, as amended) is amended to read:

"7-13-3.1. GASOLINE INVENTORY TAX--IMPOSITION OF TAX--DATE PAYMENT OF TAX DUE. --

A. A gasoline inventory tax is imposed measured by the quantity of gallons of gasoline in the possession of a distributor or wholesaler on the day in which an increase in the

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excise tax imposed by Section 7-13-3 NMSA 1978 or the initial imposition or increase in the excise tax imposed by Section 7-13-3.5 NMSA 1978 is effective. The taxable event is the existence of an inventory in the possession of a distributor or wholesaler on the day prior to the day in which an increase in the excise tax imposed by Section 7-13-3 NMSA 1978 or the initial imposition or increase in the excise tax imposed by Section 7-13-3.5 NMSA 1978 is effective. The rate of the gasoline inventory tax to apply on each gallon of gasoline held in inventory by a distributor or wholesaler, as provided in Section 7-13-3.2 NMSA 1978, shall be the difference between the gasoline [excise] tax rate or the highway bonding gasoline tax rate, whichever is applicable, imposed on the day prior to the day [in] on which the [gasoline excise] applicable tax is increased or initially imposed subtracted from the [gasoline excise applicable tax rate imposed on the day that the [gasoline excise] applicable tax rate increase or imposition is effective, expressed in cents per gallon.

B. The gasoline inventory tax is to be paid to the department on or before the twenty-fifth day of the month following the month in which the taxable event occurs."

Section 4. Section 7-13-3.2 NMSA 1978 (being Laws 1979, Chapter 166, Section 8, as amended) is amended to read:

"7-13-3.2. GASOLINE INVENTORIES. --

A. On the day prior to the day that the excise tax

imposed by Section 7-13-3 NMSA 1978 is increased or the excise tax imposed by Section 7-13-3.5 NMSA 1978 is initially imposed or increased, each distributor, wholesaler and retailer shall take inventory of the gallons of gasoline on hand.

- B. Distributors and wholesalers shall report total gallons of gasoline in inventory on the day prior to the day that an increase in the gasoline tax rate is effective and pay any tax due imposed by Section 7-13-3.1 NMSA 1978.
- C. Retailers shall maintain a record of the total gallons of gasoline in inventory on the day prior to the day that an increase in the gasoline tax rate or the initial imposition or an increase in the highway bonding gasoline tax rate is effective and shall not increase the price of the gasoline sold until the inventory is disposed of in the ordinary course of business."

Section 5. A new section of the Gasoline Tax Act, Section 7-13-3.5 NMSA 1978, is enacted to read:

"7-13-3.5. [NEW MATERIAL] IMPOSITION AND RATE OF HIGHWAY
BONDING GASOLINE TAX--LIMITATION. --

A. The governor is authorized, subject to the limitations of this section, to impose for the privilege of receiving gasoline in this state an excise tax at a rate not to exceed two cents (\$.02) per gallon of gasoline received in New Mexico. The tax may be imposed in one-cent (\$.01) increments and may be referred to as the "highway bonding gasoline tax".

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The proceeds from the tax shall be used only to secure or pay state highway bonds issued pursuant to Subsection C of Section 67-3-59.1 NMSA 1978.

- B. The governor may impose any increment of the tax authorized by Subsection A of this section only upon a finding that the tax increase is necessary because there are insufficient revenues available in the state road fund to pledge for the issuance of the amounts of state highway bonds that:
- (1) are authorized pursuant to Subsection C of Section 67-3-59.1 NMSA 1978; and
- (2) are needed to fund statewide road improvements that the state highway commission certifies are necessary for purposes of safety, commerce and economic development.
- C. The tax authorized to be imposed pursuant to this section shall become effective only upon July 1 or January 1, whichever date occurs first, after the expiration of at least three months from the date the governor issues the finding pursuant to Subsection B of this section."

Section 6. Section 7-13-5 NMSA 1978 (being Laws 1971, Chapter 207, Section 5, as amended) is amended to read:

"7-13-5. TAX RETURNS--PAYMENT OF TAX.--Distributors shall file gasoline tax and highway bonding gasoline tax returns in form and content as prescribed by the secretary on or before the twenty-fifth day of the month following the month in which

gasoline is received in New Mexico. Such returns shall be accompanied by payment of the amount of gasoline tax or highway bonding gasoline tax due."

Section 7. Section 7-13-13 NMSA 1978 (being Laws 1971, Chapter 207, Section 12, as amended) is amended to read:

"7-13-13. PERMIT TO PURCHASE DYED GASOLINE AND APPLY FOR REFUND OF GASOLINE TAX AND HIGHWAY BONDING GASOLINE TAX ON GASOLINE NOT USED IN MOTOR BOATS OR IN MOTOR VEHICLES OPERATED ON HIGHWAYS OF THIS STATE. --

A. Each person who wishes to purchase gasoline dyed in accordance with the provisions of Section 7-13-15 NMSA 1978 and to claim a refund of gasoline tax and highway bonding gasoline tax paid on such gasoline under the provisions of Section 7-13-14 NMSA 1978 shall apply for and obtain a permit to do so from the department. The application for the permit shall be in form and content as prescribed by the department.

B. The secretary may, upon notice and after hearing, suspend the gasoline tax and highway bonding gasoline tax refund permit of any person who makes any false statement on an application for a permit or on a claim for refund made under Section 7-13-14 NMSA 1978 who uses gasoline dyed in accordance with Section 7-13-15 NMSA 1978 in a motor boat or in a vehicle licensed to operate on the highways of this state or who violates any other provision of the Gasoline Tax Act. Such suspension may be, [in] at the discretion of the secretary, for

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24 25 a period of up to one year."

Section 8. Section 7-13-14 NMSA 1978 (being Laws 1971, Chapter 207, Section 13, as amended) is amended to read:

CLAIM FOR REFUND OF GASOLINE TAX AND HIGHWAY BONDING GASOLINE TAX PAID ON GASOLINE NOT USED IN MOTOR BOATS OR IN MOTOR VEHICLES LICENSED TO OPERATE ON HIGHWAYS OF THIS STATE. -- Upon submission of proof satisfactory to the department, the department shall allow a claim for refund of gasoline tax and highway bonding gasoline tax paid on dyed gasoline purchased and used within six months prior to the filing of the claim by holders of permits issued under Section 7-13-13 NMSA 1978. individual purchases of such gasoline, other than that to be used as aviation fuel, must have been made in quantities of fifty gallons or more. Purchasers of aviation fuel may accumulate invoices to reach the minimum required for filing a claim for refund. No claim for refund may be presented on less than one hundred gallons so purchased. The secretary may, by regulation, prescribe the documents necessary to support a claim for refund and the invoice and sales procedure to be followed by sellers and purchasers of gasoline not intended to be used in motor boats or in motor vehicles licensed to operate on the highways of this state by the motor vehicle division of the department."

Section 9. Section 67-3-59.1 NMSA 1978 (being Laws 1989, Chapter 157, Section 1, as amended) is amended to read:

"67-3-59. 1. STATE HI GHWAY DEBENTURES--I SSUANCE--LI MI TS--APPROVAL--COUPONS. --

A. In order to provide funds to finance state highway projects, including state highway projects that are required for the waste isolation pilot project and are eligible for federal reimbursement or payment as authorized by federal legislation, the state highway commission is authorized to issue bonds from time to time, payable from [the proceeds of the collection of gasoline excise taxes and motor vehicle registration] federal funds not otherwise obligated that are paid into the state road fund and from the proceeds from the collection of taxes and fees that are required by law to be paid into the state road fund and not otherwise pledged solely to the payment of outstanding bonds and debentures.

B. Except as provided in Subsection C of this section, the total aggregate outstanding principal amount of bonds issued from time to time pursuant to this section, secured by or payable from [the gasoline excise taxes and motor vehicle registration fees] federal funds not otherwise obligated that are paid into the state road fund and the proceeds from the collection of taxes and fees required by law to be paid into the state road fund, shall not, without additional authorization of the state legislature, exceed one hundred fifty million dollars (\$150,000,000) at any given time, subject to the following provisions:

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- (1) the total aggregate outstanding principal amount of bonds issued for state highway projects that are required for the waste isolation pilot project and are eligible for federal reimbursement as authorized by federal legislation shall not exceed one hundred million dollars (\$100,000,000); and
- the total aggregate outstanding principal **(2)** amount of bonds issued for state highway projects other than state highway projects that are required for the waste isolation pilot project and are eligible for federal reimbursement as authorized by federal legislation shall not exceed fifty million dollars (\$50,000,000).
- C. An amount shall be added to the total aggregate outstanding principal amount of bonds authorized for issuance by the state highway commission for state highway projects secured by or payable from federal funds not otherwise obligated and proceeds from the collection of taxes and fees required by law to be paid into the state road fund, and from this additional authorization, the state highway commission may issue the amount of bonds that the commission, subject to the provisions of this section, determines can be serviced with an amount approximately equal to the net receipts attributable to four cents (\$.04) of the gasoline tax distributed by law into the state road fund and any other receipts distributed by law into the state road fund, other than gasoline tax receipts in excess of the amount of net receipts attributable to four cents (\$.04) of the gasoline tax.

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[C.] D. The state highway commission may issue bonds to refund other bonds issued pursuant to this section by exchange or current or advance refunding.

 $[\underline{\theta}]$  Each series of bonds shall have a maturity of no more than twenty-five years from the date of issuance, provided that bonds issued pursuant to Subsection C of this section shall have a maturity of no more than ten years from the The state highway commission shall determine date of issuance. all other terms, covenants and conditions of the bonds; provided that the bonds shall not be issued pursuant to this section unless the state board of finance approves the issuance of the bonds and the principal amount of and interest rate or maximum net effective interest rate on the bonds.

[E] The bonds shall be executed with the manual or facsimile signatures of the chairman of the state highway commission, countersigned by the state treasurer and attested to by the secretary of the state highway commission, with the seal of the state highway commission imprinted or otherwise affixed to the bonds.

[F.] G. Proceeds of the bonds may be used to pay expenses incurred in the preparation, issuance and sale of the bonds and, together with the earnings on the proceeds of the bonds, may be used to pay rebate, penalty, interest and other obligations relating to the bonds and the proceeds of the bonds under the Internal Revenue Code of 1986, as amended.

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[G.] H. The bonds may be sold at public or private If sold at public sale, a notice of the time and place of sale shall be published in a newspaper of general circulation in the state, and in any other newspaper determined in the resolution authorizing the issuance of the bonds, once each week for two consecutive weeks prior to the date of sale. may be purchased by the state treasurer or state investment officer.

[H.] I. This section is full authority for the issuance and sale of the bonds, and the bonds shall not be invalid for any irregularity or defect in the proceedings for their issuance and sale and shall be incontestable in the hands of bona fide purchasers or holders of the bond for value.

[H] J. The bonds shall be legal investments for any person or board charged with the investment of public funds and may be accepted as security for any deposit of public money and, with the interest thereon, are exempt from taxation by the state and any political subdivision or agency of the state."

Section 10. SEVERABILITY. -- If any part or application of this act is held invalid, the remainder or its application to other situations or persons shall not be affected.

Section 11. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 1997.

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