1	HOUSE BILL 968
2	43rd Legislature - STATE OF NEW MEXICO - FIRST SESSION, 1997
3	I NTRODUCED BY
4	PATSY G. TRUJILLO
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10	AN ACT
11	RELATING TO PROPERTY TAXATION; AUTHORIZING COUNTIES TO PROVIDE A
12	PROPERTY TAX CREDIT FOR LOW-INCOME TAXPAYERS; PROVIDING A
13	PENALTY; AMENDING AND ENACTING SECTIONS OF THE PROPERTY TAX
14	CODE.
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16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
17	Section 1. A new section of the Property Tax Code is
18	enacted to read:
19	"[NEW MATERIAL] LOCAL PROPERTY TAX CREDITLOW-INCOME
20	TAXPAYERS
21	A. A board may adopt an ordinance providing a credit
22	against the property tax due for low-income taxpayers in
23	accordance with the provisions of this section. The tax credit
24	may be referred to as the "local property tax credit" and may be
25	imposed for any number of property tax years.

- B. The local property tax credit may be claimed and allowed only against the property tax due on residential property that is the principal place of residence of a claimant whose household modified gross income does not exceed fifty thousand dollars (\$50,000). Only one local property tax credit may be claimed for each eligible residential property.
- C. The board shall develop a progressive table setting property tax limits as a percentage of modified gross income. The credit that may be provided shall be an amount equal to the amount of the taxpayer's property tax due for the year that exceeds the amount that is determined, based on the taxpayer's modified gross income, to be the taxpayer's property tax limit for the taxable year. The board may cap the amount of the local property tax credit that may be allowed a taxpayer.
- D. Upon adoption of an ordinance providing a local property tax credit, the board shall create a "local property tax credit fund" that is a separate fund in the county treasury pledged solely for the payment of the property tax revenue reduction resulting from the application of the local property tax credit. Revenue produced by the increase in the county operating rate due to application of the tax rebate adjustment to the county operating rate pursuant to Section 7-37-7.1 NMSA 1978 shall be deposited in the fund. Balances in the fund at the end of any fiscal year shall remain in the fund and shall be used only to replace the property tax revenue reduction

resulting from application of the local property tax credit in succeeding tax years.

- E. To claim the local property tax credit, the taxpayer shall file with the county assessor by June 1 of the applicable tax year an application form that includes such taxpayer, household income and other information as the board, in consultation with the department, determines necessary for provision and administration of the local property tax credit. Forms and application instructions shall be enclosed in the property valuation notices mailed to taxpayers pursuant to Section 7-38-20 NMSA 1978 and shall also be available in appropriate county offices.
- F. Upon receipt of applications claiming the local property tax credit, the assessor shall estimate the amount of the local property tax credit to be allowed for the tax year. In certifying the estimated amount of the local property tax credit to be allowed for the property tax year for purposes of the tax rebate adjustment pursuant to Section 7-37-7.1 NMSA 1978, the county assessor for the first tax year in which the local property tax credit is allowed may certify an amount up to one hundred twenty-five percent of the estimated amount for cash-flow purposes.
- G. To assure the distribution of the full amount of revenue from property tax due to the appropriate governmental units, the county treasurer shall transfer from the local

property tax credit fund such amounts as are necessary to make the distributions, but the total of all transfers for any tax shall not exceed the total property tax revenue reduction resulting from application of the local property tax credit in that tax year. Other available county revenues may be used, if necessary, for cash-flow purposes to assure full distribution of property tax revenues to all governmental units at any time during a tax year that there is an insufficient amount in the local property tax credit fund.

employee of the county assessor or any former employee of the county assessor to reveal any information contained in a taxpayer's local property tax credit application form to any individual other than the assessor, another employee of the assessor or an employee of the department authorized by the county assessor and the secretary to verify information for purposes of enforcement. Any individual who reveals to another individual any information that he is prohibited from lawfully revealing pursuant to this subsection is guilty of a misdemeanor and upon conviction shall be punished by a fine of not more than one thousand dollars (\$1,000) or by imprisonment for a definite period not to exceed three hundred sixty-four days, or both, and shall not be employed by the county for a period of five years after the date of the conviction.

I. As used in this section:

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	(1) "boar	'd" means	the	board of	county	
commi ssi oners	of a	county,	i ncl udi n	g an	H class	county;	and

- (2) "modified gross income" means "modified gross income", as that term is defined in the Income Tax Act, plus all income from those same sources for any other resident owner of the principal place of residence of the taxpayer claiming a local property tax credit."
- Section 2. Section 7-1-8 NMSA 1978 (being Laws 1965, Chapter 248, Section 13, as amended) is amended to read:
- "7-1-8. CONFIDENTIALITY OF RETURNS AND OTHER
 INFORMATION.--It is unlawful for any employee of the department or any former employee of the department to reveal to any individual other than another employee of the department any information contained in the return of any taxpayer made pursuant to any law subject to administration and enforcement under the provisions of the Tax Administration Act or any other information about any taxpayer acquired as a result of his employment by the department, except:
- A. to an authorized representative of another state; provided that the receiving state has entered into a written agreement with the department to use the information for tax purposes only and that the receiving state has enacted a confidentiality statute similar to this section to which the representative is subject;
 - B. to a representative of the secretary of the

treasury or the secretary's delegate pursuant to the terms of a reciprocal agreement entered into with the federal government for exchange of the information;

- C. to the multistate tax commission or its authorized representative; provided that the information is used for tax purposes only and is disclosed by the multistate tax commission only to states that have met the requirements of Subsection A of this section;
- D. to a district court or an appellate court or a federal court:
- (1) in response to an order thereof in an action relating to taxes to which the state is a party and in which the information sought is about a taxpayer who is party to the action and is material to the inquiry, in which case only that information may be required to be produced in court and admitted in evidence subject to court order protecting the confidentiality of the information and no more;
- (2) in any action in which the department is attempting to enforce an act with which the department is charged or to collect a tax; or
- (3) in any matter in which the department is a party and the taxpayer has put his own liability for taxes at issue, in which case only that information regarding the taxpayer who is party to the action may be produced, but this shall not prevent the disclosure of department policy or

interpretation of law arising from circumstances of a taxpayer who is not a party;

- E. to the taxpayer or to the taxpayer's authorized representative; provided, however, that nothing in this subsection shall be construed to require any employee to testify in a judicial proceeding except as provided in Subsection D of this section:
- F. information obtained through the administration of any law not subject to administration and enforcement under the provisions of the Tax Administration Act to the extent that release of that information is not otherwise prohibited by law;
- G. in such manner, for statistical purposes, that the information revealed is not identified as applicable to any individual taxpayer;
- H. with reference to any information concerning the tax on tobacco imposed by Sections 7-12-1 through 7-12-17 NMSA 1978 to a committee of the legislature for a valid legislative purpose;
- I. to a transferee, assignee, buyer or lessor of a liquor license, the amount and basis of any unpaid assessment of tax for which his transferor, assignor, seller or lessee is liable:
- J. to a purchaser of a business as provided in Sections 7-1-61 through 7-1-64 NMSA 1978, the amount and basis of any unpaid assessment of tax for which the purchaser's seller

is liable;

K. to a municipality of this state upon its request for any period specified by that municipality within the twelve months preceding the request for the information by that municipality:

- (1) the names, taxpayer identification numbers and addresses of registered gross receipts taxpayers reporting gross receipts for that municipality under the Gross Receipts and Compensating Tax Act or a local option gross receipts tax imposed by that municipality. The department may also release the information described in this paragraph quarterly or upon such other periodic basis as the secretary and the municipality may agree; and
- (2) information indicating whether persons shown on any list of businesses located within that municipality furnished by the municipality have reported gross receipts to the department but have not reported gross receipts for that municipality under the Gross Receipts and Compensating Tax Act or a local option gross receipts tax imposed by that municipality.

The employees of municipalities receiving information as provided in this subsection shall be subject to the penalty contained in Section 7-1-76 NMSA 1978 if that information is revealed to individuals other than other employees of the municipality in question or the department;

L. to the commissioner of public lands for use in auditing that pertains to rentals, royalties, fees and other payments due the state under land sale, land lease or other land use contracts; the commissioner of public lands and employees of the commissioner are subject to the same provisions regarding confidentiality of information as employees of the department;

M the department shall furnish, upon request by the child support enforcement division of the human services department, the last known address with date of all names certified to the department as being absent parents of children receiving public financial assistance. The child support enforcement division personnel shall use such information only for the purpose of enforcing the support liability of the absent parents and shall not use the information or disclose it for any other purpose; the child support enforcement division and its employees are subject to the provisions of this section with respect to any information acquired from the department;

N. with respect to the tax on gasoline imposed by the Gasoline Tax Act, the department shall make available for public inspection at monthly intervals a report covering the amount and gallonage of gasoline and ethanol blended fuels imported, exported, sold and used, including tax-exempt sales to the federal government reported or upon which the gasoline tax was paid and covering taxes received from each distributor in the state of New Mexico;

- 0. the identity of distributors and gallonage reported on returns required under the Gasoline Tax Act, Special Fuels Supplier Tax Act or Alternative Fuel Tax Act to any distributor or supplier, but only when it is necessary to enable the department to carry out its duties under the Gasoline Tax Act, the Special Fuels Supplier Tax Act or the Alternative Fuel Tax Act;
- P. the department shall release upon request only the names and addresses of all gasoline or special fuel distributors, wholesalers and retailers to the New Mexico department of agriculture, the employees of which are thereby subject to the penalty contained in Section 7-1-76 NMSA 1978 if that information is revealed to individuals other than employees of either the New Mexico department of agriculture or the department;
- Q. the department shall answer all inquiries concerning whether a person is or is not a registered taxpayer;
- R. upon request of a municipality or county of this state, the department shall permit officials or employees of the municipality or county to inspect the records of the department pertaining to an increase or decrease to a distribution or transfer made pursuant to Section 7-1-6.15 NMSA 1978 for the purpose of reviewing the basis for the increase or decrease. The municipal or county officials or employees receiving information provided in this subsection shall not reveal that

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information to any person other than another employee of the municipality or the county, the department or a district court, an appellate court or a federal court in a proceeding relating to a disputed distribution and in which both the state and the municipality or county are parties. Any information provided [in] pursuant to provisions of this subsection that is revealed other than as provided in this subsection shall subject the person revealing the information to the penalties contained in Section 7-1-76 NMSA 1978;

- S. to a county of this state that has in effect any local option gross receipts tax imposed by the county upon its request for any period specified by that county within the twelve months preceding the request for the information by that county:
- (1) the names, taxpayer identification numbers and addresses of registered gross receipts taxpayers reporting gross receipts either for that county in the case of a local option gross receipts tax imposed on a countywide basis or only for the areas of that county outside of any incorporated municipalities within that county in the case of a county local option gross receipts tax imposed only in areas of the county outside of any incorporated municipalities. The department may also release the information described in this paragraph quarterly or upon such other periodic basis as the secretary and the county may agree;

(2) in the case of a local option gross receipts tax imposed by a county on a countywide basis, information indicating whether persons shown on any list of businesses located within the county furnished by the county have reported gross receipts to the department but have not reported gross receipts for that county under the Gross Receipts and Compensating Tax Act or a local option gross receipts tax imposed by that county on a countywide basis; and

(3) in the case of a local option gross receipts tax imposed by a county only on persons engaging in business in that area of the county outside of any incorporated municipalities, information indicating whether persons shown on any list of businesses located in the area of that county outside of any incorporated municipalities within that county furnished by the county have reported gross receipts to the department but have not reported gross receipts for the area of that county outside of any incorporated municipalities within that county under the Gross Receipts and Compensating Tax Act or any local option gross receipts tax imposed by the county only on persons engaging in business in that area of the county outside of any incorporated municipalities.

The officers and employees of counties receiving information as provided in this subsection shall be subject to the penalty contained in Section 7-1-76 NMSA 1978 if such information is revealed to individuals other than other officers

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or employees of the county in question or the department;

- T. to authorized representatives of an Indian nation, tribe or pueblo, the territory of which is located wholly or partially within New Mexico, pursuant to the terms of a reciprocal agreement entered into with the Indian nation, tribe or pueblo for the exchange of that information for tax purposes only; provided that the Indian nation, tribe or pueblo has enacted a confidentiality statute similar to this section;
- U. information with respect to the taxes or tax acts administered pursuant to Subsection B of Section 7-1-2 NMSA 1978, except that:
- (1) information for or relating to any period prior to July 1, 1985 with respect to Sections 7-25-1 through 7-25-9 and 7-26-1 through 7-26-8 NMSA 1978 may be released only to a committee of the legislature for a valid legislative purpose;
- (2) except as provided in Paragraph (3) of this subsection, contracts and other agreements between the taxpayer and other parties and the proprietary information contained in such contracts and agreements shall not be released without the consent of all parties to the contract or agreement; and
- (3) audit workpapers and the proprietary information contained in such workpapers shall not be released except to:
 - (a) the minerals management service of

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the United States department of the interior, if production occurred on federal land;

- (b) a person having a legal interest in the property that is subject to the audit;
- (c) a purchaser of products severed from a property subject to the audit; or
- (d) the authorized representative of any of the persons in Subparagraphs (a) through (c) of this paragraph [but].

This paragraph does not prohibit the release of any proprietary information contained in the workpapers that is also available from returns or from other sources not subject to the provisions of this section;

- V. information with respect to the taxes, surtaxes, advance payments or tax acts administered pursuant to Subsection C of Section 7-1-2 NMSA 1978;
- W. to the state corporation commission, information with respect to the Corporate Income and Franchise Tax Act required to enable the commission to carry out its duties;
- X. to the state racing commission, information with respect to the state, municipal and county gross receipts taxes paid by race tracks;
- Y. upon request of a corporation authorized to be formed under the Educational Assistance Act, the department shall furnish the last known address and the date of that

address of every person certified to the department as being an absent obligor of an educational debt that is due and owed to the corporation or that the corporation has lawfully contracted to collect. The corporation and its officers and employees shall use that information only for the purpose of enforcing the educational debt obligation of such absent obligors and shall not disclose that information or use it for any other purpose;

Z. any decision and order made by a hearing officer pursuant to Section 7-1-24 NMSA 1978 with respect to a protest filed with the secretary on or after July 1, 1993;

AA. information required by any provision of the Tax Administration Act to be made available to the public by the department;

BB. upon request by the Bernalillo county
metropolitan court, the department shall furnish the last known
address and the date of that address for every person certified
to the department by the court as being a person who owes fines,
fees or costs to the court or who has failed to appear pursuant
to a court order or a promise to appear;

CC. upon request by a magistrate court, the department shall furnish the last known address and the date of that address for every person certified to the department by the court as being a person who owes fines, fees or costs to the court or who has failed to appear pursuant to a court order or a promise to appear; [and]

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DD. to the national tax administration agencies of Mexico and Canada, provided the agency receiving the information has entered into a written agreement with the department to use the information for tax purposes only and is subject to a confidentiality statute similar to this section; and

EE. information provided to a county assessor or any employee of the county assessor, upon the request of the county assessor, verifying whether or not a taxpayer's reported modified gross income for purposes of claiming the local property tax credit in the Property Tax Code qualifies the taxpayer for the credit claimed."

Section 3. Section 7-37-7.1 NMSA 1978 (being Laws 1979, Chapter 268, Section 1, as amended) is amended to read:

"7-37-7.1. ADDITIONAL LIMITATIONS ON PROPERTY TAX RATES. --

A. Except as provided in Subsections D and E of this section, in setting the general property tax rates for residential and nonresidential property authorized in Subsection B of Section 7-37-7 NMSA 1978, the other rates and impositions authorized in Paragraphs (2) and (3) of Subsection C of Section 7-37-7 NMSA 1978, except the portion of the rate authorized in Paragraph (1) of Subsection A of Section 4-48B-12 NMSA 1978 used to meet the requirements of Section 27-10-4 NMSA 1978, and benefit assessments authorized by law to be levied upon net taxable value of property, assessed value or a similar term, neither the department of finance and administration nor any

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other entity authorized to set or impose a rate or assessment shall set a rate or impose a tax or assessment that will produce revenue from either residential or nonresidential property in a particular governmental unit in excess of the sum of a dollar amount derived by multiplying the appropriate growth control factor by the revenue due from the imposition on residential or nonresidential property, as appropriate, for the prior property tax year in the governmental unit of the rate, imposition or assessment for the specified purpose plus, for the calculation for the rate authorized for county operating purposes by Subsection B of Section 7-37-7 NMSA 1978 with respect to residential property, any applicable tax rebate adjustment. The calculation described in this subsection shall be separately made for residential and nonresidential property. Except as provided in Subsections D and E of this section, no tax rate or benefit assessment that will produce revenue from either class of property in a particular governmental unit in excess of the dollar amount allowed by the calculation shall be set or The rates imposed pursuant to Sections 7-32-4 and 7-34-4 NMSA 1978 shall be the rates for nonresidential property that would have been imposed but for the limitations in this As used in this section, "growth control factor" is a section. percentage equal to the sum of "percent change I" plus V where:

(1) V = (base year value + net new value),
base year value

expressed as a percentage, but if the percentage calculated is less than one hundred percent, then V shall be set and used as one hundred percent;

- (2) "base year value" means the value for property taxation purposes of all residential or nonresidential property, as appropriate, subject to valuation under the Property Tax Code in the governmental unit for the specified purpose in the prior property tax year;
- (3) "net new value" means the additional value of residential or nonresidential property, as appropriate, for property taxation purposes placed on the property tax schedule in the current year resulting from the elements in Subparagraphs (a) through (d) of this paragraph reduced by the value of residential or nonresidential property, as appropriate, removed from the property tax schedule in the current year and, if applicable, the reductions described in Subparagraph (e) of this paragraph:
- (a) residential or nonresidential property, as appropriate, valued in the current year that was not valued at all in the prior year;
- (b) improvements to existing residential or nonresidential property, as appropriate;
- (c) additions to residential or nonresidential property, as appropriate, or values that were omitted from previous years' property tax schedules even if part

or all of the property was included on the schedule, but no additions of values attributable to valuation maintenance programs or reappraisal programs shall be included;

(d) additions to nonresidential property due to increases in annual net production values of mineral property valued in accordance with Section 7-36-23 or 7-36-25 NMSA 1978 or due to increases in market value of mineral property valued in accordance with Section 7-36-24 NMSA 1978; and

(e) reductions to nonresidential property due to decreases in annual net production values of mineral property valued in accordance with Section 7-36-23 or 7-36-25 NMSA 1978 or due to decreases in market value of mineral property valued in accordance with Section 7-36-24 NMSA 1978; and

excess of five percent that is derived by dividing the annual implicit price deflator index for state and local government purchases of goods and services, as published in the United States department of commerce monthly publication entitled "survey of current business" or any successor publication, for the calendar year next preceding the prior calendar year into the difference between the prior year's comparable annual index and that next preceding year's annual index if that difference is an increase, and if the difference is a decrease, the

"percent change I" is zero. In the event that the annual implicit price deflator index for state and local government purchases of goods and services is no longer prepared or published by the United States department of commerce, the department shall adopt by regulation the use of any comparable index prepared by any agency of the United States.

- B. If, as a result of the application of the limitation imposed under Subsection A of this section, a property tax rate for residential or nonresidential property, as appropriate, authorized in Subsection B of Section 7-37-7 NMSA 1978 is reduced below the maximum rate authorized in that subsection, no governmental unit or entity authorized to impose a tax rate under Paragraph (2) of Subsection C of Section 7-37-7 NMSA 1978 shall impose any portion of the rate representing the difference between a maximum rate authorized under Subsection B of Section 7-37-7 NMSA 1978 and the reduced rate resulting from the application of the limitation imposed under Subsection A of this section.
- C. If the net new values necessary to make the computation required under Subsection A of this section are not available for any governmental unit at the time the calculation must be made, the department of finance and administration shall use a zero amount for net new values when making the computation for the governmental unit.
 - D. Any part of the maximum tax rate authorized for

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each governmental unit for residential and nonresidential property by Subsection B of Section 7-37-7 NMSA 1978 that is not imposed for a governmental unit for any property tax year for reasons other than the limitation required under Subsection A of this section may be authorized by the department of finance and administration to be imposed for that governmental unit for residential and nonresidential property for the following tax year subject to the restriction of Subsection D of Section 7-38-33 NMSA 1978.

If the base year value necessary to make the computation required under Subsection A of this section is not available for any governmental unit at the time the calculation must be made, the department of finance and administration shall set a rate for residential and nonresidential property that will produce in that governmental unit a dollar amount that is not in excess of the property tax revenue due for all property for the prior property tax year for the specified purpose of that rate in that governmental unit.

For the purposes of this section:

- "nonresidential property" does not include any property upon which taxes are imposed pursuant to the Oil and Gas Ad Valorem Production Tax Act, the Oil and Gas Production Equipment Ad Valorem Tax Act or the Copper Production Ad Valorem Tax Act; and
 - "tax rebate adjustment" means, for those (2)

counties that have an ordinance in effect providing either the local property tax credit pursuant to Section 1 of this 1997 act or the property tax rebate pursuant to the Income Tax Act for the property tax year and that, in the case of the property tax rebate, have not imposed for the property tax year [either] a property tax, the revenue from which is pledged for payment of the income tax revenue reduction resulting from the provision of the property tax rebate, [or a property transfer tax] the estimated amount of the property tax rebate or local property tax credit to be allowed with respect to the property tax year, and for any other governmental unit or purpose, zero; provided that any estimate of property tax rebate or local property tax credit to be allowed is subject to review for appropriateness and approval by the department of finance and administration."

Section 4. Section 7-38-35 NMSA 1978 (being Laws 1973, Chapter 258, Section 75, as amended) is amended to read:

"7-38-35. PREPARATION OF PROPERTY TAX SCHEDULE BY ASSESSOR. - -

A. After receipt of the rate-setting order and the order imposing the tax, but no later than October 1 of each tax year, the county assessor shall prepare a property tax schedule for all property subject to property taxation in the county. This schedule shall be in a form and contain the information required by regulations of the [division] department and shall contain at least the following information:

1	(1) the description of the property taxed and,
2	if the property is personal property, its location;
3	(2) the property owner's name and address and
4	the name and address of any person other than the owner to whom
5	the tax bill is to be sent;
6	(3) the classification of the property;
7	(4) the value of the property determined for
8	property taxation purposes;
9	(5) the tax ratio;
10	(6) the taxable value of the property;
11	(7) the amount of any exemption allowed and a
12	statement of the net taxable value of the property after
13	deducting the exemption;
14	(8) the allocations of net taxable value to the
15	governmental units;
16	(9) the tax rate in dollars per thousand of net
17	taxable value for all taxes imposed on the property;
18	(10) the amount of taxes due on the described
19	property; [and]
20	(11) the amount of any penalties and interest
21	already imposed and due on the described property; and
22	(12) the amount of the local property tax
23	credit, if any, allowed by the board of county commissioners to
24	be applied against the taxes due on the described property.
25	B. The property tax schedule is a public record and
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1	a part of the valuation records."
2	Section 5. APPLICABILITYThe provisions of this act
3	apply to the 1998 and subsequent property tax years.
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State of New Mexico House of Representatives

FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

March 10, 1997

7 Mr. Speaker:

Your JUDICIARY COMMITTEE, to whom has been referred

HOUSE BILL 968

has had it under consideration and reports same with recommendation that it **DO PASS**, and thence referred to the **TAXATION AND REVENUE COMMITTEE.**

Respectfully submitted,

Thomas P. Foy, Chairman

FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

HJC	/HB 968			Page
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