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HOUSE BILL 1074

43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

INTRODUCED BY

TERRY T. MARQUARDT

AN ACT

RELATING TO HEALTH ADMINISTRATION; TRANSFERRING FUNCTIONS,
PROPERTY AND LEGAL REFERENCES OF THE FIELD OPERATIONS DIVISION
AND THE RADIATION LICENSING AND REGISTRATION PROGRAM OF THE
DEPARTMENT OF ENVIRONMENT, THE TRAFFIC SAFETY BUREAU AND THE
LOCAL DWI GRANT PROGRAM; ADMINISTRATIVELY ATTACHING THE STATE
AGENCY ON AGING TO THE DEPARTMENT OF HEALTH; REPEALING CERTAIN
PROVISIONS PERTAINING TO REHABILITATION CENTERS, COMMUNITY
PROVIDER RATES AND HEALTH STUDIES; AMENDING, REPEALING AND
ENACTING SECTIONS OF THE NMSA 1978; REPEALING SECTIONS OF LAWS
1994, CHAPTER 62.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 9-7-3 NMSA 1978 (being Laws 1977, Chapter 253, Section 3, as amended) is amended to read:

"9-7-3. PURPOSE. -- The purpose of the Department of Health

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Act is to establish a single, unified department to administer the laws and exercise the functions relating to health formerly administered and exercised by various organizational units of state government, including [the state health agency, the scientific laboratory system and an appropriate allocation of administrative support services of the health and social services department and the hospital and institutions department. All public health, behavioral health and scientific laboratory functions formerly performed by the health and environment department shall be performed by the department of health; the field operations division and the radiation licensing and registration program of the department of environment; the traffic safety bureau of the state highway and transportation department; the local DWI grant program of the department of finance and administration; and the substance abuse prevention and treatment programs for children and youths. "

Section 2. Section 9-7-4 NMSA 1978 (being Laws 1991, Chapter 25, Section 16) is amended to read:

"9-7-4. DEPARTMENT ESTABLISHED. --

A. There is created in the executive branch the "department of health". The department shall be a cabinet department [and shall include, but not be limited to, the programs and functions of the public health division, the behavioral health services division and the scientific

laboratory].

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В. [All references in the law to the "health services division" shall be construed to be references to the "public health division".] All references in the law to the behavioral health services division of the department of health, the community health systems division of the department of health, the developmental disabilities division of the department of health, the division of epidemiology, planning and evaluation of the department of health, the long-term care and restorative services division of the department of health, the mental health division of the department of health, the public health division of the department of health, the scientific laboratory division of the department of health, the health services division of the health and environment department, the public health division of the health and environment department, the behavioral health services division of the health and environment department, the state department of public health, the public health department [the health services division] or the state board of health shall be construed as referring to the department [of health].

C. The administrative services division of the department [of health] shall provide clerical, recordkeeping and administrative support to the department [of health and to the department of environment, including, but not limited to, the areas of personnel, budget, procurement and contracting].

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- E. The governor may merge divisions and abolish or create divisions of the department by executive order in the interest of efficiency and economy."
- Section 3. A new section of the Department of Health Act, Section 9-7-4.1 NMSA 1978, is enacted to read:
- "9-7-4.1. [NEW MATERIAL] ADMINISTRATIVELY ATTACHED

 AGENCY. -- The state agency on aging is administratively attached to the department."
- Section 4. Section 9-7-6 NMSA 1978 (being Laws 1977, Chapter 253, Section 7, as amended) is amended to read:
 - "9-7-6. SECRETARY--DUTIES AND GENERAL POWERS.--
- A. The secretary is responsible to the governor for the operation of the department. It is his duty to manage all operations of the department and to administer and enforce the laws with which he or the department is charged.
- B. To perform his duties, the secretary has every power expressly enumerated in the laws, whether granted to the secretary or the department or any division of the department, except where authority conferred upon any division is explicitly exempted from the secretary's authority by statute. In accordance with these provisions, the secretary shall:
 - (1) except as otherwise provided in the

Department of Health Act, exercise general supervisory and appointing authority over all department employees, subject to any applicable personnel laws and regulations;

- (2) delegate authority to subordinates as he deems necessary and appropriate, clearly delineating such delegated authority and the limitations thereto;
- (3) organize the department into those organizational units he deems will enable it to function most efficiently, subject to any provisions of law requiring or establishing specific organizational units;
- (4) within the limitations of available appropriations and applicable laws, employ and fix the compensation of those persons necessary to discharge his duties;
- (5) take administrative action by issuing orders and instructions, not inconsistent with the law, to assure implementation of and compliance with the provisions of law for which administration or execution he is responsible and to enforce those orders and instructions by appropriate administrative action [or actions] in the courts;
- (6) conduct research and studies that will improve the operations of the department and the provision of services to the citizens of the state;
- (7) provide courses of instruction and practical training for employees of the department and other persons involved in the administration of programs with the

objective of improving the operations and efficiency of administration;

- (8) prepare an annual budget of the department;
- (9) appoint, with the governor's consent, a "director" for each division. These appointed positions are exempt from the provisions of the Personnel Act. Persons appointed to these positions shall serve at the pleasure of the secretary;
- (10) give bond in the penal sum of twenty-five thousand dollars (\$25,000) and require directors to each give bond in the penal sum of ten thousand dollars (\$10,000) conditioned upon the faithful performance of duties, as provided in the Surety Bond Act. The department shall pay the costs of those bonds; and
- (11) require performance bonds of such department employees and officers as he deems necessary, as provided in the Surety Bond Act. The department shall pay the costs of those bonds.
- C. The secretary may apply for and receive, with the governor's approval, in the name of the department any public or private funds, including but not limited to United States government funds, available to the department to carry out its programs, duties or services.
- D. The secretary shall be responsible for providing appropriate educational programs for all school age persons, as

defined in Section 22-1-2 NMSA 1978, who are clients, as defined in Section 43-1-3 NMSA 1978, [ef] or receiving services pursuant to the Children's Mental Health and Developmental Disabilities

Act from institutions under his authority as follows:

- (1) he shall arrange with school districts for the enrollment of all school age residents of institutions under his authority who have been evaluated and recommended for placement in a public school according to the provisions of the Department of Health Education Act. He shall notify the superintendent of public instruction prior to public school enrollment of any school age resident under his authority; and
- (2) he shall provide educational programs, in accordance with the special education regulations of the state board of education, for school age persons who are clients of institutions under his authority but who are enrolled in a public school by:
- (a) using the facilities and personnel of the department;
- (b) contracting with a school district for the provision of educational services; or
- (c) using a combination of Subparagraphs(a) and (b) of this [subsection] paragraph.
- E. The secretary may make and adopt such reasonable and procedural rules and regulations as may be necessary to carry out the duties of the department and its divisions. No

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rule or regulation promulgated by the director of any division in carrying out the functions and duties of the division shall be effective until approved by the secretary unless otherwise provided by statute. Unless otherwise provided by statute, no regulation affecting any person or agency outside the department shall be adopted, amended or repealed without a public hearing on the proposed action before the secretary or a hearing officer designated by him. The public hearing shall be held in Santa Fe unless otherwise permitted by statute. Notice of the subject matter of the regulation, the action proposed to be taken, the time and place of the hearing, the manner in which interested persons may present their views and the method by which copies of the proposed regulation, proposed amendment or repeal of an existing regulation may be obtained shall be published once at least thirty days prior to the hearing date in a newspaper of general circulation and mailed at least thirty days prior to the hearing date to all persons who have made a written request for advance notice of hearing. All rules and regulations shall be filed in accordance with the State Rules Act."

Section 5. Section 9-7-12 NMSA 1978 (being Laws 1977, Chapter 253, Section 13, as amended) is amended to read:

"9-7-12. COOPERATION WITH THE FEDERAL GOVERNMENT--AUTHORITY OF SECRETARY--SINGLE STATE AGENCY STATUS. --

A. The department is authorized to cooperate with the federal government in the administration of health <u>and</u>

medical assistance programs in which financial or other participation by the federal government is authorized or mandated under state or federal laws, regulations, rules or orders. The secretary may enter into agreements with agencies of the federal government to implement health <u>and medical assistance</u> programs, subject to availability of appropriated state funds and any provisions of state laws applicable to such agreements or participation by the state.

B. The governor or the secretary may by appropriate order designate the department or any organizational unit of the department as the single state agency for the administration of any health or medical assistance program when such designation is a condition of federal financial or other participation in the program under applicable federal law, regulation, rule or order. Whether or not a federal condition exists, the governor may designate the department or any organizational unit of the department as the single state agency for the administration of any health or medical assistance program. No designation of a single state agency under the authority granted in this section shall be made in contravention of state law."

Section 6. Section 9-8-8 NMSA 1978 (being Laws 1977, Chapter 252, Section 9, as amended) is amended to read:

"9-8-8. ADMINISTRATIVELY ATTACHED AGENCIES. -- The office of Indian affairs <u>and</u> the commission on the status of women [and the state agency on aging] are administratively attached to the

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human services department in accordance with the Executive Reorganization Act."

Section 7. Section 11-6A-2 NMSA 1978 (being Laws 1993, Chapter 65, Section 2) is amended to read:

"11-6A-2. DEFINITIONS.--As used in the Local DWI Grant Program Act:

- A. "council" means the DWI grant council; [and]
- B. "[division] department" means the [local government division of the] department of [finance and administration] health; and
- C. "secretary" means the secretary of health."
 Section 8. Section 11-6A-3 NMSA 1978 (being Laws 1993,
 Chapter 65, Section 3) is amended to read:
 - "11-6A-3. LOCAL DWI GRANT PROGRAM-FUND. --
- A. The [division] department shall establish a local DWI grant program to make grants to municipalities or counties for new, innovative or model programs, services or activities to prevent or reduce the incidence of DWI, alcoholism and alcohol abuse. Grants shall be awarded by the council pursuant to the advice and recommendations of the [division] department.
- B. The "local DWI grant fund" is created in the state treasury and shall be administered by the [division]

 department. Money in the fund is appropriated to the [division]

 department to make grants to municipalities and counties upon council approval in accordance with the program established

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under the Local DWI Grant Program Act. No more than five percent of any appropriation to the fund in any fiscal year shall be expended for administration of the grant program. Balances in the fund at the end of any fiscal year shall not revert to the general fund.

- C. In awarding DWI grants to local communities, the counci 1:
- may fund new, innovative or model programs, services or activities of any kind designed to prevent or reduce the incidence of DWI, alcoholism or alcohol abuse;
- may fund existing community-based programs, services or facilities for prevention, screening and treatment of alcoholism and alcohol abuse:
- shall give consideration to a broad range of approaches to prevention, education, screening, treatment or alternative sentencing, including programs that combine incarceration, treatment and aftercare, to address the [problems] problem of DWI, alcoholism or alcohol abuse; and
- **(4)** shall make grants only to counties or municipalities in counties that have established a DWI planning council and adopted a county DWI plan or are parties to a multicounty DWI plan that has been approved pursuant to the Alcoholism and Alcohol Abuse Prevention, Screening and Treatment Act and only for programs, services or activities consistent with that plan."

Section 9. Section 11-6A-4 NMSA 1978 (being Laws 1993, Chapter 65, Section 4) is amended to read:

"11-6A-4. DWI GRANT COUNCIL--MEMBERSHIP--DUTIES.--

A. The "DWI grant council" is created and shall consist of the president of the New Mexico municipal league, the president of the New Mexico association of counties, the secretary of health or the secretary's designee, the secretary of finance and administration or the secretary's designee, a representative of the [chief of the traffic safety bureau of the state highway and transportation] department of health and two representatives of local governing bodies who shall be appointed by the governor so as to provide geographic diversity.

- B. Appointed members shall be appointed to [a] two-year [term] terms. In the event of a vacancy, the governor shall appoint a member for the remainder of the term.
- C. The council shall meet as necessary to receive applications, consider grant requests and award DWI grants pursuant to the Local DWI Grant Program Act. All actions of the council require the affirmative vote of a majority of the members of the council.
- D. Members of the council shall be reimbursed for per diem and mileage in accordance with the Per Diem and Mileage Act."

Section 10. Section 11-6A-5 NMSA 1978 (being Laws 1993, Chapter 65, Section 5) is amended to read:

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"11-6A-5.	ADMI NI STRATI ON	0F	DWI	GRANT	PROGRAM
RECULATIONS					

- A. The [division] department shall administer the DWI grant program and shall serve as staff to the council.
- B. The [division] department, with the advice and approval of the council, shall adopt regulations necessary for operation of the grant program, including:
- (1) forms and procedures for the application process for the grant program;
- (2) documentation to be provided by the applicant to assure compliance with the grant guidelines and other provisions of the Local DWI Grant Program Act;
- (3) procedures and guidelines for review, evaluation and approval of grant awards;
- (4) procedures and guidelines for oversight, evaluation and audit of DWI grantees to assure that grants are being administered in the manner and for the purposes that the grant was awarded; and
- (5) design of an evaluation mechanism for DWI grant programs and services and submission by each grantee of an annual report on each grant program or service and its effectiveness and outcomes."
- Section 11. Section 24-3B-4 NMSA 1978 (being Laws 1978, Chapter 211, Section 4) is amended to read:

"24-3B-4. FUND CREATED--USE--CALCULATION. --

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- A. There is created the "department of health [and environment department] education fund" in the state treasury.
- B. The fund shall be used solely to provide educational services to institution-bound residents of the state institutions under the authority of the secretary.
- C. The secretary shall distribute the fund to institutions under his authority within limits established by law.
- D. The secretary shall determine the allocation to each institution from the fund according to the annual program cost of that institution as calculated on September 15 of the fiscal year.
- E. The annual program cost for each institution shall be determined by the following calculation:

number of dollar value annual institution-bound $x = 3.9 \times per = program$ residents program unit cost.

- F. The dollar value per program unit shall be the same as the dollar value per program unit [as] established by the legislature for the state equalization guarantee.
- G. Each director of each state institution under the authority of the secretary shall submit annually, on or before October 15, to the secretary an estimate for the succeeding fiscal year of the number of institution-bound residents and any other information necessary to calculate annual program cost.

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H. The secretary shall submit annually, on or before
November 15, to the department of finance and administration the
recommendations of the department regarding the fund for the
succeeding fiscal year, for inclusion in the executive budget
document."

Section 12. Section 28-4-1 NMSA 1978 (being Laws 1969, Chapter 55, Section 2) is amended to read:

"28-4-1. [COMMISSION] STATE AGENCY ON AGING--DUTIES.--The [commission] state agency on aging shall establish and maintain a comprehensive statewide program designed to meet the social service needs of the state's aged population. Not by way of limitation, the [commission] agency shall:

- A. strengthen and coordinate services of state and local public bodies for the benefit of the aged;
- B. promote the utilization of older persons in all phases of employment;
- C. disseminate information to the aged relative to federal, state and local services for the aged;
- E. develop new methods of job placement for older workers;
- F. promote public recognition of the advantages of hiring and retaining older workers; and
 - G. promote and develop programs of community

resources and facilities designed to meet the social needs of older persons."

Section 13. Section 28-4-4 NMSA 1978 (being Laws 1979, Chapter 203, Section 1) is amended to read:

"28-4-4. AGENCY CREATED.--There is created as an entity of state government the "state agency on aging", which shall be administratively attached to the [human services] department of health. The administrative head of the agency shall be the director, who shall be appointed by and serve at the pleasure of the governor."

Section 14. Section 31-12-9 NMSA 1978 (being Laws 1981, Chapter 367, Section 3, as amended) is amended to read:

"31-12-9. CRIME LABORATORY FUND CREATED--APPROPRIATION. -There is created in the state treasury the "crime laboratory
fund". All fees collected pursuant to the provisions of
Sections 31-12-7 and 31-12-8 NMSA 1978 shall be transmitted
monthly to the administrative office of the courts for credit to
the crime laboratory fund. All balances in the crime laboratory
fund of fees collected pursuant to the provisions of Subsection
A of Section 31-12-7 NMSA 1978 are appropriated to the
administrative office of the courts for payment upon invoice to
the scientific laboratory [division] of the [health and
environment] department of health, the New Mexico state police
crime laboratory division and the Albuquerque police crime
laboratory for costs related to chemical and other tests and

bracketed material = delete

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analyses described in those sections and incurred by these laboratories and local law enforcement agencies. Payments out of the crime laboratory fund of fees collected pursuant to the provisions of Subsection A of Section 31-12-7 NMSA 1978 shall be made on vouchers issued and signed by the director of the administrative office of the courts upon warrants drawn by the department of finance and administration. All balances in the crime laboratory fund of fees collected pursuant to the provisions of Subsection B of Section 31-12-7 NMSA 1978 are appropriated to the [traffic safety bureau of the transportation program division of the state highway and transportation] department of health to provide funds to approved comprehensive community programs for the prevention of driving while under the influence of alcohol or drugs and for other traffic safety Payment out of the crime laboratory fund of fees purposes. collected pursuant to the provisions of Subsection B of Section 31-12-7 NMSA 1978 shall be made on vouchers issued and signed by the [chief of the traffic safety bureau] secretary of health or his designee upon warrants drawn by the department of finance and administration."

Section 15. Section 66-7-503 NMSA 1978 (being Laws 1978, Chapter 35, Section 490, as amended) is amended to read:

"66-7-503. DEFINITIONS. -- As used in the Traffic Safety Act:

[A. "bureau" means the traffic safety bureau of the

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B. "chief" means the administrative head of the bureau:

- C.] A. "committee" means the advisory committee to the [bureau and] department;
- [D.] B. "department" means the [state highway and transportation department of health; and
- C. "secretary" means the secretary of health." Section 16. Section 66-7-510 NMSA 1978 (being Laws 1978, Chapter 35, Section 497) is amended to read:

[BUREAU] <u>DEPARTMENT</u>--INFORMATION REQUEST. --The "66-7-510. [chief, with the approval of the director] secretary may request all information pertinent to the traffic safety program [of the bureau] in the performance of its duties and functions, and this information shall be furnished by any officer, agent or employee of [the] this state."

Section 66-7-512 NMSA 1978 (being Laws 1990, Section 17. Chapter 57, Section 1) is amended to read:

"66-7-512. TRAFFIC SAFETY EDUCATION AND ENFORCEMENT FUND CREATED. --

There is created in the state treasury the "traffic safety education and enforcement fund". The fund shall be invested in accordance with the provisions of Section 6-10-10 NMSA 1978 and all income earned on the fund shall be credited to the fund.

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- В. The traffic safety education and enforcement fund shall be used to institute and promote a statewide program of traffic safety through education and enforcement to reduce serious and fatal traffic accidents and to provide for the purchase of equipment and support services as are necessary to establish and maintain the program.
- No less than fifty percent of the money deposited C. in the traffic safety education and enforcement fund shall be allocated to the law enforcement agency that issued the citation [provided] if the agency has submitted a traffic safety program plan [which] that is approved by the [traffic safety bureau of the state highway and transportation department of health. enforcement agencies shall use the money allocated from the fund to purchase equipment and support services as are necessary to establish and maintain a traffic safety program.
- D. No less than twenty percent of the money deposited in the traffic safety education and enforcement fund shall be allocated to institute and promote traffic safety education programs.
- The balance of the money deposited in the traffic **E**. safety education and enforcement fund shall be allocated to existing traffic safety programs.
- The [traffic safety bureau of the state highway and transportation] department of health shall adopt all rules, regulations and policies necessary to administer a statewide

traffic program.

G. All money credited to the traffic safety education and enforcement fund shall be appropriated to the [traffic safety bureau of the state highway and transportation] department of health for the purpose of carrying out the provisions of this section and shall not revert to the general fund."

Section 18. TEMPORARY PROVISION--TRANSFERS OF CERTAIN

DEPARTMENT OF ENVIRONMENT PERSONNEL, APPROPRIATIONS, PERSONAL

PROPERTY, CONTRACTS AND LEGAL REFERENCES TO THE DEPARTMENT OF

HEALTH. --

A. On the effective date of this act:

- (1) all personnel, appropriations and personal property belonging to or pertaining to the field operations division and the radiation licensing and registration program of the department of environment are transferred to the department of health;
- (2) all existing rules and regulations, contracts and agreements in effect for the field operations division and radiation licensing and registration program of the department of environment shall be binding on the department of health; and
- (3) all references in the law pertaining to the field operations division and the radiation licensing and registration program of the department of environment shall be

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construed to mean the department of health.

In order to implement the provisions of this act without an increase in general fund appropriations, during fiscal year 1998 the governor by executive order may transfer any personnel, functions, powers and duties, contracts, agreements, grants, appropriations, funds, property, equipment and supplies from the department of environment to the department of health.

Section 19. TEMPORARY PROVISION -- TRANSFERS OF CERTAIN STATE HIGHWAY AND TRANSPORTATION DEPARTMENT PERSONNEL, APPROPRIATIONS, PERSONAL PROPERTY, CONTRACTS AND LEGAL REFERENCES TO THE DEPARTMENT OF HEALTH. -- On the effective date of this act:

all personnel, appropriations and personal property belonging to or pertaining to the traffic safety bureau of the state highway and transportation department shall be transferred to the department of health;

- all existing rules and regulations, contracts and В. agreements in effect for the traffic safety bureau of the state highway and transportation department shall be binding on the department of health; and
- C. all references in the law to the state highway and transportation department regarding responsibility for the traffic safety bureau shall be construed to mean the department of health.

Section 20. TEMPORARY PROVISION -- TRANSFERS OF CERTAIN

- 21 -

DEPARTMENT OF FINANCE AND ADMINISTRATION PERSONNEL,

APPROPRIATIONS, PERSONAL PROPERTY, CONTRACTS AND LEGAL REFERENCES

TO THE DEPARTMENT OF HEALTH. --

- A. On the effective date of this act:
- (1) all personnel, appropriations and personal property belonging to or pertaining to the local DWI grant program of the department of finance and administration are transferred to the department of health;
- (2) all existing rules and regulations, contracts and agreements in effect for the local DWI grant program shall be binding on the department of health; and
- (3) all references in the law to the local DWI grant program or pertaining to the local DWI grant program shall be construed to mean the department of health.
- B. In order to implement the provisions of this act without an increase in general fund appropriations, during fiscal year 1998 the governor by executive order may transfer any personnel, functions, powers and duties, contracts, agreements, grants, appropriations, funds, property, equipment and supplies from the department of finance and administration to the department of health.

Section 21. TEMPORARY PROVISION--BUDGET AUTHORITY.-Notwithstanding any provisions of the General Appropriation Act
of 1997 or Sections 6-3-23 through 6-3-25 NMSA 1978, the
secretary of health may transfer expenditure authority and

related appropriations between entities of the department of health and among the expenditure categories during fiscal year 1998.

Section 22. REPEAL. --

A. Sections 9-7-10.1, 9-7-16, 28-4-2 and 28-4-3 NMSA 1978 (being Laws 1983, Chapter 156, Section 1, Laws 1992, Chapter 82, Section 1, Laws 1977, Chapter 252, Section 17 and Laws 1969, Chapter 55, Section 3, as amended) are repealed.

B. Laws 1994, Chapter 62, Sections 23 through 27 are repealed.

Section 23. SEVERABILITY. -- If any part or application of this act is held invalid, the remainder of its applications to other situations or persons shall not be affected.

Section 24. EFFECTIVE DATE. --

A. The effective date of the provisions of Sections 1 through 4 and 6 through 23 of this act is July 1, 1997.

B. The effective date of the provisions of Section 5 of this act is July 1, 1998.

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