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43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

INTRODUCED BY

EARLENE ROBERTS

AN ACT

RELATING TO CHILDREN: CLARIFYING DUTIES TO REPORT ABUSE OR NEGLECT OF A CHILD; CHANGING PROCEDURES AND TIME FRAMES FOR HEARINGS HELD PURSUANT TO THE ABUSE AND NEGLECT ACT; CLARIFYING ADOPTION PROCEDURES: AMENDING, REPEALING AND ENACTING SECTIONS OF THE CHILDREN'S CODE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 32A-4-1 NMSA 1978 (being Laws 1993, Chapter 77, Section 95) is amended to read:

"32A-4-1. SHORT TITLE. -- Chapter [32] 32A, Article 4 NMSA 1978 may be cited as the "Abuse and Neglect Act"."

Section 2. Section 32A-4-2 NMSA 1978 (being Laws 1993, Chapter 77, Section 96) is amended to read:

"32A-4-2. DEFINITIONS. -- As used in the Abuse and Neglect Act:

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- A. "abandonment" includes, but is not limited to, instances when the parent, without justifiable cause:
- (1) left the child without provision for the child's identification for a period of fourteen days; or
- (2) left the child with others, including the other parent or an agency, without provision for support and without communication for a period of:
- (a) three months if the child was under six years of age at the commencement of the three-month period;
- (b) six months if the child was over six years of age at the commencement of the six-month period;
- B. "abused child" means a child who has suffered serious harm or who is at risk of suffering serious harm:
- (1) who has suffered physical abuse, emotional abuse or psychological abuse inflicted by the child's parent, guardian or custodian;
- (2) who has suffered sexual abuse or sexual exploitation inflicted by the child's parent, guardian or custodian:
- (3) whose parent, guardian or custodian has knowingly, intentionally or negligently placed the child in a situation that may endanger the child's life or health; or
- (4) whose parent, guardian or custodian has knowingly or intentionally tortured, cruelly confined or cruelly

punished the child;

- C. "neglected child" means a child who has suffered serious harm or who is at risk of suffering serious harm:
- $\hbox{ (1)} \quad \mbox{who has been abandoned by the child's} \\ \mbox{parent, guardian or custodian;}$
- (2) who is without proper parental care and control or subsistence, education, medical or other care or control necessary for the child's well-being because of the faults or habits of the child's parent, guardian or custodian or the neglect or refusal of the parent, guardian or custodian, when able to do so, to provide them;
- (3) who has been physically or sexually abused, when the child's parent, guardian or custodian knew or should have known of the abuse and failed to take reasonable steps to protect the child from further harm;
- (4) whose parent, guardian or custodian is unable to discharge his responsibilities to and for the child because of incarceration, hospitalization or other physical or mental disorder or incapacity; or
- (5) who has been placed for care or adoption in violation of the law; provided that nothing in the Children's Code shall be construed to imply that a child who is being provided with treatment by spiritual means alone through prayer, in accordance with the tenets and practices of a recognized church or religious denomination, by a duly accredited

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practitioner thereof is for that reason alone a neglected child within the meaning of the Children's Code; and further provided that no child shall be denied the protection afforded to all children under the Children's Code:

- "physical abuse" includes, but is not limited to, any case in which the child exhibits evidence of skin bruising, bleeding, malnutrition, failure to thrive, burns, fracture of any bone, subdural hematoma, soft tissue swelling or death and:
- there is not a justifiable explanation for the condition or death:
- the explanation given for the condition is at variance with the degree or nature of the condition;
- the explanation given for the death is at variance with the nature of the death; or
- circumstances indicate that the condition **(4)** or death may not be the product of an accidental occurrence;
- "sexual abuse" includes, but is not limited to, Ε. criminal sexual contact, incest or criminal sexual penetration, as those acts are defined by state law; and
- "sexual exploitation" includes, but is not F. limited to:
- (1) allowing, permitting or encouraging a child to engage in prostitution;
- allowing, permitting, encouraging or (2)engaging a child in obscene or pornographic photographing; or

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state law "								

Section 3. Section 32A-4-3 NMSA 1978 (being Laws 1993, Chapter 77, Section 97) is amended to read:

"32A-4-3. DUTY TO REPORT CHILD ABUSE AND CHILD NEGLECT-RESPONSIBILITY TO INVESTIGATE CHILD ABUSE OR NEGLECT--PENALTY. --

A. Every person, including but not limited to a licensed physician, a resident or an intern examining, attending or treating a child, a law enforcement officer, a judge presiding during any proceeding, a registered nurse, a visiting nurse, a school teacher or a school official or social worker acting in an official capacity who knows or has a reasonable suspicion that a child is an abused or a neglected child shall report the matter immediately to:

- (1) a local law enforcement agency;
- (2) the department office in the county where the child resides; or
- (3) tribal law enforcement or social services agencies for any Indian child residing in Indian country.
- B. Any law enforcement agency receiving the report shall immediately transmit the facts of the report and the name, address and phone number of the reporter by telephone to the department office in the county where the child resides and shall transmit the same information in writing within

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forty-eight hours. Any office of the department receiving a report shall immediately transmit the facts of the report and the name, address and phone number of the reporter by telephone to a local law enforcement agency and shall transmit the same information in writing within forty-eight hours. The written report shall contain the names and addresses of the child and the child's parents, guardian or custodian, the child's age, the nature and extent of the child's injuries, including any evidence of previous injuries, and other information that the maker of the report believes might be helpful in establishing the cause of the injuries and the identity of the person [or The written report shall persons responsible for the injuries. be submitted upon a standardized form agreed to by the law enforcement agency and the department.

C. If an alleged perpetrator of abuse or neglect of a child is not a parent, guardian or custodian of the child or a member of the child's family, a local law enforcement agency is responsible for investigating the case of alleged abuse or neglect.

D. If an alleged perpetrator of abuse or neglect of a child is a parent, guardian or custodian of the child or a member of the child's family, the department is responsible for investigating the case of alleged abuse or neglect.

[C.] \underline{E} . The recipient of the report under Subsection A of this section shall take immediate steps to ensure prompt

that immediate steps are taken to protect the health or welfare
of the alleged abused or neglected child, as well as that of any
other child under the same care who may be in danger of abuse or
neglect. A local law enforcement agency is responsible for
investigating reports of alleged child abuse or neglect at
schools, day care facilities or child care facilities.

[D. Upon a determination by the department that any
child may have suffered or is in imminent danger of suffering
abuse or neglect while in the care or control of or in a child

investigation of the report. The investigation shall ensure

child may have suffered or is in imminent danger of suffering abuse or neglect while in the care or control of or in a child care facility or family day-care home, the department shall immediately notify the parents of the child and the agency responsible for licensing the child care facility or family day-care home. No determination shall be made prior to consultation with the facility.

E.] F. If the child alleged to be abused or neglected is in the care or control of or in a facility administratively connected to the department, the report shall be investigated [through the office of the district attorney] by local law enforcement. The investigation shall ensure that immediate steps are taken to protect the health or welfare of the alleged abused or neglected child, as well as that of any other child under the same care who may be in danger of abuse or neglect.

[F.] G. A law enforcement agency or the department

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shall have access to any of the records pertaining to a child abuse or neglect case maintained by any of the persons enumerated in Subsection A of this section, except as otherwise provided in the Abuse and Neglect Act.

[G.] H. Any person who violates the provisions of Subsection A of this section is guilty of a misdemeanor and shall be sentenced pursuant to the provisions of Section 31-19-1 NMSA 1978."

Section 4. Section 32A-4-19 NMSA 1978 (being Laws 1993, Chapter 77, Section 113) is amended to read:

"32A-4-19. ADJUDI CATORY HEARINGS--TIME LIMITATIONS.--

A. The adjudicatory hearing in a neglect or abuse proceeding shall be commenced within [ninety] sixty days after the latest of the following dates:

- (1) the date that the petition is served on the respondent;
- (2) if the trial court orders a mistrial or a new trial, the date that the order is filed; or
- (3) in the event of an appeal, the date that the mandate or order is filed in the district court disposing of the appeal.
- B. Prior to the adjudicatory hearing, all parties to the hearing shall attend a mandatory meeting and attempt to settle issues attendant to the adjudicatory hearing and develop a proposed treatment plan that serves the child's best interest.

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[C.] D. When the adjudicatory hearing on any petition is not begun within the time period specified in Subsection A of this section or within the period of any extension granted, the petition shall be dismissed with prejudice."

Section 5. Section 32A-4-20 NMSA 1978 (being Laws 1993, Chapter 77, Section 114) is amended to read:

"32A-4-20. CONDUCT OF HEARINGS--FINDINGS--DISMISSAL--DISPOSITIONAL MATTERS--PENALTY.--

- A. The proceedings shall be recorded by stenographic notes or by electronic, mechanical or other appropriate means.
- B. All abuse and neglect hearings shall be closed to the general public.
- C. Only the parties, their counsel, witnesses and other persons approved by the court may be present at a closed hearing. Those other persons the court finds to have a proper interest in the case or in the work of the court may be admitted by the court to closed hearings on the condition that they refrain from divulging any information that would identify the child or family involved in the proceedings.
- D. Accredited representatives of the news media shall be allowed to be present at closed hearings, subject to the condition that they refrain from divulging information that

would identify any child involved in the proceedings or the parent, guardian or custodian of that child and subject to enabling regulations as the court finds necessary for the maintenance of order and decorum and for the furtherance of the purposes of the Children's Code.

- E. If the court finds that it is in the best interest of the child, the child may be excluded from a neglect or an abuse hearing. Under the same conditions, a child may be excluded by the court during a hearing on dispositional issues.
- F. Those persons or parties granted admission to a closed hearing who intentionally divulge information in violation of this section are guilty of a petty misdemeanor.
- G. The court shall determine if the allegations of the petition are admitted or denied. If the allegations are denied, the court shall proceed to hear evidence on the petition. The court after hearing all of the evidence bearing on the allegations of neglect or abuse shall make and record its findings on whether the child is a neglected child, an abused child or both.
- H. If the court finds on the basis of a valid admission of the allegations of the petition or on the basis of clear and convincing evidence, competent, material and relevant in nature, that the child is neglected or abused, the court may proceed immediately or at a postponed hearing to make disposition of the case. If the court does not find that the

child is neglected or abused, the court shall dismiss the petition and may refer the family to the department for appropriate services.

- I. In that part of the hearings held under the Children's Code on dispositional issues, all relevant and material evidence helpful in determining the questions presented, including oral and written reports, may be received by the court and may be relied upon to the extent of its probative value even though not competent had it been offered during the part of the hearings on adjudicatory issues.
- J. On the court's motion or that of a party, the court may continue the hearing on the petition for a [reasonable time] period not to exceed thirty days to receive reports and other evidence in connection with disposition. The court shall continue the hearing pending the receipt of the predisposition study and report if that document has not been prepared and received. During any continuances under this subsection, the court shall make an appropriate order for legal custody."

Section 6. Section 32A-4-21 NMSA 1978 (being Laws 1993, Chapter 77, Section 115) is amended to read:

"32A-4-21. NEGLECT OR ABUSE PREDISPOSITION STUDIES,
REPORTS AND EXAMINATIONS. --

A. Prior to holding a dispositional hearing, the court shall direct that a predisposition study and report be [made] submitted in writing to the court by the department.

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- (1) a statement of the specific [harm to the child that intervention is designed to alleviate] reasons for intervention by the department or for placing the child in the department's custody and a statement of the parent's ability to care for the child in the parent's home without causing harm to the child;
- [(2) if removal from or continued residence outside the home is recommended, a statement of the likely harm the child will suffer as a result of removal, including emotional harm resulting from separation from the child's parents; and

(3) a treatment plan consisting of:

(a) a description of the specific progress needed to be made by both the parent and the child in order to prevent further harm to the child, the reasons why the program is likely to be useful, the availability of any proposed services and the department's overall plan for ensuring that the services will be delivered:

(b) if removal from the home or continued residence outside the home is recommended, a description of any previous efforts to work with the parent and the child in the home and the in-home treatment programs that have been

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(c) a description of the steps that will be taken to minimize any harm to the child that may result if separation from the child's parent occurs or continues;

(d) a description of the behavior that will be expected before a determination is made that supervision of the family or placement is no longer necessary; and

(e) if removal from or continued residence outside the home is recommended and the child is sixteen years of age or older, a description of the specific skills the child requires for successful transition into independent living as an adult, what program, educational or otherwise, will provide the skills, the reasons why the program is likely to be useful, the availability of any proposed programs and the department's overall plan for ensuring that the child will be adequately prepared for adulthood

(2) a statement of how an intervention plan is designed to achieve placement of the child in the least restrictive setting available, consistent with the best interests and special needs of the child, including a statement of the likely harm the child may suffer as a result of being removed from the parent's home, including emotional harm that may result due to separation from the child's parents, and a statement of how the intervention plan is designed to place the child in close proximity to the parent's home without causing

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harm to the child due to separation from his parents.	si bl i ngs
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- (3) the wishes of the child as to his custodian;
- (4) whether the child has a family member who, subsequent to study by the department, is determined to be qualified to care for the child;
- (5) a description of services offered to the child, his family and his foster care family and a summary of reasonable efforts made to prevent removal of the child from his family or reasonable efforts made to reunite the child with his family;
- (6) a description of the home or facility in which the child is placed and the appropriateness of the child's placement;
- (7) the results of any diagnostic examination or evaluation ordered at the custody hearing:
- (8) a statement of the child's medical and educational background:
- (9) if the child is an Indian child, whether
 the placement preferences set forth in the federal Indian Child
 Welfare Act of 1978 or the placement preferences of the child's
 Indian tribe were followed and whether the child's treatment
 plan provides for maintaining the child's cultural ties;

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(10) a treatment plan that sets forth steps to
ensure that the child's physical, medical, psychological and
educational needs are met and that sets forth services to be
provided to the child and his parents to facilitate permanent
nlacement of the child in the parent's home: and

- (11) for children sixteen years of age and older, a plan for developing the specific skills the child requires for successful transition into independent living as an adult, regardless of whether the child is returned to his parent's home.
- C. A copy of the predisposition report shall be provided by the department to counsel for all parties five days before the dispositional hearing.
- D. If the child is an adjudicated abused child, any temporary custody orders shall remain in effect until the court has received and considered the predispositional study at the dispositional hearing."
- Section 7. Section 32A-4-22 NMSA 1978 (being Laws 1993, Chapter 77, Section 116) is amended to read:
- "32A-4-22. DI SPOSITION OF ADJUDICATED ABUSED OR NEGLECTED CHILD. --
- A. If not held in conjunction with the adjudicatory hearing, the dispositional hearing shall be commenced within thirty days after the conclusion of the adjudicatory hearing.

 At the conclusion of the dispositional hearing, the court shall

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make and include in the dispositional judgment its findings on the following:

- (1) the interaction and interrelationship of the child with his parent, siblings and any other person who may significantly affect the child's best interest;
- (2) the child's adjustment to his home, school and community;
- (3) the mental and physical health of all individuals involved:
- (4) the wishes of the child as to his custodian:
- (5) the wishes of the child's parent, guardian or custodian as to the child's custody;
- (6) whether there exists a relative of the child or other individual who, after study by the department, is found to be qualified to receive and care for the child;
- (7) the availability of services recommended in the treatment plan prepared as a part of the predisposition study in accordance with the provisions of Section [32-4-19] 32A-4-21 NMSA 1978;
- (8) the ability of the parent to care for the child in the home so that no harm will result to the child;
- (9) whether reasonable efforts were [utilized]
 used by the department to prevent removal of the child from the
 home prior to placement in substitute care and whether

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reasonable efforts were [utilized] used to attempt reunification of the child with the natural parent; and

- (10) if the child is an Indian child, whether the placement preferences set forth in the federal Indian Child Welfare Act of 1978 or the placement preferences of the child's Indian tribe have been followed and whether the Indian child's treatment plan provides for maintaining the Indian child's cultural ties. When placement preferences have not been followed, good cause for noncompliance shall be clearly stated and supported.
- B. If a child is found to be neglected or abused, the court may enter its judgment making any of the following dispositions to protect the welfare of the child:
- (1) permit the child to remain with his parent, guardian or custodian, subject to those conditions and limitations the court may prescribe;
- (2) place the child under protective supervision of the department; or
- (3) transfer legal custody of the child to any of the following:
- (a) [to] the noncustodial parent, if it is found to be in the child's best interest;
- (b) an agency responsible for the care of neglected or abused children; or
 - (c) a child-placement agency willing and

able to assume responsibility for the education, care and maintenance of the child and licensed or otherwise authorized by law to receive and provide care for the child.

- C. If a child is found to be neglected or abused, in its dispositional judgment the court shall also order the department to implement and the child's parent, guardian or custodian to cooperate with any treatment plan approved by the court.
- D. Any parent, guardian or custodian of a child who is placed in the legal custody of the department or other person pursuant to Subsection B of this section shall have reasonable rights of visitation with the child as determined by the court, unless the court finds that the best interests of the child preclude any visitation.
- E. The court may order reasonable visitation between a child placed in the custody of the department and the child's siblings or any other person who may significantly affect the child's best interest, if the court finds the visitation to be in the child's best interest.
- F. Unless a child found to be neglected or abused is also found to be delinquent, the child shall not be confined in an institution established for the long-term care and rehabilitation of delinquent children.
- G. When the court vests legal custody in an agency, institution or department, the court shall transmit with the

dispositional judgment copies of the clinical reports, the predisposition study and report and any other information it has pertinent to the care and treatment of the child.

- H. Prior to any child being placed in the custody or protective supervision of the department, the department shall be provided with reasonable oral or written notification and an opportunity to be heard. At any hearing held pursuant to this subsection, the department may appear as a party.
- I. When a child is placed in the custody of the department, the department shall investigate whether the child is eligible for enrollment as a member of an Indian tribe and, if so, the department shall pursue the enrollment on the child's behalf."

Section 8. Section 32A-4-25 NMSA 1978 (being Laws 1993, Chapter 77, Section 119, as amended) is amended to read:

"32A-4-25. PERIODIC REVIEW OF DISPOSITIONAL JUDGMENTS. --

A. [Within six months of any original dispositional order and within six months of any subsequent continuation of the order, the department shall petition the court for a review of the disposition of an adjudicated neglected or abused child.] The initial judicial review shall be held within sixty days of the disposition. At the initial review, the parties shall demonstrate to the court efforts made to implement the treatment plan approved by the court in its dispositional order. The court shall determine the extent to which the treatment plan has

been implemented and make supplemental orders as necessary to assure compliance with the treatment plan and the safety of the child. Prior to the initial judicial review, the department shall submit a copy of the adjudicatory order, the dispositional order and notice of the initial judicial review to the local substitute care review board for that judicial district created under the Citizen Substitute Care Review Act. A representative of the local substitute care review board shall be permitted to attend and comment to the court.

B. Subsequent periodic reviews of dispositional orders shall be held within six months of the conclusion of the permanency hearing or, if a motion has been filed for termination of parental rights or permanent guardianship, within six months of the decision on that motion and every six months thereafter. Prior to the review, the department shall submit a progress report to the local substitute care review board for that judicial district created under the Citizen Substitute Care Review Act. Prior to any judicial review by the court pursuant to this section, the local substitute care review board may review the dispositional order or the continuation of the order and the department's progress report and report its findings and recommendations to the court. The review may be carried out by either of the following:

(1) a judicial review hearing conducted by the court; or

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(2) a judicial review hearing conducted by a special master appointed by the court; provided, however, that the court approve any findings made by the special master.

[B.-] C. The children's court attorney shall give notice to all parties, the child's guardian ad litem, the child's CASA, a contractor administering the local substitute care review board and the child's foster parent or substitute care provider of the time, place and purpose of any judicial review hearing held pursuant to Subsection [A] B of this section.

[C.] D. At any judicial review hearing held pursuant to Subsection [A] B of this section, the department, the child's guardian ad litem and all parties given notice under Subsection [B] C of this section shall have the opportunity to present evidence and to cross-examine witnesses. At the hearing, the department shall show that it has made reasonable effort to implement any treatment plan approved by the court in its dispositional order and shall present a treatment plan consistent with the purposes of the Children's Code for any period of extension of the dispositional order. The respondent shall demonstrate to the court that efforts to comply with the treatment plan approved by the court in its dispositional order and efforts to maintain contact with the child were diligent and The court shall determine the extent of made in good faith. compliance with the treatment plan and whether progress is being

made toward establishing a stable and permanent placement for the child.

- [D.] E. The Rules of Evidence shall not apply to hearings held pursuant to this section. The court may admit testimony by any person given notice of the hearing who has information about the status of the child or the status of the treatment plan.
- [E.] F. At the conclusion of any hearing held pursuant to this section, the court shall make findings of fact and conclusions of law.
- [F.-] <u>G.</u> When the child is an Indian child, the court shall determine during review of a dispositional order whether the placement preferences set forth in the federal Indian Child Welfare Act of 1978 or the placement preferences of the child's Indian tribe were followed and whether the child's treatment plan provides for maintaining the child's cultural ties. When placement preferences have not been followed, good cause for noncompliance shall be clearly stated and supported.
- [G.] <u>H.</u> Based on its findings <u>at a judicial review</u>

 hearing held pursuant to Subsection B of this section, the court shall order one of the following dispositions:
- (1) dismiss the action and return the child to his parent without supervision if the court finds that conditions in the home that led to abuse have been corrected and it is now safe for the return of the abused child;

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- **(2)** permit the child to remain with his parent, guardian or custodian subject to those conditions and limitations the court may prescribe, including protective supervision of the child by the department;
- (3) return the child to his parent and place the child under the protective supervision of the department;
- **(4)** transfer or continue legal custody of the child to:
- (a) the noncustodial parent, if that is found to be in the child's best interests:
- a relative or other individual who, after study by the department or other agency designated by the court, is found by the court to be qualified to receive and care for the child and is appointed as a permanent guardian of the child; or
- the department, subject to the provisions of Paragraph (6) of this subsection;
- continue the child in the legal custody of the department with or without any required parental involvement in a treatment plan;
- make additional orders regarding the treatment plan or placement of the child to protect the child's best interests if the court determines the department has failed in implementing any material provision of the treatment plan or abused its discretion in the placement or proposed placement of

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the child; or

- (7) if during a judicial review the court finds that the child's parent, guardian or custodian has not complied with the court-ordered treatment plan, the court may order:
- (a) the child's parent, guardian or custodian to show cause why he should not be held in contempt of court; or
- (b) a hearing on the merits of terminating parental rights.
- [H.] I. Dispositional orders entered pursuant to this section shall remain in force for a period of six months, except for orders that provide for transfer of the child to the child's noncustodial parent or to a permanent guardian.
- [+] -]. The report of the local substitute care review board submitted to the court pursuant to Subsection [A] -B of this section shall become a part of the child's permanent court record.

Section 9. A new section of the Abuse and Neglect Act is enacted to read as follows:

"[NEW MATERIAL] PERMANENCY HEARINGS--REBUTTABLE
PRESUMPTIONS. --

A. A permanency hearing shall be commenced within six months of the initial judicial review of the child's dispositional order. Prior to the permanency hearing, all parties to the hearing shall attend a mandatory meeting and

attempt to settle issues attendant to the permanency hearing and develop a proposed treatment plan that serves the child's best interest. Prior to the permanency hearing, the department shall submit a progress report regarding the child to the local substitute care review board for that judicial district. The local substitute care review board may review the child's dispositional order, any continuation of that order and the department's progress report and report its findings and recommendations to the court.

- B. During a permanency hearing, there shall be a rebuttable presumption that the child's best interest will be served by returning the child to his parent, guardian or custodian. At the hearing, all parties shall have the opportunity to present evidence and to cross-examine witnesses. At the conclusion of the permanency hearing, the court shall determine if sufficient evidence was presented to rebut the presumption.
- C. If insufficient evidence is presented to rebut, by a preponderance of the evidence, the presumption set forth in Subsection B of this section, the court shall order one of the following dispositions:
- (1) dismiss the case and return the child to his parent, guardian or custodian; or
- (2) return the child to his parent, guardian or custodian, subject to those conditions and limitations the court

may prescribe, including protective supervision of the child by the department and continuation of the treatment plan for not more than six months.

- D. If sufficient evidence is presented to rebut, by a preponderance of the evidence, the presumption set forth in Subsection B of this section, the court shall order that the child remain in the legal custody of the department and make additional orders regarding the treatment plan. Within three months of a permanency hearing order issued pursuant to this subsection, if a motion to terminate parental rights or appoint a permanent guardian has not been filed or if the child's permanency plan has not been formally changed to provide for emancipation of the child, a subsequent permanency hearing shall be commenced.
- E. During a subsequent permanency hearing, there shall be a rebuttable presumption that the child's best interest will be served by changing the child's permanency plan to provide for adoption of the child, emancipation of the child, permanent guardianship for the child or long-term foster care for the child. At the hearing, all parties shall have the opportunity to present evidence and cross-examine witnesses. At the conclusion of the hearing, the court shall determine if sufficient evidence was presented to rebut the presumption.
- F. If insufficient evidence is presented to rebut, by a preponderance of the evidence, the presumption set forth in

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Subsection E of this section, the court shall order:

- (1) the department to change the child's permanency plan to provide for adoption of the child, emancipation of the child, permanent guardianship for the child or long-term foster care for the child; and
- (2) that additional efforts to reunite the child and his parent shall not be attempted.
- G. If sufficient evidence is presented to rebut, by a preponderance of the evidence, the presumption set forth in Subsection E of this section, the court shall order one of the following dispositions:
- (1) dismiss the case and return the child to his parent, guardian or custodian; or
- (2) return the child to his parent, guardian or custodian, subject to those conditions and limitations the court may prescribe, including protective supervision of the child by the department and continuation of the treatment plan for not more than six months.
- H. The children's court attorney shall give notice to all parties, the child's guardian ad litem, the child's CASA, a contractor administering the local substitute care review board and the child's foster parent or substitute care provider of the time, place and purpose of any permanency hearing held pursuant to this section.
 - I. The Rules of Evidence shall not apply to

permanency hearings. The court may admit testimony by any person given notice of the permanency hearing who has information about the status of the child or the status of the treatment plan. All testimony shall be subject to cross-examination."

Section 10. Section 32A-4-28 NMSA 1978 (being Laws 1993, Chapter 77, Section 122, as amended) is amended to read:

"32A-4-28. TERMINATION OF PARENTAL RIGHTS--ADOPTION

DECREE. --

A. In proceedings to terminate parental rights, the court shall give primary consideration to the physical, mental and emotional welfare and needs of the child, <u>including the likelihood of the child being adopted if parental rights are terminated</u>.

- B. The court shall terminate parental rights with respect to a child when:
- $\hspace{1cm} \hbox{(1)} \hspace{3em} \hbox{there has been an abandonment of the child} \\ \\ \hbox{by his parents;} \\$
- child as defined in the Abuse and Neglect Act and the court finds that the conditions and causes of the neglect and abuse are unlikely to change in the foreseeable future despite reasonable efforts by the department or other appropriate agency to assist the parent in adjusting the conditions that render the parent unable to properly care for the child. [provided] The

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court may find in some cases that efforts by the department or another agency [would be] are unnecessary, when there is a clear showing that the efforts would be futile or when a parent has caused great bodily harm or death to the child or the child's sibling; or

- (3) the child has been placed in the care of others, including care by other relatives, either by a court order or otherwise and the following conditions exist:
- (a) the child has lived in the home of others for an extended period of time;
 - (b) the parent-child relationship has sintegrated;
- (c) a psychological parent-child relationship has developed between the substitute family and the child;
- (d) if the court deems the child of sufficient capacity to express a preference, the child no longer prefers to live with the natural parent;
- (e) the substitute family desires to adopt the child; and
- (f) a presumption of abandonment created by the conditions described in Subparagraphs (a) through (e) of this paragraph has not been rebutted.
- C. A finding by the court that all of the conditions set forth in Subparagraphs (a) through [(e)] of Paragraph

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- (3) of Subsection B of this section exist shall create a rebuttable presumption of abandonment.
- D. The termination of parental rights involving a child subject to the federal Indian Child Welfare Act of 1978 shall comply with the requirements of that act.
- Ε. [When] If the court finds that parental rights should be terminated; that the requirements for the adoption of a child have been satisfied; that the prospective adoptive parent is a party to the action; and that [the] good cause exists to waive the filing of a separate petition for adoption, the court may proceed to grant adoption of the child, absent an appeal of the termination of parental rights. The court shall not waive any time requirements set forth in the Adoption Act, unless the termination of parental rights occurred pursuant to the provisions of Paragraph (3) of Subsection B of this section. The court may enter a decree of adoption only after finding that the party seeking to adopt the child has satisfied all of the requirements set forth in the Adoption Act. Unless otherwise stipulated by all parties, an adoption decree shall take effect sixty days after the termination of parental rights, to allow the department sufficient time to provide counseling for the child and otherwise prepare the child for the adoption. The adoption decree shall conform to the requirements of the Adoption Act and shall have the same force and effect as other adoption decrees entered pursuant to that act. The court clerk

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shall assign an adoption case number to the adoption decree."

Section 11. Section 32A-4-29 NMSA 1978 (being Laws 1993, Chapter 77, Section 123) is amended to read:

"32A-4-29. TERMINATION PROCEDURE. --

- A. A motion to terminate parental rights may be filed at any stage of the abuse or neglect proceeding. The proceeding may be initiated by any of the following:
 - (1) the department;
 - (2) a licensed child placement agency; or
- (3) any other person having a legitimate interest in the matter, including the child's guardian ad litem, a petitioner for adoption, a foster parent or a relative of the child.
- B. The motion for termination of parental rights shall be signed, verified by the moving party and filed with the court. The motion shall set forth:
- (1) the date, place of birth and marital status of the child, if known;
- (2) the grounds for termination and the factsand circumstances supporting the grounds for termination;
- (3) the names and addresses of the persons or authorized agency or agency officer to whom custody might be transferred;
- (4) whether the child resides or has resided with a foster parent who desires to adopt this child;

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1	(5) whether the motion is in contemplation of
2	adopti on;
3	(6) the relationship or legitimate interest of
4	the moving party to the child; and
5	(7) whether the child is subject to the federal
6	Indian Child Welfare Act of 1978 and, if so:
7	(a) the tribal affiliations of the
8	child's parents;
9	(b) the specific actions taken by the
10	moving party to notify the parents' [tribe] tribes and the
11	results of the contacts, including the names, addresses, titles
12	and telephone numbers of the persons contacted. Copies of any
13	correspondence with the tribes shall be attached as exhibits to
14	the petition; and
15	(c) what specific efforts were made to
16	comply with the placement preferences set forth in the federal
17	Indian Child Welfare Act of 1978 or the placement preferences of
18	the appropriate Indian tribes.
19	C. A parent who has not previously been a party to
20	the proceeding shall be named in the motion and shall become a
21	party to the proceeding, <u>unless the court determines that the</u>
22	parent has not established a protected liberty interest in his
23	relationship with the child.

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by a copy of the motion, shall be served by the moving party on

Notice of the filing of the motion, accompanied

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[the parents of the child, any parent who has not previously been made a party to the proceeding all other parties, including foster parents with whom the child is residing, foster parents with whom the child has resided for six months within the previous twelve months, the custodian of the child, [the department any person appointed to represent any party [including the child's guardian ad litem] and any other person the court orders. Service shall be in accordance with the Rules of Civil Procedure for the District Courts for the service of [process] motions in a civil action in this state, except that foster parents and attorneys of record in this proceeding [may] <u>shall</u> be served by certified mail. The notice shall state specifically that the person served [must] shall file a written response to the motion within twenty days if the person intends to contest the termination. In any case involving a child subject to the federal Indian Child Welfare Act of 1978, notice shall also be [served upon] sent by certified mail to the tribes of the child's parents and upon any "Indian custodian" as that term is defined in 25 U.S.C. Section 1903(6). Further notice shall not be required on a parent who has been provided notice previously pursuant to Section 32A-2-17 NMSA 1978 and who failed to make an appearance.

E. If the identity or whereabouts of a person entitled to service are unknown, the moving party shall file a motion for an order granting service by publication supported by

the affidavit of the moving party or his agent or attorney detailing the efforts made to locate the person entitled to service. Upon being satisfied that reasonable efforts to locate the person entitled to service have been made and that information as to the identity or whereabouts of the person is still insufficient to effect service in accordance with the Rules of Civil Procedure for the District Courts, the court shall order service by publication pursuant to the Rules of Civil Procedure for the District Courts.

- F. After a motion for the termination of parental rights is filed, the parent shall be advised of the right to counsel, unless the parent is already represented by counsel. Counsel shall be appointed, upon request, for any parent who is unable to obtain counsel due to financial reasons or, if in the court's discretion, the interests of justice require appointment of counsel.
- G. The court shall assure that a guardian ad litem represents the child in all proceedings for the termination of parental rights.
- H. When a motion to terminate parental rights is filed, the moving party shall request a hearing on the motion.

 The hearing date shall be at least thirty days, but no more than sixty days, after service is effected upon the parties entitled to service under this section.
 - I. In any action for the termination of parental

rights brought by a party other than the department and involving a child in the custody of the department, the department may:

- (1) litigate a motion for the termination of parental rights that was initially filed by another party; or
- (2) move that the motion for the termination of parental rights be found premature and denied.
- J. The grounds for any attempted termination shall be proved by clear and convincing evidence. In any proceeding involving a child subject to the federal Indian Child Welfare Act of 1978, the grounds for any attempted termination shall be proved beyond a reasonable doubt and shall meet the requirements set forth in 25 U.S.C. Section 1912(f).
- K. When the court terminates parental rights, it shall appoint a custodian for the child and fix responsibility for the child's support.
- L. In any termination proceeding involving a child subject to the federal Indian Child Welfare Act of 1978, the court shall in any termination order make specific findings that the requirements of that act have been met.
- M A judgment of the court terminating parental rights divests the parent of all legal rights and privileges and dispenses with both the necessity for the consent to or receipt of notice of any subsequent adoption proceeding concerning the child. A judgment of the court terminating parental rights

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shall not affect the child's rights of inheritance from and through the child's biological parents."

Section 12. Section 32A-4-33 NMSA 1978 (being Laws 1993, Chapter 77, Section 127) is amended to read:

"32A-4-33. CONFI DENTI ALI TY-- RECORDS-- PENALTY. --

A. All records concerning a party to a neglect or abuse proceeding, including social records, diagnostic evaluation, psychiatric or psychological reports, videotapes, transcripts and audio recordings of a child's statement of abuse or medical reports, that are in the possession of the court or the department as the result of a neglect or abuse proceeding or that were produced or obtained during an investigation in anticipation of or incident to a neglect or abuse proceeding shall be confidential and closed to the public.

- B. The records described in Subsection A of this section shall be open to inspection only by:
 - (1) court personnel;
 - (2) court appointed special advocates;
 - (3) the child's guardian ad litem;
 - (4) department personnel;
- (5) any local substitute care review board or any agency contracted to implement local substitute care review boards;
- (6) law enforcement officials, except when use immunity is granted pursuant to Section [32-4-11] 32A-4-11 NMSA

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- district attorneys, except when use **(7)** immunity is granted pursuant to Section [32-4-11] 32A-4-11 NMSA 1978;
- **(8)** any state government social services agency in any state;
- (9)those persons or entities of an Indian tribe specifically authorized to inspect the records pursuant to the federal Indian Child Welfare Act of 1978 or any regulations promulgated thereunder;
- (10)a foster parent, if the records are those of a child currently placed with that foster parent or of a child being considered for placement with that foster parent and the records concern the social, medical, psychological or educational needs of the child;
- school personnel involved with the child if the records concern the child's social or educational needs;
- health care or mental health professionals (12)involved in the evaluation or treatment of the child, the child's parents, guardian, custodian or other family members;
- (13)protection and advocacy representatives pursuant to the federal Developmental Disabilities Assistance and Bill of Rights Act and the federal Protection and Advocacy for Mentally Ill Individuals Act of 1991;
 - children's safehouse organizations (14)

conducting investigatory interviews of children on behalf of a law enforcement agency or the department; and

- (15) any other person or entity, by order of the court, having a legitimate interest in the case or the work of the court.
- C. A parent, guardian or legal custodian whose child has been the subject of an investigation of abuse or neglect where no petition has been filed shall have the right to inspect any medical report, psychological evaluation, law enforcement reports or other investigative or diagnostic evaluation; provided that any identifying information related to the reporting party or any other party providing information shall be deleted. The parent, guardian or legal custodian shall also have the right to the results of the investigation and the right to petition the court for full access to all department records and information except those records and information the department finds would be likely to endanger the life or safety of any person providing information to the department.
- D. If a public official, in the course of his official duties, publicly discloses information regarding an investigation of alleged abuse or neglect of a child or the provision of services to an allegedly abused or neglected child, the secretary of children, youth and families may disclose information to the public provided that the secretary's disclosure of information is not adverse to the best interests

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of the allegedly abused or neglected child, his siblings or other children in the child's home.

[D.] E. Whoever intentionally and unlawfully releases any information or records closed to the public pursuant to the Abuse and Neglect Act or releases or makes other unlawful use of records in violation of that act is guilty of a petty misdemeanor and shall be sentenced pursuant to the provisions of Section 31-19-1 NMSA 1978.

[E.] F. When a child's death is allegedly caused by abuse or neglect, the department may release information about the case after consultation with and the consent of the district attorney. "

Section 32A-5-16 NMSA 1978 (being Laws 1993, Chapter 77, Section 143) is amended to read:

"32A-5-16. TERMINATION PROCEDURES. --

A proceeding to terminate parental rights may be initiated in connection with or prior to an adoption proceeding. Venue shall be in the court for the county in which the child is physically present or in the county from which the child was The proceeding may be initiated by any of the pl aced. following:

- (1) the department;
- **(2)** an agency; or
- (3)any other person having a legitimate interest in the matter, including a petitioner for adoption, the

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child's guardian, the child's guardian ad litem in another action, an agency, a foster parent, a relative of the child or the child.

- B. Any petition for termination of parental rights shall be signed and verified by the petitioner, be filed with the court and set forth:
- (1) the date, place of birth and marital status of the child, if known;
- (2) the grounds for termination and the facts and circumstances supporting the grounds for termination;
- (3) the names and addresses of the person, authorized agency or agency officer to whom custody might be transferred:
 - (4) the basis for the court's jurisdiction;
- (5) that the petition is in contemplation of adoption;
- (6) the relationship or legitimate interest of the applicant to the child; and
- (7) whether the child is an Indian child and, if so:
- (a) the tribal affiliations of the child's parents;
- (b) the specific actions taken by the moving party to notify the parents' tribe and the results of the contacts, including the names, addresses, titles and telephone

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numbers of the persons contacted. Copies of any correspondence with the Indian tribe shall be attached as exhibits to the petition; and

- (c) what specific efforts were made to comply with the placement preferences set forth in the federal Indian Child Welfare Act of 1978 or the placement preferences of the appropriate Indian tribes.
- Notice of the filing of the petition, accompanied by a copy of the petition, shall be served by the petitioner on the parents of the child, the child's guardian, the legal custodian of the child, the person with whom the child is residing, any person with whom the child has resided within the past six months and the department. Service shall be in accordance with the Rules of Civil Procedure for the District Courts for the service of process in a civil action in this state, with the exception that the department may be served by The notice shall state specifically that the certified mail. person served [must] shall file a written response to the petition within twenty days if the person intends to contest the In any case involving an Indian child, notice termination. shall also be served on the child's Indian tribe pursuant to the federal Indian Child Welfare Act of 1978.
- D. If the identification or whereabouts of a parent is unknown, the petitioner shall file a motion for an order granting service by publication or an order stating that service

by publication is not required. A motion for an order granting service by publication shall be supported by the affidavit of the petitioner, the agency or the petitioner's attorney detailing the efforts made to locate the parent. Upon being satisfied that reasonable efforts to locate the parent have been made and that information as to the identity or whereabouts of the parent is still insufficient to effect service in accordance with SCRA, Rule 1-004, the court shall order service by publication or order that publication is not required because the parent's consent is not required pursuant to the provisions of Section 32A-5-19 NMSA 1978.

- E. The court shall, upon request, appoint counsel for any parent who is unable to obtain counsel for financial reasons or if, in the court's discretion, appointment of counsel is required in the interest of justice. Payment for the appointed counsel shall be made by the petitioner.
- F. The court shall appoint a guardian ad litem for the child in all contested proceedings for termination of parental rights.
- G. Within thirty days after the filing of a petition to terminate parental rights, the petitioner shall request a hearing on the petition. The hearing date shall be at least thirty days after service is effected upon the parent of the child or completion of publication.
 - H. The grounds for any attempted termination shall

be proved by clear and convincing evidence. In any proceeding involving an Indian child, the grounds for any attempted termination shall be proved beyond a reasonable doubt and meet the requirements set forth in the federal Indian Child Welfare Act of 1978.

- I. If the court terminates parental rights, it shall appoint a custodian for the child. Upon entering an order terminating the parental rights of a parent, the court may commit the child to the custody of the department, the petitioner or an agency willing to accept custody for the purpose of placing the child for adoption. In any termination proceeding involving an Indian child, the court shall, in any termination order, make specific findings that the requirements of the federal Indian Child Welfare Act of 1978 were met.
- J. A judgment of the court terminating parental rights divests the parent of all legal rights. Termination of parental rights shall not affect the child's right of inheritance through the former parent."

Section 14. Section 32A-5-19 NMSA 1978 (being Laws 1993, Chapter 77, Section 146) is amended to read:

"32A-5-19. PERSONS WHOSE CONSENTS OR RELINQUISHMENTS ARE
NOT REQUIRED.--The consent to adoption or relinquishment of
parental rights required pursuant to the provisions of the
Adoption Act shall not be required from:

A. a parent whose rights with reference to the

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adoptee have been terminated pursuant to law;

- B. a parent who has relinquished the child to an agency for an adoption;
- C. a biological father of an adoptee conceived as a result of rape or incest;
- D. any person who has failed to respond when given notice pursuant to the provisions of Section [32-5-27] NMSA 1978; [or]
- E. any putative father who has failed to register with the putative father registry within [90] ninety days of the child's birth; or

F. any alleged father."

Section 15. Section 32A-5-40 NMSA 1978 (being Laws 1993, Chapter 77, Section 167, as amended) is amended to read:

"32A-5-40. POST-DECREE OF ADOPTION ACCESS TO RECORDS. --

A. After the decree of adoption has been entered, all court files containing records of judicial proceedings conducted pursuant to the provisions of the Adoption Act and records submitted to the court in the proceedings shall be kept in separate locked files withheld from public inspection. Upon application to the clerk of the court, the records shall be open to inspection by [a former parent if the adoptee is eighteen years of age or older, by] an adoptee if the adoptee is eighteen years of age or older at the time application is made for inspection, by the adoptive parent if the adoptee is under

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1 eighteen years of age at the time application is made for inspection, by the attorney of any party, by any agency that has 2 exercised guardianship over or legal custody of a child who was 3 the adoptee in the particular proceeding, [or] by the department or by an adoptee's sibling; provided that the identity of the 5 former parents and of the adoptee shall be kept confidential 7 unless the former parents and the adoptee have consented to the 8 release of identity. In the absence of consent to release 9 identity, the inspection shall be limited to the following 10 nonidentifying information: 11 12 adoptee's biological parents;

- the health and medical histories of the
- the health and medical history of the **(2)** adoptee;
- **(3)** the adoptee's general family background, including ancestral information, without name references or geographical designations;
 - physical descriptions; and **(4)**
- **(5)** the length of time the adoptee was in the care and custody of persons other than the petitioner.
- After the entry of the decree of adoption, at any time, a former parent may file with the court, with the placing agency or with the department:
- (1) a consent or refusal or an amended consent or refusal to be contacted;

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- (2) a release of the former parent's identity to the adoptee if the adoptee is eighteen years of age or older or to the adoptive parent if the adoptee is under eighteen years of age; or
- (3) information regarding the former parent's location or changes in background information.
- C. The consent or refusal referred to in Subsection
 B of this section shall be honored by the court, the placing
 agency or the department, unless for good cause the court orders
 to the contrary.
- D. At any time, an adoptee who is eighteen years of age or older may file with the court, a placing agency or the department:
- $\begin{tabular}{ll} (1) & information regarding the adoptee's \\ location; & or \\ \end{tabular}$
- (2) a consent or refusal regarding opening of the adoptee's adoption file to the adoptee's former parents.
- E. If mutual authorizations for release of identifying information by the parties are not available, an adoptee who is eighteen years of age or older, the biological parents if the adoptee is eighteen years of age or older or the adoptive parents if the adoptee is under the age of eighteen years may file a motion with the court to obtain the release of identifying information for good cause shown. When hearing the motion, the court shall give primary consideration to the best

interests of the adoptee, but shall also give due consideration to the interests of the members of the adoptee's former and adoptive families. In determining whether good cause exists for the release of identifying information, the court shall consider:

- (1) the reason the information is sought;
- (2) any procedure available for satisfying the petitioner's request without disclosing the name or identity of another individual, including appointment of a confidential intermediary to contact the individual and request specific information:
- (3) whether the individual about whom identifying information is sought is alive;
- (4) the preference, to the extent known, of the adoptee, the adoptive parents, the former parents and other members of the adoptee's former and adoptive families and the likely effect of disclosure on those individuals;
- (5) the age, maturity and expressed needs of the adoptee;
- (6) the report or recommendation of any individual appointed by the court to assess the request for identifying information; and
- (7) any other factor relevant to an assessment of whether the benefit to the adoptee of releasing the information sought will be greater than the benefit to any other

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individual of not releasing the information.

- F. An adoptee shall have the right, for the purpose of enrolling in the adoptee's tribe of origin, to access information kept by the department. Information needed by an adoptee to enroll in his tribe of origin may be requested from the department by the following persons:
- the adoptee, after he reaches eighteen years of age;
- (2) when the adoptee is a child, his adoptive parent or guardian; or
- (3) an adoptee's descendant or, if the adoptee's descendant is a child, an adult representative for the descendant.
- G. When the department receives a request for information regarding an adoptee's tribe of origin, the department shall examine its records to determine if the adoptee is of Indian descent. If the department establishes that an adoptee is of Indian descent, the department shall:
- (1) provide the requestor with the tribal affiliation of the adoptee's biological parents;
- (2) submit to the tribe information necessary to establish tribal enrollment for the adoptee and to protect any rights flowing from the adoptee's tribal relationship; and
- (3) provide notice to the requestor of the department's submission of information to the adoptee's tribe."

Section 16. Section 32A-5-41 NMSA 1978 (being Laws 1993, Chapter 77, Section 168, as amended) is amended to read:

"32A-5-41. APPOINTMENT OF CONFIDENTIAL INTERMEDIARY. --

- A. The court may appoint a confidential intermediary to ascertain whether an individual is willing to be contacted, is willing to release his name or identity or is willing to meet or otherwise communicate about any condition that may affect the moving party's physical or mental health, upon petition to the court by:
- (1) an adoptee who is eighteen years of age or older;
- (2) an adoptive parent of an adoptee who is less than eighteen years of age; [or]
- (3) an adoptee's former parent, when the adoptee is eighteen years of age or older; or

(4) an adoptee's sibling.

- B. The confidential intermediary shall make a reasonable effort to determine if the individual whose identity is sought by the petitioner has filed a signed document authorizing or refusing to authorize the release of the individual's name or identity.
- C. When the confidential intermediary finds a signed authorization for a party to be contacted or for the release of identifying information, the intermediary shall release that information to the petitioner. Upon the petitioner's written

request, the intermediary may assist the petitioner in locating the individual who authorized the release of identifying information, in ascertaining whether the individual is willing to meet or communicate with the petitioner and in facilitating a meeting or other communication.

- D. When the confidential intermediary finds a signed refusal to authorize the release of identifying information, the intermediary shall report this to the petitioner and the court and shall not attempt to locate or contact the individual who has refused to authorize contact or the release of identifying information. The petitioner may then withdraw the petition or request the release of identifying information for good cause shown, pursuant to the provisions of Section 32A-5-40 NMSA 1978.
- E. When the confidential intermediary does not find any documents concerning the release of identifying information or if the intermediary finds a document indicating that an individual whose identity is sought by the petitioner is undecided about whether to release identifying information, the intermediary shall make a reasonable search for and discreetly contact the individual to ascertain whether the individual is willing to release information to the petitioner or willing to meet or communicate with the petitioner, whom the intermediary may describe to the individual only in general, nonidentifying terms. When the individual consents in writing to the release of information, the intermediary shall release the information

to the petitioner, and upon the mutual written request and consent of the petitioner and the individual, the intermediary shall facilitate a meeting or other communication between the petitioner and the individual. If the individual refuses to authorize the release of information sought by the petitioner, the intermediary shall report this to the petitioner and the court and the petitioner may withdraw the motion or file a motion with the court for an order to release identifying information for good cause shown, pursuant to provisions of Section 32A-5-40 NMSA 1978.

- F. When an individual sought by the confidential intermediary is deceased, the intermediary shall report this to the petitioner and the court and, upon the petitioner's request, the court shall determine on the basis of the factors listed in Section 32A-5-40 NMSA 1978 whether good cause exists to release identifying information about the individual to the petitioner.
- G. When an individual sought by the confidential intermediary cannot be located within a year, the intermediary shall report this to the petitioner and the court. The court may authorize an additional search for a specified period of time or determine on the basis of the factors listed in Section 32A-5-40 NMSA 1978 whether good cause exists to release identifying information about the individual to the petitioner.
- H. A confidential intermediary may charge the petitioner for actual expenses incurred in providing a service

requested under this section. Upon motion by the intermediary, the court may authorize a reasonable fee in addition to the expenses.

- I. A confidential intermediary shall complete training provided by the department or any other entity approved by the court and shall file an oath of confidentiality in every court in which the intermediary expects to serve.
 - J. The confidential intermediary oath shall state:

"I,_______, signing under penalty of perjury, affirm that I have completed the requisite training for a confidential intermediary in this state.

I will not disclose to the petitioner, directly or indirectly, any identifying information in sealed records except under the conditions specified in this section.

I will conduct a reasonable search for an individual being sought and make a discreet and confidential inquiry as to whether the individual consents to the release of identifying or medical information to the petitioner or to meeting or communicating with the petitioner. I will report to the petitioner or the court the results of my search and inquiry, along with any signed request or consent I receive from the individual.

If the individual and the petitioner request and consent in writing to meet or communicate with each other, I will act in accordance with the instructions of the petitioner or the court

to facilitate any meeting or communication between them.

I will not charge or accept any fee for my services except for reimbursement from the petitioner for actual expenses incurred in performing my services or as authorized by the court.

I recognize that unauthorized release of information is a violation of the Adoption Act and subjects me to penalties pursuant to the provisions of Section 32A-5-42 NMSA 1978 and may subject me to being found in contempt of court with penalties, dismissal by the court and civil liability."."

Section 17. Section 32A-6-11.1 NMSA 1978 (being Laws 1995, Chapter 207, Section 13) is amended to read:

"32A-6-11. 1. CONSENT TO PLACEMENT IN A RESIDENTIAL TREATMENT OR HABILITATION PROGRAM-CHILDREN YOUNGER THAN FOURTEEN YEARS OF AGE. --

- A. A child younger than fourteen years of age shall not receive residential treatment for mental disorders or habilitation for developmental disabilities, except as provided in this section or Section [15 of the Children's Mental Health and Developmental Disabilities Act] 32A-6-13 NMSA 1978.
- B. A child younger than fourteen years of age may be admitted to a residential treatment or habilitation program with the informed consent of the child's parent, guardian or legal custodian for a period not to exceed sixty days, subject to the requirements of this section.

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C. In order to admit a child younger than fourteen years of age to a residential treatment or habilitation program, the child's parent, guardian or legal custodian shall knowingly and voluntarily execute a consent to admission document prior to the child's admission. The consent to admission document shall be in a form designated by the supreme court. The consent to admission document shall include a clear statement of the parent's, guardian's or legal custodian's right to voluntarily consent to or refuse the child's admission; the parent's, guardian's or legal custodian's right to request the child's immediate discharge from the residential treatment program at any time; and the parent's, guardian's or legal custodian's rights when the parent, guardian or legal custodian requests the child's discharge and the child's physician, licensed psychologist or the director of the residential treatment facility determines that the child needs continued treatment. The facility shall ensure that each statement is clearly explained in the child's and parent's, guardian's or legal custodian's primary language, if that is their language of preference, and in a manner appropriate to the child's and parent's, guardian's or legal custodian's developmental abilities. Each statement shall be initialed by the child's parent, guardian or legal custodian.

D. The parent's, guardian's or legal custodian's executed consent to admission document shall be filed with the

child's hospital records within twenty-four hours of the time of admission.

[E. Upon the filing of the parent's, guardian's or legal custodian's consent to admission document in the child's hospital records, the director of the residential treatment or habilitation program or the director's designee shall, on the next business day following the child's admission, notify the resource consultant of the admission and provide the resource consultant with the child's name, date of birth and the date and place of admission. The resource consultant shall make reasonable efforts to contact the child's parent, guardian or legal custodian within three days of being notified of the child's admission.

F.] E. Upon the filing of the parent's, guardian's or legal custodian's consent to admission document in the child's hospital records, the director of the residential treatment or habilitation program or the director's designee shall, on the next business day following the child's admission, notify the district court or the special commissioner regarding the admission and provide the child's name, date of birth and the date and place of admission. The court or special commissioner shall, upon receipt of notice regarding a child's admission to a residential treatment or habilitation program, establish a sequestered court file.

[G.] F. The director of a residential treatment or

habilitation program or the director's designee shall, on the next business day following the child's admission, petition the court to appoint a guardian ad litem for the child. When the court receives the petition, the court shall appoint a guardian ad litem. The court may order the parent to reimburse the state pursuant to the provisions of the Children's Code.

[H.-] G. Within seven days of a child's admission to a residential treatment or habilitation program, a guardian ad litem, representing the child's best interests and in accordance with the provisions of the Children's Mental Health and Developmental Disabilities Act, shall meet with the child, the child's parent, guardian or legal custodian and the child's clinician. The guardian ad litem shall determine the following:

- (1) whether the child's parent, guardian or legal custodian understands and consents to the child's admission to a residential treatment or habilitation program;
- $\mbox{(2)} \ \ \mbox{whether the admission is in the child's} \\ \mbox{best interests; and} \\$
- (3) whether the admission is appropriate for the child and is consistent with the least drastic means principle.
- [H.] H. If a guardian ad litem determines that the child's parent, guardian or legal custodian understands and consents to the child's admission and that the admission is in the child's best interests, is appropriate for the child and is

consistent with the least drastic means principle, the guardian ad litem shall so certify on a form designated by the supreme court. The form, when completed by the guardian ad litem, shall be filed in the child's patient record kept by the residential treatment or habilitation program, and a copy shall be forwarded to the court or special commissioner within seven days of the child's admission. The guardian ad litem's statement shall not identify the child by name.

[J.-] I. Upon reaching the age of majority, a child who was admitted to a residential treatment or habilitation program pursuant to this section may petition the district court for the records of the district court regarding all matters pertinent to the child's admission to a residential treatment or habilitation program. The district court, upon receipt of the petition and upon a determination that the petitioner is in fact a child who was admitted to a residential treatment or habilitation program, shall provide all court records regarding the admission to the petitioner, including all copies in the court's possession.

[K.] J. Any parent, guardian or legal custodian who consents to admission of his child to a residential treatment or habilitation program has the right to request the child's immediate discharge from the residential treatment or habilitation program, subject to the provisions of this section. If a child's parent, guardian or legal custodian informs the

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treatment or habilitation program staff that the parent, guardian or legal custodian desires the child to be discharged from the program, the director, physician or other staff shall provide for the child's immediate discharge and remit the child to the parent's, guardian's or legal custodian's care. residential treatment or habilitation program shall also notify the child's guardian ad litem. A child whose parent, guardian or legal custodian requests his immediate discharge shall be discharged, except when the director of the residential treatment program, a physician or a licensed psychologist determines that the child requires continued treatment and that the child meets the criteria for involuntary residential In that event, the director, physician or licensed psychologist shall, on the first business day following the child's parent's, guardian's or legal custodian's request for release of the child from the program, request that the children's court attorney initiate involuntary residential treatment proceedings. The children's court attorney may petition the court for such proceedings. The child has a right to a hearing regarding his continued treatment within seven days of the request for release.

director, a physician or any other member of the residential

[L.] <u>K.</u> A child who is admitted to a residential treatment or habilitation program pursuant to this section shall have his admission reviewed at the end of the sixty-day period

2 program. The child's physician or licensed psychologist shall review the child's residential treatment or habilitation program and determine whether it is in the best interests of the child to continue the admission. If the child's physician or licensed 5 psychologist concludes that continuation of the residential 7 treatment or habilitation program is in the child's best 8 interests, the child's clinician shall so state in a form to be 9 filed in the child's patient records. The residential treatment 10 or habilitation program shall notify the guardian ad litem for 11 the child at least seven days prior to the date that the 12 sixty-day period is to end or, if necessary, request a guardian 13 ad litem pursuant to the provisions of the Children's Mental 14 Health and Developmental Disabilities Act. The guardian ad 15 litem shall then personally meet with the child, the child's 16 parent, guardian or legal custodian and the child's clinician and ensure that the child's parent, guardian or legal custodian 17 18 understands and consents to the child's continued admission to 19 the residential treatment or habilitation program. guardian ad litem determines that the child's parent, guardian 20 21 or legal custodian understands and consents to the child's 22 continued admission to the residential treatment or habilitation 23 program, that the continued admission is in the child's best interest, that the placement continues to be appropriate for the 24 25 child and consistent with the least drastic means principle and

following the date of the child's initial admission to the

that the clinician has recommended the child's continued stay in the program, the guardian ad litem shall so certify on a form designated by the supreme court. The disposition of these forms shall be as set forth in this section, with one copy going in the child's patient record and the other being sent to the district court in a manner that preserves the child's anonymity. This procedure shall take place every sixty days following the child's last admission or a guardian ad litem's certification, whichever occurs first.

[M-] L. When a guardian ad litem determines that the child's parent, guardian or legal custodian does not understand or consent to the child's admission to a residential treatment or habilitation program, that the admission is not in the child's best interests, that the placement is inappropriate for the child or is inconsistent with the least drastic means principle or that the child's clinician has not recommended a continued stay by the child in the residential treatment or habilitation program, the child shall be released or involuntary placement procedures shall be initiated.

[N.-] M If the child's parent, guardian or legal custodian is unavailable to take custody of the child and immediate discharge of the child would endanger the child, the residential treatment or habilitation program may detain the child until a safe and orderly discharge is possible. If the child's family refuses to take physical custody of the child,

the residential treatment or habilitation program shall refer the case to the department for an abuse and neglect or family in need of court-ordered services investigation. The department may take the child into protective custody pursuant to the provisions of the Abuse and Neglect Act or the Family in Need of Services Act."

Section 18. Section 32A-6-12 NMSA 1978 (being Laws 1995, Chapter 207, Section 14) is amended to read:

"32A-6-12. VOLUNTARY RESIDENTIAL TREATMENT OR HABILITATION. --

A. A child fourteen years of age or older shall not receive treatment for mental disorders or habilitation for developmental disabilities on a voluntary residential basis, except as provided in this section.

- B. Any child fourteen years of age or older may voluntarily admit himself to a residential treatment or habilitation program, with the informed consent of his parent, guardian or legal custodian, for a period not to exceed sixty days, subject to the requirements of this section.
- C. To have a child voluntarily admitted to a residential treatment or habilitation program, the child and the child's parent, guardian or legal custodian shall knowingly and voluntarily execute, prior to admission, a child's voluntary consent to admission document. The document shall include a clear statement of the child's right to voluntarily consent or

refuse to consent to his admission; the child's right to request an immediate discharge from the residential treatment program at any time; and the child's rights when he requests a discharge and his physician, licensed psychologist or the director of the residential treatment facility determines the child needs continued treatment. The facility shall ensure that each statement is clearly explained in the child's and parent's, guardian's or legal custodian's primary language, if that is their language of preference, and in a manner appropriate to the child's and parent's, guardian's or legal custodian's developmental abilities, and each statement shall be initialed by the child and his parent, guardian or legal custodian.

- D. The child's parent, guardian or legal custodian shall obtain an independent attorney for the child and shall notify the residential treatment facility of that attorney's name within seventy-two hours of the child's voluntary admission. Prior to admission, the residential treatment facility shall inform the child's parent, guardian or legal custodian of the duty to obtain an independent attorney for the child within seventy-two hours. If the child's parent, guardian or legal custodian is indigent, the parent, guardian or legal custodian may petition the court to appoint an attorney for the child.
- E. The child's executed voluntary consent to admission document shall be filed in the patient's hospital

record within twenty-four hours of the time of admission.

[F. Upon the filing of the child's consent to admission document in the child's hospital record, the director of the residential treatment or habilitation program or the director's designee shall, on the next business day following the child's admission, notify the resource consultant of the admission and provide the child's name, date of birth, the date and place of admission. The resource consultant shall meet with the child and make reasonable efforts to contact the child's parent, guardian or legal custodian within three days of being notified of the child's admission.

G.-] F. Upon the filing of the child's voluntary consent to admission document in the patient's hospital record, the director of the residential treatment or habilitation program or the director's designee shall, on the next business day following the child's admission, notify the district court or the special commissioner of the admission, giving the child's name, date of birth and the date and place of admission. The court or special commissioner shall, upon receipt of notice of a child's voluntary admission to a residential treatment program, establish a sequestered court file.

[H.] G. If within seventy-two hours of the child's voluntary admission the child has not met with an independent attorney and the child's parent, guardian or legal custodian has not notified the residential treatment or habilitation program

of the name of the child's independent attorney, the residential treatment or habilitation program shall, during the next business day, petition the court to appoint an attorney. When the court receives the petition, the court shall appoint an attorney. The court may order the parent to reimburse the state pursuant to the provisions of the Children's Code.

[H.] H. If within seventy-two hours of the child's voluntary admission the child has met with an independent attorney or the child's parent, guardian or legal custodian has notified the residential treatment or habilitation program of the name of the child's independent attorney, the residential treatment or habilitation program shall, during the next business day, notify the court or the special commissioner of the name of the child's independent attorney.

[J.] I. Within seven days of the admission, an attorney representing the child pursuant to the provisions of the Children's Mental Health and Developmental Disabilities Act shall meet with the child. At the meeting with the child, the attorney shall explain to the child the following:

- the child's right to an attorney;
- (2) the child's right to terminate his voluntary admission and the procedures to effect termination;
- (3) the effect of terminating the child's voluntary admission and options of the physician and other interested parties to the petition for an involuntary admission;

1	and		
2	(4) the child's rights under the provisions of		
3	the Children's Mental Health and Developmental Disabilities Act,		
4	including the right to) :	
5		(a)	legal representation;
6		(b)	a presumption of competence;
7		(c)	receive daily visitors of the child's
8	choi ce;		
9		(d)	receive and send uncensored mail;
10		(e)	have access to telephones;
11		(f)	follow or abstain from the practice
12	of religion;		
13		(g)	a humane and safe environment;
14		(h)	physical exercise and outdoor
15	exerci se;		
16		(i)	a nourishing, well-balanced, varied
17	and appetizing diet;		
18		(j)	medical treatment;
19		(k)	educational services;
20		(1)	freedom from unnecessary or excessive
21	medi cati on;		
22		(m)	individualized treatment and
23	habilitation; and		
24		(n)	participation in the development of
25	the individualized tre	eatmei	nt plan and access to that plan on

request.

[K.] J. If the attorney determines that the child understands his rights and that the child voluntarily and knowingly desires to remain as a patient in a residential treatment or habilitation program, the attorney shall so certify on a form designated by the supreme court. The form, when completed by the attorney, shall be filed in the child's patient record at the residential treatment or habilitation program facility, and a copy shall be forwarded to the court or special commissioner within seven days of the child's admission. The attorney's statement shall not identify the child by name.

[L.] K. Upon reaching the age of majority, a child who was a voluntary admittee to a residential treatment or habilitation program may petition the district court for the records of the court regarding all matters pertinent to his voluntary admission to a residential treatment or habilitation program. The court, upon receipt of the petition and upon a determination that the petitioner was in fact the child who was a voluntary [admitted] admittee to a residential treatment or habilitation program, shall give all court records regarding the admission to the petitioner, including all copies in the court's possession.

[M-] L. Any child voluntarily admitted to a residential treatment or habilitation program has the right to an immediate discharge from the residential treatment or

1 habilitation program upon his request, except as provided in this section. If a child informs the director, physician or any 2 other member of the residential treatment or habilitation program staff that he desires to be discharged from the voluntary program, the director, physician or other staff member 5 shall provide for the child's immediate discharge. The 7 residential treatment or habilitation program shall not require 8 that the child's request be in writing. Upon the request, the 9 residential treatment or habilitation program shall notify the 10 child's parent, guardian or legal custodian to take custody of 11 the child and remit the child to the parent's, guardian's or 12 legal custodian's care. The residential treatment or 13 habilitation program shall also notify the child's attorney. the child's parent, guardian or legal custodian is unavailable 14 15 to take custody of the child and immediate discharge of the 16 child would endanger the child, the residential treatment or 17 habilitation program may detain the child until a safe and 18 orderly discharge is possible. If the child's family refuses to 19 take physical custody of the child, the residential treatment or 20 habilitation program shall refer the case to the department for 21 an abuse and neglect or family in need of court-ordered services 22 investigation. The department may take the child into 23 protective custody pursuant to the provisions of the Abuse and Neglect Act or the Family in Need of Services Act. 24 A child 25 requesting immediate discharge shall be discharged, except in

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those situations when the director of the residential treatment or habilitation program, a physician or a licensed psychologist determines that the child requires continued treatment and that the child meets the criteria for involuntary residential treatment as otherwise provided under the Children's Mental Health and Developmental Disabilities Act. In that event, the director, physician or licensed psychologist, after making the determination, shall, on the first business day following the child's request for release from the voluntary program, request that the children's court attorney initiate involuntary The children's court attorney may placement proceedings. petition for such a placement. The child has a right to a hearing on his continued treatment within seven days of his request for release.

[N.] M A child who is a voluntary admittee to a residential treatment or habilitation program shall have his voluntary admission reviewed at the end of a sixty-day period from the date of his initial admission to the program. The review shall be accomplished by having the child's physician or licensed psychologist review the child's treatment and determine whether it would be in the best interests of the child to continue the voluntary admission. If the child's physician or licensed psychologist concludes that continuation of treatment is in the child's best interests, the child's clinician shall so state in a form to be filed in the child's patient record. The

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residential treatment or habilitation program shall notify the attorney for the child at least seven days prior to the date that the sixty-day period is to end or, if necessary, request an attorney pursuant to the provisions of the Children's Mental Health and Developmental Disabilities Act. The attorney shall then personally meet with the child and ensure that the child understands his rights as set forth in this section, that the child understands the method for voluntary termination of his admission and that the child knowingly and voluntarily consents to his continued treatment. If the attorney determines that the child understands these rights and that the child voluntarily and knowingly desires to remain as a patient in the residential treatment or habilitation program and that the clinician has recommended the continued stay in the program, the attorney shall so certify on a form designated by the supreme court. The disposition of these forms shall be as set forth in this section, with one copy going in the child's patient record and the other being sent to the district court in a manner that preserves the child's anonymity. This procedure shall take place every sixty days from the last admission or attorney's certification, whichever comes first.

 $[\theta -]$ N. If the attorney determines that the child does not voluntarily desire to remain in the program or if the clinician of the child has not recommended continued stay by the child in the residential treatment or habilitation program, the

child shall be released or the involuntary placement procedures set forth in this section and the Children's Mental Health and Developmental Disabilities Act shall be followed."

Section 19. Section 32A-19-1 NMSA 1978 (being Laws 1993, Chapter 77, Section 228) is amended to read:

"32A-19-1. QUALITY ASSURANCE OFFICE. --

- A. [By August 1, 1993] The department shall [establish] maintain a quality assurance office under the office of the secretary.
- B. The purpose of the quality assurance office shall be to [assist] facilitate department efforts to efficiently [achieve] implement the purposes of the Children's Code.
- C. In order to measure the quality of services provided, to facilitate satisfactory outcomes for children and families that receive services and to provide a continuing opportunity to [change and] improve service delivery, the quality assurance office shall:
- (1) [establish an accessible] monitor the system for receiving and resolving complaints and grievances;
- [(2) perform periodic investigations and evaluations to assure compliance with the Children's Code and other applicable state and federal laws and regulations;
- (3) monitor (2) facilitate monitoring of indicators of the department's performance [and] to determine whether the department is:

1	(a) providing children and families with
2	individualized, needs-based service plans;
3	(b) providing services in a timely
4	manner; and
5	(c) in compliance with applicable state
6	and federal laws and regulations;
7	[(4)] <u>(3)</u> identify <u>any</u> deficiencies and
8	recommend corrective action to the secretary of the department;
9	[and
10	$\frac{(5)}{(4)}$ have access to any records maintained
11	by the department, including confidential information; and
12	(5) promote continuous improvement of all
13	department processes serving children and families.
14	D. The quality assurance office shall [annually
15	<pre>produce</pre>] contribute to and facilitate the publication of public
16	reports assessing the performance of the department. The
17	[report] reports shall not disclose the identity of any
18	individual mentioned in the report, including children or
19	families that receive or are eligible for services or any
20	department employee."
21	Section 20. REPEAL Section 32A-6-10.1 NMSA 1978 (being
22	Laws 1995, Chapter 207, Section 11) is repealed.
23	Section 21. EFFECTIVE DATE The effective date of the
24	provisions of this act is July 1, 1997.