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SENATE BILL 755

43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

INTRODUCED BY

MI CHAEL S. SANCHEZ

AN ACT

RELATING TO GAMBLING; PROVIDING FOR OFF-TRACK PARI-MUTUEL WAGERING ON HORSE RACES; AMENDING SECTIONS OF THE HORSE RACING ACT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 60-1-3 NMSA 1978 (being Laws 1933, Chapter 55, Section 2, as amended by Laws 1989, Chapter 99, Section 1 and also by Laws 1989, Chapter 377, Section 1) is amended to read:

"60-1-3. APPLICATION FOR LICENSES--STATE RACING COMMISSION

CREATED--MEMBERS--TERMS OF OFFICE--VACANCIES--POWERS AND

DUTIES.--

A. Any person, firm, association or corporation desiring to hold a horse race, [or to] engage in horse race meetings or provide for off-track pari-mutuel wagering on a

horse race shall apply to the state racing commission for a license.

- B. There is created the "state racing commission". The state racing commission shall consist of five members, no more than three of whom shall be members of the same political party. They shall be appointed by the governor, and no less than three of them shall be practical breeders of racehorses within the state. Each member shall be an actual resident of New Mexico and of such character and reputation as to promote public confidence in the administration of racing affairs.
- C. The term of office of each member of the state racing commission shall be six years from his appointment, and he shall serve until his successor is appointed and qualified. In case of any vacancy in the membership of the commission, the governor shall fill the vacancy by appointment for the unexpired term.
- D. No person shall be eligible for appointment as a member of the state racing commission who is an officer, official or director in any association or corporation conducting racing within the state.
- E. Members of the state racing commission shall receive no salary, but each member of the commission shall receive per diem and mileage in accordance with the Per Diem and Mileage Act. The commission may appoint a secretary and fix his duties and compensation.

- F. The state racing commission has the power to:
 - (1) grant, refuse and revoke licenses;
- (2) make rules and regulations for the holding, conducting and operating of all race meets, [and] races and off-track pari-mutuel wagering held in the state and to fix and set racing dates;
- (3) make an annual report to the governor of its administration of the racing laws;
- (4) require of each applicant for a license the full name of the person, association or corporation applying and, if the applicant is a corporation or an association, the name of the state in which incorporated, the nationality and residence of the members of the association and the names of the stockholders and directors of the corporation;
- (5) require of an applicant for a license the exact location where it is desired to conduct or hold a race, [67] race meeting or off-track pari-mutuel wagering, whether or not the racetrack, [67] plant or place of business is owned or leased and, if leased, the name and residence of the fee owner or, if the owner is a corporation, the names of the directors and stockholders, a statement of the assets and liabilities of the person, association or corporation making the application, the kind of racing or off-track pari-mutuel wagering to be conducted and the period desired and such other information as the commission may require;

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- (6) require on each application a statement under oath that the information contained in the application is true:
- (7) personally or by agents and representatives supervise and check the making of pari-mutuel pools and the distribution from those pools;
- (8) cause the various places where race meets are held <u>and off-track pari-mutuel wagering is conducted</u> to be visited and inspected at reasonable intervals;
- (9) make rules governing, restricting or regulating bids on leases;
- (10) regulate rates charged by the licensee for admission to races or for the performance of any service or the sale of any article on the premises of the licensee <u>at a</u> racetrack;
- (11) approve all proposed extensions, additions or improvements to the buildings, stables or tracks upon property owned or leased by a licensee at a racetrack and require the removal of any employee or official employed by the licensee;
- (12) completely supervise and control the parimutuel machines and equipment at all races <u>and off-track parimutuel wagering</u> held or operated by the state or any state agency or commission;
 - (13) approve all contracts and agreements for

the payment of money and all salaries, fees and compensations by any licensee <u>of a racetrack;</u>

- (14) regulate the size of the purse, stake or reward to be offered for [the conducting of] any race;
- (15) exclude or compel the exclusion of, from all racecourses or off-track pari-mutuel wagering places, any person whom the commission deems detrimental to the best interests of racing or any person who willfully violates the racing laws or any rule, regulation or order of the commission or any law of the United States or of this state;
- (16) compel the production of all documents showing the receipts and disbursements of any licensee and determine the manner in which such financial records shall be kept;
- (17) investigate the operations of any licensee, and the commission has authority to place attendants and such other persons as may be deemed necessary in the offices, on the tracks or in places of business of any licensee for the purpose of satisfying itself that the rules and regulations are strictly complied with; and
- (18) employ staff as peace officers for the purpose of conducting investigations and for enforcing rules and regulations of the <u>state</u> racing commission and the laws of the state and to obtain documents and information from other agencies in order to assist the [racing] commission. Staff

employed as peace officers shall be required to satisfactorily complete a basic law enforcement training program but such peace officers shall not carry firearms or other deadly weapons while on duty.

- G. The state racing commission shall publicly state its reasons for refusing an application for a license. The reasons shall be included in the minute book of the commission, and the minute book shall be subject to public inspection at all reasonable times.
- H. The state racing commission has the power to summon witnesses, books, papers, documents or tangible things and to administer oaths for the effectual discharge of the commission's duties. The commission may appoint a hearing officer to conduct any hearing required by the Horse Racing Act or any rule or regulation promulgated pursuant to that act."
- Section 2. Section 60-1-10 NMSA 1978 (being Laws 1933, Chapter 55, Section 6, as amended) is amended to read:
- "60-1-10. PARI-MUTUEL METHOD LEGALIZED--MAXIMUM

 COMMISSIONS--HORSEMEN'S COMMISSION--GAMBLING STATUTES NOT

 REPEALED--COMMISSION DISTRIBUTION.--
- A. Within the enclosure where any horse races are conducted, either as live on-track horse races or as horse races simulcast pursuant to Section 60-1-25 NMSA 1978, [and] or where [the] a licensee has been licensed to use the pari-mutuel method or system of wagering on races, including off-track pari-mutuel

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wagering, the pari-mutuel system is lawful [but only within the enclosure where races are conducted].

- B. The sale to patrons [present on the grounds] of pari-mutuel tickets or certificates on the races or the use of the pari-mutuel system shall not be construed to be betting, gambling or pool selling and is authorized under the conditions provided by law.
- There shall be for each class A licensee racetrack and for each licensee of off-track pari-mutuel wagering of horse races from a class A licensee racetrack, a commission of nineteen percent of the gross amount wagered on win, place and show through the pari-mutuel system, of which eighteen and three-fourths percent shall be retained by [a class A] the licensee and one-fourth of one percent shall be allocated to the general fund. A commission in an amount determined by the licensee of not less than eighteen and six-eighths percent and not greater than twenty-five percent of the gross amount wagered on win, place and show through the pari-mutuel system shall be retained by a class B licensee <u>racetrack</u>. Each class B licensee shall advise the state racing commission not less than thirty days in advance of each horse racing meeting of the percentage the licensee shall retain as commission. Each licensee of off-track pari-mutuel wagering of horse races from a class B licensee shall retain the same commission as that designated by the class B licensee. From [that] its commission,

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each class A and class B licensee shall allocate five-eighths of one percent to the New Mexico horse breeders' association weekly for distribution pursuant to the provisions of Subsection C of Section 60-1-17 NMSA 1978.

Except as otherwise provided in this subsection, a commission shall be retained by the licensee at the election of each class A licensee <u>racetrack</u> of not less than twenty-one percent and not greater than twenty-five percent of the gross amount wagered on exotic wagering and at the election of each class B licensee <u>racetrack</u>, and with the approval of the state racing commission, of not less than twenty-one percent and not greater than thirty percent of the gross amount wagered on For the purpose of this subsection, "exotic exotic wagering. wagering" means all wagering other than win, place and show, through the pari-mutuel system. Each licensee shall advise the state racing commission not less than thirty days in advance of each horse racing meeting of the amount of the commission of the gross amount wagered on exotic wagering to be retained by the licensee. Each licensee of off-track pari-mutuel wagering shall retain the same commission on exotic wagering as that designated by the licensee racetrack that conducts the horse race. From [that] its commission, the licensee shall allocate one and three-eighths percent to the New Mexico horse breeders' association weekly for distribution pursuant to the provisions of Subsection C of Section 60-1-17 NMSA 1978.

E. The odd cents of all redistributions to the wagerer over the next lowest multiple of ten from the gross amount wagered through the pari-mutuel system shall be retained by the licensee, with fifty percent of the total being allocated to enhance the race purses of established stake races that include only horses registered as New Mexico bred with the New Mexico horse breeders' association, to be distributed by the New Mexico horse breeders' association pursuant to Paragraph (3) of Subsection C of Section 60-1-17 NMSA 1978 subject to the approval of the state racing commission.

F. All money resulting from the failure of patrons who purchased winning pari-mutuel tickets during the meeting to redeem their winning tickets before the end of the sixty-day period immediately succeeding the closing day of the meeting and all money resulting from the failure of patrons who purchased pari-mutuel tickets that were entitled to refund but were not refunded during the same sixty-day period shall be apportioned as follows:

- (1) thirty-three and thirty-three hundredths percent shall be retained by the licensee;
- (2) thirty-three and thirty-four hundredths percent shall be distributed to the New Mexico horse breeders' association to enhance each track's established overnight purses for races that include only horses registered as New Mexico bred with the New Mexico horse breeders' association pursuant to

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Paragraph (3) of Subsection C of Section 60-1-17 NMSA 1978, subject to the approval of the state racing commission; and

- (3) thirty-three and thirty-three hundredths percent shall be allocated to [horseman's] horsemen's race purses.
- To promote and improve the quality of horse racing and simul casting and the participation of interested persons in horse racing in New Mexico, one-half of one percent of the gross amount wagered on simulcast horse races [at each licensed racetrack in New Mexico that receives simulcast horse races] in New Mexico shall be allocated by each licensee for distribution to the New Mexico horsemen's association, provided that at least one-quarter of one percent of the gross amount wagered on simulcast races that is so allocated is used solely for medical benefits for the members of the New Mexico horsemen's association, and provided further that the remaining one-quarter of one percent of the gross amount wagered on simulcast races that is so allocated shall be used to enhance purses at each [such] licensed racetrack. The state racing commission shall by regulation provide for the timing and manner of the distribution required by this subsection and shall audit, or arrange for an independent audit of, the disbursement required by this subsection.
- H. Fifty percent of the net retainage of eachlicensee shall be allocated to race purses. For purposes of

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this section, "net retainage" of the licensee means the commission retained by the licensee on all forms of wagers minus:

- (1) the taxes delineated in Sections 60-1-8 and 60-1-15 NMSA 1978:
- (2) money allocated to the New Mexico horse breeders' association by this section and Section 60-1-17 NMSA 1978;
- (3) money allocated to the New Mexico horsemen's association by this section; and
- (4) a deduction for expenses incurred to engage in intrastate simulcasting pursuant to Section 60-1-25 NMSA 1978, provided that:
- (a) the deduction for each licensee shall be a portion of five percent of the gross amount wagered at all the sites receiving the same simulcast horse races;
- (b) the deduction portion for each licensee shall be an amount allocated to the licensee by agreement voluntarily reached among all the licensees sending or receiving the same simulcast horse races; and
- (c) the deduction portion for each licensee shall be an amount allocated to the licensee by the state racing commission if all the licensees sending or receiving the same simulcast horse races fail to reach a voluntary agreement under Subparagraph (b) of this paragraph

[and

(5) a deduction for fees and commissions incurred to receive interstate simulcasts pursuant to Section 60-1-25 NMSA 1978].

- I. Existing statutes of this state against horse racing on Sundays or on bookmaking, pool selling or other methods of wagering on the racing of horses are not repealed but are hereby expressly continued in effect, with the exception that the operation of the pari-mutuel method or system in connection with the racing of horses, when used as provided by law, is lawful.
- J. In the event any money paid or allocated to the New Mexico horse breeders' association or the New Mexico Appaloosa racing association pursuant to the Horse Racing Act cannot be paid to or allocated or administered by such associations, then the state racing commission, or such other organization as may be designated, retained or absolutely controlled by the state racing commission, shall receive all such money and shall pay, allocate and administer all such money pursuant to the provisions of Section 60-1-17 NMSA 1978. If the state racing commission or its controlled designee is required to pay, allocate or administer money on behalf of the New Mexico horse breeders' association or the New Mexico Appaloosa racing association pursuant to this subsection, then the maximum percentage of funds set forth in Paragraph (3) of Subsection C

of Section 60-1-17 NMSA 1978 shall be paid by the state racing commission to the New Mexico horse breeders' association or the New Mexico Appaloosa racing association as a fee to obtain the certification of the registry of the dam and stud of the New Mexico bred horse.

K. In the event any money paid or allocated to the New Mexico horsemen's association pursuant to the Horse Racing Act cannot be paid to or allocated or administered by the association, then the state racing commission, or such other organization as may be designated, retained or absolutely controlled by the state racing commission, shall receive all such money and shall pay, allocate and administer all such money to achieve the purposes of the provisions of this section."

Section 3. Section 60-1-25 NMSA 1978 (being Laws 1991, Chapter 195, Section 6) is amended to read:

"60-1-25. SIMULCASTING. --

A. As used in this section, "simulcasting" means a live audio-visual broadcast of an actual horse race at the time it is run.

B. The state racing commission may permit simulcasting of races being run at licensed New Mexico racetracks to racetracks outside the state, as well as to other licensed New Mexico racetracks and licensees of off-track parimutuel wagering, and of races being run at racetracks outside New Mexico to licenseed racetracks and licensees of off-track

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pari-mutuel wagering in this state. Pari-mutuel wagering on simulcasted races shall be prohibited [except] at licensed New Mexico racetracks except on days that such racetracks have race meets in progress or on days that such racetracks do not have race meets in progress but are simulcasting races from another licensed New Mexico racetrack; provided, however, that parimutuel wagering on simulcasted races shall only be allowed at any licensed New Mexico racetrack within a radius of eighty miles of any other licensed New Mexico racetrack with race meets in progress if there is mutual agreement of the two licensees, and provided further that no licensed New Mexico racetrack shall be allowed to receive broadcasts of simulcast races unless that racetrack offers at least seventeen days per year of pari-mutuel wagering on on-track live horse races. The commission shall promulgate rules and regulations concerning the simulcasting of racing as provided in this section.

C. All simulcasting of races shall have prior approval of the state racing commission."

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1 FORTY-THIRD LEGISLATURE 2 FIRST SESSION, 1997 5 March 15, 1997 6 7 Mr. President: 9 Your **PUBLIC AFFAIRS COMMITTEE**, to whom has been **10** 11 referred 12 13 **SENATE BILL 755** 14 **15** has had it under consideration and reports same with 16 recommendation that it **DO PASS**, and thence referred to the 17 FINANCE COMMITTEE. **18 19** 20 Respectfully submitted, 21 22 23 24 25 Shannon Robinson, Chairman

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7	The roll	call vote was	<u>6</u> For <u>0</u> Agai nst	
8	Yes:	6		
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10	Excused:	Smith, Garcia,	Vernon	
11	Absent:	None		
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2 FIRST SESSION, 1997 5 6 7 Mr. President: 9 Your **FINANCE COMMITTEE**, to whom has been referred 10 11 12 **SENATE BILL 755 13** 14 has had it under consideration and reports same with **15** recommendation that it DO PASS. 16 **17** Respectfully submitted, **18 19** 20 21 22 Ben D. Altamirano, Chairman 23 24 25

FORTY-THIRD LEGISLATURE

Not Adopted_

March 17, 1997

(Chief Clerk)

(Chief Clerk)

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State of New Mexico House of Representatives

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4	FORTY-THIRD LEGISLATURE
5	FIRST SESSION, 1997
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9	March 21, 1997
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11	Mr. Speaker:
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13	Your BUSINESS AND INDUSTRY COMMITTEE, to whom has
14	been referred
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16	SENATE BILL 755
17	has had it under consideration and reports same with
18	recommendation that it DO PASS.
19	recommendation that it be inss.
20	Respectfully submitted,
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25	Fred Luna, Chairnan

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FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

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