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SENATE BILL 1200

43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

INTRODUCED BY

NANCY E. RODRIGUEZ

AN ACT

RELATING TO PUBLIC EDUCATION; ENACTING THE EDUCATOR PRACTICES

AND STANDARDS ACT; PROVIDING FOR TEACHER CERTIFICATION; CREATING

A BOARD; PRESCRIBING POWERS AND DUTIES; CREATING A FUND;

PROVIDING PENALTIES; AMENDING, REPEALING AND ENACTING SECTIONS

OF THE NMSA 1978; MAKING APPROPRIATIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. [NEW MATERIAL] SHORT TITLE. -- Sections 1 through 14 of this act may be cited as the "Educator Practices and Standards Act".

Section 2. [NEW MATERIAL] DEFINITIONS. -- As used in the Educator Practices and Standards Act:

A. "alternative license" means a license given a person who does not meet all standards and requirements of the board for licensure of professional educators and who, due to

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compelling public interest, is working in a position normally requiring a standard license, and who is making demonstrated progress toward achieving a standard license;

- В. "board" means the educator practices and standards board:
- C. "department" means the state department of public education:
- "executive director" means the executive director D. of the board:
- "professional educator" means a person teaching, Ε. supervising an instructional program, counseling, supervising library services, providing medical services to students, or providing special instructional services in a public school or state agency and any person administering in a public school or state agency;
- F. "special instructional services" means services of a professional educator which enhance instruction or assist in the delivery of instruction to students with special needs in a public school;
- "standard license" means the license given a professional educator who meets all standards and requirements of the board for licensure;
- "substandard license" means the temporary license H. given a person who does not meet all standards and requirements of the board for licensure of professional educators; and

I. "substitute license" means a license given a person who does not meet all standards and requirements of the board for licensure of professional educators and who is working in a position normally requiring a standard license in the place of a licensed professional educator for a definite period of time less than a full school year.

Section 3. [NEW MATERIAL] LICENSE REQUIRED. --

- A. A professional educator employed by a public school or state agency shall hold a license issued by the board authorizing the person to perform that function.
- B. All licenses issued by the board shall be standard licenses, except that the board may issue substandard and substitute licenses under certain circumstances. If a local school board or the governing authority of a state agency certifies to the board that an emergency exists in the hiring of a qualified person, the board may issue a substandard license to a person not meeting the requirements for a standard license. The board may also issue a substitute license to a person not meeting the requirements for a standard license to enable the person to perform the functions of a substitute teacher pursuant to the regulations of the board. All substandard and substitute licenses issued shall be effective for only one school year. No person under the age of eighteen years shall hold a license, whether standard, substandard or substitute.
 - C. A professional educator employed in a public

school without a license after the first three months of the school year shall thereafter forfeit all claim to compensation for services rendered.

- D. This section shall not apply to a person performing the functions of a practice teacher as defined in the regulations of the board.
- E. A school nurse licensed by the board shall also be licensed by the board of nursing.
- F. A person seeking licensure as an administrator shall be required to serve a one-year apprenticeship. The board shall develop criteria and regulations to implement the provisions of this subsection.
- G. It is unlawful for a person not licensed pursuant to the Educator Practices and Standards Act or whose license has been denied, suspended or revoked in this or another state to hold himself out as a licensed professional educator or to use words or titles containing licensed teacher, school administrator, school counselor, school librarian or other words that would indicate or imply that the person is licensed as a professional educator.

Section 4. [NEW MATERIAL] LICENSE REQUIREMENTS. --

A. The board shall require a person seeking licensure as an elementary or secondary education teacher to complete the following minimum requirements in a college of arts and sciences:

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- (1) twelve hours in English;
- (2) twelve hours in history, including American history and western civilization;
 - (3) six hours in mathematics:
- (4) six hours in government, economics or sociology;
- (5) twelve hours in science, including biology, chemistry, physics, geology, zoology and botany; and
 - (6) six hours in fine arts.
- B. The board shall require, prior to licensure, no less than fourteen weeks of student teaching, a portion of which shall occur in the first thirty credit hours taken in the college of education and shall be under the direct supervision of a licensed teacher and a portion of which shall occur in the student's senior year with the student teacher being directly responsible for the classroom.
- C. Nothing in this section shall preclude the board from establishing or accepting equivalent requirements for purposes of reciprocal licensure or minimum requirements for alternative licensure.
- D. Vocational teacher preparatory programs may be exempt from Subsections A and B of this section upon a determination by the board that other licensure requirements are more appropriate for vocational teacher preparatory programs.
 - Section 5. [NEW MATERIAL] BOARD CREATED. --

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- A. The "educator practices and standards board" is created.
- B. The board shall consist of eleven members appointed by the governor subject to confirmation by the senate. The board shall elect a chairman and other officers.
- C. Nine members shall be licensed professional educators, one member shall be a faculty member from a state teacher education institution accredited by the national council for the accreditation of teacher education and one member shall be from the general public. Among the nine licensed professional educators appointed to the board, each of the following specialties and levels of education shall be represented:
 - (1) elementary teachers;
 - (2) secondary teachers;
 - (3) special education teachers;
 - (4) counseling;
 - (5) school librarians;
 - (6) school nurses; and
 - (7) school administrators.
- D. Seven of the licensed professional educators appointed to the board shall be non-administrative professionals and two of the members shall be administrators. The governor shall select the non-administrative members of the board from a list of nominated professionals submitted by the national

education association-New Mexico and the New Mexico federation of teachers. The governor shall select the administrator members from a list of nominees submitted by the school administrator organization in which a majority of school administrators hold membership. The governor shall select the education faculty member from a list of nominees submitted by the council of college education deans. The governor shall appoint a public member who shall not be an education professional.

- E. Appointments shall be made for staggered terms of four years. Five members shall be appointed to terms beginning on July 1, 1998 and ending on July 1, 2002. Six members shall be appointed to terms beginning on July 1, 1998 and ending on July 1, 2000. No member shall serve for more than two consecutive terms. A member may be removed from office for cause by the governor. Any member failing to attend three consecutive meetings, unless excused by the chairman is automatically removed from the board.
- F. The board shall be administratively attached to the department.
- G. Each member shall hold office until the expiration of the term for which appointed or until a successor has been appointed and qualified. Vacancies shall be filled for the balance of the unexpired term within ninety days of the vacancy by appointment by the governor.

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- H. Members of the board shall be reimbursed for per diem and travel expenses pursuant to the Per Diem and Mileage Act and shall receive no other compensation, perquisite or allowance.
- I. A simple majority of the board shall constitute a quorum for the conduct of business. The board shall meet at the call of the chairman or at the request of a majority of the members.
- Section 6. [NEW MATERIAL] BOARD--POWERS AND DUTIES.--The board shall:
- A. establish and maintain standards for all professional educators employed by public schools;
- B. adopt, amend, repeal and promulgate rules and regulations to carry out the provisions of the Educator Practices and Standards Act;
- C. approve or disapprove professional educator education programs according to standards established by the board:
- D. determine the qualifications for and issue or deny a license to a professional educator in public schools pursuant to the Educator Practices and Standards Act and according to a system of classification adopted and published by the board;
- E. suspend or revoke a license held by a licensed professional educator, pursuant to the Educator Practices and

Z	and just cause;
3	F. establish standards for professional educator
4	licensing;
5	G. enter into agreements with other states for
6	reciprocity of professional educator licensing;
7	H. establish reasonable fees for the cost of
8	administering the provisions of the Educator Practices and
9	Standards Act;
10	I. reprimand, suspend, place on probation or revoke
11	licenses of professional educators for violations of standards
12	pursuant to the Educator Practices and Standards Act;
13	J. sanction schools or school districts for
14	employing unlicensed personnel in violation of the Educator
15	Practices and Standards Act;
16	K. promote the improvement of professional educator
17	training and professional development and attract qualified
18	educators and student educators to service in the state,
19	including those from minority and under-represented groups; and
20	L. employ an executive director for the
21	administration of the board.
22	Section 7. [NEW MATERIAL] TRANSITION Professional
23	educators who currently hold certification or licensure pursuant
24	to Section 22-2-2 NMSA 1978 are licensed pursuant to the

Standards Act, for incompetency, immorality or any other good

provisions of the Educator Practices and Standards Act.

Regulations of the state board of education regarding professional certification or licensure, professional educator training and teacher education programs shall be the regulations of the educator practices and standards board on the effective date of that act. The director of the professional licensure unit of the state department of public education shall be the executive director of the educator practices and standards board.

Section 8. [NEW MATERIAL] ADDITIONAL BOARD POWERS--LICENSED SCHOOL ADMINISTRATORS--EVALUATION--IMPROVEMENT TRAINING.--

A. The board shall adopt criteria and minimum statewide performance standards for the evaluation of all school administrators. Evaluation by the staff shall be one component of any evaluation tool developed.

B. School administrators shall attend a training program approved by the board to improve their administrative skills and instructional leadership at least every two years.

Section 9. [NEW MATERIAL] SCHOOL PERSONNEL AND SCHOOL

NURSES--REQUIRED TRAINING PROGRAM --

A. All licensed professional educators and school nurses shall be required to complete training in the detection and reporting of child abuse and neglect and substance abuse. This requirement shall be completed within the person's first year of employment by a school district in the state.

B. Pursuant to the policy and regulations adopted by
the board, the department shall develop a training program,
including training materials and necessary training staff, to
meet the requirement of Subsection A of this section. The
department shall coordinate the development of the program with
appropriate staff at the human services department and the
department of health.

C. The training program developed pursuant to this section shall be made available by the department to the deans of every college of education in New Mexico for use in providing the training to students that will be seeking elementary and secondary education licensing.

Section 10. [NEW MATERIAL] FEES. --

A. The board shall establish a schedule of reasonable fees for applications, licenses and renewal of licenses. Fees shall be established based on processing requirements for each category.

- B. The application fee shall be set in an amount not to exceed fifty dollars (\$50.00).
- C. The initial license fee shall be set in an amount not to exceed one hundred fifty dollars (\$150).
- D. A license renewal fee shall be established in an amount not to exceed seventy-five dollars (\$75.00) per year.
- E. A license reinstatement fee shall be established in an amount not to exceed fifty dollars (\$50.00).

Section 11. [NEW MATERIAL] FUND CREATED--APPROPRIATION. --

- A. The "educator practices and standards fund" is created in the state treasury, to be administered by the department under the supervision of the board.
- B. All money received or collected by the board or the department pursuant to the Educator Practices and Standards Act shall be deposited with the state treasurer and credited to the fund, and all interest earned from investments of the fund shall be retained in the fund. No balance remaining in the fund at the end of any fiscal year shall revert to the general fund.
- C. Money in the fund is appropriated to the board for the purpose of implementing and administering the provisions of the Educator Practices and Standards Act.
- D. Payments out of the fund shall be on vouchers issued and signed by the executive director upon warrants drawn by the secretary of finance and administration.
- Section 12. [NEW MATERIAL] LICENSE DENIAL, SUSPENSION OR REVOCATION. -
- A. The board may issue or renew or may deny, suspend or revoke any license held or applied for pursuant to the Educator Practices and Standards Act in accordance with the procedures set forth in the Uniform Licensing Act upon grounds that the licensee or applicant:
- (1) is guilty of fraud or misrepresentation in the procurement of a license under the Educator Practices and

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- is subject to the imposition of any (2) disciplinary action by an agency of another state that regulates teachers or other professional educators, but not to exceed the period or extent of that action;
- (3)is convicted of a crime other than a misdemeanor, and the record of conviction or a certified copy of it shall be conclusive evidence of the conviction;
- is grossly negligent or incompetent in his practi ce;
- **(5)** has failed to meet competencies required by the board:
- **(6)** has violated or aided or abetted any person to violate any of the provisions of the Educator Practices and Standards Act or any rule or regulation adopted pursuant to that act: or
- has engaged in unethical or unprofessional **(7)** conduct as defined in the code of ethics adopted by the board.
- В. One year from the date of revocation of a license under the Educator Practices and Standards Act, application may be made to the board for reinstatement of the license. board shall provide by regulation for the criteria governing application and examination for reinstatement of a revoked license.

Section 13. PENALTY. --[NEW MATERIAL]

- A. Violation of a provision of the Educator Practices and Standards Act is a misdemeanor.
- B. The board may bring civil action in any district court to enforce any of the provisions of the Educator Practices and Standards Act.

Section 14. [NEW MATERIAL] TERMINATION OF AGENCY LIFE-DELAYED REPEAL. -- The board is terminated on July 1, 2007
pursuant to the Sunset Act. The board shall continue to operate according to the provisions of the Educator Practices and Standards Act until July 1, 2008. Effective July 1, 2008, the Educator Practices and Standards Act is repealed.

Section 15. Section 22-2-2 NMSA 1978 (being Laws 1967, Chapter 16, Section 5, as amended) is amended to read:

- "22-2-2. STATE BOARD--DUTIES.--Without limiting those powers granted to the state board pursuant to Section 22-2-1 NMSA 1978, the state board shall perform the following duties:
- A. properly and uniformly enforce the provisions of the Public School Code;
- B. determine policy for the operation of all public schools and vocational education programs in the state;
 - C. appoint a state superintendent;
- D. purchase and loan instructional material to students pursuant to the Instructional Material Law and adopt regulations relating to the use and operation of instructional material depositories in the instructional material distribution

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- E. designate courses of instruction to be taught in all public schools in the state;
- F. assess and evaluate all state institutions and those private schools that desire state accreditation;
- [6. determine the qualifications for and issue a certificate to any person teaching, assisting teachers, supervising an instructional program, counseling, providing special instructional services or administering in public schools, according to law and according to a system of classification adopted and published by the state board;

II. suspend or revoke a certificate held by a certified school instructor or certified school administrator, according to law, for incompetency, immorality or for any other good and just cause;

- I.] G. make full and complete reports on consolidation of school districts to the legislature;
- [#] H. prescribe courses of instruction, requirements for graduation and standards for all public schools and for private schools seeking state accreditation; and for the educational programs conducted in state institutions other than New Mexico military institute;
- $\left[\frac{K_{-}}{L}\right]$ I. adopt regulations for the administration of all public schools and bylaws for its own administration;
 - $[\underline{L}]$ \underline{J} require periodic reports on forms prescribed

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by it from all public schools and attendance reports from private schools;

[M-] K. authorize adult educational programs to be conducted in schools under its jurisdiction and promulgate and publish regulations governing all such adult educational programs;

[N.-] L. require any school under its jurisdiction that sponsors athletic programs involving sports to mandate that the participating student obtain catastrophic health and accident insurance coverage, such coverage to be offered through the school and issued by an insurance company duly licensed pursuant to the laws of New Mexico;

 $[\theta ...]$ M require all accrediting agencies for public schools in the state to act with its approval;

[P-] N. accept and receive all grants of money from the federal government or any other agency for public school purposes and disburse the money in the manner and for the purpose specified in the grant;

[Q.-] <u>O.</u> require prior approval for any educational program in a public school that is to be conducted, sponsored, carried on or caused to be carried on by a private organization or agency;

[R.] P. approve or disapprove all rules or regulations promulgated by any association or organization attempting to regulate any public school activity and invalidate

any rule or regulation in conflict with any regulation promulgated by the state board. The state board may require performance and financial audits of any association or organization attempting to regulate any public school activity. The state board shall have no power or control over the rules or regulations or the bylaws governing the administration of the internal organization of the association or organization;

[S.-] Q. review decisions made by the governing board or officials of any organization or association regulating any public school activity, and any decision of the state board shall be final in respect thereto;

[T.] <u>R.</u> accept or reject any charitable gift, grant, devise or bequest. The particular gift, grant, devise or bequest accepted shall be considered an asset of the state;

[U.] <u>S.</u> establish and maintain regional centers, at its discretion, for conducting cooperative services between public schools and school districts within and among those regions and to facilitate regulation and evaluation of school programs;

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adequacy of staff preparation and other matters bearing upon the education of the students;

[W-] U. provide for management and other necessary personnel to operate any public school or school district that has failed to meet requirements of law, state board standards or state board regulations; provided that the operation of the public school or school district shall not include any consolidation or reorganization without the approval of the local board of that school district. Until such time as requirements of law, standards or regulations have been met and compliance is assured, the powers and duties of the local school board shall be suspended;

[X...] V. establish and implement a plan that provides for technical assistance to local school boards through workshops and other in-service training methods; provided, however, that no plan shall require mandatory attendance by any member of a local school board;

 $[rac{V}{N}]$ submit a plan applying for funds available under Public Law 94-142 and disburse these funds in the manner and for the purposes specified in the plan; and

[Z.-] X. enforce requirements for home schools. Upon finding that a home school is not in compliance with law, the state board shall have authority to order that a student attend a public school or a private school."

Section 16. Section 22-2-8 NMSA 1978 (being Laws 1967,

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Chapter 16,	Section	11) is	amended	to read:
"22-2-	8. EDUC	ATI ONAL	STANDAR	DS The

state board shall prescribe minimum educational standards for all public schools A copy of these educational standards shall be in the state. furnished by the department of education to each local school board. The educational standards shall include minimum standards for the following areas:

- Α. curri cul um;
- organization and administration of education;
- C. the keeping of records, other than financial records prescribed by the [chief] superintendent;
 - membership accounting;
 - [E. teacher preparation;
- F.] E. the physical condition of public school buildings and grounds; and
- [G.] F. educational facilities of public schools including laboratories and libraries."

Section 17. APPROPRIATION. -- Two hundred thousand dollars (\$200,000) is appropriated from the general fund to the educator practices and standards board for expenditure in fiscal year 1998 for the purpose of implementing the provisions of this act. Any unexpended or unencumbered balance remaining at the end of fiscal year 1998 shall not revert to the general fund.

REPEAL. -- Sections 22-2-8.7, 22-10-3 through Section 18. 22-10-3.2, 22-10-9 and 22-10-22 NMSA 1978 (being Laws 1986,

Chapter 33, Section 8, Laws 1993, Chapter 222, Section 2, Laws 1986, Chapter 33, Section 18, Laws 1988, Chapter 48, Section 1, Laws 1967, Chapter 16, Section 111 and Laws 1967, Chapter 16, Section 124, as amended) are repealed.

Section 19. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 1997.

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FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

March 5, 1997

Mr. President:

Your **EDUCATION COMMTTEE**, to whom has been referred

SENATE BILL 1200

has had it under consideration and reports same with recommendation that it DO NOT PASS.

Respectfully submitted,

Cynthia Nava, Chairman

Not Adopted_

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(Chief Clerk)
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(Chief Clerk)

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2	Date

The roll call vote was 4 For 3 Against

Yes:

> Maloof, Rodriguez, Lopez No:

Excused: Garcia, Pinto, Nava

Absent: None

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1 FORTY-THIRD LEGISLATURE 2 FIRST SESSION, 1997

SB 1200/a

March 10, 1997

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Mr. President:

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Your **JUDICIARY COMMTTEE**, to whom has been referred

SENATE BILL 1200

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has had it under consideration and reports same with

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recommendation that it **DO PASS**, amended as follows:

On page 6, line 25, after "the" insert "state board of education, the superintendent of any school district or any other educational interest groups, the".

national council for the accreditation of teacher education".

On page 6, lines 8 and 9, strike "accredited by the

On page 7, line 1, strike "and" and insert in lieu thereof 3. a comma.

FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

SJC/SB 1200 Page 24

4 4. On page 7, line 2, after "teachers" insert ", the state board of education and other recognized educational organizations".

5. On page 7, line 3, strike "members" and insert in lieu thereof "member".

6. On page 7, line 3, strike "nominees submitted by the school".

7. On page 7, strike line 4 in its entirety.

8. On page 7, line 5, strike "administrators hold membership" and insert in lieu thereof "nominees supplied by the state board of education, the superintendent of any school district or any other educational interest groups".

- 9. On page 7, line 20, after "department" insert ", which shall provide budgetary assistance, administrative support, staff, office space, furniture, equipment and supplies comparable to that provided to the department's professional licensure unit and professional standards commission prior to July 1, 1998".

FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

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SJC/SB 1200 Page 25

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10. On page 9, line 20, strike "employ" and insert in lieu thereof "use".

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11. On page 10, line 8, after the period insert the following:

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"The department and state board of education shall prepare a plan for the implementation of the Educator Practices and Standards Act upon its effective date. The plan shall direct the department's budget proposals for fiscal year 1998.".

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12. On page 11, line 13, after "FEES.--" insert "The department may charge a reasonable fee for each application for or renewal of a license. This fee may be waived if the applicant meets a standard of indigency as established by the department.".

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13. On page 11, strike lines 14 through 25 in their entirety.

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14. On page 19, between lines 17 and 18, insert the following new section:

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"Section 17. TEMPORARY PROVISION--TRANSFER.--As of July 1,

FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

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3	SJC/SB 1200	Page	26
4	1998, all references in law to teacher certification or		
5	professional educator licensure by the state department of public	:	
6	education shall be deemed to refer to licensure of professional		
7	educators as provided for in the Educator Practices and Standards	5	

Act.".

15. Renumber succeeding sections accordingly.

16. On page 19, line 25, after "22-10-3.2," insert "22-10-4,".

17. On page 20, line 2, after "Section 1," insert "Laws 1967, Chapter 16, Section 107,".

18. On page 20, line 6, strike "July 1, 1997" and insert in lieu thereof "July 1, 1998".,

and thence referred to the FINANCE COMMITTEE.

Underscored naterial = new [bracketed naterial] = delete

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FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

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6		Respectfully submitte	ed.
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15	Adopted_	Not Adopted	
16		(Chi ef Clerk) (Chi	ef Clerk)
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22	The roll	call vote was <u>7</u> For <u>0</u> Against	
23	Yes:	7	
24	No:	0	
25	Excused:	Sanchez	
	Absent:	None	
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FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

3 SJC/SB 1200 Page 28

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FORTY-THIRD LEGISLATURE SB 1200/a FIRST SESSION, 1997

March 15, 1997

Mr. President:

Your **FINANCE COMMITTEE**, to whom has been referred

SENATE BILL 1200, as anended

has had it under consideration and reports same with recommendation that it **DO PASS**, amended as follows:

- 1. On page 19, lines 18 through 23, strike Section 17 in its entirety.
 - 2. Renumber the succeeding sections accordingly.

Respectfully submitted,

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FORTY-THIRD LEGISLATURE FIRST SESSION. 1997

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5			Ben D. Altamirano, Chairman	
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9	Adopted		Not Adopted	
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16	The roll	call vote was <u>5</u> For	2 Agai nst	
17	Yes:	5		
18	No:	Carraro, Lyons		
19	Excused:	Aragon, Ingle, McKibb	en, Smith	
20	Absent:	None		
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FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

Page 31

March 20, 1997

SENATE FLOOR AMENDMENT number _____ to SENATE BILL 1200, as

On page 13, line 25, delete all of Section 13.

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5	FORTY-THIRD LEGISLATURE	
6	FIRST SESSION, 1997	
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8	%%%	Page 33
9	FORTY-THIRD LEGISLATURE	
10	FIRST SESSION, 1997	
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14	March 20, 1997	
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17	SENATE FLOOR AMENDMENT number to SENATE BILL 1200, as	
18	amended	
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20	AMENDMENT sponsored by SENATOR DAVIS	
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22	1. On page 13, line 25, delete all of Section 13.	
23		
24	2. Renumber the succeeding sections accordingly.	
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