1	SENATE BILL 51
2	43rd LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 1998
3	INTRODUCED BY
4	BILLY J. MCKIBBEN
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8	FOR THE EXCELLENCE IN HIGHER EDUCATION COMMITTEE
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10	AN ACT
11	RELATING TO EDUCATION; LIMITING THE NUMBER OF UNIVERSITIES,
12	BRANCH CAMPUSES, COMMUNITY COLLEGES, BRANCH COMMUNITY
13	COLLEGES, TECHNICAL AND VOCATIONAL INSTITUTES, AREA VOCATIONAL
14	SCHOOLS AND OFF-CAMPUS INSTRUCTION CENTERS; AMENDING,
15	REPEALING AND ENACTING SECTIONS OF THE NMSA 1978; DECLARING AN
16	EMERGENCY.
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18	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
19	Section 1. Section 21-1-39 NMSA 1978 (being Laws 1997,
20	Chapter 167, Section 1) is amended to read:
21	"21-1-39. LEGISLATIVE FINDINGS [PROHIBITION][A.] The
22	legislature finds that the state currently has six [four-year]
23	universities established by the constitution of New Mexico.
24	The legislature has authorized these institutions to create
25	branches of their institutions in conjunction with local
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1	school districts. The legislature also finds that
2	proliferation of [four-year] post-secondary educational
3	institutions is not in the best interest of the state [and
4	shall not be funded by the legislature unless specifically
5	authorized by law, but that state universities should be
6	allowed to initiate the creation of branch community colleges.
7	B. Effective July 1, 1997, no new public four-year-
8	post-secondary educational institution shall be created or
9	established except as specifically authorized by law]."
10	Section 2. A new section of Chapter 21, Article 1 NMSA
11	1978 is enacted to read:
12	"[<u>NEW MATERIAL</u>] LIMITATIONCOMMISSION ON HIGHER
13	EDUCATIONREVIEW OF PROPOSED CAMPUSESEffective January 1,
14	1998, no new public post-secondary educational institution,
15	branch campus or off-campus instructional center shall be
16	created except as specifically created by the legislature.
17	The commission on higher education shall review any proposal
18	for the establishment of a new public post-secondary
19	educational institution or campus and submit its
20	recommendations to the legislature. In reviewing proposals,
21	the commission may consider:
22	A. provisions for a local mill levy of at least
23	two mills;

B. population base to provide at least five hundred full-time students;

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1 C. at least fifty percent of the costs of initial 2 construction comes from private or local sources; 3 D. governance structure; Е. means for acquisition of property, including 4 5 purchase, lease, donations or any other means; F. eligibility and level of funding request of the 6 7 state: and brokering of extended learning provisions." G. 8 Section 21-13-2 NMSA 1978 (being Laws 1963, Section 3. 9 10 Chapter 17, Section 2, as amended) is amended to read: "21-13-2. DEFINITIONS. -- As used in the Community College 11 12 Act: A. "community college" means a public educational 13 institution [which] that provides not to exceed two years of 14 15 training in the arts, sciences and humanities beyond the 16 twelfth grade of the public high school curriculum or, in lieu of that training or in addition to it, not to exceed two years 17 of a vocational and technical curriculum and appropriate 18 courses of study for persons who may or may not have completed 19 the twelfth grade of public high school; 20 "community college district" means a district **B**. 21 in which a community college is located [or proposed to be 22 created], which district [shall be] is composed of the 23 territory of one or more school districts of the state. For 24 the purposes of relating community college districts to 25

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1	existing law, community college districts and the community		
2	colleges thereof shall not:		
3	(1) be considered a part of the uniform		
4	system of free public schools pursuant to Article 12, Section		
5	1 and Article 21, Section 4 of the constitution of New Mexico;		
6	(2) benefit from the permanent school fund		
7	and from the current school fund under Article 12, Sections 2		
8	and 4 of the constitution of New Mexico;		
9	(3) be subject, except as it relates to		
10	technical and vocational education, to the control, management		
11	and direction of the state board of education under Article		
12	12, Section 6 of the constitution of New Mexico; and		
13	(4) be considered school districts insofar as		
14	the restrictions of Article 9, Section 11 of the constitution		
15	of New Mexico are concerned; and		
16	C. "qualified elector" means a person otherwise		
17	eligible to vote within the community college district."		
18	Section 4. Section 21-13-8 NMSA 1978 (being Laws 1963,		
19	Chapter 17, Section 7, as amended) is amended to read:		
20	"21-13-8. COMMUNITY COLLEGE BOARD		
21	[A. If it appears from the records in the office		
22	of the executive director of the commission on higher		
23	education that the required majority of votes were cast in		
24	favor of the organization of the community college district,		
25	the executive director shall declare the organization of the		
	. 119915. 3		

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1	" community college district". The executive-
2	director of the commission shall notify, by registered mail,
3	all boards of education within the community college district
4	of the results of the election and shall call a meeting of the
5	members of the boards of education, which shall be held at a
6	time and site, within the community college district, selected
7	by the executive director not later than sixty days after the
8	election. The executive director or his appointed delegate
9	shall act as chairman pro tempore of the meeting, and a
10	majority of the members of the boards of education so notified
11	shall constitute a quorum -
12	B. A majority of all board of education members
13	present shall elect five persons as members of the
14	" community college board". The persons
15	elected shall be assigned position numbers one through five.]
16	<u>A.</u> Board members shall be over twenty-one years of
17	age, qualified electors and residents of the community college
18	district. [The members of the board shall continue to serve
19	until the next regular community college election, to be held
20	on the first Tuesday of March of each odd-numbered year, at
21	which time five board members shall be elected by the
22	registered voters of the community college district. The
23	candidates shall file for and be elected to a particular
24	position number. The candidate receiving the highest number-
25	of votes for a particular position shall be elected. At the

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first community college board meeting after the election, the five members shall draw lots for the following terms: one for a term of two years, two for terms of four years and two for terms of six years. Thereafter]

<u>B.</u> Board members shall be elected for <u>staggered</u> terms of six years from April 1 succeeding their elections; <u>provided that terms and staggering shall continue to be as</u> <u>they are on January 1, 1998</u>. All vacancies caused in any other manner than by the expiration of the term of office shall be filled by appointment by the remaining members. An individual appointed by the remaining members of the board to fill [any] <u>a</u> vacancy in office shall serve until the next community college board election, at which time candidates shall file for and be elected to fill [any] <u>the</u> vacant position to serve the remainder of the unexpired term.

C. [Immediately after the election of the five members by the assembled board of education members] The "______ community college board" shall select from its members a chairman and secretary who shall serve in these offices until the next regular community college board election. After each "______ community college board" election, the members shall proceed to reorganize."

Section 5. A new section of the Community College Act is enacted to read:

"[<u>NEW MATERIAL</u>] LIMITATIONS ON COMMUNITY COLLEGES. -- There . 119915. 3

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1 shall be no new community college, branch campus or off-campus 2 instructional center created after January 1, 1998 unless specifically created by the legislature." 3 4 Section 6. Section 21-14-2 NMSA 1978 (being Laws 1963, 5 Chapter 162, Section 2, as amended) is amended to read: "21-14-2. [ESTABLI SHMENT AUTHORI ZED--BOARD METHOD--6 7 PARENT INSTITUTION METHOD -- DETERMINATION OF NEED -- AGREEMENTS] BOARD DUTIES -- RELATIONSHIP WITH PARENT INSTITUTION --8 ELECTIONS. --9 10 A. [A branch community college may be established 11 in a school district upon the showing of need by the local 12 board of education. A branch community college may be established to include more than one school district, in which 13 instance the boards of education shall act as a single board 14 15 and, if the branch community college is established, shallcontinue to act as a single board unless a successor board is 16 established as provided in Section 21-14-2.1 NMSA 1978.] As 17 used in Chapter 21, Article 14 NMSA 1978, "board" means either 18 the local school board or the combined local school boards 19 acting as a single board of the school district or the board 20 of the branch community college elected pursuant to Section 21 21-14-2.1 NMSA 1978. 22 [B. A public post-secondary educational 23

[B. A public post-secondary educational baccalaureate degree-granting institution established in Article 12, Section 11 of the constitution of New Mexico may

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1	initiate the establishment of a branch community college by		
2	contacting a local school board or a number of local school		
3	boards and offer to serve as a parent institution for a branch		
4	community college district created pursuant to Chapter 21,		
5	Article 14 NMSA 1978.		
6	C.] <u>B.</u> The duties of the board are to:		
7	[(1) initiate and conduct the survey provided		
8	for in Subsection D of this section;		
9	(2) if the board has initiated the		
10	establishment of the branch community college, select the		
11	parent institution;		
12	(3) request approval of the branch community		
13	college from the commission on higher education;		
14	(4)] (1) enter into written agreements with		
15	the board of regents of the parent institution, subject		
16	thereafter to biennial review by all parties concerned and to		
17	the review and commentary of the commission on higher		
18	education;		
19	$\left[\frac{(5)}{2}\right]$ (2) act in an advisory capacity to the		
20	board of regents of the parent institution in all matters		
21	relating to the conduct of the branch community college;		
22	[(6)] (3) approve an annual budget for the		
23	branch community college for recommendation to the board of		
24	regents of the parent institution;		
25	[(7)] (4) certify to the board of county		
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1	commissioners the tax levy; and
2	[(8)] (5) conduct the election for tax levies
3	for the branch community college.
4	[D. Upon evidence of a demand for a branch
5	community college, the board shall cause a survey to be made.
6	The commission on higher education shall develop criteria for
7	the establishment of a branch community college, and no branch-
8	community college shall be established without the written
9	authorization of the commission.
10	E. If need is established, the board, in
11	accordance with the commission on higher education criteria
12	for initiating a branch community college program, shall
13	consult with the board of regents of the higher education
14	institution selected or proposing to be the parent
15	institution, and, if the board and the board of regents agree
16	to conduct a branch community college in the area, they shall
17	transmit a proposal to establish a branch community college to
18	the commission. The commission shall evaluate the need and
19	shall notify the board and the board of regents of approval or
20	disapproval of the proposal.
21	F. If the proposal is approved] <u>C.</u> The board and
22	the board of regents of the parent institution shall enter
23	into a written agreement, which shall include provisions for:
24	(1) the higher education institution to have
25	full authority and responsibility in relation to all academic

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2 (2) the higher education institution to honor
3 all credits earned by students as though they were earned on
4 the parent campus;

5 (3) the course of study and program offered;
6 (4) the cooperative use of physical
7 facilities and teaching staff;

(5) consideration of applications of localqualified people before employing teachers of the local schoolsystem; and

(6) the detailed agreement of financing and financial control of the branch community college.

[6.] D. The agreement shall be binding upon both the board and the board of regents of the parent institution; however, it may be terminated by mutual consent or it may be terminated by either board upon six months' notice. However, if the branch community college has outstanding <u>general</u> <u>obligation or revenue</u> bonds [either tax or revenue], neither the board nor the board of regents may terminate the agreement until the outstanding bonds are retired, except as provided by Section 21-13-24.1 NMSA 1978. This provision shall apply to all agreements in existence between the branch community college and the board of regents of the parent institution.

[H.] <u>E.</u> All taxes levied to pay for principal and interest on bonds of the branch community college shall be in

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addition to the taxes levied for operating, maintaining and providing facilities for the branch community college pursuant to [Section 21-14-6 NMSA 1978 and shall not be limited by the tax limitation found in that section] the College District Tax Act.

[I.-] <u>F.</u> For the purpose of relating branch community colleges to existing laws, branch community college districts or branch community colleges shall not:

(1) be considered a part of the uniform
system of free public schools pursuant to Article 12, Section
1 and Article 21, Section 4 of the constitution of New Mexico;

(2) benefit from the permanent school fundand from the current school fund under Article 12, Sections 2and 4 of the constitution of New Mexico;

(3) be subject, except as it relates to
technical and vocational education, to the control, management
and direction of the state board of education under Article
12, Section 6 of the constitution of New Mexico; and

(4) be considered school districts insofar as the restrictions of Article 9, Section 11 of the constitution of New Mexico are concerned.

[J.] <u>G.</u> All elections held pursuant to the branch community college laws shall be as follows:

(1) the board calling the election shall give notice of the election in a newspaper of general circulation

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in the branch community college district at least once a week for three consecutive weeks, the last insertion to be not less than thirty days prior to the proposed election;

(2) the election shall be conducted and canvassed in the same manner as municipal school district elections unless otherwise provided in the branch community college laws; and

any person or corporation may institute (3)8 in the district court of any county in which the branch 9 10 community college district affected lies an action or suit to 11 contest the validity of any proceedings held under the branch 12 community college laws, but no such suit or action shall be maintained unless it is instituted within ten days after the 13 issuance by the proper officials of a certificate or 14 15 notification of the results of the election and the canvassing 16 of the election returns by the board.

[K.-] <u>H.</u> The tax rolls of the school districts comprising the branch community college district shall be adopted as the tax rolls of the branch community college district.

[L. A public post-secondary educational institution established in Article 12, Section 11 of the constitution of New Mexico desiring to initiate the establishment of a branch community college shall comply with all procedures set forth in the Branch Community College Act

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for establishing two-year community colleges.]"

Section 7. A new section of Chapter 21, Article 14 NMSA 1978 is enacted to read:

"[<u>NEW MATERIAL</u>] LIMITATIONS ON BRANCH COMMUNITY COLLEGES.--There shall be no new branch community college or off-campus instructional center created after January 1, 1998 unless specifically created by the legislature."

Section 8. Section 21-14A-5.1 NMSA 1978 (being Laws 1993, Chapter 344, Section 1) is amended to read:

"21-14A-5.1. TITLE TO PROPERTY ACQUIRED.--All property acquired using the proceeds of a bond issue and all property acquired by gift, devolution or bequest shall be taken in the name of the local school board in the district in which the property is situate. All property held by the local school board pursuant to this section shall be used solely for the purpose of carrying out the provisions of the Off-Campus Instruction Act until such time as the off-campus instruction program ceases to exist. At such time, the property so held by the local school board may be [utilized] used for other purposes within the scope of authority of the local school board. <u>No real property may be acquired pursuant to this</u> <u>section after July 1, 1998</u>."

Section 9. A new section of the Off-Campus Instruction Act is enacted to read:

"[<u>NEW MATERIAL</u>] PROPERTY OWNERSHIP PROHIBITED. -- An off-. 119915. 3

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campus board may not own, accept as a gift or purchase land, buildings or other form of real property."

Section 10. Section 21-16-16 NMSA 1978 (being Laws 1964 (1st S.S.), Chapter 12, Section 1) is amended to read:

"21-16-16. ALTERNATE PROCEDURES PERMITTED.--In addition to the election procedures provided in [Laws 1963, Chapter 108] Chapter 21, Article 16 NMSA 1978 for an election [for the creation of a technical and vocational institute district and for an election] for the approval or disapproval of a tax levy of not to exceed five mills for current operations and retirement of bonds of a technical and vocational institute, the election procedures set out in [this] the Technical and <u>Vocational Institute</u> Act may be used for [such] those purposes."

Section 11. Section 21-16-17 NMSA 1978 (being Laws 1964 (1st S.S.), Chapter 12, Section 2) is amended to read:

"21-16-17. IDENTIFICATION OF ELECTORATE. --

[A. In any election held under this act relating to the creation of a technical and vocational institute district, the persons qualified to vote shall be those qualified electors residing within an affected school districtwho shall have paid a property tax therein during the preceding year.

B.] In any election [held under this act] relating to the approval or disapproval of a tax levy for the current

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1 operations and retirement of bonds of a technical and 2 vocational institute, the persons qualified to vote [shall be] 3 are those qualified electors residing within an affected 4 school district." 5 Section 12. A new section of the Technical and Vocational Institute Act is enacted to read: 6 7 "[<u>NEW MATERIAL</u>] LIMITATIONS ON TECHNICAL AND VOCATIONAL INSTITUTES.--There shall be no new technical and vocational 8 institute branch campus or off-campus instructional center 9 10 created after January 1, 1998 unless specifically created by the legislature." 11 Section 21-17-4 NMSA 1978 (being Laws 1967, 12 Section 13. Chapter 177, Section 4, as amended) is amended to read: 13 DESIGNATION AS AN AREA VOCATIONAL SCHOOL [BY "21-17-4. 14 15 THE STATE BOARD]. - -[A. Upon receipt and examination of the plan and 16 supporting evidence, the state board shall conduct hearings, 17 investigate records and procure such other information 18 relating to vocational training as it deems necessary and 19 appropriate. 20 B. If the state board finds that the plan provides 21 an adequate, broad vocational and technical educational 22 program, serves sufficient students for an economical 23 operation, provides for adequate financing and sensibly 24 relates to a statewide pattern for development of vocational 25

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and technical education, the state board may approve the plan. C. Upon approval by the state board the board of each school district concerned shall present the proposal for the creation of an area vocational school district on a separate ballot at the time of the next school board election or at any separate election called for that purpose. If a majority of those qualified ad valorem tax paying electors who are not delinquent in the payment of their ad valorem tax, voting in the election in each school district concerned, vote in favor of establishing an area vocational school district, the board of each school district concerned shall declare the organization of the area vocational school district.

D. After approval by the state board of the plan, the

<u>A. An area vocational</u> school shall be officially designated by the state board as an area vocational school, shall be operated in accordance with provisions in the state plan for vocational education and shall meet all other requirements of an accredited school.

[E. At the next school board election held pursuant to Section 22-6-1 NMSA 1978, an election may be held to elect five members to the area vocational school board to replace the local school board as the governing board of the area vocational school.

(1) Except where specific provision is

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1	otherwise provided by law, all election proceedings for area
2	vocational school elections shall be conducted pursuant to the
3	provisions of Sections 22-6-1 through 22-6-34 NMSA 1978, with
4	the president of the area vocational school serving in the
5	place of the superintendent of schools in every case.
6	(2) The board shall consist of five separate
7	positions, and each position shall be designated by number.
8	Qualified electors seeking election to the board shall file
9	and run for only one of the numbered positions.
10	(3)] <u>B.</u> At the [next regular] <u>first area</u>
11	vocational school board election, members of the board elected
12	to positions 1, 3 and 5 shall be elected for terms ending
13	February 28, 1989 and members elected to positions 2 and 4
14	shall be elected for terms ending February 28, 1991.
15	Thereafter, each board member shall be elected for a term of
16	four years. The elections <u>shall be conducted pursuant to the</u>
17	provisions of the Election Code and shall be held in the same
18	manner and at the same time as regular school district
19	elections on the first Tuesday in February of each odd-
20	numbered year, beginning with the election to be held in
21	February of 1987.
22	[F.] <u>C.</u> A vacancy occurring on the board shall be
23	filled in the same manner as provided for school board

vacancies in Section 22–5–9 NMSA 1978.

[G.] <u>D.</u> A member of the board may be recalled .119915.3 pursuant to the provisions of [Sections 22-7-1 through 22-7-16
NMSA 1978] the Local School Board Member Recall Act, except
that a recall election may be held only at the same time as a
regular school district election."

Section 14. A new section of Chapter 21, Article 17 NMSA 1978 is enacted to read:

"[<u>NEW MATERIAL</u>] LIMITATIONS ON AREA VOCATIONAL SCHOOLS.--There shall be no new area vocational school, branch campus or off-campus instructional center created after January 1, 1998 unless specifically created by the legislature."

Section 15. REPEAL. --Sections 21-13-3 through 21-13-7, 21-14-3, 21-16-3, 21-16-4, 21-16-19 and 21-17-3 NMSA 1978 (being Laws 1963, Chapter 17, Section 3, Laws 1964 (1st S.S.), Chapter 16, Sections 2 through 5, Laws 1972, Chapter 36, Section 3, Laws 1963, Chapter 108, Sections 3 and 4, Laws 1964 (1st S.S.), Chapter 12, Section 4 and Laws 1967, Chapter 177, Section 3, as amended) are repealed.

Section 18. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

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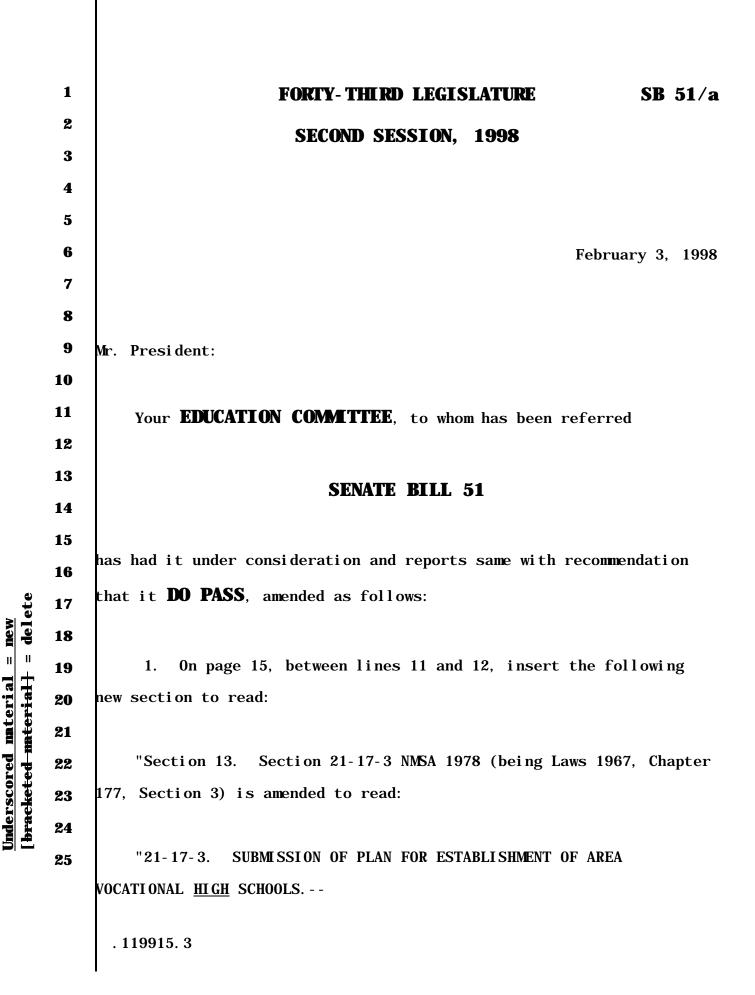
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	1	FORTY- THIRD LEGISLATURE			
	2	SECOND SESSION, 1998			
	3				
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	5				
	6	January 27, 1998			
	7	Mr. Durani Janta			
	8	Mr. President:			
	9				
	10	Your COMMITTEES' COMMITTEE , to whom has been referred			
	11 12				
	12	SENATE BILL 51			
	14				
	15	has had it under consideration and finds same to be GERMANE ,			
	16	pursuant to Senate Executive Message No. 14, and thence referred			
ete	17	the EDUCATION COMMITTEE .			
<u>new</u> del ete	18				
	19	Respectfully submitted,			
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	25	Manny M Aragon, Chairman			
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	(Chief Clerk)		(Chief Clerk)
	Date		
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1	FORTY-THIRD LEGISLATURE SECOND SESSION, 1998
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3	SEC/SB 51 Page 22
4	
5	A. The local school board of a school district may develop
6	and present a plan to the state board for the establishment and
7	pperation of an area vocational <u>high</u> school.
8	
9	B. The plan may include cooperative arrangements with
10	junior colleges, branch community colleges, state educational
11	institutions and other school districts.
12	
13	C. The plan shall be prepared and presented to the state
14	board on forms developed and provided by the state board and shall
15	include information required by the state plan for vocational
16	education. "".
17	
18	2. Renumber succeeding sections accordingly.
19	
20	3. On page 15, lines 14 and 15, remove the brackets and the
21	l i ne- through.
22 93	
23 24	4. On page 15, lines 16 through 25, remove the beginning
z4 25	bracket and the line-through.
6 J	

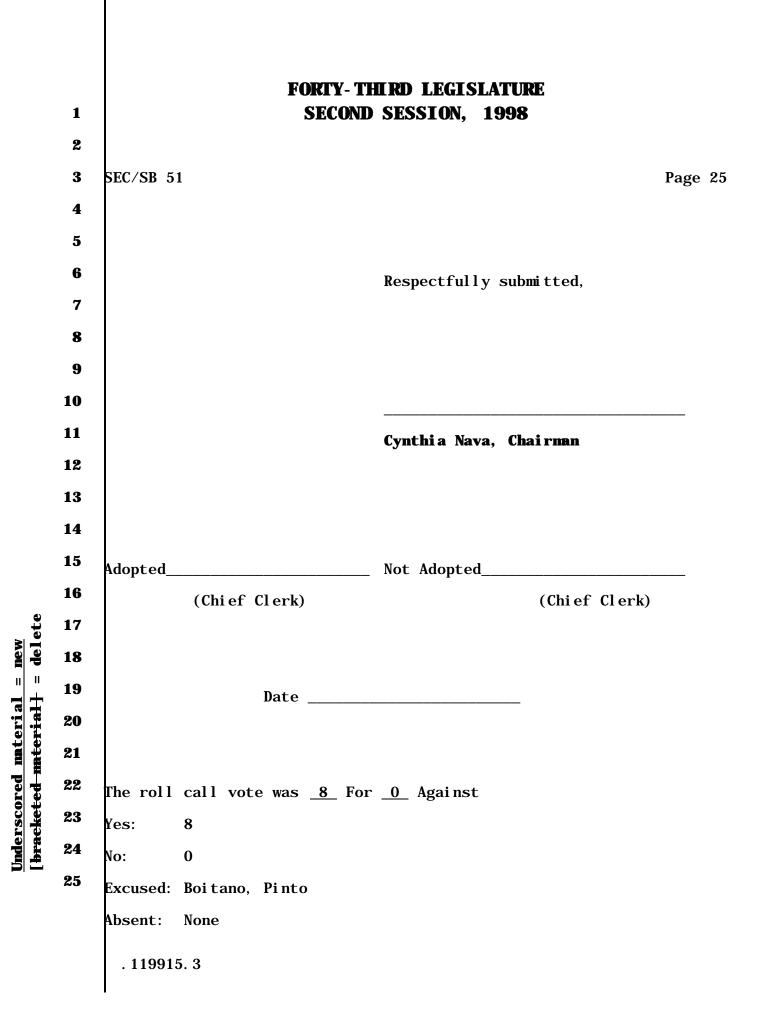
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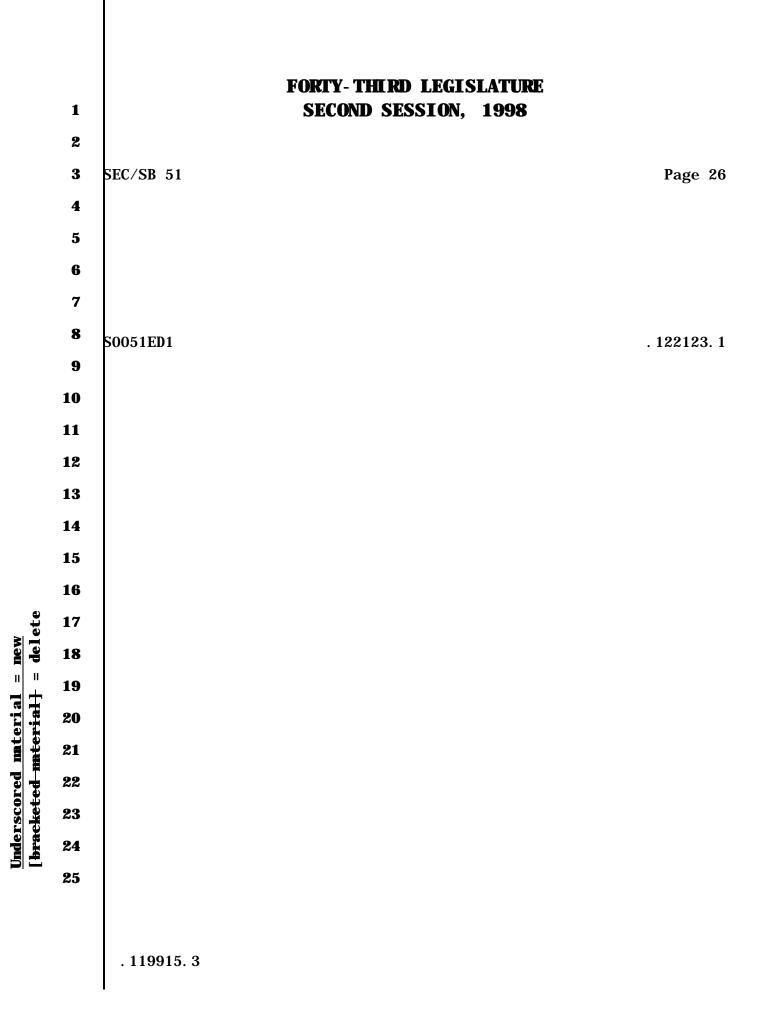
FORTY-THIRD LEGISLATURE SECOND SESSION, 1998
SEC/SB 51 Page 23
5. On page 16, line 1, remove the line-through.
o. On page 10, 11ne 1, remove the fine through.
6. On page 16, line 2, insert a beginning bracket before "C.".
7. On page 16, line 12, insert an end bracket after the period.
8. Reletter the succeeding subsections accordingly.
9. On page 16, lines 13 and 14, remove the line-through and the
end bracket.
10. On page 16, line 15, strike "A. An area vocational" and
insert in lieu thereof "area vocational high".
11. On page 18, line 7, strike "SCHOOLS" and insert in lieu thereof "CAMPUS".
12. On page 18, line 8, strike "school" and insert in lieu
thereof "campus".
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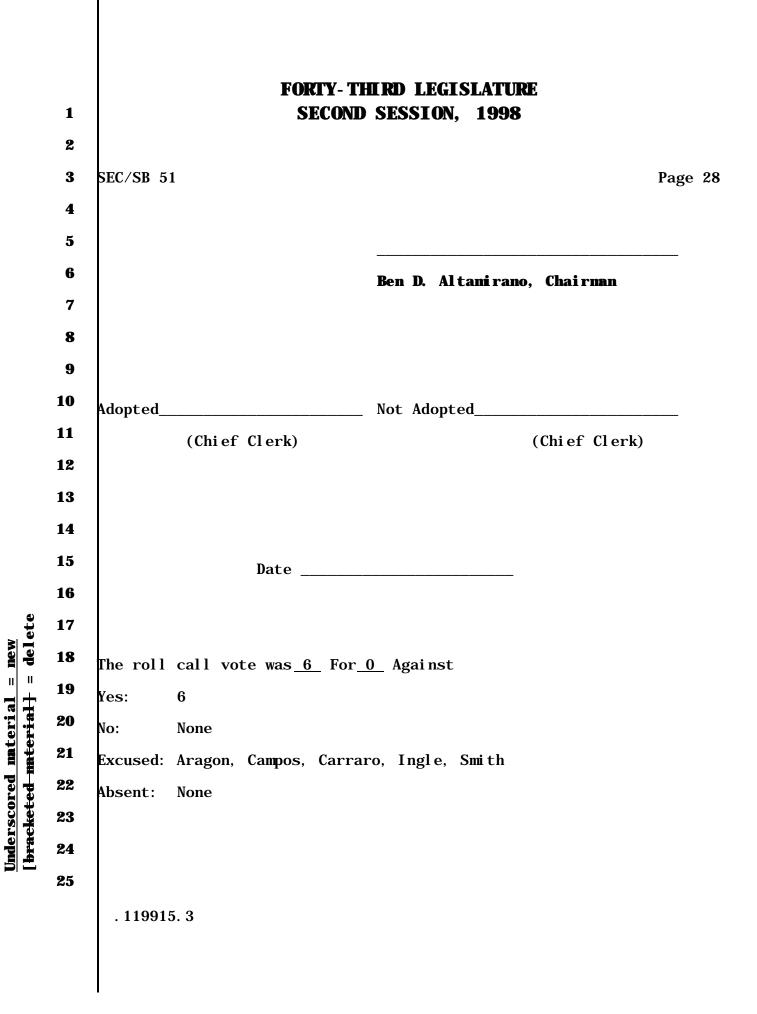
		FORTY- THIRD LEGISLATURE
	1	SECOND SESSION, 1998
	2	
	3	SEC/SB 51 Page 24
	4	
	5	13. On page 18, line 12, after "21-16-4" strike the comma and
	6	insert in lieu thereof "and" and strike "and 21-17-3".
	7	
	8	14. On page 18, line 15, after "Sections 3 and 4" strike the
	9	comma and insert in lieu thereof "and".
	10	
	11	15. On page 18, lines 16 and 17, strike "and Laws 1967, Chapter
	12	177, Section 3".,
	13	
	14	and thence referred to the FINANCE COMMITTEE.
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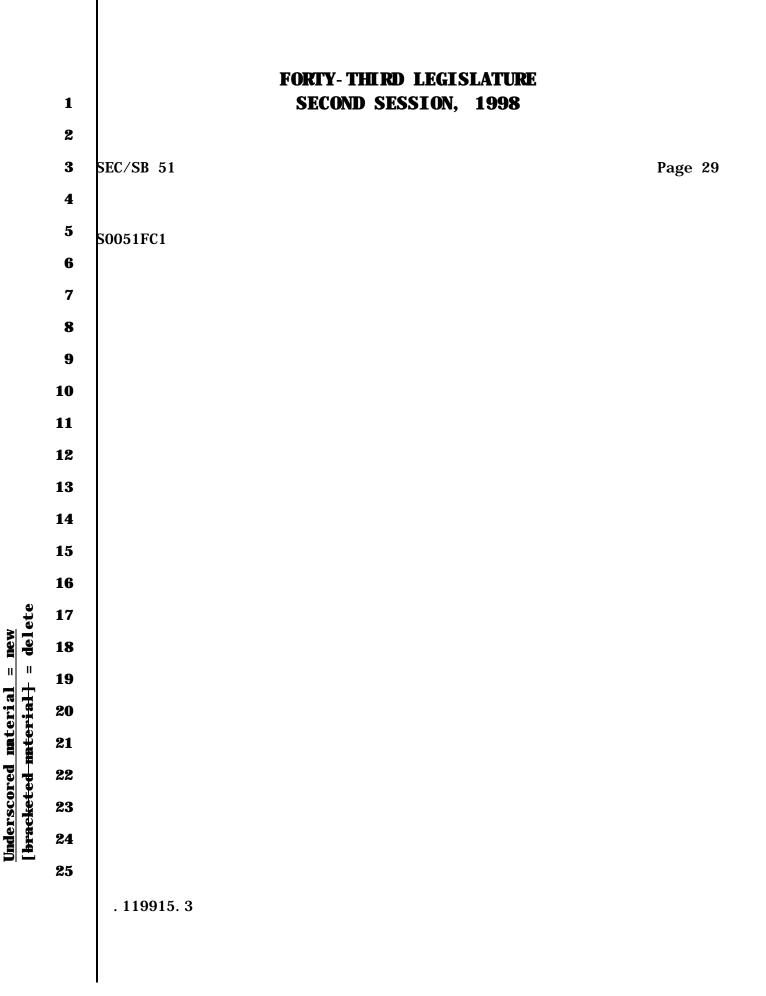
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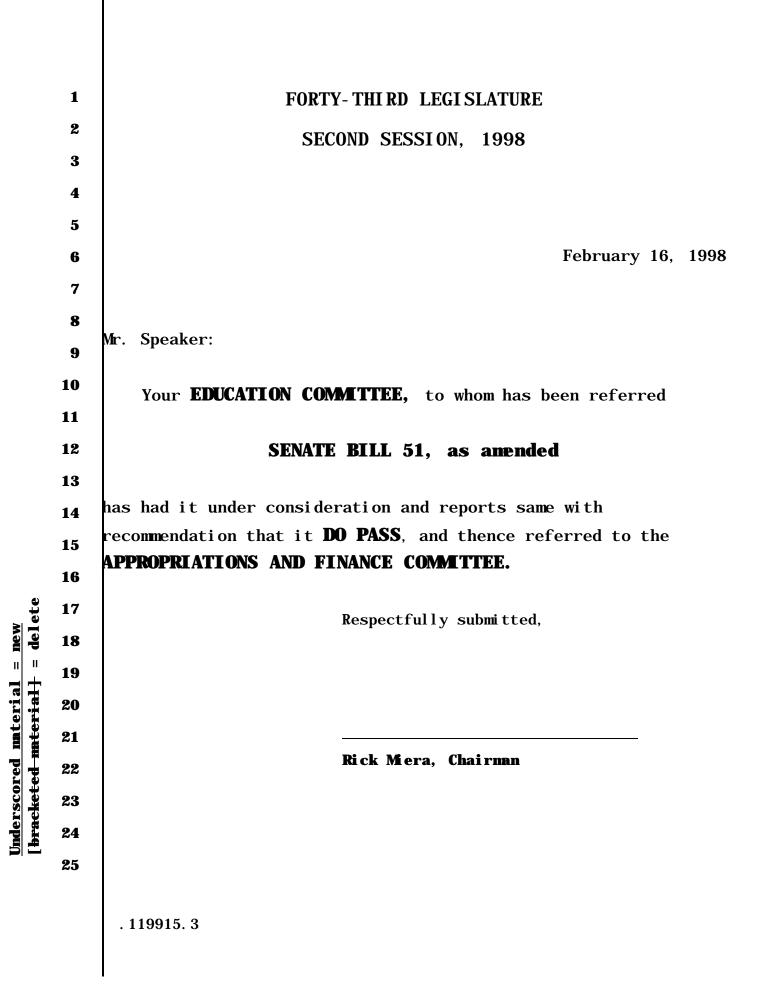




			FORTY- THI RD LEGISLATURE								
		1	SECOND SESSION, 1998								
		2									
			SEC/SB 51 Page 27								
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		7	FORTY-THIRD LEGISLATURE								
		8 9	SECOND SESSION, 1998								
		9 10									
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		12	February 9, 1998								
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			Mr. President:								
		15									
		16	Your FINANCE COMMITTEE, to whom has been referred								
	ete	17									
<u>new</u>	del et	18	SENATE BILL 51, as amended								
п	" +-	19									
eria	rial	ZU	has had it under consideration and reports same with recommendation								
Underscored mterial	[bracketed_mteria]]	21	that it DO PASS.								
red	E T	22									
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		1 2	FORTY-THIRD LEGISLATURE SECOND SESSION, 1998								
			51/a								Page 31
		4	Adopted _	Not Adopted							
		5 6		(Chief Cl	erk)			(Chi ef	Clerk)		
		7		Date							
		8				Ducc _					
		9	The roll call vote was <u>7</u> For <u>0</u> Against								
		10	Yes: Evousod:	7 McSherry,	Nicoly	Truiill	o Knouor	Vigil	Whaks 9	см	Williams
		11	Absent:	None	Mi cel y,	IIUJIII	0- Miduel ,	vigii,	NECKS, L	J. 1 4 L	
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