2

3

4

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

#### **HOUSE BILL 615**

#### 44TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1999

#### INTRODUCED BY

Joe Nestor Chavez

#### AN ACT

RELATING TO GAMING: AMENDING THE PROVISIONS OF THE REVENUE-SHARING AGREEMENT; AMENDING THE GAMING TAX; AMENDING SECTIONS **OF THE NMSA 1978.** 

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 11-13-2 NMSA 1978 (being Laws 1997, Chapter 190, Section 2) is amended to read:

"11-13-2. REVENUE SHARING OF TRIBAL GAMING REVENUE. -- The governor is authorized to execute a revenue-sharing agreement in the form substantially set forth in this section with any New Mexico Indian nation, tribe or pueblo that has also entered into an Indian gaming compact as provided by law. Execution of an Indian gaming compact is conditioned upon execution of a revenue-sharing agreement. The consideration for the Indian entity entering into the revenue-sharing

agreement is the condition of the agreement providing limited exclusivity of gaming activities to the tribal entity. The revenue-sharing agreement shall be in substantially the following form [and is effective when executed by the governor on behalf of the state and the appropriate official of the Indian entity]:

#### "REVENUE-SHARING AGREEMENT

SECTION 1. Summary and Consideration. The Tribe shall agree to contribute a portion of its Class III Gaming revenues identified in and under procedures of this Revenue-Sharing Agreement, in return for which the State agrees that the Tribe:

- A. has the exclusive right within the State to provide all types of Class III Gaming described in the Indian Gaming Compact, with the sole exception of the use of Gaming Machines, which the State may permit on a limited basis for racetracks and veterans' and fraternal organizations; and
- B. will only share that part of its revenue arising from the use of Gaming Machines and all other gaming revenue is exclusively the Tribe's.
- SECTION 2. Revenue to State. The parties agree that, after the effective date hereof, the Tribe shall make the quarterly payments provided for in [Paragraph] SECTION 3 of the Revenue-Sharing Agreement to the state treasurer for deposit into the [General Fund of the State] State General

	•
	8
	9
1	0
1	1
1	2
1	3
1	4
1	5
1	6

18

19

20

21

22

23

24

25

Fund.

1

2

4

5

6

7

#### SECTION 3. Calculation of Revenue to State.

A. As used in this Revenue-Sharing Agreement, "net win" means the annual total amount wagered at a Gaming Facility on Gaming Machines less the following amounts:

- (1) the annual amount paid out in prizes from gaming on Gaming Machines;
- (2) the actual amount of regulatory fees paid to the State; and
- (3) the sum of two hundred fifty thousand dollars (\$250,000) per year as an amount representing tribal regulatory fees, with these amounts increasing by five percent (5%) each year beginning on the first day of January occurring after the <u>Indian Gaming</u> Compact has been in effect for at least twelve months.
- B. The Tribe shall pay the state [sixteen percent (16%)] eight percent (8%) of the net win.
- C. For purposes of these payments, all calculations of amounts due shall be based upon the quarterly activity of the Gaming Facility. Quarterly payments due to the State pursuant to these terms shall be paid no later than twenty-five (25) days after the last day of each calendar quarter. Any payments due and owing from the Tribe in the quarter the <a href="Indian Gaming">Indian Gaming</a> Compact is approved, or the final quarter the <a href="Indian Gaming">Indian Gaming</a> Compact is in force, shall reflect

the net win, but only for the portion of the quarter the Indian Gaming Compact is in effect.

SECTION 4. Limitations. The Tribe's obligation to make the payments provided for in [Paragraphs] SECTIONS 2 and 3 of [this section] the Revenue-Sharing Agreement shall apply and continue only so long as there is a binding Indian Gaming Compact in effect between the Tribe and the State, which compact provides for the play of Class III Gaming, but shall terminate in the event of any of the following conditions:

A. If the State passes, amends or repeals any law, or takes any other action, which would directly or indirectly attempt to restrict, or has the effect of restricting, the scope of Indian gaming.

B. If the State permits any expansion of nontribal Class III Gaming in the State. Notwithstanding this general prohibition against permitted expansion of gaming activities, the State may permit: (1) the [enactment] operation of a State Lottery, (2) any fraternal, veterans or other nonprofit membership organization to operate [such electronic gaming devices] Gaming Machines lawfully, but only for the benefit of such organization's members, (3) limited fundraising activities conducted by nonprofit tax-exempt organizations pursuant to Section 30-19-6 NMSA 1978, and (4) any horse racetracks to operate [electronic gaming devices] Gaming Machines on days on which live or simulcast horse racing

occurs.

SECTION 5. Effect of Variance. In the event the acts or omissions of the State cause the Tribe's obligation to make payments under [Paragraph] SECTION 3 of [this section] the Revenue-Sharing Agreement to terminate under the provisions of [Paragraph] SECTION 4 of [this section, such] the Revenue-Sharing Agreement, the cessation of obligation to pay will not adversely affect the validity of the Indian Gaming Compact, but the amount that the Tribe agrees to reimburse the State for regulatory fees under the Indian Gaming Compact shall automatically increase by twenty percent (20%).

SECTION 6. Third-Party Beneficiaries. This Agreement is not intended to create any third-party beneficiaries and is entered into solely for the benefit of the Tribe and the State."."

Section 2. Section 60-2E-47 NMSA 1978 (being Laws 1997, Chapter 190, Section 49, as amended) is amended to read:

"60-2E-47. GAMING TAX--IMPOSITION--ADMINISTRATION.--

A. An excise tax is imposed on the privilege of engaging in gaming activities in the state. This tax shall be known as the "gaming tax".

B. The gaming tax is an amount equal to ten percent of the gross receipts of manufacturer licensees from the sale, lease or other transfer of gaming devices in or into the state, except receipts of a manufacturer from the sale,

lease or other transfer to a licensed distributor for subsequent sale or lease may be excluded from gross receipts; ten percent of the gross receipts of distributor licensees from the sale, lease or other transfer of gaming devices in or into the state; and [twenty-five] fifteen percent of the net take of every gaming operator licensee. For the purposes of this section, "gross receipts" means the total amount of money or the value of other consideration received from selling, leasing or otherwise transferring gaming devices.

- C. The gaming tax imposed on a licensee is in lieu of all state and local gross receipts taxes on that portion of the licensee's gross receipts attributable to gaming activities.
- D. The gaming tax is to be paid on or before the fifteenth day of the month following the month in which the taxable event occurs. The gaming tax shall be administered and collected by the taxation and revenue department in cooperation with the board. The provisions of the Tax Administration Act apply to the collection and administration of the tax.
- E. In addition to the gaming tax, a gaming operator licensee that is a racetrack shall pay twenty percent of its net take to purses to be distributed in accordance with regulations adopted by the state racing commission. A racetrack gaming operator licensee shall spend no less than

one-fourth of one percent of the net take of its gaming machines to fund or support programs for the treatment and assistance of compulsive gamblers.

F. A nonprofit gaming operator licensee shall distribute at least eighty-eight percent of the balance of its net take, after payment of the gaming tax and any income taxes, for charitable or educational purposes."

#### Section 3. EFFECTIVE DATES. --

A. The effective date of the provisions of this act is July 1, 1999.

B. The effective date of the provisions of the amended version of a revenue-sharing agreement executed by a tribal official authorized by the Indian nation, tribe or pueblo entering into that agreement and the governor of New Mexico on behalf of the state is the date on which the amended version of the revenue-sharing agreement has been approved pursuant to the provisions of the federal Indian Gaming Regulatory Act.

- 7 -

### 

## FORTY-FOURTH LEGISLATURE FIRST SESSION, 1999

February 27, 1999

Mr. Speaker:

Your **BUSINESS AND INDUSTRY COMMITTEE**, to whom has been referred

#### **HOUSE BILLS 419 AND 615**

has had them under consideration and reports same with recommendation that they **DO NOT PASS**, but that

## HOUSE BUSINESS AND INDUSTRY COMMITTEE SUBSTITUTE FOR HOUSE BILLS 419 AND 615

**DO PASS**, and thence referred to the **JUDICIARY COMMITTEE.** 

1			Respectfully submitted,
2			
3			
4			
5			
6	<del>-</del>		Debbie A. Rodella, Chairwonan
7			
8			
9	Adopted		Not Adopted
10	_		
11		(Chief Clerk)	(Chief Clerk)
12		Date	
13			
14	The roll o	call vote was <u>7</u> For <u>1</u>	_ Agai nst
15	Yes:	7	
16	No:	Rodel l a	
17	Excused:	Hanosh, Hobbs	
18	Absent:	Kissner, Lutz	
19			
20	J:∖99BillsWP	\H0615	
21			
22			
23			
24			
25			

### HOUSE BUSINESS AND INDUSTRY COMMITTEE SUBSTITUTE FOR HOUSE BILLS 419 & 615

#### 44TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1999

#### AN ACT

RELATING TO GAMING; AUTHORIZING WORDING FOR A SUPPLEMENT TO AN INDIAN GAMING COMPACT; REVISING THE REVENUE-SHARING PROVISIONS; CLARIFYING DISPUTE RESOLUTIONS PROVISIONS; AMENDING THE GAMING TAX; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. A supplemental section of the Indian Gaming Compact, Section 11-13-1.1 NMSA 1978, is enacted to read:

"11-13-1.1. [NEW MATERIAL] INDIAN GAMING COMPACT SUPPLEMENT AUTHORIZED. --

A. The governor of the state may enter into an Indian Gaming Compact in the form set forth in Section 11-13-1 NMSA 1978 as supplemented by the Supplement to the Indian Gaming Compact set forth in Subsection C of this section upon written request from an Indian nation, tribe or pueblo located in whole or in part in the state that has not entered into a previous Indian Gaming Compact. Notwithstanding any provision

2

3

4

5

6

7

8

9

**10** 

11

12

**13** 

14

**15** 

16

**17** 

18

19

20

21

22

23

24

25

of Section 11-13-2 NMSA 1978, an Indian nation, tribe or pueblo is not required to enter into revenue-sharing provisions other than those set forth in the Supplement to the Indian Gaming Compact of Subsection C of this section.

The governor of the state, upon written request from an Indian nation, tribe or pueblo located in whole or in part in the state that has entered into an Indian Gaming Compact in the form set forth in Section 11-13-1 NMSA 1978, is authorized to execute a supplement to the existing Indian Gaming Compact in the form set forth in Subsection C of this The governor has no authority, however, to enter section. into an agreement in the form set forth in Subsection C of this section with an Indian nation, tribe or pueblo that has an outstanding balance due to the state of money owed pursuant to a revenue-sharing agreement entered into between that Indian nation, tribe or pueblo and the state in 1997; with an Indian nation, tribe or pueblo that has not entered into a payment agreement pursuant to Section 11-13-3 NMSA 1978 if one is required by the provisions of that section; or with an Indian nation, tribe or pueblo that filed a court or arbitration action under the provisions of its Indian gaming compact or revenue-sharing agreement in which there has been no settlement, dismissal or final judgment entered on the action.

C. The Supplement to the Indian Gaming Compact or a new Indian Gaming Compact entered into pursuant to Section 11-13-1 NMSA 1978 and supplemented with the language that follows shall be effective when executed by the governor of the state on behalf of the state and the appropriate official of the Indian nation, tribe or pueblo, and approved pursuant to the federal Indian Gaming Regulatory Act and shall be in substantially the following form:

2

3

4

5

6

7

8

9

10

11

12

**13** 

14

**15** 

16

17

18

19

20

21

22

23

24

25

#### "SUPPLEMENT TO THE INDIAN GAMING COMPACT

SECTION 1. Maximum Regulatory Fee Payment. On and after				
the effective date of this Supplement to the Indian Gaming				
Compact that was entered into between the State of New Mexico				
and the $\underline{\hspace{1cm}}$ on				
the, 199, and				
that took effect on the day of				
, 199, and notwithstanding anything to the				
contrary contained in Paragraph 5 of Subsection E of SECTION				
4, SECTION 13 or any other provision of that Indian Gaming				
Compact or Revenue-Sharing Agreement, the maximum and only				
amount that the Tribe shall be required to pay the State in				
any State fiscal year as reimbursement of costs the State				
incurs in carrying out the regulatory functions authorized by				
the terms of the Indian Gaming Compact is the actual amount of				
expenses incurred by the State during the preceding fiscal				
year, as shown by an accounting of the expenses that shall be				
provided by the State to the Tribe within ninety (90) days				
following the end of the fiscal year.				

Tribal Payment of Total State Regulatory SECTION 2. Costs Required. The tribe shall pay to the State the full amount shown by the accounting provided by the State within thirty (30) days of receiving the accounting from the State. If the Tribe raises a question as to the amount that cannot be resolved informally by the parties, the Tribe may invoke the dispute resolution procedures of SECTION 7 of the Indian Gaming Compact to resolve the dispute.

SECTION 3. Tribal Regulatory Fee Payments Limited to

- 12 -

Payment Required in this Supplement. Except as expressly provided in this Supplement to the Indian Gaming Compact, the Tribe shall not be required to pay the State any additional sum as regulatory fees or as reimbursement of costs incurred by the State.

SECTION 4. Consideration, Revenue-Sharing Calculation.

- A. The Tribe shall agree to contribute to the state a portion of its Class III Gaming revenues, in return for which the State agrees that the Tribe:
- 1. shall have the exclusive right within the State to conduct the types of Class III Gaming described in the Indian Gaming Compact, with the sole exception of the operation of Gaming Machines, which the State may permit on a limited basis to be operated by racetracks and nonprofit organizations; and
- 2. will share with the State that part of its revenues derived from the operation of Gaming Machines and all other revenue received by the Tribe from its gaming activities is exclusively the Tribe's.
- B. The parties agree that, after the effective date of the Supplement to the Indian Gaming Compact, the Tribe shall make the quarterly payments and contributions provided for in Subsection D of this section to the state treasurer for deposit into the State General Fund.
- C. As used in the Supplement to the Indian Gaming Compact, "net win" means the total amount wagered at a Gaming Facility on Gaming Machines less the following amounts:
  - 1. the amount paid out in prizes from gaming

on Gaming Machines;

- 2. the actual amount of regulatory fees paid to the state; and
- 3. the sum of sixty-two thousand five hundred dollars (\$62,500) per quarter as an amount representing tribal regulatory costs, which amount shall increase by five percent (5%) each year beginning on the first day of January occurring after the Indian Gaming Compact has been in effect for at least twelve months.
- D. The Tribe shall agree to contribute to the state eight percent (8%) of the Tribe's net win in each calendar quarter.
- E. Quarterly payments due to the State pursuant to these terms shall be paid no later than twenty-five (25) days after the last day of each calendar quarter.
- SECTION 5. Limitations. The Tribe's obligation to make the payments provided for in SECTION 4 of the Supplement to the Indian Gaming Compact shall terminate in the event of any of the following conditions:
- A. if the State passes, amends or repeals any law, or takes any other action that would directly or indirectly attempt to restrict, or has the effect of restricting, the scope of Indian gaming; or
- B. if the State permits any expansion of nontribal Class III Gaming in the State; provided, however, that none of the following shall be considered an expansion of non-tribal Class III Gaming for purposes of this Supplement to the Indian Gaming Compact:

- 1. the operation of a State lottery;
- 2. the licensing of nonprofit organizations as defined in the Gaming Control Act, to operate Gaming Machines consistent with the level of gaming permitted by the provisions of Section 60-2E-28 NMSA 1978 as enacted in 1997;
- 3. limited fundraising activities conducted by nonprofit tax-exempt organizations pursuant to Section 30-19-6 NMSA 1978; and
- 4. the licensing of horse racetracks to operate Gaming Machines on days on which live or simulcast horse racing occurs consistent with the provisions of Section 60-2E-27 NMSA 1978 as enacted in 1997.

SECTION 6. Definitions. All definitions contained in the Indian Gaming Compact shall apply to the terms used in the Supplement to the Indian Gaming Compact.

SECTION 7. Dispute Resolution. The dispute resolution provisions of the Indian Gaming Compact shall apply to disputes arising under the terms of the Supplement to the Indian Gaming Compact.

SECTION 8. Termination of Compact on Default of Agreed Upon Contributions. If the Tribe is in default of its agreed upon contributions in any amount due to the State pursuant to its Indian Gaming Compact, its Supplement to the Indian Gaming Compact or a Payment Agreement entered into pursuant to Section 11-13-3 NMSA 1978, and notwithstanding any provision of the Tribe's original Indian Gaming Compact to the contrary, the Gaming Control Board may make a determination that the Indian Gaming Compact entered into between the Tribe and the

State be terminated. To terminate the Indian Gaming Compact the Gaming Control Board shall send a Notice of Default and Intent to Terminate to the Tribe. The Indian Gaming Compact in total, including the Supplement to the Indian Gaming Compact, shall terminate automatically and without the need for further action thirty days following the date on which the Notice of Default and Intent to Terminate is received, unless the dispute resolution provisions of the Indian Gaming Compact are invoked or the default is cured during that thirty-day period.

SECTION 9. Supplement Negotiated by Parties. This Supplement to the Indian Gaming Compact and the Indian Gaming Compact, as of the date it is signed by the appropriate official of the Tribe and the Governor of the State, is deemed to have been negotiated in good faith and written by the parties who are signatories to this Supplement to the Indian Gaming Compact.

SECTION 10. Revenue-Sharing Agreements Void. On the date on which the action of or failure to act by the Secretary of the Interior on this Supplement to the Indian Gaming Compact entered into by the Tribe and the State is published in the federal register, the Revenue-Sharing Agreement entered into in 1997 between the Tribe and the State is void."."

Section 2. A new Section 11-13-3 NMSA 1978 is enacted to read:

"11-13-3. [<u>NEW MATERIAL</u>] RECONCILIATION OF PRIOR REVENUE-SHARING PAYMENTS.

A. If a tribe wishes to enter into a supplement to

the Indian Gaming Compact, the governor of the state and the appropriate official of a tribe that has entered into a compact and revenue-sharing agreement with the state shall jointly prepare an accounting of all amounts due from and contributed by the tribe to the state pursuant to the terms of the revenue-sharing agreement that was in effect between the tribe and the state beginning in 1997 and all regulatory fees deducted from the tribe's gaming net win, as defined in Section 11-13-2 NMSA 1978, and regulatory fees due to the state pursuant to the terms of Paragraph 5 of Subsection E of SECTION 4 of the Indian Gaming Compact between the tribe and the state.

B. If the total amount contributed, as determined in Subsection A of this section, is less than the amount owed, the governor of the state and the appropriate official of the tribe shall execute a payment agreement that shall be deemed part of the Indian Gaming Compact. The payment agreement shall set forth the amount of the deficit owed to the state by the tribe and specify the date by which and the manner in which the tribe shall pay the amount of the deficit; provided that the payment agreement shall provide that the deficit owed by the tribe to the state shall be paid within two years following the effective date of the Supplement to the Indian Gaming Compact."

Section 3. Section 60-2E-47 NMSA 1978 (being Laws 1997, Chapter 190, Section 49, as amended) is amended to read:

"60-2E-47. GAMING TAX--IMPOSITION--ADMINISTRATION.--

A. An excise tax is imposed on the privilege of

engaging in gaming activities in the state. This tax shall be known as the "gaming tax".

- B. The gaming tax is an amount equal to ten percent of the gross receipts of manufacturer licensees from the sale, lease or other transfer of gaming devices in or into the state, except receipts of a manufacturer from the sale, lease or other transfer to a licensed distributor for subsequent sale or lease may be excluded from gross receipts; ten percent of the gross receipts of distributor licensees from the sale, lease or other transfer of gaming devices in or into the state; and [twenty-five] fifteen percent of the net take of every gaming operator licensee. For the purposes of this section, "gross receipts" means the total amount of money or the value of other consideration received from selling, leasing or otherwise transferring gaming devices.
- C. The gaming tax imposed on a licensee is in lieu of all state and local gross receipts taxes on that portion of the licensee's gross receipts attributable to gaming activities.
- D. The gaming tax is to be paid on or before the fifteenth day of the month following the month in which the taxable event occurs. The gaming tax shall be administered and collected by the taxation and revenue department in cooperation with the board. The provisions of the Tax Administration Act apply to the collection and administration of the tax.
- E. In addition to the gaming tax, a gaming operator licensee that is a racetrack shall pay twenty percent

# underscored material = new [bracketed material] = delete

of its net take to purses to be distributed in accordance with regulations adopted by the state racing commission. A racetrack gaming operator licensee shall spend no less than one-fourth of one percent of the net take of its gaming machines to fund or support programs for the treatment and assistance of compulsive gamblers.

F. A nonprofit gaming operator licensee shall distribute at least eighty-eight percent of the balance of its net take, after payment of the gaming tax and any income taxes, for charitable or educational purposes."

Section 4. EFFECTIVE DATE. -- The effective date of the provisions of Section 3 of this act is July 1, 1999.

- 19 -

#### HTRC/HBIC/HB 419 & 615

**25** 

T025

## FORTY-FOURTH LEGISLATURE FIRST SESSION, 1999

March 6, 1999

Mr. Speaker:

Your JUDICIARY COMMITTEE, to whom has been referred

## HOUSE BUSINESS AND INDUSTRY COMMITTEE SUBSTITUTE FOR HOUSE BILLS 419 & 615

has had it under consideration and reports same **WITHOUT RECOMMENDATION**, amended as follows:

- 1. On page 2, line 18, after "to" insert "an Indian Gaming Compact or".
- 2. On page 2, line 19, strike "; with an", insert in lieu thereof "unless the" and on line 20, strike "that has not" and insert in lieu thereof "has".
  - 3. On page 2, line 21, after "1978" strike the

remainder of the line and strike line 22 up to the semicolon.

4. On page 4, between lines 18 and 19, insert the following:

"SECTION 4. Extension of Compact Terms.

Notwithstanding any provisions to the contrary in SECTION

11 of the Indian Gaming Compact entered into in 1997, upon
the approval of this Supplement to the Indian Gaming

Compact, the term of the Indian Gaming Compact shall be
extended beyond its original expiration date by an
additional two (2) years.".

- 5. Renumber the succeeding SECTIONS of the form entitled "Supplement to the Indian Gaming Compact" from page 4, line 19 to page 8, line 15.
  - 6. On page 6, line 3, before the period insert:
- "; provided, however, that a Tribe that generates less than two million dollars (\$2,000,000) of net win in the calendar quarter does not have to pay a share of its gaming revenue to the state in that calendar quarter".

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

7. On page 8, line 7, after the period insert:

"If the dispute resolution provisions are invoked, and if the arbitration determines that the Tribe shall pay, the Tribe has thirty (30) days from the date of the final decision of the arbitration to pay the amount determined to be due to the State or the Tribe's Indian Gaming Compact and Supplement to the Indian Gaming Compact shall terminate automatically and without the need for further action. In the event that the Notice of Default and Intent to Terminate has been received and either gaming is continued beyond the thirty-day period or the dispute resolution provisions of the Indian Gaming Compact are invoked and the result does not provide for a continuation of gaming pursuant to the compact and the supplement, the parties agree that the U.S. Attorney is empowered to enforce the Notice of Default and Intent to Terminate pursuant to the U.S. Indian Gaming Regulatory Act."

- On page 11 line 6, after "pay" insert a colon and the paragraph designation "(1)".
- On page 11, line 8, after "commission" strike ". A" and insert in lieu thereof a semicolon.
  - On page 11, strike line 9 in its entirety and 10.

insert in lieu thereof the following:

"(2) five-tenths of one percent (.5%) of the net take to be distributed to the jockey's guild health and welfare trust maintained by the jockey's guild, inc. for the purpose of providing health care and other welfare benefits to active, disabled and retired New Mexico thoroughbred and quarter horse jockeys pursuant to reasonable criteria for benefit eligibility established by jockey's guild, inc. The jockey's guild shall annually provide to the state racing commission a certified financial statement of the expenditures made for the benefits provided pursuant to this subsection; and

(3) no less than".

_		
2	and thence referred to the TA	XATION AND REVENUE
3	COMMITTEE.	
4		Dognootfully submitted
5		Respectfully submitted,
6		
7		
8		
9		
10		R. David Pederson, Chairman
11		
12		
13	Adopted	Not Adopted
14	_	
15	(Chi ef Cl erk)	(Chief Clerk)
16		
17	Date	
18		

#### HTRC/HBIC/HB 419 & 615

[bracketed\_material] = delete

underscored naterial = new

The roll call vote was  $\underline{9}$  For  $\underline{1}$  Against 1 Yes: 2 No: Stewart Luna, Vaughn **Excused:** Absent: None  $J: \verb|\99BillsWP| \verb|\H0615|$ 

. 128473. 3

. 128489. 1

. 128490. 1

. 128502. 2

. 128527. 1

•		

HTRC/HBIC/HB 419 & 615

#### FORTY-FOURTH LEGISLATURE FIRST SESSION, 1999

March 12, 1999

Mr. Speaker:

Your **TAXATION AND REVENUE COMMITTEE**, to whom has been referred

## HOUSE BUSINESS AND INDUSTRY COMMITTEE SUBSTITUTE FOR HOUSE BILLS 419 & 615, as anended

has had it under consideration and reports same with recommendation that it **DO NOT PASS**, but that

## HOUSE TAXATION AND REVENUE COMMITTEE SUBSTITUTE FOR HOUSE BUSINESS AND INDUSTRY COMMITTEE SUBSTITUTE FOR HOUSE BILLS 419 & 615

**DO PASS,** amended as follows:

1. On page 56, strike line 25 and insert in lieu thereof

### FORTY-FOURTH LEGISLATURE FIRST SESSION, 1999

3HTRC/HBICS/HB 419 & 615aa

Page 27

"but not to exceed a total of twenty-five Gaming Machines if the number authorized is increased by legislative action;".

2. On page 57, strike line 7 after "1978" and insert in lieu thereof "but not to exceed a total of five hundred Gaming Machines if the number authorized is increased by legislative action. ".,

and thence referred to the **APPROPRIATIONS AND FINANCE** COMMITTEE.

1			RTH LEGISLATU	RE		
2	HTRC/HBI	C/HB 419 & 645ST	SESSION, 1999			
3 <sup>HTI</sup>	С/НВІ СЅ/НІ	B 419 & 615aa			Page	28
4						
5	The roll c	call vote on Amendma	ent #1 and Amendu	nent #2 was <u>1</u> 2	<u>2</u> For	
6	3 Agai ns	st				
7	Yes:	12				
8	No:	Burpo, Hawkins, Gu	ıbbel s			
9	Excused:	None				
10	Absent:	None				
11			D (C.11	1 1		
12			Respectfully	submitted,		
13						
14						
15						
16			Jerry W San	del, Chairman		
17						
18						
19	Adopted		Not Adopted _			<u>-</u>
20		(Chief Clerk)		(Chi ef Cl erl	k)	
21		<b>D</b> .				
22		Date				
23						
24						
25						

# underscored naterial = new [bracketed naterial] = delete

## FORTY-FOURTH LEGISLATURE FIRST SESSION, 1999

3HTRC/HBICS/HB 419 & 615aa

Page 29

4 | The roll call vote was 13 For 2 Against

Yes: 13

No: Sandoval, Tripp

7 Excused: None

Absent: None

129069. 1

J:\99BillsWP\H0615

HOUSE TAXATION AND REVENUE COMMITTEE SUBSTITUTE FOR

44TH LEGISLATURE - STATE OF NEW WEXTCO - FIRST SESSION, 1999

#### AN ACT

RELATING TO GAMING; AMENDING THE INDIAN GAMING COMPACT AND THE REVENUE-SHARING AGREEMENT; REVISING REVENUE-SHARING PROVISIONS; CHANGING CERTAIN OTHER PROVISIONS OF THE INDIAN GAMING COMPACT AND THE REVENUE-SHARING AGREEMENT; ENACTING TEMPORARY PROVISIONS; AMENDING AND REPEALING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 11-13-1 NMSA 1978 (being Laws 1997, Chapter 190, Section 1) is amended to read:

"11-13-1. INDIAN GAMING COMPACT ENTERED INTO.--The Indian Gaming Compact is enacted into law and entered into with all Indian nations, tribes and pueblos in the state legally joining in it by enactment of a resolution pursuant to the requirements of applicable tribal and federal law. The compact is enacted and entered into in the form substantially as follows:

"INDIAN GAMING COMPACT

. 128919. 3

# underscored unterial = new [bracketed nuterial] = delete

#### INTRODUCTION

The State is a sovereign State of the United States of America, having been admitted to the Union pursuant to the Act of June 20, 1910, 36 Statutes at Large 557, Chapter 310, and is authorized by its constitution to enter into contracts and agreements, including this Compact, with the Tribe;

The Tribe is a sovereign federally recognized Indian tribe and its governing body has authorized the officials of the Tribe to enter into contracts and agreements of every description, including this Compact, with the State;

The Congress of the United States has enacted the Indian Gaming Regulatory Act of 1988, 25 U.S.C. §§ 2701-2721 (hereinafter "IGRA"), which permits Indian tribes to conduct Class III Gaming on Indian Lands pursuant to a tribal-state compact entered into for that purpose;

The Tribe owns or controls Indian Lands and by Ordinance has adopted rules and regulations governing Class III games played and related activities at any Gaming Facility;

The State and the Tribe, in recognition of the sovereign rights of each party and in a spirit of cooperation to promote the best interests of the citizens of the State and the members of the Tribe, have engaged in good faith negotiations recognizing and respecting the interests of each party and have agreed to this Compact.

NOW, THEREFORE, the State and the Tribe agree as follows:
TERMS AND CONDITIONS

SECTION 1. Purpose and Objectives.

The purpose and objectives of the State and the Tribe in making this Compact are as follows:

- A. To evidence the good will and cooperative spirit between the State and the Tribe;
- B. To continue the development of an effective .128919.3

government-to-government relationship between the State and the Tribe:

- C. To provide for the regulation of Class III Gaming on Indian Lands as required by the IGRA;
- D. To fulfill the purpose and intent of the IGRA by providing for tribal gaming as a means of generating tribal revenues, thereby promoting tribal economic development, tribal self-sufficiency, and strong tribal government;
- E. To provide revenues to fund tribal government operations or programs, to provide for the general welfare of the tribal members and for other purposes allowed under the IGRA;
- F. To provide for the effective regulation of Class III Gaming in which the Tribe shall have the sole proprietary interest and be the primary beneficiary; and
- G. To address the State's interest in the establishment, by the Tribe, of rules and procedures for ensuring that Class III Gaming is conducted fairly and honestly by the owners, operators, employees and patrons of any Class III Gaming enterprise on Indian Lands.

#### SECTION 2. Definitions.

For purposes of this Compact, the following definitions pertain:

- A. "Class III Gaming" means all forms of gaming as defined in 25 U.S.C.  $\S$  2703(8), and 25 C.F.R.  $\S$  502.4.
- B. "Compact" means this compact between the State and the  $\operatorname{Tri}$  be.
  - C. "Gaming Enterprise" means the tribal entity created

. 128919. 3

and designated by the Tribe as having authority to conduct Class III Gaming pursuant to this Compact.

- D. "Gaming Facility" means the buildings or structures in which Class III Gaming is conducted on Indian Lands.
- E. "Gaming Machine" means a mechanical, electromechanical or electronic contrivance or machine that, upon insertion of a coin, token or similar object, or upon payment of any consideration, is available to play or operate a game, whether the payoff is made automatically from the Gaming Machine or in any other manner.
  - F. "Indian Lands" means:
- 1. all lands within the exterior boundaries of the Tribe's reservation and its confirmed grants from prior sovereigns; [or] and
- 2. any other lands title to which is either held in trust by the United States for the exclusive benefit of the Tribe or a member thereof or is held by the Tribe or a member thereof subject to restrictions against alienation imposed by the United States, and over which the Tribe exercises jurisdiction and governmental authority, but not including any land within the boundaries of a municipality that is outside of the boundaries of the Tribe's reservation or confirmed Spanish grant, as those boundaries existed on October 17, 1988.
- G. "Key Employee" means that term as defined in 25 CFR Section 502.14.
- H. "Management Contract" means a contract within the meaning of 25 U.S.C. §§ 2710(d)(9) and 2711.

. 128919. 3

- I. "Management Contractor" means any person or entity that has entered into a Management Contract with the Tribe.
- J. "Ordinance" means the gaming ordinance and any amendments thereto adopted by the Tribal Council of the Tribe.
- K. "Primary Management Official" means that term as defined in 25 CFR Section 502.19.
  - L. "State" means the State of New Mexico.
- M "State Gaming Representative" means that person designated by the gaming control board pursuant to the Gaming Control Act who will be responsible for actions of the State set out in the Compact. The representative will be the single contact with the Tribe and may be relied upon as such by the Tribe. [If the State Legislature enacts legislation to establish an agency of the State, such agency may assume the duties of the State Gaming Representative.]
- N. "Tribal Gaming Agency" means the tribal governmental agency which will be identified to the State Gaming Representative as the agency responsible for actions of the Tribe set out in the Compact. It will be the single contact with the State and may be relied upon as such by the State.
- 0. "Tribe" means [any] an Indian Nation, Tribe, or Pueblo located within the State of New Mexico entering into this Compact as provided for herein.
- SECTION 3. Authorized Class III Gaming.

The Tribe may conduct, only on Indian Lands, subject to all of the terms and conditions of this Compact, any or all forms of casino-style gaming, including but not limited to slot machines and other forms of electronic gaming devices;

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

**19** 

20

21

22

23

24

25

all forms of poker, blackjack and other casino-style card games, both banked and unbanked; roulette; craps; keno; wheel of fortune; pai gow; and other games played in casino settings; and any form of a lottery.

Subject to the foregoing, the Tribe shall establish, in its discretion, by tribal law, such limitations as it deems appropriate on the number and type of Class III Gaming conducted, the location of Class III Gaming on Indian Lands, the hours and days of operation, and betting and pot limits, applicable to such gaming.

SECTION 4. Regulation of Class III Gaming.

A. Tribal Gaming Agency. The Tribal Gaming Agency will assure that the Tribe will:

- operate all Class III Gaming pursuant to this Compact, tribal law, the IGRA and other applicable Federal law;
- provide for the physical safety of patrons in any Gaming Facility;
- 3. provide for the physical safety of personnel employed by the gaming enterprise;
- 4. provide for the physical safeguarding of assets transported to and from the Gaming Facility and cashier's cage department;
- 5. provide for the protection of the property of the patrons and the gaming enterprise from illegal activity;
- 6. participate in licensing of primary management officials and key employees of a Class III

. 128919. 3

25

1

2

3

4

5

6

7

8

9

Gaming enterprise;

- 7. detain persons who may be involved in illegal acts for the purpose of notifying law enforcement authorities; and
- 8. record and investigate any and all unusual occurrences related to Class III Gaming within the Gaming Facility.
- B. Regulations. Without affecting the generality of the foregoing, the Tribe shall adopt laws:
  - prohibiting participation in any Class III
     Gaming by any person under the age of twenty-one
     (21);
  - 2. prohibiting the employment of any person in Class III Gaming activities who is under the age of twenty-one (21) or who has not been licensed in accordance with Section 5, herein;
  - 3. requiring the Tribe to take all necessary action to impose on its gaming operation standards and requirements equivalent to or more stringent than those contained in the federal Fair Labor Standards Act of 1938, the federal Occupational Safety and Health Act of 1970, and any other federal laws relating to wages, hours of work and conditions of work, and the regulations issued thereunder;
  - 4. requiring that on any construction project involving any Gaming Facility or related structure that is funded in whole or in part by

federal funds, all workers will be paid wages meeting or exceeding the standards established for New Mexico under the federal Davis-Bacon Act:

- 5. prohibiting the Tribe, the Gaming Enterprise and a Management Contractor from discriminating in the employment of persons to work for the gaming Enterprise or in the Gaming Facility on the grounds of race, color, national origin, gender, sexual orientation, age or handicap;
- 6. providing to all employees of a gaming establishment employment benefits, including, at a minimum, sick leave, life insurance, paid annual leave and medical and dental insurance as well as providing unemployment insurance and workers' compensation insurance through participation in programs offering benefits at least as favorable as those provided by comparable state programs;
- 7. providing a grievance process for an employee in cases of disciplinary or punitive action taken against an employee that includes a process for appeals to persons of greater authority than the immediate supervisor of the employee;
- 8. permitting State Department of Environment inspectors to inspect Gaming Facilities' food service operations during normal Gaming Facility business hours to assure that standards and

Z
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

- requirements equivalent to the State's Food Service Sanitation Act are maintained;
- 9. prohibiting a gaming enterprise from cashing any paycheck or any type of government assistance check, including Social Security, AFDC, pension and other similar checks, for any patron;
- 10. prohibiting a gaming enterprise from extending credit by accepting IOUs or markers from its patrons;
- 11. requiring that odds be posted on each electronic and electromechanical gaming device;
- 12. requiring that automatic teller machines on Gaming Facility premises be programmed so that the machines will not accept cards issued by the State to AFDC recipients for access to AFDC benefits:
- 13. providing that each electronic or electromechanical gaming device in use at the Gaming Facility must pay out a mathematically demonstrable percentage of all amounts wagered, which must not be less than eighty percent (80%);
- 14. providing that no later than ninety days after this Compact takes effect, all gaming machines on the premises of the Gaming Facility will be connected to a central computerized reporting and auditing system on the Gaming Facility premises, which shall collect on a continual

25

1

basis the activity of each gaming machine in use at the Gaming Facility, and that such data shall be electronically accessible to the State Gaming Representative upon entry of appropriate security codes;

- 15. enacting provisions that:
  - (a) prohibit an employee of the Gaming Facility from selling, serving, giving or delivering an alcoholic beverage to an intoxicated person or from procuring or aiding in the procurement of any alcoholic beverage for an intoxicated person at the Gaming Facility;
  - (b) require Gaming Facility employees that dispense, sell, serve or deliver alcoholic beverages to attend Alcohol Server Education Classes similar to those classes provided for in the New Mexico Liquor Control Act; and
  - (c) require the gaming enterprise to purchase and maintain a liquor liability insurance policy that will provide, at a minimum, personal injury coverage of one million dollars (\$1,000,000) per incident and two million dollars (\$2,000,000) aggregate per policy year;
- 16. prohibiting alcoholic beverages from being sold, served, delivered or consumed in that part of a

25

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
99

Gaming Facility where gaming is allowed;

- 17. requiring the gaming enterprise to spend an amount that is no less than one-quarter of one percent (.25%) of its net win as that term is defined herein annually to fund or support programs for the treatment and assistance of compulsive gamblers and for the prevention of compulsive gambling;
- 18. governing any Management Contract regarding its Class III Gaming activity [such] so that it conforms to the requirements of tribal law and the IGRA and the regulations issued thereunder;
- 19. prohibiting the operation of any Class III
   Gaming for at least four (4) consecutive hours
   daily, Mondays through Thursdays (except federal
   holidays);
- 20. prohibiting a Tribal Gaming Enterprise and the Tribe from providing, allowing, contracting to provide or arranging to provide alcoholic beverages, food or lodging for no charge or at reduced prices at a Gaming Facility or lodging facility as an incentive or enticement for patrons to game; and
- 21. prohibiting the Tribe, the Tribal Gaming

  [Agency] Enterprise or a Management Contractor from contributing directly, or through an agent, representative or employee, revenue from a Gaming Enterprise owned by the Tribe, or

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

anything of value acquired with that revenue, to a candidate, political committee or person holding an office elected or to be elected at an election covered by the State's Campaign Reporting Act.

The Tribal Gaming Agency will provide true copies of all tribal laws and regulations affecting Class III Gaming conducted under the provisions of this Compact to the State Gaming Representative within thirty (30) days after the effective date of this Compact, and will provide true copies of any amendments thereto or additional laws or regulations affecting gaming within thirty (30) days after their enactment (or approval, if any).

Audit and Financial Statements. The Tribal Gaming Agency shall require all books and records relating to Class III Gaming to be maintained in accordance with generally accepted accounting principles. All such books and records shall be retained for a period of at least six (6) years from the date of creation. Not less than annually, the Tribal Gaming Agency shall require an audit and a certified financial statement covering all financial activities of the Gaming Enterprise by an independent certified public accountant licensed by the State. The financial statement shall be prepared in accordance with generally accepted accounting principles and shall be submitted to the Tribal Gaming Agency within one hundred twenty (120) days of the close of the Tribe's fiscal year. Copies of the financial statement and the audit shall be furnished to the State Gaming

## HTRC/HBIC/HB 419 & 615

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

[bracketed material] = delete

underscored naterial = new

Representative and the state treasurer by the Tribal Gaming
Agency within one hundred twenty days of the agency's receipt
of the documents. The Tribe will maintain the following
records for not less than six (6) years:

- revenues, expenses, assets, liabilities and equity for each Gaming Facility;
- 2. daily cash transactions for each Class III Gaming activity at each Gaming Facility, including but not limited to transactions relating to each gaming table bank, game dropbox and gaming room bank;
- 3. all markers, IOUs, returned checks, hold check or other similar credit instruments;
- 4. individual and statistical game records (except card games) to reflect statistical drop and statistical win; for electronic, computer, or other technologically assisted games, analytic reports which show the total amount of cash wagered and the total amount of prizes won;
- contracts, correspondence and other transaction documents relating to all vendors and contractors;
- 6. records of all tribal gaming enforcement activities;
- audits prepared by or on behalf of the Tribe;and
- 8. personnel information on all Class III Gaming employees or agents, including rotation sheets,

hours worked, employee profiles and background checks.

- D. Violations. The agents of the Tribal Gaming Agency shall have unrestricted access to the Gaming Facility during all hours of Class III Gaming activity, and shall have immediate and unrestricted access to any and all areas of the Gaming Facility for the purpose of ensuring compliance with the provisions of this Compact and the Ordinance. The agents shall report immediately to the Tribal Gaming Agency any suspected violation of this Compact, the Ordinance, or regulations of the Tribal Gaming Agency by the Gaming Enterprise, Management Contractor, or any person, whether or not associated with Class III Gaming.
  - E. State Gaming Representative.
    - the Tribe will provide information on primary management officials, key employees and suppliers, sufficient to allow the State to conduct its own background investigations, as it may deem necessary, so that it may make an independent determination as to the suitability of such individuals, consistent with the standards set forth in Section 5 [hereinafter] of this compact. The Tribe shall consider any information or recommendations provided to it by the State as to any such person or entity, but the Tribe shall have the final say with respect to the hiring or licensing of any such person or

entity.

- 2. Notwithstanding that the Tribe has the primary responsibility to administer and enforce the regulatory requirements, the State Gaming Representative [authorized in writing by the Governor of the State or by legislation duly enacted by the State Legislature shall have] has the right to inspect a Gaming Facility, Class III Gaming activity, and all records relating to Class III Gaming (including those set forth in Section 5 [hereinafter] of this compact) of the Tribe, subject to the following conditions:
  - (a) with respect to public areas of a Gaming Facility, at any time without prior notice during normal Gaming Facility business hours;
  - (b) with respect to private areas of a Gaming
    Facility not accessible to the public, at
    any time during normal Gaming Facility
    business hours, immediately after
    notifying the Tribal Gaming Agency and
    Gaming [Facility] Enterprise of his or her
    presence on the premises and presenting
    proper identification, and requesting
    access to the non-public areas of the
    Gaming Facility. The Tribe, in its sole
    discretion, may require an employee of the
    Gaming [Facility] Enterprise or the Tribal

Gaming Agency to accompany the State
Gaming Representative at all times that
the State Gaming Representative is on the
premises of a Gaming Facility, but if the
Tribe imposes such a requirement, the
Tribe shall require such an employee of
the Gaming [Facility] Enterprise or the
Tribal Gaming Agency to be available at
all times for such purposes;

- (c) with respect to inspection and copying of all management records relating to Class III Gaming, at any time without prior notice between the hours of 9:00 a.m. and 4:00 p.m. Monday through Friday, excluding official holidays. The reasonable costs of copying will be borne by the State; and
- (d) whenever the State Gaming Representative, or his designee, enters the premises of the Gaming Facility for any such inspection, such Representative, or designee, shall identify himself to security or supervisory personnel of the Gaming [Facility] Enterprise.
- 3. Gaming Enterprise and gaming operations information that is provided to the State Gaming Representative shall be considered public information and subject to the Inspection of Public Records Act. Trade secrets, information

1

2

relating to security and surveillance systems, cash handling and accounting procedures, building layout, gaming machine payouts, investigations into alleged violations of laws or regulations, personnel records and proprietary information regarding the Gaming Enterprise [of the Tribe], Class III Gaming conducted by the Tribe, or the operation thereof, shall not be deemed public records as a matter of state law, and shall not be disclosed to any member of the public, without the prior written approval of a duly authorized representative of the Tribe. These prohibitions shall not [be construed to] prohibit:

- (a) the furnishing of any information to a law enforcement or regulatory agency of the Federal Government;
- (b) the State from making known the names of persons, firms, or corporations conducting Class III Gaming pursuant to the terms of this Compact, locations at which such activities are conducted, or the dates on which such activities are conducted;
- (c) publishing the terms of this Compact;
- (d) disclosing information as necessary to audit, investigate, prosecute or arbitrate violations of this Compact or other applicable laws or to defend suits against

24

25

1

2

3

4

5

6

7

8

9

10

11

the State; and

- (e) complying with subpoenas or court orders issued by courts of competent jurisdiction.
- 4. To the fullest extent allowed by State law, the Tribe shall have the right to inspect State records concerning all Class III Gaming conducted by the Tribe; the Tribe shall have the right to copy such State records, with the Tribe bearing the reasonable cost of copying.
- For every year or part thereof in which the **5**. Tribe is actually engaged in Class III Gaming hereunder, the Tribe shall reimburse the State for the costs the State incurs in carrying out any functions authorized by the terms of this Compact. All calculations of amounts due shall be based upon the operations of the Gaming Enterprise on the final day of operation of each quarter of the calendar year. Payments due the State shall be made no later than the twentyfifth day of the month following the end of a quarter to the State Treasurer for deposit into the General Fund of the State ("State General The amount of the regulatory fee each Fund"). quarter [shall be the sum of six thousand two hundred fifty dollars (\$6,250) per Gaming Facility plus three hundred dollars (\$300) per gaming machine plus seven hundred fifty dollars

25

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
99

(\$750) per gaming table or device other than a
Gaming Machine. These amounts shall increase by
five percent (5%) each year beginning on the
first day of January occurring after the Compact
has been in effect for at least twelve months.

- is not administering and enforcing the regulatory requirements set forth herein, it may invoke the procedures set forth in Section 7 of this Compact.] is the sum of the following calculations:
  - (a) for the average number of machines in operation during a quarter, up to two hundred machines in number, the amount of fifty dollars (\$50.00) per machine; and
  - (b) for the average number of machines in operations during a quarter, exceeding two hundred machines in number, the amount of one hundred twenty-five dollars (\$125) per machine.
- 6. No other state regulatory costs shall be payable
  by a Gaming Enterprise. If a dispute arises
  between the State and the Tribe about the
  amount, calculation, payment or other matter
  involving state regulatory fees, it shall be
  resolved pursuant to Section 7 of this Compact.
- F. The Tribe shall comply with all applicable provisions of the Bank Secrecy Act, P. L. 91-508, October 26, 1970, 31 U. S. C. §§ 5311-5314, and all reporting requirements of the

Internal Revenue Service.

SECTION 5. Licensing Requirements.

A. License Required. The Gaming [Facility operator (but not including the Tribe)] Enterprise, including its principals, primary management officials, and key employees, the Management Contractor and its principals, primary management officials, and key employees (if the Tribe hires a Management Contractor); any person, corporation, or other entity that has supplied or proposes to supply any gaming device to the Tribe or the Management Contractor; and any person, corporation or other entity providing gaming services within or without a Gaming Facility, shall apply for and receive a license from the Tribal Gaming Agency before participating in any way in the operation or conduct of any Class III Gaming on Indian Lands.

- B. License Application. Each applicant for a license shall file with the Tribal Gaming Agency a written application in the form prescribed by the Tribal Gaming Agency, along with the applicant's fingerprint card, current photograph and the fee required by the Tribal Gaming Agency.
  - 1. The following Notice ("Privacy Act Notice") shall be placed on the application form for a principal, key employee or a primary management official before that form is filled out by an applicant:

"In compliance with the Privacy Act of 1974, the following information is

## HTRC/HBIC/HB 419 & 615

underscored material = new
[bracketed material] = delete

25

provi ded: Solicitation of the information on this form is authorized by 25 U.S.C. §§ 2701-2721. The purpose of the requested information is to determine the eligibility of individuals to be employed [in a] by the Gaming Enterpri se. The information will be used by members and staff of the Tribal Gaming Agency and the National Indian Gaming Commission who have need for the information in the performance of their official duties. The information may be disclosed to appropriate federal, tribal, state, local or foreign law enforcement and regulatory agencies when relevant to civil, criminal or regulatory investigations or prosecutions or when, pursuant to a requirement by a Tribe, or the National Indian Gaming Commission, the information is relevant to the hiring or

firing of an employee, the
issuance or revocation of a
gaming license or
investigations of activities
while associated with a Tribe
or a gaming enterprise.
Failure to consent to the
disclosures indicated in this
Notice will result in a Tribe
being unable to hire you in a
primary management official or
key employee position with [ $\ensuremath{\mathbf{a}}$
$\frac{\text{tribal}}{\text{bal}}$ ] $\frac{\text{the}}{\text{caming Enterprise}}$ .
The disclosure of your Social
Security Number (SSN) is
voluntary. However, failure
to supply an SSN may result in
errors in processing your
application.".

- 2. Existing principals, key employees and primary management officials shall be notified, in writing, that they shall either:
  - (a) complete a new application form that contains a Privacy Act Notice; or
  - (b) sign a statement that contains the Privacy
    Act Notice and consent to the routine uses
    described in that Notice.
- 3. The following Notice ("False Statement Notice")

shall be placed on the application form for a principal, key employee or a primary management official before that form is filled out by an applicant:

"A false statement on any part of your application may be grounds for not hiring you or for firing you after you begin work. Also, you may be punished by fine or imprisonment. See 18 U.S.C. § 1001.".

- 4. The Tribal Gaming Agency shall notify, in writing, existing principals, key employees and primary management officials that they shall either:
  - (a) complete a new application form that contains a False Statement Notice; or
  - (b) sign a statement that contains the False Statement Notice.
- 5. The Tribal Gaming Agency shall request from each applicant, and from each principal, primary management official and key employee of each applicant, all of the following information:
  - (a) full name, other names used (oral or written), Social Security Number(s), birth date, place of birth, citizenship, gender and all languages spoken or written;
  - (b) currently, and for the previous ten (10) years, business and employment positions held, ownership interests in those

businesses, business and residence addresses and driver's license numbers; provided, that any applicant who is a principal, primary management official, key employee, Management Contractor, manufacturer or supplier of gaming devices, and/or a person providing gaming services, must provide such information currently, and from the age of eighteen (18);

- (c) the names and current addresses of at least three (3) personal references, including one (1) personal reference who was acquainted with the applicant during each period of residence listed in Paragraph B. 5. (b) of this section;
- (d) current business and residence telephone numbers:
- (e) a description of any existing and previous business relationships with a Tribe, including ownership interests in those businesses, and a description of any potential or actual conflict of interests between such businesses and a Tribe;
- (f) a description of any existing and previous business relationships in the gaming industry, including, but not limited to, ownership interests in those businesses;

2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24

1

- (g) the name and address of any licensing or regulatory agency with which the applicant has filed an application for a license or permit related to gaming, whether or not such license or permit was granted;
- (h) for each felony for which there is an ongoing prosecution or a conviction, the charge, the date of the charge, the name and address of the court involved and the disposition, if any;
- (i) for each misdemeanor for which there is an ongoing prosecution or conviction (excluding minor traffic violations), the charge, the date of the charge, the name and address of the court involved and the disposition, if any;
- (j) for each criminal charge (excluding minor traffic charges), whether or not there is a conviction, if such criminal charge is not otherwise listed pursuant to Paragraph B. 5. (h) or B. 5. (i) of this section, the criminal charge, the date of the charge, the name and address of the court involved and the disposition, if any;
- (k) the name and address of any licensing or regulatory agency with which the person has filed an application for an occupational license or permit, as an

9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

2

3

4

5

6

7

8

applicant, principal, primary management official or key employee, and whether or not such license or permit was granted;

- (1) a current photograph;
- fingerprints, which shall be taken by (m) officers of the tribal police department or by another law enforcement agency and forwarded directly to the tribal police Pursuant to a Memorandum of department. Understanding between the Tribe and the National Indian Gaming Commission ("Commission"), tribal police officers shall forward the fingerprint cards directly to the Commission;
- (n) the fee required by the Tribal Gaming Agency; and
- any other information the Tribal Gaming (o) Agency deems relevant.
- C. Background Investigations.
  - Upon receipt of a completed application and 1. required fee for licensing, the Tribal Gaming Agency shall conduct or cause to be conducted a background investigation to ensure that the applicant is qualified for licensing.
  - 2. Background checks of applicants will be performed pursuant to the following procedures:
    - (a) The Tribal Gaming Agency will provide applications to potential applicants upon

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

request	and	shal l	collect	and	mai ntai n	the
appl i cat	ti ons	5.				

- (b) Pursuant to a Memorandum of Understanding between the Tribe and the Commission, tribal police officers will collect fingerprints from all applicants and forward the fingerprint cards directly to the Commission. The Commission will obtain a criminal history record from the Federal Bureau of Investigation on each applicant and forward such information to the Tribal Gaming Agency.
- (c) The Tribal Gaming Agency shall investigate the information provided in the applications. This investigation shall include:
  - (1) contacting persons or entities identified in the application and verifying by written or oral communication that the information contained in the application is accurate;
  - (2) interviewing a sufficient number of knowledgeable people, such as former employers, partners, business associates, and others referred to in the application, to provide a basis for the Tribal Gaming Agency to make a

2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
94

1

determination concerning whether the applicant meets applicable eligibility requirements;

- (3) reviewing relevant financial records of the applicant for the three (3) years preceding the application; and
- (4) contacting any state, federal or other government agency that is referred to in the application.
- information it obtains that calls into question whether the applicant would meet the eligibility requirements under the Ordinance. The Tribal Gaming Agency shall then document in detail the disposition of these problem areas, indicating the follow-up investigations performed on the problem areas and the result of such investigations.
- (e) The Tribal Gaming Agency will review the results of the investigation. This review will include a determination as to the scope of the investigation and whether sufficient information was obtained and verified. If such information is found not sufficient, the Tribal Gaming Agency will perform additional investigations.
- (f) Once the investigation is complete, the
  Tribal Gaming Agency will decide whether the

applicant meets the eligibility criteria under the Ordinance.

- 3. In conducting a background investigation, the Tribal Gaming Agency and its agents shall keep confidential the identity of each person interviewed in the course of the investigation.
- 4. Within twenty (20) days of the receipt of a completed application for licensing, and upon request of an applicant, the Tribal Gaming Agency may issue a temporary license to the applicant, unless the background investigation undertaken discloses that the applicant has a criminal history, or unless other grounds sufficient to disqualify the applicant are apparent on the face of the application. The temporary license shall become void and be of no effect upon either:
  - (a) the issuance of the license:
  - (b) the issuance of a notice of denial; or
  - (c) ninety (90) days after the temporary license is issued, whichever occurs first.
- 5. The Tribal Gaming Agency shall review a person's prior activities, criminal record, if any, and reputation, habits and associations to make a finding concerning the eligibility or suitability of an applicant, or a principal, key employee or primary management official of an applicant, for employment or involvement [in a] by the Gaming Enterprise. After such consultation, the Tribal

Gaming Agency shall either issue a license or deny the application. If the Tribal Gaming Agency determines that employment or involvement of the applicant poses a threat to the public interest or to the effective regulation of Class III Gaming or creates or enhances dangers of unsuitable, unfair or illegal practices, methods or activities in the conduct of Class III Gaming, the Tribal Gaming Agency shall deny the application.

- 6. The Tribal Gaming Agency shall retain the right to conduct additional background investigations of any person required to be licensed at any time while the license is valid.
- D. Procedure for Forwarding Applications and Reports.

  Procedures for forwarding applications and investigative reports to the Commission and State Gaming Representative:
  - 1. When a key employee or primary management official begins work [at a] for the Gaming Enterprise authorized by this Compact, the Tribal Gaming Agency shall forward to the Commission and the State Gaming Representative a completed application for employment.
  - 2. The Tribal Gaming Agency shall forward the report referred to in Paragraph D. 4. of this section to the Commission and the State Gaming Representative within sixty (60) days after an employee begins work, or within sixty (60) days

25

-
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23

of the approval of this Compact by the Secretary of the Interior.

- 3. A key employee or primary management official who does not have a license shall not be employed after ninety (90) days.
- 4. The Tribal Gaming Agency shall prepare and forward to the Commission and the State Gaming Representative a report on each background investigation ("Investigative Report"). An Investigative Report shall include all of the following:
  - (a) steps taken in conducting the background investigation;
  - (b) results obtained;
  - (c) conclusions reached; and
  - (d) the basis for those conclusions.
- 5. The Tribal Gaming Agency shall submit with the Investigative Report a copy of the eligibility determination made under Paragraph C. 5. of this section.
- 6. If a license is not issued to an applicant, the Tribal Gaming Agency shall notify the Commission and the State Gaming Representative.
- 7. With respect to principals, key employees and primary management officials, the Tribal Gaming Agency shall retain applications for employment and Investigative Reports (if any) for no less than three (3) years from the date of termination

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

of employment.

- Ε. Granting a Gaming License.
  - If within thirty (30) days after it receives an Investigative Report, neither the Commission nor the State Gaming Representative has notified the Tribal Gaming Agency that it has an objection to the issuance of a license pursuant to a license application filed by a principal, key employee or primary management official, the Tribal Gaming Agency may issue a license to such applicant.
    - The Tribal Gaming Agency shall respond to any request for additional information from the Commission or the State Gaming Representative concerning a principal, key employee or primary management official who is the subject of an Investigative Report. Such a request shall suspend the thirty-day (30-day) period under Paragraph E. 1. of this section until the Commission or the State Gaming Representative receives the additional information; however, in no event shall a request for additional information by the State Gaming Representative extend the thirty-day (30-day) period under Paragraph E. 1. of this section for a total period of more than sixty (60) days from the date the State Gaming Representative received the Investigative Report.
  - If, within the thirty-day (30-day) period

- 61 -

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

described above, the Commission or the State Gaming Representative provides the Tribal Gaming Agency with a statement itemizing objections to the issuance of a license to a principal, key employee or primary management official for whom the Tribal Gaming Agency has provided an application and Investigative Report, the Tribal Gaming Agency shall reconsider the application, taking into account the objections itemized by the Commission and/or the State Gaming Representative, and make a final decision whether to issue a license to such applicant.

## F. Management Contract.

- If the Tribe chooses to enter into a Management Contract, the Tribal Gaming Agency shall require that all principals, primary management officials and key employees of the Management Contractor be licensed.
- The Tribe may enter into a Management Contract only if the Management Contract:
  - (a) provides that all Class III Gaming covered by the Management Contract will be conducted in accordance with the IGRA, the Ordinance and this Compact;
  - (b) enumerates the responsibilities of each of the parties for each identifiable function, including:
    - maintaining and improving the Gaming (1)

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

- (2) providing operating capital;
- (3) establishing operating days and hours;
- (4) hiring, firing, training and promoting employees;
- (5) maintaining the Gaming Enterprise's books and records;
- (6) preparing the Gaming Enterprise's financial statements and reports;
- (7) paying for the services of the independent auditor engaged pursuant to 25 C. F. R. § 571.12;
- (8) hiring and supervising security
   personnel;
- (9) providing fire protection services;
- (10) setting an advertising budget and placing advertising;
- (11) paying bills and expenses;
- (12) establishing and administering employment practices;
- (13) obtaining and maintaining insurance coverage, including coverage of public liability and property loss or damage;
- (14) complying with all applicable provisions of the Internal Revenue Code of 1986, as amended:
- (15) paying the cost of public safety services; and

2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

(16)	if applicable, supplying the Commission
	with all information necessary for the
	Commission to comply with the National
	Environmental Policy Act of 1969;

- (c) provides for the establishment and maintenance of satisfactory accounting systems and procedures that shall, at a minimum:
  - (1) include an adequate system of internal controls:
  - (2) permit the preparation of financial statements in accordance with generally accepted accounting principles;
  - (3) be susceptible to audit;
  - (4) permit the calculation and payment of the Management Contractor's fee; and
  - (5) provide for the allocation of operating expenses or overhead expenses among the Tribe, the Management Contractor and any other user of a shared Gaming Facility and services;
- (d) requires the Management Contractor to provide the Tribe, not less frequently than monthly, verifiable financial reports or all information necessary to prepare such reports;
- (e) requires the Management Contractor to provide immediate access to the Gaming

1

2

Facility, including its books and records, by appropriate officials of the Tribe, who shall have:

- (1) the right to verify the daily gross revenues and income from the gaming [enterprise] activities; and
- (2) access to any other gaming-related information the Tribe deems appropriate;
- (f) provides for a minimum guaranteed monthly payment to the Tribe in a sum certain that has preference over the retirement of development and construction costs;
- (g) provides an agreed upon maximum dollar amount for the recoupment of development and construction costs;
- (h) provides for a term not to exceed the period allowed by the IGRA;
- (i) details the method of compensating and reimbursing the Management Contractor. If a Management Contract provides for a percentage fee, such fee shall be either:
  - (1) not more than thirty percent (30%) of
    the net revenues [of] from the gaming
    [enterprise] activities if the Chairman
    of the Commission determines that such
    percentage is reasonable considering the
    circumstances; or
  - (2) not more than forty percent (40%) of the

2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24

1

net revenues if the Chairman of the		
Commission is satisfied that the capital		
investment required and income		
projections for the gaming [ $\underline{\text{enterprise}}]$		
activities require the additional fee		

- (j) provides the grounds and mechanisms for modifying or terminating the Management Contract;
- (k) contains a mechanism to resolve disputes between:
  - (1) the Management Contractor and customers, consistent with the procedures in the Ordinance;
  - (2) the Management Contractor and the Tribe; and
  - (3) the Management Contractor and the Gaming Enterprise employees;
- indicates whether and to what extent contract assignments and subcontracting are permissible;
- (m) indicates whether and to what extent changes in the ownership interest in the Management Contract require advance approval by the Tribe; and
- (n) states that the Management Contract shall not be effective unless and until it is approved by the Chairman of the Commission, date of signature of the parties

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

## notwithstanding.

- 3. The Tribe shall not enter into any Management Contract if the Tribal Gaming Agency determines that the Management Contractor or any principal, primary management official or key employee of the Management Contractor is not licensed or is ineligible to be licensed.
- G. Confidentiality of Records. Any and all background Investigative Reports on employees or contractors, supporting documents acquired or generated in connection therewith, and any other Investigative Reports or documents acquired or generated in the course of investigations performed by the Tribe or the Tribal Gaming Agency, that are provided to the State Gaming Representative or any other agency or official of the State by the Tribal Gaming Agency or the Tribe pursuant to the provisions of this Compact, shall not be deemed public records of the State and shall not be disclosed to any member of the public without the prior express written authorization of an authorized representative of the Tribe; provided, that nothing herein shall preclude any State agency or official from providing information to a federal agency or official having responsibility relative to Indian Gaming or from compliance with any valid order of a court having juri sdi cti on.

SECTION 6. Providers of Class III Gaming Equipment or Devices or Supplies.

A. Within thirty (30) days after the effective date of this Compact, if it has not already done so, the Tribal Gaming

Agency will adopt standards for any and all Class III Gaming equipment, devices or supplies to be purchased, leased or otherwise acquired by the Tribe after the effective date of this Compact for use in any Gaming Facility, which standards shall be at least as strict as the comparable standards applicable to Class III Gaming equipment, devices or supplies within the State of Nevada. Any and all Class III Gaming equipment, devices or supplies acquired by the Tribe after the date of this Compact shall meet or exceed the standards thereby adopted, and any and all Class III Gaming equipment, devices or supplies used by the Tribe in its Gaming Facilities as of the effective date of this Compact shall be upgraded or replaced, if necessary, so as to comply with such standards, by no later than one (1) year after the effective date of this Compact.

- B. Prior to entering into any future lease or purchase agreement for Class III Gaming equipment, devices or supplies, the Tribe shall obtain sufficient information and identification from the proposed seller or lessor and all persons holding any direct or indirect financial interest in the lessor or the lease/purchase agreement to permit the Tribe to license those persons in accordance with Section 5 [hereof] of this compact.
- C. The seller, lessor, manufacturer or distributor shall provide, assemble and install all Class III Gaming equipment, devices or supplies in a manner approved and licensed by the Tribe.
- SECTION 7. Dispute Resolution.

A. In the event either party believes that the other party has failed to comply with or has otherwise breached any provision of this Compact, such party may invoke the following procedure:

- written notice on the other party. The notice shall identify the specific Compact provision believed to have been violated and shall specify the factual and legal basis for the alleged noncompliance. The notice shall specifically identify the date, time and nature of the alleged noncompliance. Representatives of the State and Tribe shall thereafter meet within thirty (30) days in an effort to resolve the dispute.
- 2. In the event an allegation by the complaining party is not resolved to the satisfaction of such party within ninety (90) days after service of the notice set forth in Paragraph A. 1. of this section, the complaining party may serve upon the other party a notice to cease conduct of the particular game(s) or activities alleged by the complaining party to be in noncompliance. Upon receipt of such notice, the responding party may elect to stop the game(s) or activities specified in the notice or invoke arbitration and continue the game(s) or activities pending the results of arbitration. The responding party shall act upon one of the foregoing options within thirty (30)

- days of receipt of notice from the complaining party.
- 3. Arbitration under this authority shall be conducted under the Commercial Arbitration Rules of the American Arbitration Association, except that the arbitrators shall be attorneys who are licensed members in good standing of the State Bar of New Mexico or of the bar of another state. The State will select one arbitrator, the Tribe a second arbitrator, and the two so chosen shall select a third arbitrator. If the third arbitrator is not chosen in this manner within ten (10) days after the second arbitrator is selected, the third arbitrator will be chosen in accordance with the rules of the American Arbitration Association.
- 4. All parties shall bear their own costs of arbitration and attorney fees.
- 5. The results of arbitration shall be enforceable by an action for injunctive or mandatory injunctive relief against the State and the Tribe in any court of competent jurisdiction. For purposes of any such action, the State and the Tribe acknowledge that any action or failure to act on the part of any agent or employee of the State or the Tribe, contrary to a decision of the arbitrators in an arbitration proceeding conducted under the provisions of this section,

occurring after such decision, shall be wholly unauthorized and ultra vires acts, not protected by the sovereign immunity of the State or the Tribe.

B. Nothing in Subsection 7A. shall be construed to waive, limit or restrict any remedy that is otherwise available to either party to enforce or resolve disputes concerning the provisions of this Compact. Nothing in this Compact shall be deemed a waiver of the Tribe's sovereign immunity. Nothing in this Compact shall be deemed a waiver of the State's sovereign immunity.

SECTION 8. Protection of Visitors.

A. Liability to Visitors. The safety and protection of visitors to a Gaming Facility and uniformity and application of laws and jurisdiction of claims is directly related to and necessary for the regulation of Tribal gaming activities in this state. To that end, the general civil laws of New Mexico and concurrent civil jurisdiction in the State courts and the Tribal courts shall apply to a visitor's claim of liability for bodily injury or property damage proximately caused by the conduct of the Gaming Enterprise and:

- occurring at a Gaming Facility, other premises, structures, on grounds or involving vehicles and mobile equipment used by a Gaming Enterprise;
- arising out of a condition at the Gaming Facility or on premises or roads and passageways immediately adjoining it;
- 3. occurring outside of the Gaming Facility but

arising from the activities of the Gaming Enterprise;

- 4. as a result of a written contract that directly relates to the ownership, maintenance or use of a Gaming Facility or when the liability of others is assumed by the Gaming Enterprise; or
- 5. on a road or other passageway on Indian lands while the visitor is traveling to or from the Gaming Facility.
- B. Insurance Coverage for Claims Required. The Gaming Enterprise shall maintain in effect policies of liability insurance insuring the Tribe, its agents and employees against claims, demands or liability for bodily injury and property damages by a visitor arising from an occurrence described in Subsection A of this section. The policies shall provide bodily injury and property damage coverage in an amount of a least one million dollars (\$1,000,000) per person and ten million dollars (\$10,000,000) per occurrence. The Tribe shall provide the State Gaming Representative annually a certificate of insurance showing that the Tribe, its agents and employees are insured to the required extent and in the circumstances described in this section.
- C. Limitation on Time to Bring Claim. Claims brought pursuant to the provisions of this section must be commenced by filing an action in court or a demand for arbitration within three years of the date the claim accrues.
- D. Specific Waiver of Immunity. The Tribe, by entering into this Compact and agreeing to the provisions of this

section, waives its defense of sovereign immunity in connection with any claims for compensatory damages up to the amount of one million dollars (\$1,000,000) per injured person and ten million dollars (\$10,000,000) per occurrence asserted as provided in this section. This is a limited waiver and does not waive the tribe's immunity from suit for any other purpose. The Tribe shall ensure that a policy of insurance that it acquires to fulfill the requirements of this section shall include a provision under which the insurer agrees not to assert the defense of sovereign immunity on behalf of the insured.

E. Election by Visitor. A visitor having a claim described in this section may pursue that claim in the State court of general jurisdiction for such claims or the Tribal court or, at the option of the visitor, may proceed to enforce the claim in binding arbitration. The visitor shall make a written election that is final and binding upon the visitor.

- F. Arbitration. Arbitration shall be conducted pursuant to an election by a visitor as provided in Subsection E of this section as follows:
  - the visitor shall submit a written demand for arbitration to the Gaming Enterprise, by certified mail, return receipt requested;
  - 2. the visitor and the Gaming Enterprise shall each designate an arbitrator within thirty (30) days of the date of receipt of the demand, and the two arbitrators shall select a third arbitrator;
  - 3. the arbitration panel shall permit the parties to

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

engage in reasonable discovery, and shall establish other procedures to ensure a full, fair and expeditious hearing on the claim; and

- 4. the award of the arbitration panel shall be final and binding.
- G. Public Health and Safety. The Tribe shall establish for its Gaming Facility health, safety and construction standards that are at least as stringent as the current editions of the National Electrical Code, the Uniform Building Code, the Uniform Mechanical Code, the Uniform Fire Code and the Uniform Plumbing Code, and any and all Gaming Facilities or additions thereto constructed by the Tribe hereafter shall be constructed and all facilities shall be maintained so as to comply with such standards. Inspections will be conducted with respect to these standards at least annually. If the State Gaming Representative requests sufficiently in advance of an annual inspection, the State Gaming Representative may be present during such inspection. The Tribe agrees to correct any deficiencies noted in such inspections within a time agreed upon between the State and Tribe. The Tribal Gaming Agency will provide copies of such inspection reports to the State Gaming Representative, if requested to do so in writing.

SECTION 9. Effective Date.

This Compact shall be effective immediately upon [ the occurrence of the last of the following:

A. execution by the Tribe's Governor after approval of the Tribal Council;

- B. execution by the Governor of the State;
- C. approval by the Secretary of the Interior; and
- D.] publication of the notice of the Secretary of Interior's action or inaction in the Federal Register.

The Governor is authorized to execute [compacts] a compact with an individual Tribe [that has also entered into revenue-sharing agreements and has passed resolutions described herein,] in substantially the same form as set forth herein. Upon signature by the Governor and the authorized official of the Tribe, the Compact shall be transmitted to the Secretary of the Interior for [approval] review and action pursuant to the IGRA.

SECTION 10. Criminal Jurisdiction.

A. The Tribe and the State acknowledge that under the provisions of § 23 of the IGRA, especially that portion codified at 18 U.S.C. § 1166(d), jurisdiction to prosecute violations of State gambling laws made applicable by that section to Indian country is vested exclusively within the United States, unless the Tribe and the State agree in a compact entered into pursuant to the IGRA to transfer such jurisdiction to the State.

B. The Tribe and the State hereby agree that, in the event of any violation of any State gambling law on Indian Lands or any other crime against the Gaming Enterprise or any employee thereof or that occurs on the premises of the Tribal Gaming Facility, that is committed by any person who is not a member of the Tribe, the State shall have and may exercise jurisdiction, concurrent with that of the United States, to

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

prosecute such person, under its laws and in its courts.

C. Immediately upon becoming aware of any such suspected crime by a nonmember of the Tribe, the Gaming Enterprise or the Tribal Gaming Agency shall notify the state attorney general and the district attorney for the district in which the Gaming Facility is located, supplying all particulars available to the tribal entity at the time. The Tribe agrees that its law enforcement and gaming agencies shall perform such additional investigation or take such other steps in furtherance of the investigation and prosecution of the violation as the district attorney may reasonably request, and otherwise cooperate fully with the district attorney and any state law enforcement agencies with respect to the matter, but once notice of a suspected violation has been given to the district attorney, the matter shall be deemed to be under the jurisdiction of the State (except that in the event of emergency circumstances involving a possible violation, the Tribe and its constituent agencies shall have the discretion to act as they see fit, and to call upon such other agencies or entities as they deem reasonable or necessary, in order to protect against any immediate threat to lives or property). The State may, in its discretion, refer the matter to federal authorities, but it shall notify the Tribal Gaming Agency upon doing so.

D. The State agrees that no less frequently than annually it will provide the Tribal Gaming Agency with a written report of the status and disposition of each matter referred to it under the provisions of this section that is

still pending. In the event the district attorney to whom a matter is referred under the provisions of this section decides not to prosecute such matter, the district attorney shall promptly notify the Tribal Gaming Agency of such decision in writing. The Tribal Gaming Agency may in that event ask the attorney general of the state to pursue the matter.

E. The district attorney for the district in which the Gaming Facility is situated may decline to accept referrals of cases under the provisions of this section unless and until the Tribe has entered into a Memorandum of Understanding with the office of the district attorney to which Memorandum of Understanding the United States Attorney for the District of New Mexico may also be a party addressing such matters as the specific procedures by which cases are to be referred, participation of the Tribal Gaming Agency and tribal law enforcement personnel in the investigation and prosecution of any such case, payments by the Tribe to the office of the district attorney to defray the costs of handling cases referred under the provisions of this section, and related matters.

## SECTION 11. Revenue Sharing Provisions.

A. The Tribe agrees to contribute a portion of its Class

III Gaming revenues to the State, in return for which the

State agrees that the Tribe:

1. shall have the exclusive right within the State
to conduct the types of Class III Gaming described in the
Indian Gaming Compact, with the sole exception of the

is exclusively the Tribe's.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1	operation of Gaming Machines, which the State may permit on a
2	limited basis to be operated by racetracks and nonprofit
3	organi zati ons; and
	2. will share with the State that part of its
4	revenues derived from the operation of Gaming Machines and all
5	

B. The parties agree that, after the effective date of a Compact between the Tribe and the State, the Tribe shall make the quarterly payments and contributions provided for in Subsection D of this section to the state treasurer for deposit into the State General Fund.

other revenue received by the Tribe from its gaming activities

- C. As used in this Compact, "net win" means the total
  amount wagered at a Gaming Facility on Gaming Machines for a
  stated period less the following amounts for the same period:
- 1. the amount paid out in prizes from gaming on Gaming Machines;
- 2. the amount of regulatory fees paid to the state; and
- 3. the sum of sixty-two thousand five hundred dollars (\$62,500) per quarter as an amount representing tribal regulatory costs, which amount shall increase by five percent (5%) each year beginning on the first day of January occurring after the Compact has been in effect for at least twelve months.
  - D. The Tribe agrees to contribute for a quarter:
- (1) six percent (6%) of the first one million five hundred thousand dollars (\$1,500,000) of net win; and

4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	

20

21

22

23

24

25

1

2

3

_	(2) 1	ten p	ercent	(10%)	of	amounts	of	net	wi n	over	one
million f	i ve hı	undre	d thous	and d	olla	rs (\$1.	500.	000)	١.		

E. For purposes of these payments, all calculations of amounts due shall be based upon the quarterly activity of the gaming facility. Quarterly payments due to the State pursuant to these terms shall be paid no later than twenty-five (25) days after the last day of each calendar quarter.

SECTION 12. Limitations.

The Tribe's obligation to make the payments provided for in SECTION 11 of the Compact shall terminate in the event of any of the following conditions:

A. if the State passes, amends or repeals any law, or takes any other action that would directly or indirectly attempt to restrict, or has the effect of restricting, the scope of Indian gaming; or

- B. if the State permits any expansion of nontribal Class

  III Gaming in the State; provided, however, that none of the

  following shall be considered an expansion of non-tribal Class

  III Gaming for purposes of this Compact:
  - 1. the operation of a State lottery;
- 2. the licensing of nonprofit organizations as

  defined in the Gaming Control Act, to operate Gaming Machines

  consistent with the provisions of Section 60-2E-28 NMSA 1978

  as enacted in 1997;
- 3. limited fundraising activities conducted by nonprofit tax-exempt organizations pursuant to Section 30-19-6 NMSA 1978; and
  - 4. the licensing of horse racetracks to operate

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Gaming Machines on days on which live or simulcast horse
racing occurs consistent with the provisions of Section

60-2E-27 NMSA 1978 as enacted in 1997.
SECTION 13. Termination of Compact on Default of Agreed Upon
Contributions.

If the Tribe is in default of its agreed upon

If the Tribe is in default of its agreed upon contributions in any amount due to the State pursuant to its Compact or a Payment Agreement, the Gaming Control Board may make a determination that the Compact entered into between the Tribe and the State be terminated. To terminate the Compact, the Gaming Control Board shall send a Notice of Default and Intent to Terminate to the Tribe. The Compact shall terminate automatically and without the need for further action thirty days following the date on which the Notice of Default and Intent to Terminate is received, unless the dispute resolution provisions of the Compact are invoked or the default is cured during that thirty-day period. If the dispute resolution provisions are invoked, the Tribe has thirty days from the date of the final decision resolving the dispute to pay the amount determined to be due to the State. If payment is not made within thirty days, the Tribe's Compact is terminated. If the Notice of Default and Intent to Terminate is received by the Tribe and it continues to operate gaming activities beyond the thirty day period or if the dispute resolution provisions are invoked and the final result does not provide for continuation of gaming pursuant to the Compact, the State may request the United States Attorney to take appropriate action to terminate the Tribe's Compact pursuant to the IGRA.

## SECTION 14. Compact Negotiated by Parties.

This Compact, as of the date it is signed by the

appropriate official of the Tribe and the Governor of the

State, is deemed to have been negotiated in good faith and

written by the parties who are signatories to this Compact.

SECTION 15. Revenue-Sharing Agreements Void.

On the date on which the action of or failure to act by
the Secretary of the Interior on this Compact entered into by
the Tribe and the State is published in the federal register,
the Revenue-Sharing Agreement entered into in 1997 between the
Tribe and the State is void.

SECTION [11.] 16. Binding Effect and Duration.

A. This Compact shall be binding upon the State and Tribe for a term of [nine (9)] twelve (12) years from the date it becomes effective [and may renew], less the amount of time, if any, that the tribe has operated under a compact executed in 1997, and may be renewed for an additional period.

- B. Before the date that is one (1) year prior to the expiration of the [ten-year (10-year) initial term, and/or] term or before the date that is one (1) year prior to the expiration of the renewal period, either party may serve written notice on the other of its desire to renegotiate this Compact.
- C. In the event that either party gives written notice to the other of its desire to renegotiate this Compact pursuant to Subsection B. of this section, the Tribe may, pursuant to the procedures of the IGRA, request the State to enter into negotiations for a new compact governing the

conduct of Class III Gaming. If the parties are unable to conclude a successor compact, this Compact shall terminate.

D. Notwithstanding the foregoing, at any time while this Compact remains in effect, either party may, by written notice to the other party, request reopening of negotiations with respect to any provision of this Compact, or with respect to any issue not addressed in the Compact, specifying such provision or issue in such notice. No such request shall be unreasonably refused, but neither party shall be required to agree to any change in the Compact, and no agreement to supplement or amend this Compact in any respect shall have any validity until the same shall have been approved in writing by the Tribe, the State and the Secretary of the Interior and notice of such approval published in the Federal Register.

E. The Tribe may operate Class III Gaming only while this Compact or any renegotiated compact is in effect.

SECTION [12.] 17. Notice to Parties.

Unless otherwise indicated, all notices, payments, requests, reports, information or demand that any party hereto may desire or may be required to give to the other party hereto, shall be in writing and shall be personally delivered or sent by first-class mail sent to the other party at the address provided in writing by the other party. Every notice, payment, request, report, information or demand so given shall be deemed effective upon receipt or, if mailed, upon receipt or the expiration of the third day following the day of mailing, whichever occurs first, except that any notice of change of address shall be effective only upon receipt by the

party to whom said notice is addressed.

SECTION [13.] 18. Entire Agreement.

This Compact is the entire agreement between the parties and supersedes all prior agreements, whether written or oral, with respect to the subject matter hereof. Neither this Compact nor any provision herein may be changed, waived, discharged or terminated orally, but only by an instrument, in writing, signed by the Tribe and the State and approved by the Secretary of the Interior. This Compact shall not be amended without the express approval of the Tribe, the Governor of the State and the State Legislature.

SECTION [14.] 19. Filing of Compact with State Records Center.

Upon the effective date of this Compact, a copy shall be filed by the Governor with the New Mexico Records Center. Any subsequent amendment or modification of this Compact shall be filed with the New Mexico Records Center.

SECTION [15.] 20. Counterparts.

This Compact may be executed by the parties in any number of separate counterparts with the same effect as if the signatures were upon the same instrument. All such counterparts shall together constitute one and the same document."."

Section 2. TEMPORARY PROVISION--RECONCILIATION OF PRIOR REVENUE-SHARING PAYMENTS--PAYMENT AGREEMENT.--

A. If a tribe that has an existing Indian Gaming Compact and revenue-sharing agreement executed in 1997 wishes to enter into an Indian Gaming Compact pursuant to this act, the

governor of the state and the authorized official of a tribe shall jointly prepare an accounting of all amounts due from and contributed by the tribe to the state pursuant to the terms of the revenue-sharing agreement that was in effect between the tribe and the state beginning in 1997 and all regulatory fees deducted from the tribe's gaming net win, as defined in Section 11-13-1 NMSA 1978, and regulatory fees due to the state pursuant to the terms of Paragraph 5 of Subsection E of SECTION 4 of the Indian Gaming Compact between the tribe and the state.

- B. If the total amount contributed, as determined in Subsection A of this section, is less than the amount owed, the governor of the state and the appropriate official of the tribe shall execute a payment agreement. The payment agreement shall set forth the amount of the deficit owed to the state by the tribe and specify the date by which and the manner in which the tribe shall pay the amount of the deficit; provided that the payment agreement shall provide that the deficit owed by the tribe to the state shall be paid within two years following the date of execution of the payment agreement.
- C. As used in this section, "tribe" means an Indian nation, tribe or pueblo located in whole or in part in New Mexico.

## Section 3. LIMITED APPLICABILITY. --

A. The provisions of this act apply to an Indian Gaming Compact executed between the state and a tribe after the act's effective date only if:

2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24

1

(1) the tribe has no outstanding balance due the state of money owed pursuant to an Indian Gaming Compact or to a revenue-sharing agreement entered into between the tribe and the state in 1997 pursuant to Section 11-13-1 NMSA 1978; or

- (2) the tribe has an outstanding balance due the state pursuant to Paragraph (1) of this subsection but has entered into a payment agreement pursuant to Section 2 of this act.
  - B. As used in this section:
- (1) "outstanding balance due the state" includes an amount that is disputed between the state and a tribe and has been submitted to arbitration or become the subject of an action in court in which there has been no settlement, dismissal or final judgment entered; and
- $\mbox{(2)} \quad \mbox{"tribe" means an Indian nation, tribe or} \\ \mbox{pueblo.}$

Section 4. REPEAL. -- Section 11-13-2 NMSA 1978 (being laws 1997, Chapter 190, Section 2) is repealed.

- 85 -