

Legislative Finance Committee

Representative Patricia A. Lundstrom, Chair Senator George K. Munoz, Vice Chair

> FY24 Appropriation Request November 15, 2022

> > Doug Crandall, President Therese Saunders, Vice President LeAnne Larranaga-Ruffy, Secretary Neil Kueffer, Executive Director

Program Composition, Participation & Financing

Active participation – 92,484 (6/30/21)

- Public Employer Groups 302
 - Schools 50%
 - State agencies 25%
 - Local government– 25%

Retiree participation – 67,927 (11/1/22)

- Medicare 41,015
- Pre-Medicare 13,014
- Voluntary Only 13,898
- Retirees 48,736
- Spouses/DP 16,508
- Dependent Children 2,683
- Average Age Retiree 70.82
 - Enrollment 60.70 (2021)
 - Enrollment 61.42 (2022)
- Retirees Under age 55 1,742

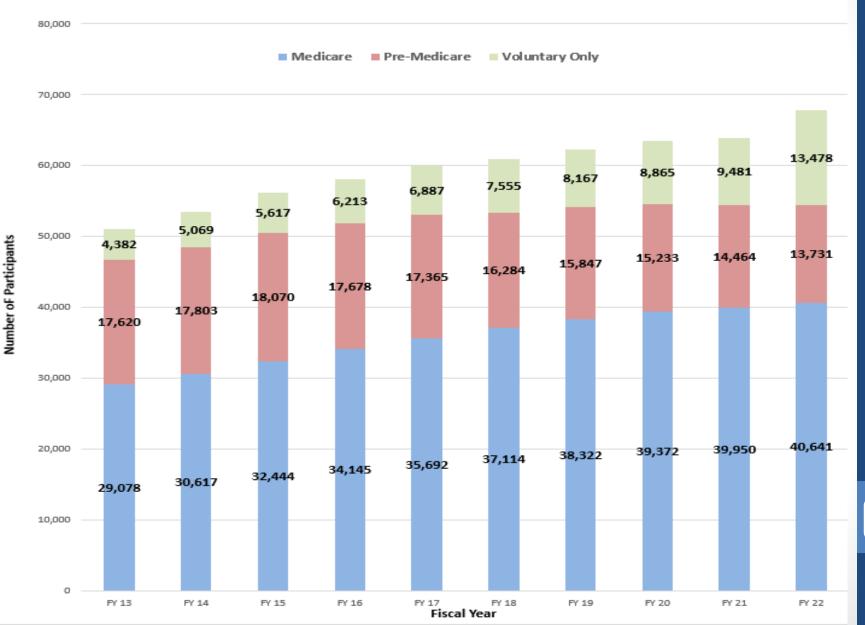
FY23 Budget

Healthcare Benefits Administration

- Uses:
 - Benefits \$376.9 million
 - ACA Fees \$45 thousand
 - Other Financing Uses \$3.6 million (operations)
- Sources:
 - EE/ER Contributions \$124.6 million
 - Retiree Contributions \$179.5 million
 - Tax & Rev Suspense Fund \$41.3 million
 - Misc. Revenue \$35 million
 - Interest \$100 thousand
- Program Support (26 FTE)
- Salaries & Benefits \$2.3 million
- Contractual Services \$674.9 thousand
- Other Costs \$587 thousand

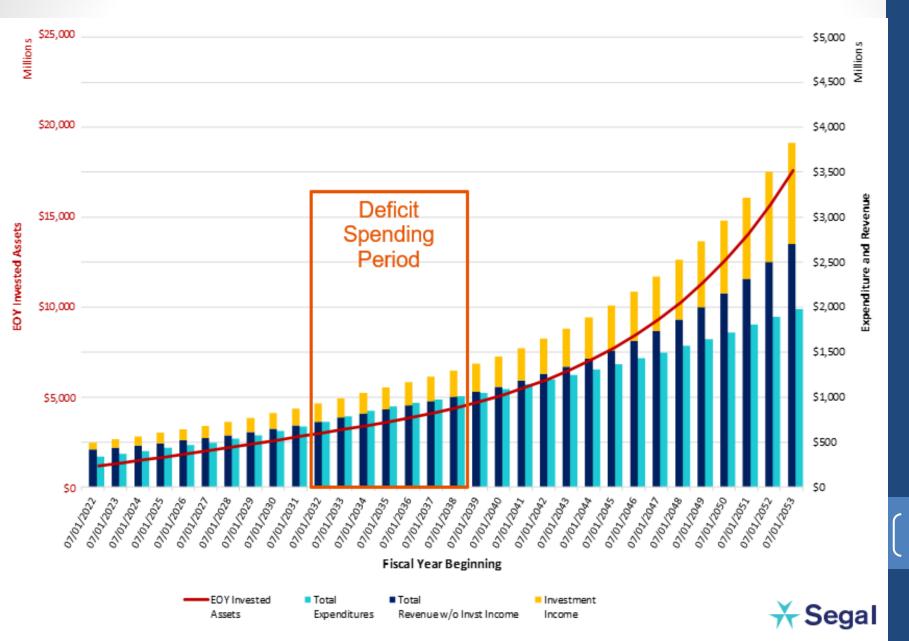
Retiree Plan Participation

Fiscal Years 2013-2022



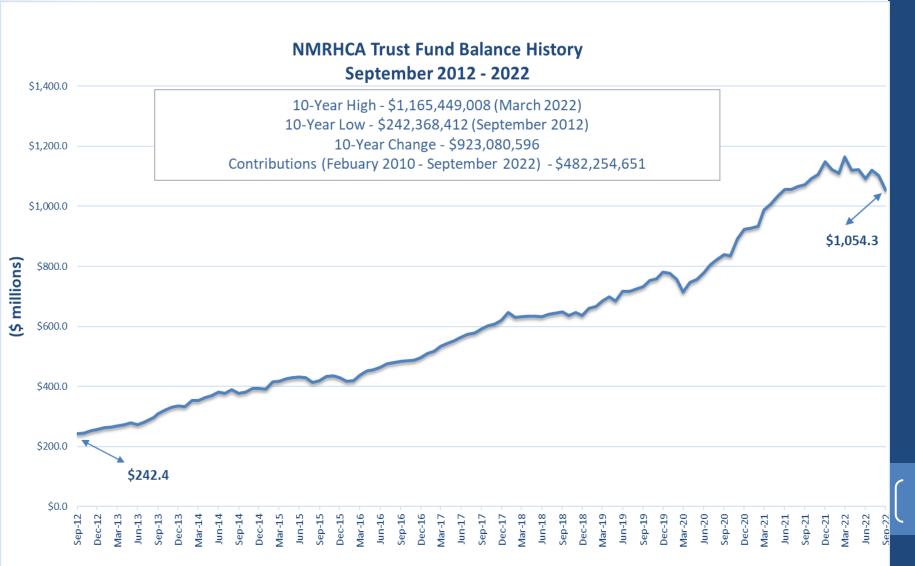
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Solvency Updates



4

Trust Fund



5

GASB 74

- GASB 74 Actuarial Valuation Review of Other Postemployment Benefits (OPEB) as of June 30, 2021
 - Completed December 6, 2021
 - Total OPEB Liability: \$4,409,849,335 (2021) /\$5,028,579,923 (2020)
 - Net OPEB Liabilities (NOL) decreased \$894.2 million, due to the following:
 - An increase in the blended discount rate
 - Updated per capita health care costs
 - Discount rate 3.62% compared to 2.86% in 2020
 - Blend rate = 7.00% assumed investment return + 20-year tax exempt general obligation municipal bonds with an average rate of AA/Aa or higher (2.16% as of June 30, 2021)
 - NOL: \$3,290,349,790 (2021) / \$4,198,908,018 (2020)
 - 1% Decrease in Discount Rate \$4,134,247,608
 - 1% Increase in Discount Rate \$2,633,889,896
 - 1% Decrease in Health Care Cost Trend \$2,646,501,227
 - 1% Increase in Health Care Cost Trend \$3,808,841,141
 - Funded Status: 25.39% (2021) / 16.50% (2020)

Healthcare Benefits Administration

| | Health Benefit Fund Expenditure Summary | | | | | | | | | | | | | |
|----|-----------------------------------------|------|-----------|------|-----------|------|-----------|------|----------|------|-----------|--------|----|--|
| | | FY22 | | FY22 | | FY23 | | FY24 | | FY24 | | % | | |
| | Contractual Services | | OPBUD | | ACTUALS | | OPBUD | | INC/DEC | | REQUEST | CHANGE | | |
| 1 | Prescriptions | \$ | 116,800.7 | \$ | 108,059.7 | \$ | 126,000.0 | \$ | 4,500.0 | \$ | 130,500.0 | 3.6% | 1 | |
| 2 | Medical - Supplement/Self- Insured | \$ | 168,000.0 | \$ | 159,244.9 | \$ | 183,876.7 | \$ | 4,750.0 | \$ | 188,626.7 | 2.6% | 2 | |
| 3 | Medicare Advantage | \$ | 29,951.0 | \$ | 17,442.7 | \$ | 26,450.0 | \$ | 1,850.0 | \$ | 28,300.0 | 7.0% | 3 | |
| 4 | Voluntary Coverages | \$ | 38,750.0 | \$ | 36,841.3 | \$ | 40,600.0 | \$ | 2,350.0 | \$ | 42,950.0 | 5.8% | 4 | |
| 5 | Total Contractual Services | \$ | 353,501.7 | \$ | 321,588.6 | \$ | 376,926.7 | \$ | 13,450.0 | \$ | 390,376.7 | 3.6% | 5 | |
| | Other | | | | | | | | | | | | | |
| 6 | PCORI Fee | \$ | 43.9 | \$ | 39.1 | \$ | 45.0 | \$ | - | \$ | 45.0 | 0.0% | 6 | |
| 7 | Total Other | \$ | 43.9 | \$ | 39.1 | \$ | 45.0 | \$ | - | \$ | 45.0 | 0.0% | 7 | |
| | Other Financing Uses | | | | | | | | | | | | | |
| 8 | Program Support | \$ | 3,280.7 | \$ | 3,280.7 | \$ | 3,558.2 | \$ | 475.9 | \$ | 4,034.1 | 13.4% | 8 | |
| 9 | Total Other Financing Uses | \$ | 3,280.7 | \$ | 3,280.7 | \$ | 3,558.2 | \$ | 475.9 | \$ | 4,034.1 | 13.4% | 9 | |
| 10 | Total Expenditures | \$ | 356,826.3 | \$ | 324,908.4 | \$ | 380,529.9 | \$ | 13,925.9 | \$ | 394,455.8 | 3.7% | 10 | |

*Table in Thousands

NMRHCA Requests a \$13.9 Million Increase in Spending Authority for FY24.

- Healthcare Benefits Administration \$390.4 million about 99% total budget excluding Program Support
- This Request Includes the Following Assumptions:
 - Modest growth in overall plan participant numbers and an increase in the number of members electing lower premium/higher out-of-pocket expense plans.
 - Continued migration and election of lower costing Medicare Advantage Plans compared to Medicare Supplement.
 - Growth in medical and pharmacy plan costs resulting from increases in cost and utilization in plans.

Program Support

| | Program Support Expenditure Summary | | | | | | | | | | | |
|---|-------------------------------------|--------------------------------------|---------|---------|---------|---------|---------|---------|---|--|--|--|
| | | | FY22 | FY22 | FY23 | FY24 | FY24 | PERCENT | | | | |
| | Uses | | OPBUD | ACTUALS | OPBUD | INC/DEC | REQUEST | CHANGE | | | | |
| 1 | 200 | Personal Services/ Employee Benefits | 2,110.7 | 1,944.8 | 2,296.3 | 376.8 | 2,673.6 | 18.6% | 1 | | | |
| 2 | 300 | Contractual Services | 621.4 | 589.9 | 674.9 | 60.9 | 735.8 | 8.5% | 2 | | | |
| 3 | 400 | Other Costs | 548.6 | 536.9 | 587.0 | 38.2 | 625.2 | 6.7% | 3 | | | |
| 4 | | TOTAL | 3,280.7 | 3,071.6 | 3,558.2 | 475.9 | 4,034.6 | 14.4% | 4 | | | |

*Table in Thousands

Personal Services and Employee Benefits Includes \$475,900(14.4%) Increase, above FY23

- NMRHCA request for Program support \$4,034,600 about 1% of total budget.
- Approved Operating Levels Include Full Funding for 26 FTE and request for 3 new FTE.
- Request for 3 positions:
 - Additional need for IT support for data protection and infrastructure
 - Provide for more oversight, review, and evaluation of programs
 - Place appropriate agency duties for specific position related to office management
 - Staffing has not increased since 2017 but later decreased in 2020 by one HR position.
 - Member participation has grown FY13 to current by 16,847 or over 30%

Contractual Services Includes \$60,900 (8.5%) Increase for Actuarial and Benefits Consulting Services, Investment Advisory Services, Human Resource and Legal Services, IT Programing Charges, and Board Reporting and Recording Services.

This Request Includes \$38,200 (6.7%) Increase in the Other Category Spread Across Multiple Line Items.

2023 Legislative Requests

Special Appropriation Request

 One-time money of \$26 million to NMRHCA benefit program towards lowering unfunded status of program

Proposed Legislation

- Request for increase in employee and employer contributions
 - Employee contributions 1.00% of salary to 1.17% of salary for employees who are not covered by an enhanced retirement plan and 1.25% of salary to 1.47% of salary for employees covered by an enhanced retirement plan.
 - Employer contributions 2.00% of payroll to 2.33% of payroll for employees who are not covered by an enhanced retirement plan and 2.50% of payroll to 2.93% for employees who are covered by an enhanced retirement plan.

NMRHCA Impact

- Reoccurring revenue of approximately \$27 million
- Minimizes use of investment earnings to support benefits
- Lowers reported GASB OPEB Liabilities
- Increase funded status towards goal of 50%

New Mexico Retiree Health Care Authority

Neil Kueffer, Executive Director 505-222-6408 <u>neil.kueffer@state.nm.us</u>

Please call 1-800-233-2576 / 505-222-6400 Or visit us at: <u>www.nmrhca.org</u> or <u>www.facebook/nmrhca</u> Business Hours: 8:00AM – 5:00PM (Monday through Friday)