

Community Solar Senate Memorial 63 Working Group

Economic and Rural Development Committee October 19, 2020

> Senator Liz Stefanics Representative Patricia Roybal Caballero

Senate Memorial 63

Sponsors: Senator Stefanics & Representative Roybal Caballero

- Creates a **process for a working group** of stakeholders on community solar
- **Composition:** representatives from EMNRD, PRC, State Land Office; utility companies; rural electric cooperatives; renewable energy industry representatives; environmental organizations; Native American nations, tribes and pueblos; low-income service providers; local governments, cities, counties; and interested community members from throughout the state.
- Inclusive and open to those who wish to participate
- NM Legislative Council arranged for a **third-party facilitator** to convene Working Group, to review statewide community solar initiatives, and to develop recommendations for the implementation of those initiatives.
 - Paul Biderman was confirmed as the third-party facilitator.
- The working group will **report** its findings and recommendations to the appropriate interim legislative committees in Fall.

Presenters

Paul Biderman – Facilitator of SM63 Working Group

Pilar Thomas – Partner; Quarles & Brady LLP

Beth Beloff – Executive Director; Coalition of Sustainable Communities New Mexico (CSCNM)

Mayane Barudin – Interior West Manger & Tribal Liaison; Vote Solar

Agenda

- Overview of Senate Memorial 63
 - Working Group Goals & Objectives
 - Stakeholder categories
- SM63 Working Group Process
 - Underlying motivations & values in SM63 Working Group discussions
 - Overview of topics addressed
- What/why is community solar?
 - Statewide community solar programs
- Tribal Community Solar Task Force
 - Goals and objectives; schedule; key focuses

SM63 Working Group Goals & Objectives

To bring representatives from stakeholder groups together to resolve issues around community solar in advance of the development of a 2021 community solar bill.

- To find areas of common ground
- To identify the areas of disagreement in order to craft a bill
- Identify and try to minimize areas of concern

Working Group Stakeholder Categories

- Citizens
- Consultant/Technical experts
- Investor Owned Utilities
- Rural Electric Cooperatives
- Government:
 - Legislators/Candidates, EMNRD, SLO, Governor's Office, Political Parties
 - Tribal Governance
- Renewable Industry
 - Coalition for Community Solar Access (CCSA), Renewable Energy Industry Association (REIA), Industry Members
- Low-to-Moderate Income (LMI) Housing
 - Housing Authorities

- LMI and Immigrant NGOs:
 - Prosperity Works
- Green NGOs:
 - 350.org, Conservation Voters New Mexico (CVNM), Sierra Club, Natural Resource Defense Council (NRDC), Western Resource Advocates (WRA), New Energy Economy (NEE), Environment NM, SF Green Chamber, Renewable Taos, etc.
- Tribal NGOs
 - Western Leaders, Native American Voters Alliance (NAVA), Five Pueblos Coalition, etc.
- Other NGOs:
 - Coalition of Sustainable Communities (CSCNM), Vote Solar, Earthcare

Process for Working Group Meetings

- Look at big picture and how we will define success
- Where does everyone stand on interests?
- Where can we achieve consensus and what are various concerns?
- Framing:
 - How can we reach agreement and corresponding language?
 - Where there is disagreement, is compromise possible or do we agree to disagree?
 - Develop alternative approaches for legislators to consider
- Organize meetings by topics with sub-committees to go into more depth
- Report to Legislative Council and interim committees on what we recommend

Working Group Schedule

Thursday, July 16 th	2-4 p.m.
Thursday, July 30 th	2-4 p.m.
Thursday, August 13 th	2-4 p.m.
Wednesday August 26 th	2-4 p.m.
Thursday, September 10 th	2-4 p.m.
Thursday, September 24 th	2-4 p.m.
Thursday, October 8 th	2-4 p.m.
Thursday, October 22 nd	2-4 p.m.
Thursday, November 5 th	2-4 p.m.
Thursday, November 19 th	2-4 p.m.

With supplemental subgroup meetings on bill crediting and low-income participation.

Topics Covered by the Working Group

Issues addressed through the process:

- Facility siting
- Annual/system-wide capacity cap
- Project size
- Bill crediting and concerns of cross-subsidization
- REC ownership
- Co-location of storage
- Low-income participation
- Rural electric coop participation
- Tribal participation

What is Community Solar?

Community solar refers to local solar arrays shared by individual community members who receive credits on their electricity bills for their portion of the power produced.



Why Community Solar?

- Community solar works for anyone with an electric bill, **including renters, residents in multi-unit buildings, municipalities, non-profits and businesses** that don't own their roof. That means community solar can give equal access to the solar market.
- Multiple participants share the cost-saving benefits of a single large-scale solar array.
- Individuals and businesses can **purchase subscriptions** for solar energy with energy produced **credited** to their utility bill.
- Can **stimulate the solar market** for smaller, in-state solar developers, in comparison to utility-scale projects, and therefore has the potential to create thousands of clean energy jobs.
- Economic stimulus for tribal nations, farmers/landowners, rural communities, small towns.
- Allows competition to stimulate innovation in the solar market. Customers want choice.
- Small, local, distributed energy sources can create a more resilient electric grid.

Statewide Community Solar Programs



20 states and Washington D.C. have passed some form of legislation enabling community solar, either through statewide programs or the authorization of a limited number of pilot projects.

These programs vary in scope, but they generally all allow for some form of virtual net metering so that subscribers can benefit from their community solar subscriptions.

Jobs and Economic Development

New Mexico can expect the following benefits from 200 MW of distributed community solar installed between 2021 – 2023:

Economic Benefits

Job Creation by Sector



200 MW of community would **serve approximately 11,700 customers**, bringing access to solar for those without rooftops or building ownership.

A 34% increase in solar jobs, 728 sustained full-time jobs during the near-term construct

of community solar facilities in the first phase of the state's community solar program.



\$115.5 million in earnings for those employed across the solar supply chain.





The above statistics yield an average of **\$15 million/year** of economic benefit *each year* during the 25-year minimum life of the solar projects.



Assumes the program serves 40% residential and small commercial customers and 60% large customers, with 11,429 small customers with a 7kW average subscription size and 240 large customers with an average subscription sizes of 500 kW.

Jobs and Economic Impact (JEDI) Model developed by the National Renewable Energy Laboratory (NREL) to reasonably estimate the employment, earnings and economic impacts from the construction and operation of these community solar energy facilities. NREL's Solar Photovoltaic JEDI model has been used extensively by decision makers to assess the expected impacts of solar energy projects, proposed programs and policy decisions.

Underlying Motivations/Values

Cost of Electricity:

- Provide cost savings on utility bills from the cheaper generation cost of solar;
- Subsidize low income household access to community solar and benefits of community solar;
- Does not place **unfair cost burdens** on non-participating ratepayers;
- Provide a hedge against rising utility rates over time;

Access to Solar and Consumer Choice:

- Provide equal access to the solar market for everyone in New Mexico, including those who cannot utilize on-site solar: renters and those whose roofs cannot accommodate solar panels or who cannot afford to purchase them;
- Provide **consumer choice** in how they acquire renewable energy;

Resilience and Power Reliability:

- Can create more resilient electric grids through distributed generation;
- Can support utility efforts to maintain power reliability, especially when co-located with energy storage;

Competition and Economic Development:

- Support competition in the marketplace by allowing the private sector to participate in shared solar development;
- Stimulate growth and economic development in the New Mexico renewable energy market;
- Create more **clean energy jobs** developing and maintaining community solar facilities in New Mexico;
- Provide **opportunities for local solar developers** to participate in small to mid-scale projects;
- Provide **opportunities for Indian nations** to participate in the development of solar projects;
- Provide **economic stimulus** for famers/landowners, rural communities and small towns by leasing land for shared solar facilities;

Reduce Greenhouse Gas Emissions:

• **Reduce greenhouse gas emissions** by accelerating the introduction of solar power in place of fossil fuel generation.

Other...

Tribal Community Solar Task Force

• Goals & Objectives:

- Serves as a subgroup of the state facilitated working group of SM 63
- Develops tribal consultation and outreach processes to develop firm policy recommendations for the SM 63 Working Group and interim legislative committees
- Continually prepares for and debriefs from larger SM 63 Working Group Meetings
- Composed of designated Tribal representatives and Tribal members across New Mexico who have capacity to take responsibility of the education and policy details of community solar.

Focuses of Tribal Community Solar Task Force

- Education and outreach
 - Understanding community solar
 - How will community solar benefit tribes?
 - What are underlying wants and needs for community solar development to serve Tribal Nations and native communities?
- Developing policy recommendations
 - Rural electric cooperative opt-in/opt-out
 - Tribal exemptions
 - Rulemaking process
 - Accessibility issues

Thank You