New Mexico Educational Retirement Board Transparency, Actuarial Valuation, GASB 67 and 68, and Proposed Legislation

Investments and Pensions Oversight Committee Representative Tomás Salazar, Chair Senator George Muñoz, Vice-Chair November 13, 2017

> Jan Goodwin, Executive Director Bob Jacksha, CIO Rod Ventura, General Counsel Mary Lou Cameron, Board Chair H. Russell Goff, Board Vice-Chair



ERB is committed to being an effective and trusted manager of New Mexico's Educational retirement system and includes among the values listed in the strategic plan that of transparency. To this end, we make detailed information available on our website.

The page covering our Board of Trustees general policies is located at

http://nmerb.org/Boardof_Trustees.html

Links to the following are included:

- NMERB Transparency Policy
- ERB Board Governance
- ERB Funding Policy
- Board Strategic Plan (2017-2019)
- Board Meeting Schedule





NMERB Board and Committee Meeting Agenda and Minutes



Minutes

PDF

Agenda

PDF

PDF



Managing the Retirement Assets of New Mexico's Educators Santa Fe: (505) 827-8030 | Albuquerque: (505) 888-1560 | Toll-free: 1-866-691-2345

AC Dates in 2017

Novemeber 2016

August 2017

Investment Policies

Investment Policies are located at http://nmerb.org/investment_policies.html

Links for NMERB investment policies include:

- NMERB Investment Policy
- Real Estate Policy
- Private Equity Policy
- Natural Resources Policy
- Infrastructure Policy
- Hedge Fund Policy
- Core Fixed Income Policy
- Placement Agent Disclosure Policy
- Investment Services Procurement Policy
- Campaign Contribution Disclosure Form



Investment Policy Scope

NMERB Investment policies cover the following areas:

- 1. Selection processes for investment managers, consultants and other service providers.
- 2. Roles and responsibilities of the Board, Investment Committee, staff, managers, consultants, and custody bank.
- 3. Asset allocation targets, ranges and descriptions of asset classes.
- 4. Management of our internal Core Bonds portfolio.
- 5. Proxy voting for stockholdings.
- 6. Risk controls.
- 7. Rebalancing of fund assets.
- 8. Reporting of placement agent activity.



Asset Allocation

By policy, we conduct an asset allocation review every two years. The reviews may be found here: <u>http://nmerb.org/asset_allocation.html</u>





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New Mexico Educational Retirement Board

3.3%

Total Fund Asset Allocation vs. Policy Targets

<u>Current</u> <u>Allocation</u>	<u>Policy</u> Target							
			Current Mkt Value	Current Allocation	Policy Target ¹	Difference	Policy Range	Within Range
		Equity	\$4,105,336,761	33.3%	35.0%	-1.7%	20% - 55%	Yes
16.3%	18.0%	U.S. Equity	\$2,306,612,638	18.7%	20.0%	-1.3%	15% - 30%	Yes
		U.S. Large Cap Equity	\$2,009,687,198	16.3%	18.0%	-1.7%	15% - 25%	Yes
		U.S. Small/Mid Cap Equity	\$296,925,440	2.4%	2.0%	0.4%	0% - 5%	Yes
2.4%		Non-U.S. Equity	\$1,798,724,123	14.6%	15.0%	-0.4%	5% - 25%	Yes
	2.0%	Non-U.S. Developed Mkts	\$592,992,257	4.8%	5.0%	-0.2%	0% - 10%	Yes
4.8%	5.0%	Non-U.S. Emerging Mkts	\$1,205,731,866	9.8%	10.0%	-0.2%	5% - 15%	Yes
9.8%		Fixed Income	\$3,515,861,684	28.5%	28.0%	0.5%	10% - 40%	Yes
	10.0%	Core Fixed Income	\$983,174,925	8.0%	6.0%	2.0%	0% - 15%	Yes
		Opportunistic Credit	\$2,316,650,789	18.8%	20.0%	-1.2%	0% - 30%	Yes
		Emerging Mkts Debt	\$216,035,970	1.8%	2.0%	-0.2%	0% - 8%	Yes
8.0%	6.0%							
		Alternatives	\$4,303,750,981	34.9%	36.0%	-1.1%	10% - 40%	Yes
		Absolute Return	\$577,139	0.0%	0.0%	0.0%	0% - 10%	Yes
		Global Asset Allocation/Risk Parity	\$1,230,523,551	10.0%	10.0%	0.0%		
18.8%	20.0%	Global Asset Allocation	\$601,965,199	4.9%	5.0%	-0.1%	0% - 10%	Yes
		Risk Parity	\$628,558,353	5.1%	5.0%	0.1%	0% - 10%	Yes
		Real Estate	\$899,639,445	7.3%	7.0%	0.3%	0% - 10%	Yes
1.8%		REITs	\$356,322,243	2.9%	3.0%	-0.1%		
0.0%	3:82	Private Real Estate	\$543,317,202	4.4%	4.0%	0.4%		
10.0%	10.0%	Private Equity	\$1,393,923,377	11.3%	11.0%	0.3%	0% - 15%	Yes
		Inflation-Linked Assets	\$779,087,468	6.3%	8.0%	-1.7%	0% - 12%	Yes
7.3%	7.0%	Cash	\$408,526,608	3.3%	1.0%	2.3%	0% - 10%	Yes
11.3%		Total	\$12,333,534,379	100.0%	100.0%	0.0%		
	11.0%	1Long-Term Policy Target approved						
		Note: Allocations shown here includ	le cash held in sep	arately mana	aged portfolios.			
6.3%	8.0%	Totals may not add to 100% due to	o rounding. Total P	lan includes	Legacy Assets	portfolio totalin	g \$58,345.	



Investment Performance

Performance reports are available for several years on the website at http://nmerb.org/Investments.html

MY NMERB ACCOUNT	ERB BENEFIT CALCULATOR RETIREMENT DOWNLOAD FORMS							
ERB Board Mee	ting Calendar							
About NMERB	Investment Performance							
Board And Management	QUARTERLY INVESTMENT REPORTS							
Investment Information	You can view current and past quarterly investment reports (pdf files) by clicking on the links below: NMERB Investment Dashboard (June 2017)							
Member Information								
ERB Publications	2017 Total Portfolio							
Tools And Resources	1st Quarter 2017							
	2nd Quarter 2017							
	-2017 Infrastructure							
	1st Quarter 2017							
	2nd Quarter 2017							
	-2017 Real Estate and Natural Resources							
	1st Quarter 2017							
	2nd Quarter 2017							
	-2017 Private Equity Report							
	1st Quarter 2017 2nd Quarter 2017							
	2016 Total Portfolio 1st Quarter 2016							



Placement Agent Disclosure

New Mexico Educational Retirement Board

Third Party Placement Agent Disclosure

The New Mexico Educational Retirement Board Policy Regarding Placement Agent Disclosures requires that quarterly performance reports to the Board include information regarding any third-party marketers that were used by recipients of investments including any fee, commission or retainer paid by the hired fund to the third-party marketer for services rendered. These fees are not paid by NMERB but are paid by the hired funds for marketing services to the third-party.

The following investments were approved by the NMERB Investment Committee during the quarter, with disclosures made under the policy:

Fidelity Select International

The contract extension was approved for a \$271 million commitment on April 20, 2017 as part of the Fund's allocation to Non-US Developed Markets Equity.

Fidelity has provided documentation confirming no placement agent was used in connection with the NMERB's investment.

Additionally, Fidelity has completed the ERB Campaign Contribution Disclosure and reports no applicable campaign contributions.

Blackrock MSCI EAFE

The contract extension was approved for a \$286 million commitment on April 20, 2017 as part of the Fund's allocation to Non-US Developed Markets Equity.

Blackrock has provided documentation confirming no placement agent was used in connection with the NMERB's investment.

Additionally, Blackrock has completed the ERB Campaign Contribution Disclosure and reports no applicable campaign contributions.

Neuberger Berman Emerging Markets Equity

The contract extension was approved for a \$312 million commitment on April 20, 2017 as part of the Fund's allocation to Non-US Emerging Markets Equity.

Neuberger Berman has provided documentation confirming no placement agent was used in connection with the NMERB's investment.

Additionally, Neuberger Berman has completed the ERB Campaign Contribution Disclosure and reports no applicable campaign contributions.

Mondrian Emerging Markets Small Cap

The contract extension was approved for a \$359 million commitment on April 20, 2017 as part of the Fund's allocation to Non-US Emerging Markets Equity.

Mondrian has provided documentation confirming no placement agent was used in connection with the NMERB's investment.

Additionally, Mondrian has completed the ERB Campaign Contribution Disclosure and reports no applicable campaign contributions.

June 30, 2017



Annual Financial Reports

Annual financial reports from FY200-FY2017 may be found here:

RETIREMENT

SEMINARS

http://nmerb.org/Annual_reports.html

MY NMERB ACCOUNT

ERB BENEFIT CALCULATOR

ERB Board Meeting Calendar

- About NMERB
- Board And Management
- Investment Information
- Member Information
- ERB Publications
- Tools And Resources

Annual Reports

GASB 68 Implementation Guide for Employers 2017 (PDF) GASB 68 Journal Entry Tool for Employers 2017 (XLS) GASB 68 Employer Allocation Report 2016 (PDF) Comprehensive Annual Financial Report 2016 (PDF) Popular Annual Financial Report 2016 (PDF) Independent Financial Audit Report 2016 (PDF) GASB 68 Employer Allocation Report 2015 Restated (PDF) Comprehensive Annual Financial Report 2015 (PDF) Popular Annual Report 2015 (pdf) Independent Financial Audit Report 2015 (pdf of 77 pages) GASB Employer Allocation Report 2014-Restated (pdf of 49 pages)



DOWNLOAD

FORMS

Actuarial Reports

Actuarial reports covering 2002-2017 may be found here:

http://nmerb.org/Actuarial_reports.html



- About NMERB
- Board And Management
- Investment Information
- Member Information
- ERB Publications
- Tools And Resources

NMERB Events

Actuarial Reports and Experience Studies

NMERB Actuarial Valuation Report 2017--posted 10/26/17 NMERB Actuarial Valuation Presentation 2017--posted 10/20/17 Updated GASB Report as of June 30, 2016--posted 5/17/17 NMERB Experience Study Report--posted 4/28/17 NMERB Experience Study Presentation--posted 5/17/17 Actuarial Valuation Report 2016 (PDF) Actuarial Valuation Presentation 2016 (pdf) NMERB Actuarial Training 2016 (PDF) Actuarial Valuation Report 2015 (pdf of 57 pages) Actuarial Valuation Presentation 2015 (pdf of 32 pages) GASB 67 & 68 Report 2015 (pdf of 8 pages) GASB 67 & 68 Report 2014 (pdf of 8 pages)



Actuarial Valuation

- Prepared as of June 30, 2017, using member data, financial data, benefit and contribution provisions, actuarial assumptions and methods
- Purposes:
 - Measure the actuarial liabilities
 - Determine adequacy of current statutory contributions
 - Provide other information for reporting
 - GASB #67 and #68
 - CAFR (Consolidated Annual Financial Report)
 - Explain changes in the actuarial condition of ERB
 - Track changes over time
 - Provide early warning on new trends



Key Results

	June 30, 2016 <i>Final</i>	June 30, 2016 Reflecting Assumption Changes	June 30, 2017 <i>Final</i>
Actuarial Funded Ratio	64.2%	61.5%	62.9%
Unfunded Actuarial Accrued Liability (UAAL)	\$6.6 billion	\$7.4 billion	\$7.4 billion
Normal Cost Rate	13.00%	13.62%	13.62%
Funding Period <i>Closed Group Valuation</i>	44.9 years	139.4 years	124.6 years
Funding Period <i>Open Group Projection</i> *	46 years	84 years	61 years

* Reflects: (1) lower normal cost for future members, (2) future COLAs less than 1.9%, (3) current market value of assets.



Membership – Actives vs. Annuitants



Assets

- Fair market value increased from \$ 11,532.8 million to \$12,509.4 million as of June 30, 2017
- Contributions
 - Member contributions = \$296 million, including service purchases
 - Currently 10.70% of pay
 - Employer contributions = \$390 million
 - Currently 13.90% of pay
 - ARP contribution = \$6 million (3% of ARP payroll)
- Total contributions of \$692 million, compared to \$693 million last year



Assets

- Total distributions—benefit payments, refunds and administrative expenses—totaled \$1,063 million
- Therefore, net external cash flow was -\$371 million, or -3.0% of market value of assets at end of year
 - Typical for a mature DB plan where investment earnings are expected to finance a large portion of benefit payments
 - Not projected to go below -5%
- Return of approximately 11.8% in FY 2017 (net of administrative and investment expenses)
 - 8.6% for last five years
 - 5.2% for last 10 years
 - 7.2% for last 15 years
 - 6.4% for last 20 years



Contributions vs. Benefits and Refunds



* Includes member contributions, employer contributions, and service purchases

****** Includes administrative expenses



Funding Valuation Results

- "Valuation" Funding Period is 124.6 years
 - Based on the Actuarial Value of Assets, the current normal cost level, and a 1.9% COLA assumption for each year in the future
- "Open Group" Funding Period is 61 years
 - Based on the market value of assets, lower normal cost rate in the future for Tier 3 benefits, and accumulated savings from COLAs lower than 1.9%
- Funding Policy Contribution is 20.19%
 - 25-year amortization (30 years from 2012), plus employer normal cost
 - Shortfall (20.19% 13.90%) of 6.29%
 - Does not incorporate lower normal cost for future members and future COLAs less than 1.9%



Projection – Funded Ratios





GASB 67

Accounting disclosures for **pension plans** NMERB was one of the first pension plans in the US to adopt

GASB 68

Accounting disclosures for participating employers

Both GASB statements separate accounting disclosures and presentation from the funding considerations for pensions



Probably not much:

- Balance sheet and income statement will look different, but cash flows (one of the most important considerations for credit rating agencies) remains unchanged
- A negative balance in net position is not necessarily a sign of financial distress
- According to Rating Agency Standard & Poors:
 "While there will be a range of new information reported under the GASB 67/68 and year-over-year comparisons may be challenging, we don't expect significant credit differentiation based solely on the new reporting". March 24, 2015



Separates the accounting and funding concepts for pensions Provides new information for readers of financials:

- Comprehensive reporting of a government's net pension obligations and expenses
- Each employer includes its share of the actuarial present value of retirement benefits in its financials
- Reflects the pension liability where employment exchange takes place
- Provides 10-year trend information net pension liability, allocation rate, deferral amounts, pension expense



		 Net Pension Liability				
Fiscal Year	Discount Rate	1% Decrease Current Single Rate Assumption			1% Increase	
2017	5.90%	\$ 14,466,972,041	\$	11,113,468,372	\$	8,372,251,980
2016	7.75%	9,531,509,131		7,196,433,561		5,258,980,529
2015	7.75%	8,715,594,530		6,477,266,299		4,596,837,569



NEW MATERIAL: AGENCIES

New requirements for pension plan reporting (GASBS 68)

 Additional review of allocation reports by second audit firm
 Plans will prepare Employer Guides to help agencies understand and correctly use the allocation reports
 New section of Audit Rule (2.2.2.10.DD NMAC) establishes same requirements for RHCA (GASBS 75)



From State Audit Rule

Z. GASBS 68, accounting and financial reporting for pensions:

(1) PERA and ERB shall each prepare schedules of employer allocations as of June 30, 2016 and June 30, 2017. The state auditor requires the following:

(a) Prior to distribution of the schedule of employer allocations, PERA and ERB shall obtain audits of their respective schedules. These audits shall be conducted in accordance with government auditing standards and AU-C 805, special considerations - audits of single financial statements and specific elements, accounts, or items of a financial statement.

(b) Pursuant to AU-C 805.16, the PERA and ERB auditors shall each issue a separate auditor's report and express a separate opinion on the AU-C 805 audit performed (distinct from the agency's regular financial statement and compliance audit). 2.2.2 NMAC 27

(c) PERA and ERB shall each obtain at least one concurring review of their respective schedules of employer allocations by an outside IPA firm (different from the firm performing the AU-C 805 audit). The firm selected to perform the concurring review is subject to OSA approval.

(d) The AU-C 805 audits and resulting separate reports on the PERA and ERB schedules of employer allocations shall be submitted to the OSA for review and release pursuant to Subsection A of 2.2.2.13 NMAC, prior to distribution to the participant employers.

(e) As soon as the AU-C 805 reports become public record, PERA and ERB shall make the information available to their participant employers.

(f) PERA and ERB shall each prepare an employer guide that illustrates the correct use of their respective schedule of employer allocations report by their participant employers. The guides shall explicitly distinguish between the plan-level reporting and any employer-specific items. The calculations and record-keeping necessary at the employer level (for adjusting journal entries, amortization of deferred amounts, etc.) shall be described and illustrated. The 2016 employer guides shall be made available to the participant employers by June 30, 2017. The 2017 employer guides shall be made available to the participant employers by June 30, 2018.

(2) Regarding whether the pension liability shall be included in the stand-alone financial statements of funds, see implementation guide-GASB statement 68, question and answer 122, which says, "except for blended component units, which are discussed in questions 34 and 35, statement 68 does not establish specific requirements for allocation of the employer's proportionate share of the collective net pension liability or other pension-related measures to individual funds. However, for proprietary and fiduciary funds, consideration shall be given to NCGA statement 1, paragraph 42, as amended, which requires that long-term liabilities that are "directly related to and expected to be paid from" those funds be reported in the statement of net position or statement of fiduciary net position, respectively." Stand-alone state agency financial statements that exclude the proportionate share of the collective net pension liability and other pension-related information. The stand-alone report for the New Mexico component appropriation funds shall include note disclosure of the net pension liability for all the state agencies of the state of New Mexico.



Potential Threats

- Hacking Attack
- Virus or malware
- Phishing
- Spoofing
- Ransomware

Potential Damages

- Service or payment interruption
- Loss or disclosure of member data
- Time and Financial Costs
- Reputational Damage
- Loss of Member Confidence



The retirement board of the public employees retirement system and the board of the educational retirement system shall be the trustees for their respective systems and have the sole and exclusive **fiduciary duty and responsibility for administration** and investment of the trust fund held by their respective systems.

N.M. Const. Art. XX, Section 22.

Fiduciary duty includes the duty to act prudently.



Amend Open Meeting Act (OMA) and Inspection of Public Records Act (IPRA) to provide for narrow exceptions that allow discussions and records pertaining to IT and Network Security to be confidential and not accessible by malicious entities.

Under OMA

Allow executive session for those portions of meetings addressing:

- (a) Security assessments or deployments of information resources technology;
- (b) Network security information; or
- (c) The deployment, or a specific occasion for the implementation, of security personnel, critical infrastructure or security devices.



Under IPRA

Exempt from disclosure confidential electronic network security information:

a) revealing components, including passwords, personal identification numbers, access codes and encryption, of a public body's electronic network security system;

b) collected, assembled or maintained by or for a public body to prevent, detect or investigate criminal or fraudulent activity; or

c) concerning an assessment, made by, or made for or maintained by a public body, of the vulnerability of the network to criminal activity





