

## Acequia Water Rights: Adjudication, Administration, and Water Sharing

Presentation to the Land Grant Legislative Interim Committee Thursday, August 13, 2020

#### Background: Land grant-mercedes and acequias

- Acequia and land grants have a shared history. Most acequias, but not all, were established in the settlement of the community land grant-mercedes.
- Although they have this shared history, their legal definition and status as local governments have evolved differently. <u>Land grants and</u> <u>acequias are governed by different statutes.</u>

#### Territorial Period and 1907 Water Code

• Acequias remained in tact and expanded significantly during the New Mexico Territorial period. The 1907 territorial water code was a comprehensive code that defined governance of water.

#### Statehood, Constitution, and Acequia Statutes

• The Constitution recognized all pre-1907 water rights, including those that were acequia-based. Water rights are governed by the water code and acequias are governed by Chapter 72 Articles 2 and 3 as "Special Districts" and were defined as political subdivisions of the state in 1965.

#### Prior Appropriation v. Water Sharing

- Before statehood, acequias had ancient customary practices, referred to as the *repartimiento*, to share water. Conflicts were addressed internally among acequias or through the courts.
- With the 1907 water code, the NM Constitution, and subsequent statutes, New Mexico adopted the **prior appropriation doctrine** and established the State Engineer as the state's water administrator.
- Acequias have continued to practice water sharing traditions informally as a way to equitably distribute water within acequias and between acequias. Agreements may be verbal or written and they may or may not involve the State Engineer.
- The State Engineer has the power to administer water by strict priority or may use "alternative administration," which can include locally adapted water sharing agreements.
- Water sharing agreements can occur with or without adjudication. Some are developed as part of negotiated settlements or as part of post-settlement water administration.

## **Adjudication: Decades-Long Legal Proceedings**



## **Adjudication and Acequias**

Determining elements of a water right such as ownership and quantity. The following are **elements of a water right**:

- Priority date
- Duty of water
- Point of diversion
- Purpose and place of use
- Owner
- Acreage

Acequia parciantes are named as **defendants** and must defend their water rights in court proceedings.

Water rights adjudication court proceedings are **very complex** and differences between parties are often resolved through years-long negotiated settlements.

It is vitally important for acequias to have competent **legal representation and access to experts** for hydrological and historical research.

### Acequia and Community Ditch Fund

- The Acequia and Community Ditch Fund (ACDF) was created in statute in 1988 to ensure that acequias would have a fair and equitable defense in adjudication proceedings.
- The ACDF is used for attorneys and experts for acequias to advocate for common elements of water rights such as priority dates, duty of water, etc.



- For over 30 years, the ACDF has benefitted hundreds of acequias and thousands of families with legal representation through regional acequia associations.
- The ACDF is allocated through a grant process to **regional acequia associations** who represent multiple acequias. The distribution committee is comprised of representatives of the NM Department of Agriculture, Interstate Stream Commission, and the NM Acequia Commission.

# Policy Concern: Use of the ACDF for implementation of negotiated water right settlements

- Negotiated settlements that are reached to resolve adjudication suits are highly **technical and complicated**.
- Acequias who are parties to settlements need legal representation and technical experts to advise on their role in implementation and compliance with settlements.
- The NM Acequia Association and NM Acequia Commission have taken the position that acequias that are involved in activities related to the adjudication process, including **settlement implementation**, are eligible for the ACDF.
- The ACDF distribution committee recently reviewed applications including one from the Pojoaque Valley Regional Acequia Association, which is subject to the Aamodt settlement.
- The committee voted to allocate funding from the ACDF to PVRAA contingent on an **Attorney General opinion** regarding their eligibility.

#### ARTICLE 2A Acequia and Community Ditch Fund

#### 73-2A-1. Short title.

This act [73-2A-1 through <u>73-2A-3</u> NMSA 1978] may be cited as the "Acequia and Community Ditch Fund Act".

History: Laws 1988, ch. 157, § 1.

#### 73-2A-2. Purpose of act.

The purpose of the Acequia and Community Ditch Fund Act [73-2A-1 NMSA 1978] is to provide financial assistance to acequias and community ditch systems to develop hydrological studies, acquire technical and legal research and other information and services necessary to conserve and protect water for New Mexico's future through the adjudication of water rights. **History:** Laws 1988, ch. 157, § 2.

#### 73-2A-3. Fund created.

A. An "acequia and community ditch fund" is created in the state treasury, to be expended upon order of the director of the New Mexico department of agriculture to carry out the purposes of contracting with acequia and ditch associations constituting a majority of acequias or ditches within an adjudication suit or a separately administered portion of an adjudication suit to provide assistance to acequias and community ditch associations in the adjudication process, including historical studies, economic impact reports, expert witness fees, legal fees and other technical services related to the adjudication process.



The Congreso de las Acequias is the governing body of the New Mexico Acequia Association, a federation of regional acequias. The delegates to the Congreso can come from two types of regions.

Туре 1	Regions:	
1) La Asociación de las Acequias Norteña		
2) Northern New Mexico Water Protection	Associatio	'n
<ol><li>Taos Valley Acequia Association</li></ol>		
4) Rio Vallecitos, Rio Tusas, Ojo Caliente	Acequia As	ssociation
<ol><li>El Rito Acequia Association</li></ol>		
<ol><li>Rio de Chama Acequia Association</li></ol>		
<ol><li>Las Nueve Acequias del Rio Grande</li></ol>		
<ol><li>Embudo Valley Acequia Association</li></ol>		
9) Rio Quemado, Rio en Medio, Rio Frijol		nta Cruz Acequia Associatio
10) Pojoaque Valley Regional Acequia A		
11) Gallina/Capulin Acequia Association		
12) Jemez River Valley Coalition of Aced		
<ol> <li>La Asociación de las Acequias de M</li> </ol>		
14) Rio de las Gallinas Acequia Associat		
15) South Valley Regional Acequia Asso		
<ol> <li>Association of Community Ditches o</li> <li>Upper Hondo Water Users Associati</li> </ol>		an Jose
<ol> <li>Cow Creek Basin Regional Acequia</li> </ol>		
19) Gila Basin Irrigation Commission	ASSOCIATION	1
20) San Juan Agricultural Water Users A	ssociation	
21) Rio Santa Barbara Unified Acequia		
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	Regions:	
22) Las Trampas	34)	Tesuque
23) Santa Fe	35)	North Valley
24) La Cienega	36)	Rio Costilla
25) Las Huertas	37)	Rio Pueblo
26) Carnuel/Tijeras/San Antonio	38)	El Valle/ Ojo Sarco
27) La Joya	39)	Rio Sapello
28) Tularosa	40)	Upper Rio Pecos
29) Rio Mimbres	41)	Tecolote
30) Nacimiento	42)	Santa Teresita
31) Puerto de Luna	43)	San Francisco
<ol><li>Chamisal y Ojito</li></ol>	44)	Truchas
33) Estancia Valley	45)	Dilia/Anton Chico

Source: New Mexico Acequia Association Website; http://www.lasacequias.org/raa/ Credits: ESRI Databases, NM RGIS/UNM; U.S. Environmental Protection Agency. \*Please note: This map is a work in progress and is not a comprehensive representation of acequia associations across the state. Areas of the state affected, including acequias within land grant-mercedes, where there are ongoing adjudications:

Taos Valley Acequia Association Including Talpa, Valdez, Cañon,

La Asociacion de las Acequias Nortenas de Rio Arriba Including Tierra Amarilla, Los Ojos (Parkview).

Gallina/Capulin Including Gallina, Youngsville.

Association of Community Ditches of the Rio San Jose Including Ceboyeta, San Mateo.

Rio Chama Acequia Association Including Abiquiu, Medenales, Chamita, Chili, etc.

## Questions?

