

## **Produced Water Management**

Radioactive and Hazardous Materials Committee Rebecca Roose, Water Protection Division Director, NMED Bill Brancard, General Counsel, EMNRD Frank Scott, Statewide Projects Lead, OSE November 5, 2019



## **Presentation Overview**

- Produced Water Overview
- Regulation of Produced Water and the Produced Water Act (HB 546)
- NMED's Plan for Produced Water Act Implementation





## Produced Water Overview: What is it?



Graphic: Adapted from Society of Petroleum Engineers, "The hydraulic fracture water cycle."



Sources: U.S. Energy Information Administration and U.S. Geological Survey.

New Mexico law defines produced water as "fluid that is an incidental byproduct from drilling for or production of oil and gas."



# Produced Water Overview: What's in it?



#### **Common Constituents**

- Salts
- Oil residues
- o Sand/mud
- Metals
- Carbon-based compounds such as solvents, surfactants, acids, and waxes
- Naturally occurring radioactive materials
- o Bacteria

5



Produced Water Overview: How much is generated?

For every barrel of oil produced, four to seven barrels of produced water are generated:









Produced Water Overview:

How much is generated?

- In 2018, industry in New Mexico generated 248 million barrels (10 billion gallons) of oil along with produced water totaling:
  - One billion barrels (or 42 billion gallons) in southeast corner of the state.
  - Twenty-two million barrels (or 946 million gallons) in the northwest corner of the state.



# 8 Regulation of Produced Water and the Produced Water Act (HB 546)



## Key Provisions of the Produced Water Act

AN ACT
RELATING TO NATURAL RESOURCES; ENACTING THE PRODUCED WATER ACT; ESTABLISHING CONTROL AND RESPONSIBILITY FOR PRODUCED WATER; ALLOWING THE USE OF TREATED OR RECYCLED PRODUCED WATER; DECLARING CERTAIN CONTRACT PROVISIONS RELATING TO PRODUCED WATER VOID AGAINST PUBLIC POLICY; AMENDING AND ADDING DEFINITIONS; AMENDING THE DUTIES OF THE OIL CONSERVATION DIVISION OF THE ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT AND THE WATER QUALITY CONTROL COMMISSION; MAKING CONFORMING TECHNICAL CHANGES; AMENDING THE OIL AND GAS ACT REGARDING VIOLATIONS; PROVIDING FOR RESOURCES ANNUAL REPORTS; AMENDING AND ENACTING
SECTIONS OF THE NMSA 1978.
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: SECTION 1. A new section of Chapter 70 NMSA 1978 is
enacted to read: *SHORT TITLESections 1 through 5 of this act may be

- Eliminates legal vulnerabilities to New Mexico's surface/ground waters that existed prior to July 1, 2019, through:
  - Affirmative state permitting requirements;
  - Affirmative requirements for financial assurance; and
  - Clarified liability for spills.
- Removes obstacles to recycling of produced water.
- □ Gives EMNRD much-needed penalty authority.
- Explicitly requires that any use of produced water outside the oil and gas industry be regulated by NMED.
- Requires that the New Mexico Water Quality Control Commission (WQCC) adopt regulations for the discharge, handling, transport, storage, and recycling or treatment of produced water or byproduct thereof outside the oilfield.
- Does <u>not</u> specify what these regulations shall be or what the WQCC determines protective of water quality.



- □ Since HB 546 was passed, the State can now:
  - Address the significant gaps in liability and penalty authority
  - Develop comprehensive information regarding toxicity of fracking chemicals
  - Issue penalties for violations of EMNRD Oil Conservation Division regulations (as of January 1, 2020)



- Minimize fresh water usage and increase recycling by industry for increased climate change resiliency
- Reduce reliance on salt water injection wells for disposal
- Address leaks from impoundments, pipeline ruptures, and illegal dumping
- Better protect groundwater and surface water resources
- Better protect against human and wildlife exposure to contaminants
- Advance aggressive renewable energy targets through extraction of materials like lithium – used in batteries and solar panels – from produced water





- NMED is not currently authorizing the discharge of *treated* produced water for any purpose, including:
  - × Surface waters
  - × Drinking water and aquifer storage
  - × Livestock watering
  - Irrigation for any crops, including food crops
  - Dust or ice control on roads
  - × Construction
- NMED will never authorize *untreated* produced water to be used outside of oil and gas for any purpose

- NMED is preparing to implement HB 546
- NMED is partnering with research and academic institutions to fill critical science and technology gaps related to the safe treatment and use of produced water
- NMED is engaging the public to talk about the Produced Water Act and developing informative resources on the topic

https://www.env.nm.gov/new-mexico-produced-water/





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#### Phase 1

- Public meetings
- Tribal engagement
- Collaboration with technical experts to fill science and technology gaps
- Phase 2 (after public meetings and informed by research findings)
  - Propose draft regulations for formal rulemaking before the Water Quality Control Commission (WQCC), including public notice and comment period and opportunity for tribal consultation



#### □ Near-term path forward:

- Develop and issue rules that prohibit untreated produced water use(s) outside of the oil and gas industry (e.g., road spreading) given there is no safe use for untreated produced water uses outside of the oil and natural gas industry.
- Develop and issue rules that require operators to analyze and disclose the chemical constituents in produced water intended for use outside of the oil and natural gas industry.
- □ Long-term path forward:
  - Over time and as the science dictates, develop rules for the "discharge, handling, transport, storage, and recycling or treatment of produced water or byproduct thereof outside the oilfield" (excerpt from HB 546).



Examples of NMED's research questions related to filling the science and technology gaps:

- What contaminants are in the produced water generated in NM?
- How can the produced water be treated to be safe?
- What changes are needed to our state water quality standards to protect water resources and human health?



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#### Advancing Scientific and Technological Solutions in Treatment and Reuse of Produced Water

The New Mexico Produced Water Research Consortium (NM-PWRC) is a collaboration between the New Mexico Environment Department (NMED) and New Mexico State University (NMSU). Through this consortium, New Mexico will continue to lead the country in advancing scientific and technological solutions related to the treatment and reuse of produced water generated by the oil and gas industry.

The consortium will develop a framework to fill scientific and technical knowledge gaps necessary to establish regulations and policies for the treatment of produced water. Such regulations and policies must be protective of public health and the environment while encouraging the oil and natural gas industry to rely less on fresh water and more on reuse of produced water. "The multidisciplinary research approach that we are proposing is specifically needed to fill existing data gaps to inform policy decisions," said NMSU Chancellor Dan Arvizu. "NMSU is excited to be at the very forefront of research in this area."

#### Quick Facts

- In 2018, over 42 billion gallons of produced water were created in New Mexico's Permian Basin.
- House Bill 546, includes the Produced Water Act, and went into effect July 1, 2019.
- New Mexico Environment Department (NMED) and New Mexico State University (NMSU) entered into a memorandum of understanding on

#### Details available at <a href="https://nmpwrc.nmsu.edu/">https://nmpwrc.nmsu.edu/</a>.



# Produced Water Public Meetings

		Public meeting schedule	
	Gather information from the public and answer questions about produced water PRIOR to initiating	Oct. 15	National Hispanic Cultural Center Bank of America Theatre Albuquerque, NM
	rulemaking.	Oct. 30	St. Francis Auditorium Santa Fe, NM
	Discuss opportunities to increase environmental and human health protection.	Nov. 14	Pecos River Village Conf. Center Carousel House Carlsbad, NM
	Clarify agencies' roles/responsibilities and review key provisions of the Produced Water Act (HB 546).	Nov. 19	San Juan College Little Theatre Farmington, NM
		Nov. 25	New Mexico Farm & Ranch Heritage Museum Ventana Room Las Cruces, NM



# Beyond the Public Meetings

- NMED's targeted engagement with governments of 23 tribes/pueblos/nations
  - Letters to tribal leaders in September 2019
  - Discussions about produced water during face-to-face meetings with tribal leaders
  - Participation in upcoming meetings with tribal environmental directors
- Briefing for legislators on Produced Water Act implementation
  - Dec. 3, 2019, 11 a.m. to 12:30 p.m. at NMED's Albuquerque office
  - Join in person or by phone
  - Contact <u>Rebecca.roose@state.nm.us</u> for more information



## State Agency Contacts

#### NMED contacts for treatment of produced water for off oil field use:

- Rebecca Roose, Water Protection Division Director, <u>Rebecca.Roose@state.nm.us</u>
- Annie Maxfield, Assistant General Counsel, <u>Annie.Maxfield@state.nm.us</u>

EMNRD contacts for management of produced water within the oil field:

- Adrienne Sandoval, Oil Conservation Division Director, <u>Adrienne.Sandoval@state.nm.us</u>
- Bill Brancard, General Counsel, <u>Bill.Brancard@state.nm.us</u>

OSE contacts for water rights issues related to produced water management:

- John Romero, Water Resource Allocation Program Director, John.Romero2@state.nm.us
- Owen Kellum, Administrative Litigation Unit Attorney, <u>Owen.Kellum@state.nm.us</u>