n	т:	т	г
ĸ			

# 51st legislature - STATE OF NEW MEXICO - second session, 2014

## INTRODUCED BY

DISCUSSION DRAFT

#### AN ACT

RELATING TO TAXATION; ADJUSTING HOLD HARMLESS DISTRIBUTIONS TO MUNICIPALITIES AND COUNTIES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 7-1-6.46 NMSA 1978 (being Laws 2004, Chapter 116, Section 1, as amended) is amended to read:

"7-1-6.46. DISTRIBUTION TO MUNICIPALITIES--OFFSET FOR FOOD DEDUCTION AND HEALTH CARE PRACTITIONER SERVICES
DEDUCTION.--

A. For a municipality [that has not elected to impose a municipal hold harmless gross receipts tax through an ordinance and] that has a population of less than ten thousand according to the most recent federal decennial census and that does not have in effect a municipal hold harmless gross receipts tax, a distribution pursuant to Section 7-1-6.1 NMSA .195301.2

2

3

5

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1978 shall be made to [a] the municipality in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the [sum of:

(1) the total deductions claimed pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers from business locations attributable to the municipality multiplied by the sum of the combined rate of all municipal local option gross receipts taxes in effect in the municipality for the month plus one and two hundred twenty-five thousandths percent; and

(2) the total deductions claimed pursuant to Section 7-9-93 NMSA 1978 for the month by taxpayers from business locations attributable to the municipality multiplied by the sum of the combined rate of all municipal local option gross receipts taxes in effect in the municipality for the month plus one and two hundred twenty-five thousandths percent] applicable maximum distribution for the municipality.

For a municipality [not described in Subsection A of this section that has a population of ten thousand or more according to the most recent federal decennial census, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the municipality in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978 and Subsection C of this section, equal to the [sum of:

(1) the total deductions claimed pursuant to

.195301.2

2	business locations attributable to the municipality multiplied
3	by the sum of the combined rate of all municipal local option
4	gross receipts taxes in effect in the municipality on January
5	1, 2007 plus one and two hundred twenty-five thousandths
6	percent in the following percentages:
7	(a) prior to July 1, 2015, one hundred
8	percent;
9	(b) on or after July 1, 2015 and prior
10	to July 1, 2016, ninety-four percent;
11	(c) on or after July 1, 2016 and prior
12	to July 1, 2017, eighty-eight percent;
13	(d) on or after July 1, 2017 and prior
14	to July 1, 2018, eighty-two percent;
15	(e) on or after July 1, 2018 and prior
16	to July 1, 2019, seventy-six percent;
17	(f) on or after July 1, 2019 and prior
18	to July 1, 2020, seventy percent;
19	(g) on or after July 1, 2020 and prior
20	to July 1, 2021, sixty-three percent;
21	(h) on or after July 1, 2021 and prior
22	to July 1, 2022, fifty-six percent;
23	(i) on or after July 1, 2022 and prior
24	to July 1, 2023, forty-nine percent;
25	(j) on or after July 1, 2023 and prior
	.195301.2

Section 7-9-92 NMSA 1978 for the month by taxpayers from

2	(k) on or after July 1, 2024 and prior
3	to July 1, 2025, thirty-five percent;
4	(1) on or after July 1, 2025 and prior
5	to July 1, 2026, twenty-eight percent;
6	(m) on or after July 1, 2026 and prior
7	to July 1, 2027, twenty-one percent;
8	(n) on or after July 1, 2027 and prior
9	to July 1, 2028, fourteen percent; and
10	(o) on or after July 1, 2028 and prior
11	to July 1, 2029, seven percent; and
12	(2) the total deductions claimed pursuant to
13	Section 7-9-93 NMSA 1978 for the month by taxpayers from
14	business locations attributable to the municipality multiplied
15	by the sum of the combined rate of all municipal local option
16	gross receipts taxes in effect in the municipality on January
17	1, 2007 plus one and two hundred twenty-five thousandths
18	percent in] applicable maximum distribution for the
19	municipality multiplied by the following percentages:
20	$[\frac{(a)}{(1)}]$ prior to July 1, 2015, one hundred
21	percent;
22	[ <del>(b)</del> ] <u>(2)</u> on or after July 1, 2015 and prior
23	to July 1, 2016, ninety-four percent;
24	[ <del>(c)</del> ] <u>(3)</u> on or after July 1, 2016 and prior
25	to July 1, 2017, eighty-eight percent;
	.195301.2

July 1, 2024, forty-two percent;

1	$\left[\frac{\text{(d)}}{\text{(d)}}\right]$ on or after July 1, 2017 and prior
2	to July 1, 2018, eighty-two percent;
3	$[\frac{(e)}{(5)}]$ on or after July 1, 2018 and prior
4	to July 1, 2019, seventy-six percent;
5	$[\frac{f}{f}]$ (6) on or after July 1, 2019 and prior
6	to July 1, 2020, seventy percent;
7	$\left[\frac{\text{(g)}}{\text{(f)}}\right]$ on or after July 1, 2020 and prior
8	to July 1, 2021, sixty-three percent;
9	$[\frac{(h)}{(8)}]$ on or after July 1, 2021 and prior
10	to July 1, 2022, fifty-six percent;
11	$[\frac{(i)}{(j)}]$ on or after July 1, 2022 and prior
12	to July 1, 2023, forty-nine percent;
13	$\left[\frac{\text{(j)}}{\text{(10)}}\right]$ on or after July 1, 2023 and prior
14	to July 1, 2024, forty-two percent;
15	$[\frac{(k)}{(ll)}]$ on or after July 1, 2024 and prior
16	to July 1, 2025, thirty-five percent;
17	$[\frac{(1)}{(12)}]$ on or after July 1, 2025 and prior
18	to July 1, 2026, twenty-eight percent;
19	$\left[\frac{\text{(m)}}{\text{(13)}}\right]$ on or after July 1, 2026 and prior
20	to July 1, 2027, twenty-one percent;
21	$\left[\frac{(n)}{(n)}\right]$ on or after July 1, 2027 and prior
22	to July 1, 2028, fourteen percent; and
23	$[\frac{(o)}{(15)}]$ on or after July 1, 2028 and prior
24	to July 1, 2029, seven percent.
25	C. A distribution pursuant to Subsection B of this
	.195301.2

thousand or more according to the most recent federal decennial census and that has in effect a municipal hold harmless gross receipts tax at a rate of three-eighths percent and whose maximum distribution amount exceeds the sum of the municipality's tax revenue and the distribution calculated pursuant to Subsection B of this section shall be increased by the difference between the maximum distribution and the sum.

[G. The] D. A distribution pursuant to
[Subsections A and B of] this section is in lieu of revenue
that would have been received by the municipality but for the
deductions provided by Sections 7-9-92 and 7-9-93 NMSA 1978.
The distribution shall be considered gross receipts tax revenue
and shall be used by the municipality in the same manner as
gross receipts tax revenue, including payment of gross receipts
tax revenue bonds. [A distribution pursuant to this section to
a municipality not described in Subsection A of this to a
municipality that has imposed a gross receipts tax through an
ordinance that does not provide a deduction contained in the
Gross Receipts and Compensating Tax Act shall not be made on or
after July 1, 2029.

 $\Theta$ -] E. If the reductions made by this [2013] 2014 act to the distributions made pursuant to [ $Subsections\ A\ and\ B$ ] this section impair the ability of a municipality to meet its principal or interest payment obligations for revenue bonds .195301.2

that are outstanding prior to July 1, 2013 and that are secured by the pledge of all or part of the municipality's revenue from the distribution made pursuant to this section, then the amount distributed pursuant to this section to that municipality shall be increased by an amount sufficient to meet the required payment; provided that the total amount distributed to that municipality pursuant to this section does not exceed the amount that would have been due that municipality pursuant to this section as it was in effect on June 30, 2013.

[E-] F. For the purposes of this section:

(1) "business locations attributable to the municipality" means business locations:

 $[\frac{(1)}{a}]$  within the municipality;  $[\frac{(2)}{b}]$  on land owned by the state, commonly known as the "state fairgrounds", within the exterior boundaries of the municipality;

 $[\frac{3}{2}]$  outside the boundaries of the municipality on land owned by the municipality; and

[(4)] (d) on an Indian reservation or pueblo grant in an area that is contiguous to the municipality and in which the municipality performs services pursuant to a contract between the municipality and the Indian tribe or Indian pueblo if: [(a)] 1) the contract describes an area in which the municipality is required to perform services and requires the municipality to perform services that are

.195301.2

substantially the same as the services the municipality performs for itself; and [<del>(b)</del>] <u>2)</u> the governing body of the municipality has submitted a copy of the contract to the secretary;

(2) "maximum distribution" means:

(a) for a municipality that has a population of less than ten thousand according to the most recent federal decennial census, the total deductions claimed pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month by taxpayers from business locations attributable to the municipality multiplied by the sum of the combined rate of all municipal local option gross receipts taxes in effect in the municipality for the month plus one and two hundred twenty-five thousandths percent; and

(b) for a municipality that has a population of ten thousand or more according to the most recent federal decennial census, the total deductions claimed pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month by taxpayers from business locations attributable to the municipality multiplied by the sum of the combined rate of all municipal local option gross receipts taxes in effect in the municipality on January 1, 2007 plus one and two hundred twenty-five thousandths percent; and

(3) "tax revenue" means the net receipts
attributable to a municipal hold harmless gross receipts tax.
.195301.2

$[F_{ullet}]$ G. A distribution pursuant to this section may
be adjusted for a distribution made to a tax increment
development district with respect to a portion of a gross
receipts tax increment dedicated by a municipality pursuant to
the Tax Increment for Development Act."

SECTION 2. Section 7-1-6.47 NMSA 1978 (being Laws 2004, Chapter 116, Section 2, as amended) is amended to read:

"7-1-6.47. DISTRIBUTION TO COUNTIES--OFFSET FOR FOOD

DEDUCTION AND HEALTH CARE PRACTITIONER SERVICES DEDUCTION.--

A. For a county [that has not elected to impose a county hold harmless gross receipts tax through an ordinance and] that has a population of less than forty-eight thousand according to the most recent federal decennial census and that does not have in effect a county hold harmless gross receipts tax, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to a county in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the [sum of:

(1) the total deductions claimed pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers from business locations within a municipality in the county multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed throughout the county;

(2) the total deductions claimed pursuant to
.195301.2

Section 7-9-92 NMSA 1978 for the month by taxpayers from business locations in the county but not within a municipality multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed in the county area not within a municipality;

(3) the total deductions claimed pursuant to Section 7-9-93 NMSA 1978 for the month by taxpayers from business locations within a municipality in the county multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed throughout the county; and

Section 7-9-93 NMSA 1978 for the month by taxpayers from business locations in the county but not within a municipality multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed in the county area not within a municipality applicable maximum distribution for the county.

B. For a county [not described in Subsection A of this section] that has a population of forty-eight thousand or more according to the most recent federal decennial census, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the county in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978 and .195301.2

(1) the total deductions claimed pursuant to
Section 7-9-92 NMSA 1978 for the month by taxpayers from
business locations within a municipality in the county
multiplied by the combined rate of all county local option
gross receipts taxes in effect on January 1, 2007 that are
imposed throughout the county in the following percentages:
(a) prior to July 1, 2015, one hundred
percent;
(b) on or after July 1, 2015 and prior
to July 1, 2016, ninety-four percent;
(c) on or after July 1, 2016 and prior
to July 1, 2017, eighty-eight percent;
(d) on or after July 1, 2017 and prior
to July 1, 2018, eighty-two percent;
(e) on or after July 1, 2018 and prior
to July 1, 2019, seventy-six percent;
(f) on or after July 1, 2019 and prior
to July 1, 2020, seventy percent;
(g) on or after July 1, 2020 and prior
to July 1, 2021, sixty-three percent;
(h) on or after July 1, 2021 and prior
to July 1, 2022, fifty-six percent;
(i) on or after July 1, 2022 and prior
to July 1, 2023, forty-nine percent;
.195301.2

Subsection C of this section, equal to the [sum of:

2	to July 1, 2024, forty-two percent;
3	(k) on or after July 1, 2024 and prior
4	to July 1, 2025, thirty-five percent;
5	(1) on or after July 1, 2025 and prior
6	to July 1, 2026, twenty-eight percent;
7	(m) on or after July 1, 2026 and prior
8	to July 1, 2027, twenty-one percent;
9	(n) on or after July 1, 2027 and prior
10	to July 1, 2028, fourteen percent; and
11	(o) on or after July 1, 2028 and prior
12	to July 1, 2029, seven percent;
13	(2) the total deductions claimed pursuant to
14	Section 7-9-92 NMSA 1978 for the month by taxpayers from
15	business locations in the county but not within a municipality
16	multiplied by the combined rate of all county local option
17	gross receipts taxes in effect on January 1, 2007 that are
18	imposed in the county area not within a municipality in the
19	following percentages:
20	(a) prior to July 1, 2015, one hundred
21	<del>percent;</del>
22	(b) on or after July 1, 2015 and prior
23	to July 1, 2016, ninety-four percent;
24	(c) on or after July 1, 2016 and prior
25	to July 1, 2017, eighty-eight percent;
	.195301.2

(j) on or after July 1, 2023 and prior

2	to July 1, 2018, eighty-two percent;
3	(e) on or after July 1, 2018 and prior
4	to July 1, 2019, seventy-six percent;
5	(f) on or after July 1, 2019 and prior
6	to July 1, 2020, seventy percent;
7	(g) on or after July 1, 2020 and prior
8	to July 1, 2021, sixty-three percent;
9	(h) on or after July 1, 2021 and prior
10	to July 1, 2022, fifty-six percent;
11	(i) on or after July 1, 2022 and prior
12	to July 1, 2023, forty-nine percent;
13	(j) on or after July 1, 2023 and prior
14	to July 1, 2024, forty-two percent;
15	(k) on or after July 1, 2024 and prior
16	to July 1, 2025, thirty-five percent;
17	(1) on or after July 1, 2025 and prior
18	to July 1, 2026, twenty-eight percent;
19	(m) on or after July 1, 2026 and prior
20	to July 1, 2027, twenty-one percent;
21	(n) on or after July 1, 2027 and prior
22	to July 1, 2028, fourteen percent; and
23	(o) on or after July 1, 2028 and prior
24	to July 1, 2029, seven percent;
25	(3) the total deductions claimed pursuant to
	.195301.2

(d) on or after July 1, 2017 and prior

2	business locations within a municipality in the county
3	multiplied by the combined rate of all county local option
4	gross receipts taxes in effect on January 1, 2007 that are
5	imposed throughout the county in the following percentages:
6	(a) prior to July 1, 2015, one hundred
7	<del>percent;</del>
8	(b) on or after July 1, 2015 and prior
9	to July 1, 2016, ninety-four percent;
10	(c) on or after July 1, 2016 and prior
11	to July 1, 2017, eighty-eight percent;
12	(d) on or after July 1, 2017 and prior
13	to July 1, 2018, eighty-two percent;
14	(e) on or after July 1, 2018 and prior
15	to July 1, 2019, seventy-six percent;
16	(f) on or after July 1, 2019 and prior
17	to July 1, 2020, seventy percent;
18	(g) on or after July 1, 2020 and prior
19	to July 1, 2021, sixty-three percent;
20	(h) on or after July 1, 2021 and prior
21	to July 1, 2022, fifty-six percent;
22	(i) on or after July 1, 2022 and prior
23	to July 1, 2023, forty-nine percent;
24	(j) on or after July 1, 2023 and prior
25	to July 1, 2024, forty-two percent;
	.195301.2

Section 7-9-93 NMSA 1978 for the month by taxpayers from

2	to July 1, 2025, thirty-five percent;
3	(1) on or after July 1, 2025 and prior
4	to July 1, 2026, twenty-eight percent;
5	(m) on or after July 1, 2026 and prior
6	to July 1, 2027, twenty-one percent;
7	(n) on or after July 1, 2027 and prior
8	to July 1, 2028, fourteen percent; and
9	(o) on or after July 1, 2028 and prior
10	to July 1, 2029, seven percent; and
11	(4) the total deductions claimed pursuant to
12	Section 7-9-93 NMSA 1978 for the month by taxpayers from
13	business locations in the county but not within a municipality
14	multiplied by the combined rate of all county local option
15	gross receipts taxes in effect on January 1, 2007 that are
16	imposed in the county area not within a municipality in the
17	following percentages] applicable maximum distribution for the
18	<pre>county multiplied by:</pre>
19	$[\frac{a}{a}]$ (1) prior to July 1, 2015, one hundred
20	percent;
21	$[\frac{(b)}{(2)}]$ on or after July 1, 2015 and prior
22	to July 1, 2016, ninety-four percent;
23	$[\frac{(c)}{(3)}]$ on or after July 1, 2016 and prior
24	to July 1, 2017, eighty-eight percent;
25	$\left[\frac{\text{(d)}}{\text{(d)}}\right]$ on or after July 1, 2017 and prior
	.195301.2

(k) on or after July 1, 2024 and prior

1	to July 1, 2018, eighty-two percent;
2	$[\frac{(e)}{(5)}]$ on or after July 1, 2018 and prior
3	to July 1, 2019, seventy-six percent;
4	$[\frac{(f)}{(f)}]$ on or after July 1, 2019 and prior
5	to July 1, 2020, seventy percent;
6	$\left[\frac{(g)}{(f)}\right]$ on or after July 1, 2020 and prior
7	to July 1, 2021, sixty-three percent;
8	[ <del>(h)</del> ] <u>(8)</u> on or after July 1, 2021 and prior
9	to July 1, 2022, fifty-six percent;
10	[ <del>(i)</del> ] <u>(9)</u> on or after July 1, 2022 and prior
11	to July 1, 2023, forty-nine percent;
12	$\left[\frac{\text{(j)}}{\text{(l0)}}\right]$ on or after July 1, 2023 and prior
13	to July 1, 2024, forty-two percent;
14	$[\frac{(k)}{(ll)}]$ on or after July 1, 2024 and prior
15	to July 1, 2025, thirty-five percent;
16	$[\frac{(1)}{(12)}]$ on or after July 1, 2025 and prior
17	to July 1, 2026, twenty-eight percent;
18	$\left[\frac{\text{(m)}}{\text{(13)}}\right]$ on or after July 1, 2026 and prior
19	to July 1, 2027, twenty-one percent;
20	$\left[\frac{(n)}{(n)}\right]$ on or after July 1, 2027 and prior
21	to July 1, 2028, fourteen percent; and
22	$\left[\frac{\text{(o)}}{\text{(15)}}\right]$ on or after July 1, 2028 and prior
23	to July 1, 2029, seven percent.
24	C. A distribution pursuant to Subsection B of this
25	section for a county with a population of forty-eight thousand
	.195301.2

or more according to the most recent federal decennial census
and that has in effect a county hold harmless gross receipts

tax at a rate of three-eighths percent and whose maximum

distribution amount exceeds the sum of the county's tax revenue
and the distribution calculated pursuant to Subsection B of
this section shall be increased by the difference between the
maximum distribution and the sum.

[G. The] D. A distribution pursuant to
[Subsections A and B of] this section is in lieu of revenue
that would have been received by the county but for the
deductions provided by Sections 7-9-92 and 7-9-93 NMSA 1978.
The distribution shall be considered gross receipts tax revenue
and shall be used by the county in the same manner as gross
receipts tax revenue, including payment of gross receipts tax
revenue bonds. [A distribution pursuant to this section to a
county not described in Subsection A of this section or to a
county that has imposed a gross receipts tax through an
ordinance that does not provide a deduction contained in the
Gross Receipts and Compensating Tax Act shall not be made on or
after July 1, 2029.

 $\overline{\text{D-}}$   $\overline{\text{E.}}$  If the reductions made by this [2013] 2014 act to the distributions made pursuant to [Subsections A and B of] this section impair the ability of a county to meet its principal or interest payment obligations for revenue bonds that are outstanding prior to July 1, 2013 and that are secured .195301.2

by the pledge of all or part of the county's revenue from the distribution made pursuant to this section, then the amount distributed pursuant to this section to that county shall be increased by an amount sufficient to meet the required payment; provided that the total amount distributed to that county pursuant to this section does not exceed the amount that would have been due that county pursuant to this section as it was in effect on June 30, 2013.

 $[E_{ullet}]$   $F_{ullet}$  A distribution pursuant to this section may be adjusted for a distribution made to a tax increment development district with respect to a portion of a gross receipts tax increment dedicated by a county pursuant to the Tax Increment for Development Act.

## G. For purposes of this section:

## (1) "maximum distribution" means:

(a) for counties that have a population of less than forty-eight thousand according to the most recent federal decennial census, the sum of: 1) the total deductions claimed pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month by taxpayers from business locations within a municipality in the county multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed throughout the county; and 2) the total deductions claimed pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month by taxpayers from business locations in the

.195301.2

= new	= delete
material	material]
underscored	[bracketed

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

cour	nty 1	but not	: witl	nin a	a municij	pali	ity r	nultipl:	ied by	y the	combi	<u>ned</u>
	6	11		1				•			<b></b>	
<u>rate</u>	<u> 10                                   </u>	all co	<u>ounty</u>	Loca	<u>al option</u>	n g1	coss	receipt	is tax	kes i	<u>n effe</u>	<u>:t</u>
for	the	month	that	are	imposed	in	the	county	area	not	within	a
m11n -	cina	alitv:	and									

(b) for counties that have a population of forty-eight thousand or more according to the most recent federal decennial census, the sum of: 1) the total deductions claimed pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month by taxpayers from business locations within a municipality in the county multiplied by the combined rate of all county local option gross receipts taxes in effect on January 1, 2007 that are imposed throughout the county; and 2) the total deductions claimed pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month by taxpayers from business locations in the county but not within a municipality multiplied by the combined taxes in effect on January 1, 2007 that are imposed in the county area not within a municipality; and

(2) "tax revenue" means the net receipts attributable to a county hold harmless gross receipts tax." SECTION 3. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 2015.

- 19 -