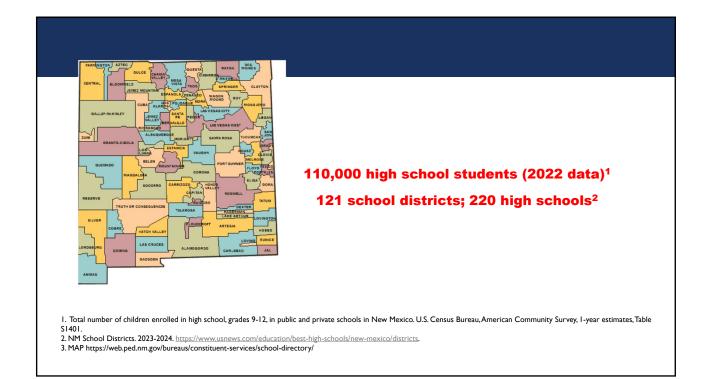
Megan Boelter, JD, MPH Public Health Law Consultant Tobacco Regulation

New Mexico
Tobacco Settlement Revenue Oversight
Committee November 14, 2025



YOUTH EDUCATION AND ADVOCACY





Albuquerque Public Schools

REPRESENTATIVE SCHOOL POLICY

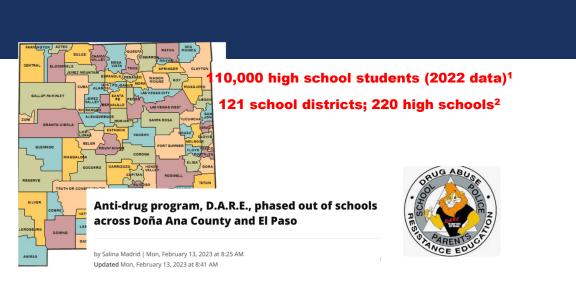
Albuquerque Public Schools prohibits the use, possession, and distribution of commercial tobacco and nicotine products, electronic delivery devices, ... on school property and at off-campus school-sponsored events by students, school personnel, and visitors. These activities are prohibited at all times.

Enforcement of these provisions will be outlined in the Albuquerque Public Schools Handbook for Student Success and will be consistent with applicable statutory and case law.

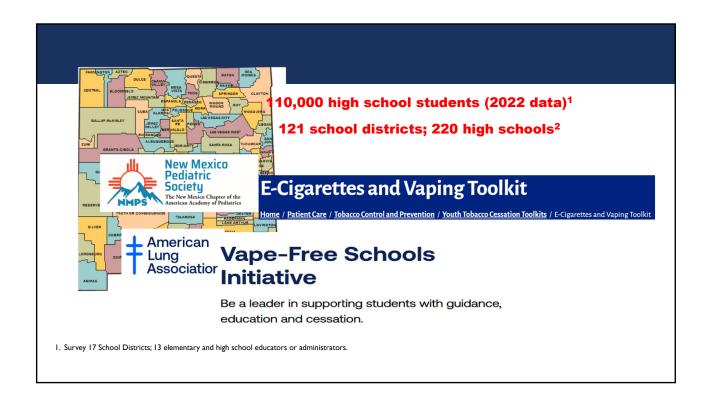
N.M.Admin. Code § 6.12.4.8 - REQUIREMENTS

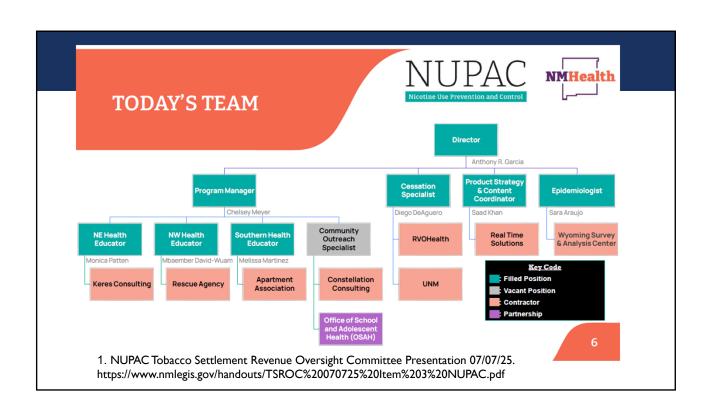
Each local school board or governing body shall establish a tobacco, alcohol and drug free school policy:

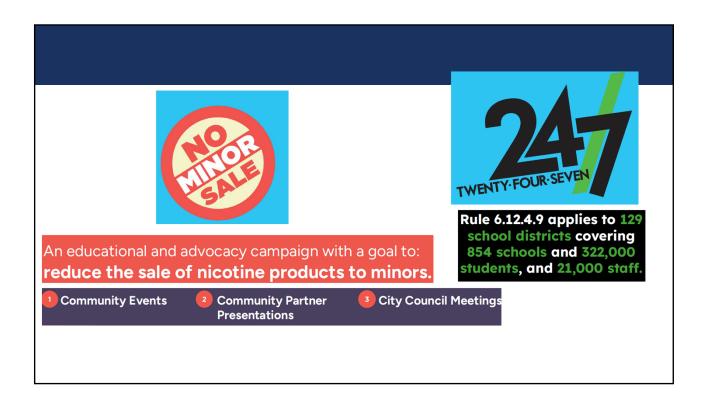
- A. The policy shall provide specific rules of conduct prohibiting the use, possession, and distribution of commercial tobacco and nicotine products, electronic delivery devices...on school property and at off-campus school-sponsored events by students, school personnel, and visitors.
- **B.** Each school district shall detail the prohibited acts and activities ...and establish adequate provisions for its enforcement,... the enumeration of ...sanctions or disciplinary action, consistent with applicable statutory and case law.
- C. Each policy shall include progressive and supportive disciplinary action beginning with options to promote positive student outcomes such as tobacco education or referral to counseling, parent conferences, and school or community service. Referrals to resources to help students overcome nicotine addictions shall be provided when developmentally appropriate. Parents or guardians shall be notified of all violations and actions taken by each school district.

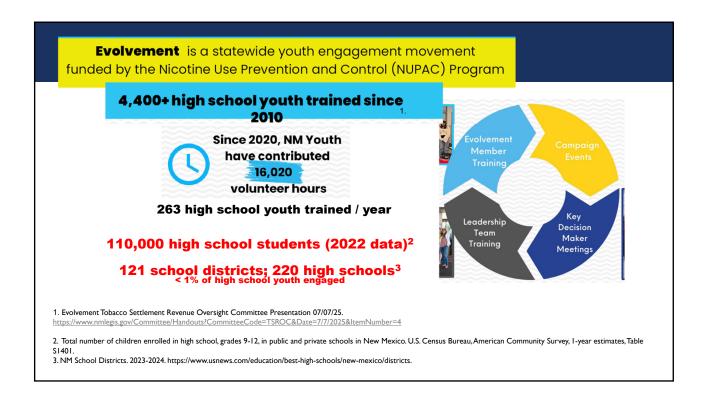


- 1. Total number of children enrolled in high school, grades 9-12, in public and private schools in New Mexico. U.S. Census Bureau, American Community Survey, 1-year estimates, Table \$1401.
- $2.\,NM\,School\,\,Districts.\,2023-2024.\,\underline{https://www.usnews.com/education/best-high-schools/new-mexico/districts.}\\$
- 3. https://web.ped.nm.gov/bureaus/constituent-services/school-directory/









NO MINOR SALE COMMUNITY

Protecting New Mexico's Youth from Illegal Tobacco Sales































https://nominorsale.com/about

Category 5: Advisement and Outreach with Priority Populations

Awardee: Constellation Consulting, Inc PSC # 24-665-2002-00011-00

Fully Executed, 4-Year

- FY2024-FY2027: \$531,400.00 annually TOTAL: \$2,125,600.00
 - o Expenditures YTD: \$549,887.00

Category 6: Capacity Development for Tobacco Control Partners

Awardee: Constellation Consulting, Inc PSC # 24-665-2002-00012-00

Fully Executed, 4-Year

- FY2024-FY2027: \$250,000.00 annually TOTAL: \$1,000,000.00
 - o Expenditures YTD: \$250,000.00

NUPAC TSROC UPDATE 11/18/24; Program Contractual Update; Environmental Strategies

FY26 NFNM Statewide Coalition Updates

NUPAC

NICOTINE FREE NEW MEXICO

Monthly Highlights

- July: Website launched
- Aug: Advocacy meeting; Partnership agreement with ABQ Moms to promote NFNM resources to parents.
- Sept: 2-Part Training: Tobacco Use Disorder
- Oct: Presentation: Preemption Campaign for Tobacco-Free Kids
- Nov: NFNM promotion at the 2025 Head To Toe Conference
- Dec: Advocacy meeting with local, state, and national partners



Community Based Organizations

Since FY20, Constellation Consulting has supported the New Mexico Department of Health's Nicotine Use Prevention And Control Program's efforts to address tobacco and nicotine use within community based organizations in our state. To learn more, please click here.



Constellation Consulting, LLC is honored to convene the People Experiencing Poverty Advisory Council that meets online throughour the year to discuss organizational and community opportunities and strategies for supporting tobacco and nicotine control and treatment efforts. Community based organizations who provide services and resources for people experience poverty and economic injustice are welcome to attend these sessions.

Webinar Participants: Keres

University of New Mexico

Wyoming Survey and Analysis Center

Southwest Tobacco Tribal Coalition

https://nmpopulationhealth.org/tobacco-nicotine-prevention-control/



Nicotine and Tobacco Policies Supported by Nicotine Free New Mexico Include:

- Increasing tobacco tax to match evidence-based standards shown to support prevention and intervention to reduce the number of youth who ever use nicotine and tobacco products and increase the number of adults who quit using nicotine and tobacco products.
- · Bans of flavored tobacco and nicotine products, including menthol.
- · Sustaining statewide funding for nicotine and tobacco activities and programming in New Mexico.
- Nicotine-free buildings, including, but not limited to: behavioral health facilities, social-service organizations, community-based organizations, etc.

Preemption and local authority. CTFK Presentation Oct 2025

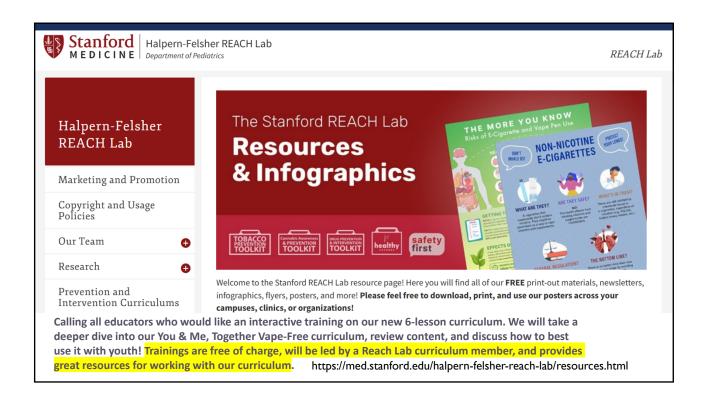
Sustainable statewide funding for programming. TSROC Committee Hearing 09/06/23

https://nmpopulationhealth.org/tobacco-nicotine-prevention-control/nicotinefreenm/

JUUL SETTLEMENT FUNDS

- Can allow for <u>growth</u> in the Evolvement program
- A focus on elementary and middle school prevention efforts
 - Utilizing stanford curriculum and
 Evolvement members to conduct
 presentations in their communities

https://med.stanford.edu/halpern-felsher-reach-lab/resources.html





Welcome to Stanford REACH Lab's Tobacco Prevention Toolkit!

This Tobacco Prevention Toolkit, developed by the **Stanford REACH Lab**, is comprised of a collection of curriculums, lessons, programs, and resources catered to prevent and reduce adolescent and young adult tobacco/nicotine use. While there are some crossovers between our toolkits, our intent is to keep everything packaged and easy for educators, parents, and the like to navigate our resources. For any questions or concerns please contact us directly at stanfordreachlab@stanford.edu.



You and Me, Together Vape-Free Curriculum

Elementary School (2 lessons) | Middle School (5 lessons) | High School (5 lessons)

Overview: Addressing key factors in youth e-cigarette use by correcting misperceptions, strengthening refusal skills against marketing and peer influence, reducing stress and depression, improving coping, and lowering both intention & use of e-cigarette products.



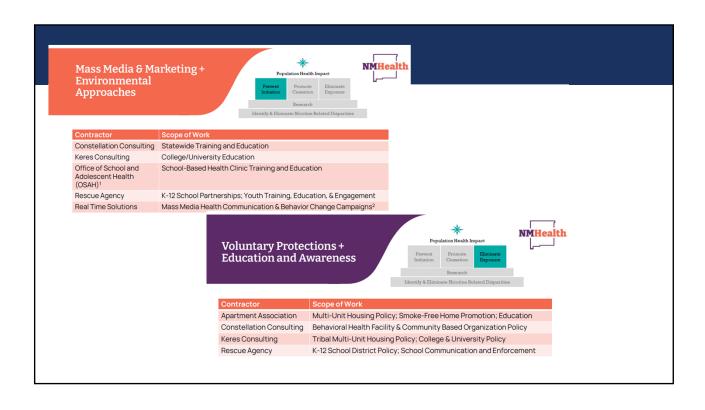
Healthy Futures: Alternative-to-Suspension Program (ATS)

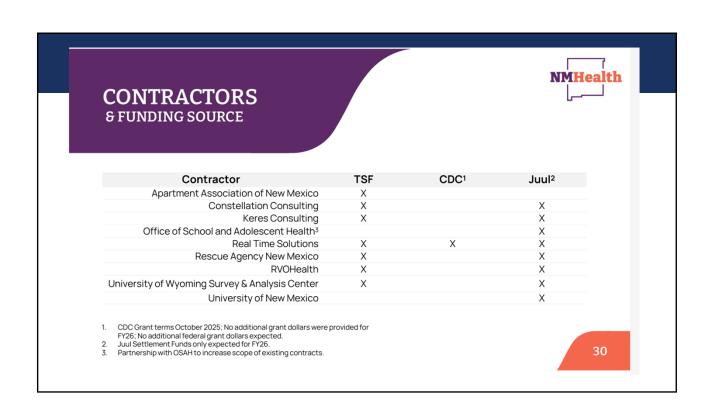
Middle School | High School | Young Adults

Overview: An Alternative-to-Suspension (ATS) Program including a 40-60 minute self-paced, interactive course and/or a 2 or 4-hour facilitated course. This course is for any student found using tobacco/vaping on school campus, or anyone working with students who want to quit and/or reduce use.

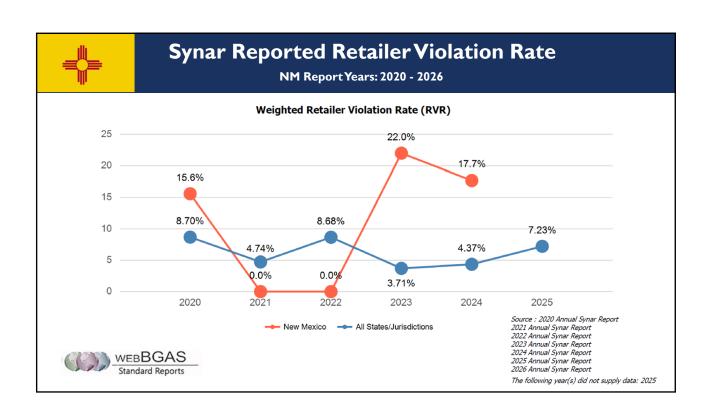
https://med.stanford.edu/tobaccopreventiontoolkit.html

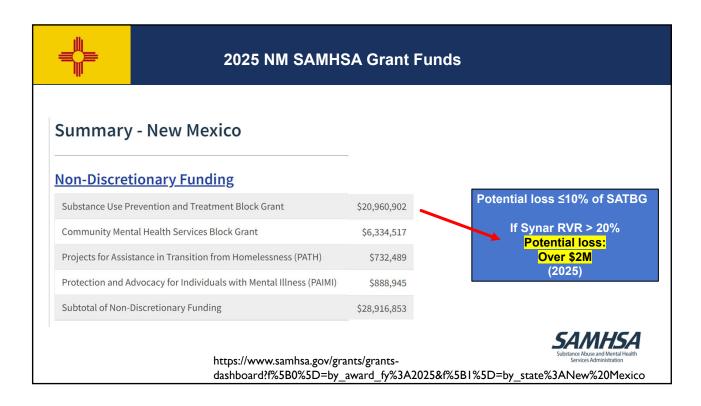














NM Synar Report Comments FY2024

Limited resources for activities to support enforcement and compliance with youth and young adult tobacco access laws.

- NM does not specifically include e-cigarettes in Synar inspections, only cigarettes.
- Revised inspection protocols need to include e-cigarettes/vapes/liquids/pouches.
- Additional state general funds are needed to contract NM DPS/SIU to conduct e-cig inspections.
- "The state's Synar program has been and continues to be underfunded which presents challenges with complying with the Synar regulation."



TOBACCO LEGISLATION TRENDS
TPA PREEMPTION SECTION:



TPA PREEMPTION LANGUAGE Requires Clarification

(§61-37-24)

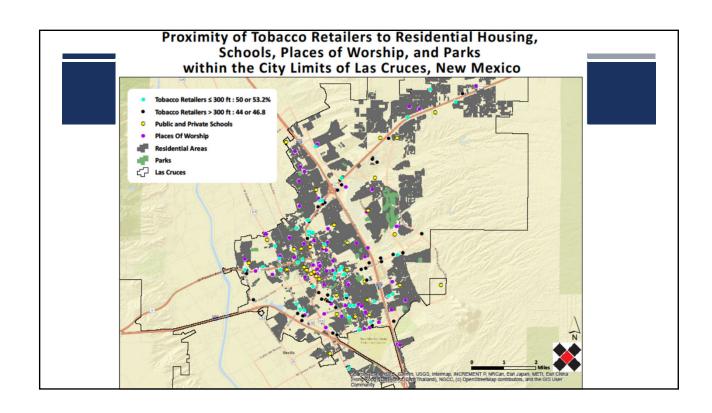
When a municipalityadopts an ordinance...pertaining to the sales of tobacco products, the ordinance, ...<u>shall be consistent with</u> the provisions of the Tobacco Products Act. (§61-37-24)

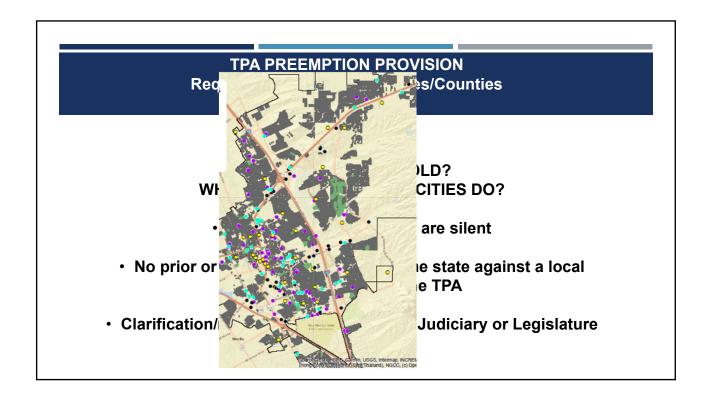
(§61-37-4)

A license shall not be issued, retained, transferred or renewed if:

- 1. the location for the license or license transfer is within three hundred feet of a school; (07/01/2020)
- 2. the location for the license would result in a violation of a zoning **or other ordinance** of a governing body in which the proposed location would exist.







2020 SUPPORT FOR TPA REVISION

(Ambiguous Preemption Language)

- The New Mexico Municipal League
- City Council of Albuquerque
- City Council of Las Cruces
- City Council of Santa Fe
- City of Las Vegas
- · City of Espanola
- Bernalillo County Commission
- Albuquerque Public Schools Board of Education
- Rio Arriba County Commission
- Greater Albuquerque Medical Association (GAMA)

- New Mexico Chronic Disease Prevention Council (CDPC)
- Evolvement
- Health Equity Alliance for LGBTQ+
- New Mexicans (HEAL+ NM)
- Southwest Tribal Tobacco Coalition
- New Mexico Public Health Association
- New Mexico Pharmacist Association
- New Mexico Hospital Association
- American Heart Association
- American Cancer Society Cancer Action Network
- American Lung Association

E-CIGARETTE / VAPOR PRODUCT DIRECTORIES

MAIN POLICY PROVISIONS

Each e-cigarette manufacturer of products sold in the state shall certify:

- That the manufacturer <u>received a marketing authorization (MGO)</u> from the FDA;
 OR
- That the product was:
 - 1. Marketed in the U.S. as of 8/8/2016; and
 - 2. Manufacturer submitted a PMTA application on or before 9/9/2020; and
 - i. The product application remains under review, or
 - ii. A final decision has not otherwise taken effect.
 - (e.g. a court order or FDA administrative order staying an MDO).



WHAT ARE REGISTRY BILLS? FDA PMTA PROCESS

- Only 39 e-cigarette products with MGOs.
- Estimated 400,000 e-cigarette products with pending PMTA authorization status.
- Cannot legally market in United States without a Marketing Granting Order.

https://www.publichealthlawcenter.org/sites/default/files/inline-files/Vermont-Registry-Bill-webinar.pdf

E-CIGARETTE / VAPOR PRODUCT DIRECTORIES

Only products with "Timely Filed" PMTA Applications are Eligible for Registry:

- For those products marketed in the U.S. as of August 8, 2016; AND
- Submitted to the FDA on or before September 9, 2020, and accepted for filing.



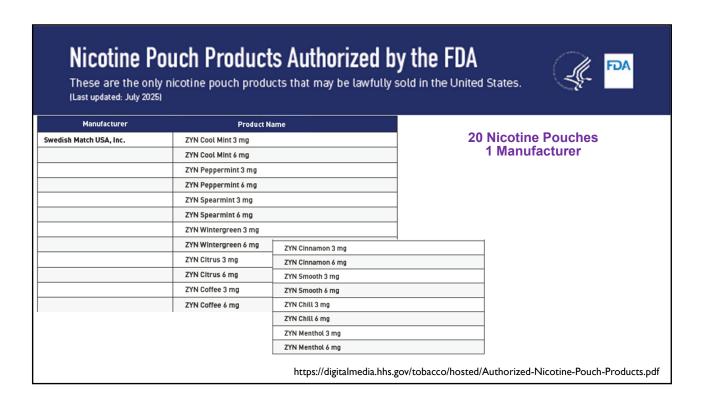
Industry Market-Share Protection Law

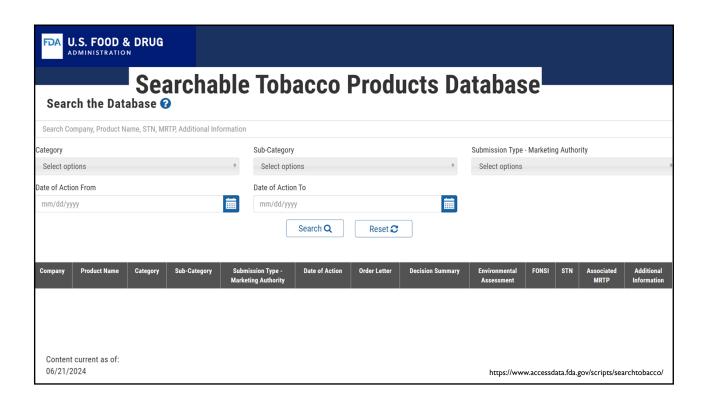
https://www.publichealthlawcenter.org/sites/default/files/inline-files/Vermont-Registry-Bill-webinar.pdf

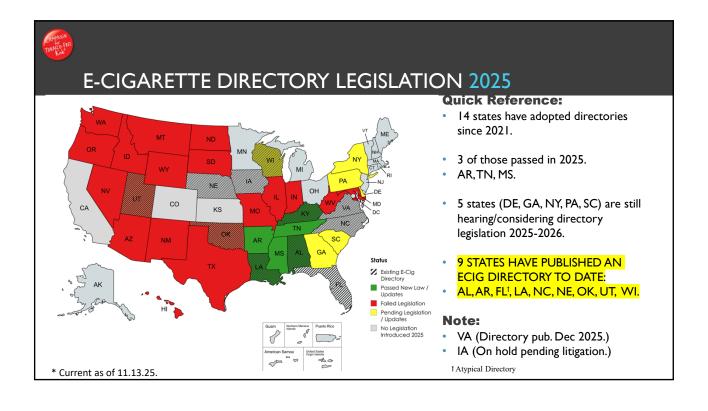
	Oklahoma	Vapor Prod	uct Manufa 3.1-229.35	cturers and	Registratior	1
Manufacturer	FDA Authorization	Product Name	Packaging Type	Packaging Size	Characterizing Flavor	Additional Properties (Amount of Nicotine, Volume, etc.)
Logic Technology Development LLC	24-Mar-20	Power Kit- Tobacco	Box/Closed System	75 Units per Case	Tobacco	Wicotine - 27 MG/ML, Volume - 2 x1.2 ML per Unit
Logic Technology Development LLC	Pending		Box/Closed System consistent Produ		Menthol	Nicotine - 27 MG/ML, Volume - 2 x1.2 ML per Unit
Shenzhen Runfree Technology Co., Ltd. Shenzhen	YES YES	PUFFS R • Dif dis acc	fficult to vet PM fficult for enforc stinguish produc cessory, etc. ma scription in regis	0% Battery Capacity: 550mAh - Heating Element: Mesh Coil - Prefilled E-Juice Capacity: 2.5ml - Customizable Flavors		
Runfree Technology Co., Ltd.		PUFFS RF003	packaged in boxes of 10 units	pieces: 55.8cm x 29cm x 28cm / 13kg		550mAh - Heating Element: Mesh Coil - Prefilled E-Juice Capacity: 2.5ml - Customizable Flavors

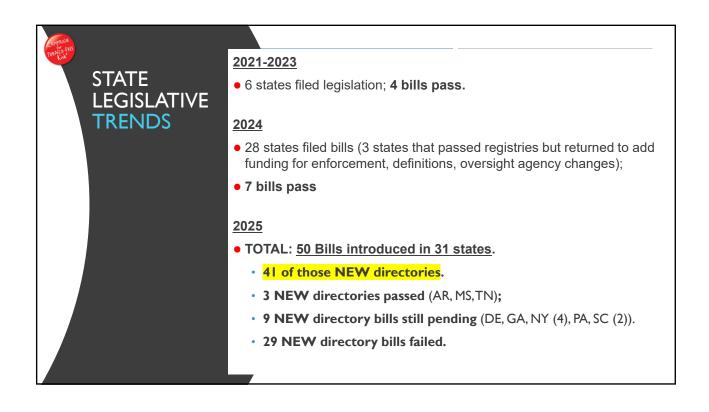












	USA	LOUISIANA	OKLAHOMA	ALABAMA	WISCONSIN 1848	N*C
Oversight	FDA	Office of Alcohol and Tobacco Control (ATC) Pub 2023	Alcoholic Beverage Laws Enforcement Commission (ABLE) Pub 2023	Department of Revenue (ALDOR) Pub 2022	Department of Revenue Pub 09.01.25	Department of Revenue Pub 05.01.25
Product	ALL Tobacco Products	Vapor Products, *ANPs, ENDS	Vapor Products	E-cigarettes (Pouches)	Electronic Vaping Devices	Vapor products and Consumable Products
		<mark>660</mark>	<mark>~12,219</mark>	<mark>~1,037</mark>	<mark>216</mark>	<mark>1,059</mark>
Total # Products MGO	39 e-cig 20 pouches	MGOs* = 45 No Final Order = 592	MGOs* = ?? No Final Order = ??	MGOs* = 60 No Final Order = 977	MGOs = 62 No Final Order 154	N/A
# Manuf	6	~29	~55	25	9	25
Funding	N/A	\$100 fee / product Est. Rev.: \$47, 200 Est COST: \$540,000 FY24	NO FEES SET HB3179 (2024) (Failed) Proposed \$5,000/manuf. Est. min \$75,000	\$2,000/MANUF; \$500 renewal App \$805,000 min/yr some funds from lic fee	\$500/device; \$500 renewal \$201,100 FY23-24, \$643,100 FY24-25	\$2,000/MANUF; \$500 renewal



DIRECTORY TRENDS & OBSERVATIONS

Trends

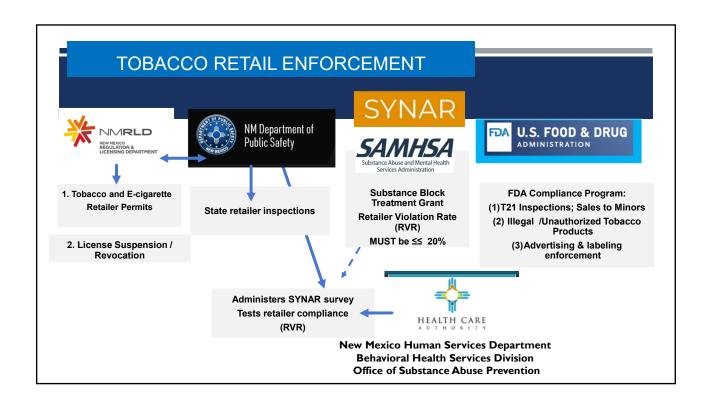
- New Tactics
 - Fees
 - · Compliance checks
 - Tax provisions
 - Big Tobacco vs Independent Vape Retailers
- Multiple bills filed in each chamber
- Shovel bills
- Good and bad policy TEXAS
- Atypical directory or proposed terms WY; KY;
 CO
- Focus on foreign manufacturer
- Expanding product type or allowances for PMTA status

Observations

- Improving Poor Legislation
 Pending directory legislation is expected to pass
- Traditional Sponsors, Advocates, Community Engagement
- Vigilance; Coordination within and among orgs









NM Tobacco Products Act SALES TO MINORS Penalties:

SALES TO MINORS: [15.8.6.9 NMAC - N, 1/1/2021]

1st violation: \$1,000 fine;

2nd violation: \$4,000 fine; 7 day suspension 3rd violation: \$7,000 fine; 30 day suspension 4th violation: Permanent License Revocation



ALL OTHER VIOLATIONS INVOLVING MINORS: [15.8.6.10 NMAC - N, 1/1/2021]

1st violation: \$1,000 fine;

2nd violation: \$2,000 fine; 1 day suspension 3rd violation: \$5,000 fine; 7 day suspension 4th violation: \$10,000 fine; 14 day suspension

COMPLIANCE DATA HELPFUL TO DETERMINE IF POLICY CHANGE IS WARRANTED

TOBACCO TAX POLICY:

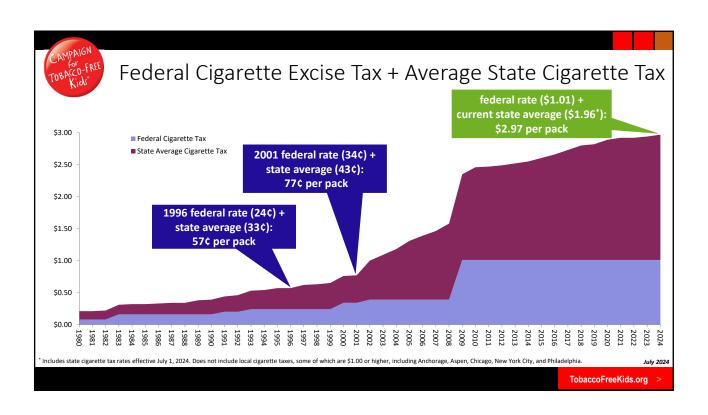
TOBACCO TAX POLICY:

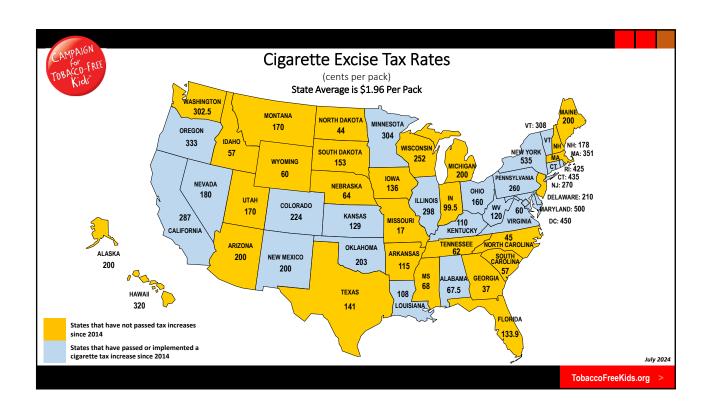




- Excise taxes have the greatest impact on smoking rates among those 18 to 24.
- Taxation of tobacco is not correlated with a decline in the density of convenience stores or consumer spending.
- Tobacco excise taxes can reduce tobacco-related health disparities among people with limited incomes, pregnant persons, and among racial and ethnic populations.
- "Regressive tax": industry messaging targeting consumers from specific communities.

Community Preventive Services Task Force (CPSTF). USA.gov https://www.thecommunityguide.org/pages/about-community-guide.html





ThankYou mboelter.lawhealthpolicy@gmail.com QUESTIONS