

**PRESENTATION TO THE  
MILITARY & VETERANS' AFFAIRS COMMITTEE  
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Office of Military Base Planning and Support  
June 22, 2012**

--**Members of the Committee:** this Presentation is an update to my earlier appearances before your Committee; a lot has happened since my Hearing last year

--Overview: Defense Guidance; Budget; Installations; Issues

--First, the President and the Secretary of Defense rolled out new Strategic Guidance in January; these comments taken from the Secretary of Defense's statement before the Senate last week (emphasis added by HS):

**Secretary Panetta:**

"To build the force we need for the future, we developed strategic guidance that consists of five key elements, that were the elements that guided us in terms of the budget recommendations we make.

First of all, we know that the military's going to be **smaller and it's going to be leaner in the future, but it has to be agile**, it has to be flexible, it has to be quickly deployable, and it also has to be technologically advanced.

Second, because of the world we live in and where we confront some of the most serious problems that face us, we have to rebalance our global posture and presence to emphasize the **Asia-Pacific region and the Middle East**. Those are the two areas where we confront the most serious challenges.

Third, we have to build for the rest of the world that -- that we deal with, we have to build **innovative partnerships and strengthen key alliances and partnerships** elsewhere in the world so that we maintain a presence in Latin America, in Africa, in Europe and elsewhere.

Fourth, we have to ensure that we have a **force that can confront and defeat aggression from any adversary, any time, anywhere**.

And lastly, this can't just be about cutting the budget. It also has to be about **investments. Investments in new technology and new capabilities as well as our capacity to grow, adapt and mobilize as needed.**"

**Air Force Priorities for a New Strategy with Constrained Budgets**

**--Secretary of the Air Force:** Continue to strengthen the Nuclear Enterprise; Partner with the Joint & Coalition Team to win today's fight; Develop and care for Airmen and their families; Modernize our Air and Space Inventories, Organizations and Training; Recapture Acquisition Excellence

**--Air Force Chief of Staff:** Establish control in air, space, and cyberspace; Hold any target at risk; Provide responsive intelligence, surveillance, and reconnaissance; Rapidly move people and cargo anywhere in the world; Provide command and control to conduct operations rapidly, effectively, and efficiently

### **Army Priorities**

**--Secretary of the Army/Army Chief of Staff:** Role of the Army is to Prevent, Shape, and Win

--As the President's new national defense priorities are implemented, the Army will continue to transition to a smaller yet capable force fully prepared to conduct the full range of operations worldwide

--To satisfy the enduring requirement of preserving readiness and avoid hollowing out the force, the Army will continually adjust and assess end strength/force structure, readiness, and modernization

### **--Air Force Force Structure**

--USAF Force Structure Changes: Sustaining Readiness and Modernizing the Total Force (these four objectives pertain to sizing of the force)

- countering terrorism and irregular warfare
- deterring and defeating aggression
- maintaining a safe, secure, and effective nuclear deterrent; defending the homeland
- and providing support to civil authorities

--Army Force Structure: Readiness is measured by the level of manning, equipping and training; the Army will adapt their force generation model; modernization—the Army is developing and fielding a versatile mix of equipment to enable success in the full range of missions; the Army's top four modernization priorities:

- Network** (LandWarNet)
- Ground Combat Vehicle
- Joint Light Tactical Vehicle
- And Soldier Systems (small arms, night vision, Soldier sensors, and body armor)

## **BRAC**

### **Secretary of Defense pushing for two Base Closure rounds: 2013 and 2015**

--Air Force Chief of Staff: "This time, base closure, as opposed to base realignment is needed."

--Army Chief of Staff: "I don't think you will see a big installation asked to close."

--DOD Proposed Legislation has **not** been supported by either the House of Representatives or the Senate thus far during 2013 Budget deliberations.

## **PROPOSED BRAC LEGISLATION**

**Military Value Criteria** included in **PROPOSED Legislation** (Priority given to Military Value)

- The current and future mission capabilities and the impact of operational readiness of the total force of the Department of Defense, including the impact on joint warfighting, training, and readiness
- The availability and condition of land, facilities, and associated airspace (including training areas suitable for maneuver by ground, naval, or air forces throughout a diversity of climate and terrain areas and staging areas for the use of the Armed Forces in homeland defense missions) at both existing and potential receiving locations
- The ability to accommodate contingency, mobilization, surge, and future total force requirements at both existing and potential receiving locations to support operations and training
- The cost of operations and the manpower implications

### **Other Criteria**

- The extent and timing of potential costs and savings, including the number of years, beginning with the date of completion of the closure or realignment, for the savings to exceed the costs
- The economic impact on existing communities in the vicinity of military installations
- The ability of the infrastructure of both the existing and potential receiving communities to support forces, missions, and personnel

- The environmental impact, including the impact of costs related to environmental restoration, waste management, and environmental compliance activities

--However, we expect that Legislation will eventually be approved which provides for one or more base closure rounds in the future. The Air Force report to Congress in FY 2004 stated that the Air Force had **24% excess capacity**—certainly more excess capacity now (number uncertain)

### **United States Air Force: FY 2013 Budget Overview**

--DOD reductions: \$487B next 10 years; Air Force, \$10B a year

--AF FY 12, \$115.2B; FY 13, \$110.1B; Military Construction/Family Housing/BRAC: \$800M less

--AF retires 227 aircraft in FY 13, additional 59 aircraft from FY 14-17

--Critical issues: Encroachment on training and test ranges—airspace, military installations, electromagnetic spectrum is a critical issue

### **United States Army: FY 2013 Budget Overview**

--Army FY 12, \$145 Billion; FY 13, \$135 Billion; Military Construction, Family Housing/BRAC, \$1.5 B less

--Military personnel: \$3.7 Billion decrease; O & M: \$6.3 Billion increase (soldier and unit training, ground and air vehicle costs); Procurement: \$2.0 Billion decrease; RDT & E: \$200 million increase

--Army proposing a decrease of 80,000 soldiers next several years

### **New Mexico Military Installations**

#### **--Holloman Air Force Base (49<sup>th</sup> Wing)**

--Number one New Mexico issue: transition from F-22s to two squadrons of F-16s (48 aircraft), commencing early next calendar year.

--Holloman also supporting Remotely Piloted Aircraft training (MQ-1 and MQ-9)

--Alamogordo Committee of 50 leadership and Director visit to Pentagon in December; Air Force leadership fully supportive of the transition, move of F-16s to Holloman; first squadron next April

--BG Ferrari, Commanding General of WSMR, visited Luke AFB in April to underscore his support for the F-16 mission at Holloman

### **--Kirtland Air Force Base**

--377<sup>th</sup> Air Base Wing continuing to address the fuel plume; Air Force fully committed to remediation

--58<sup>th</sup> Special Operations Wing receiving MC-130J aircraft; recently dedicated a new simulator facility—they are a key member of the Kirtland Team; they are looking for additional runway capacity to support assault landings—pending the outcome of an Environmental Assessment

--The Air Force proposed reductions in the space-related activities on Kirtland: Operationally Responsive Space Office, -68; Space Development and Test Directorate, -74; it t appears the Air Force proposed reductions at Kirtland will **not** be supported by Congress

--377<sup>th</sup> Air Base Wing Commander is working closely with the Office of Economic Adjustment in implementing a DOD grant to Albuquerque Public Schools for renovation of Wherry Elementary School

### **--Cannon Air Force Base (27<sup>th</sup> Special Operations Wing)**

--Continuing growth to a robust special operations installation: \$153 million military construction in FY 2012, \$93 million proposed in FY 2013, including a new medical facility and new apron construction; eventual growth to over 6,000 personnel

--Housing privatization program recently approved—688 homes, \$470 million construction over 42 month period

--Personnel +595 in FY 13

### **--White Sands Missile Range**

--White Sands Missile Range has supported three Network Integration Events (NIE) last several months (future designation to Combat Integration Events—CIE), in fulfilling their role as the Army Center of Excellence for Network Integration

--Their Commanding General continuing to play a key regional leadership role with his outreach to Holloman and Kirtland

--National Geospatial Intelligence Agency, located adjacent to White Sands Test Facility (NASA) -100

--We all need to work toward enabling WSMR to continue its key role in Testing and Evaluation and supporting any additional opportunities to increase their airspace

### **--Ft. Bliss**

--MG Pittard, Commanding General, 1<sup>st</sup> Armored Division has engaged his staff in outreach to New Mexico, given that 89% of Ft. Bliss is our State

--Recently conducted Iron Focus, first major exercise in New Mexico of the 1<sup>st</sup> Armored Division, which was activated May 2011

--Invitations to New Mexico community leadership

--His key staff making presentations in Las Cruces, Alamogordo

--Ft. Bliss growing to

--Over \$500 million worth of projects on the Ft. Bliss ranges

## **Military Base Planning Issues**

### **--Support for the Holloman Transition**

#### **--Melrose Air Force Range Expansion** (chart provided)

--74 year lease signed in January: the Governor, State Land Commissioner Powell; Assistant Secretary of the Air Force Yonkers

--USAF becomes a tenant of the State Land Office; over 10,000 additional acres of land added to Melrose Air Force Range

--This transaction almost complete—one tenant improvement issue still outstanding

--And, we need to purchase Title Insurance

#### **--Next Step, with remaining resources**

--Purchase land adjacent to Cannon AFB—the Air Force has identified four priority areas, parcels of land

--The plan: “Gift” the land to the Air Force

--Two RFPs issued: Legal Services; Environmental Baseline Survey; and an Appraisal Contract

#### **--Southern NM/El Paso Joint Land Use Study**

--White Sands Missile Range, Ft. Bliss, Holloman AFB have been having monthly sustainability planning sessions—an outgrowth of that process was their request for a “Regional Joint Land Use Study”

--MOA: Five NM counties (Lincoln, Otero, Dona Ana, Sierra, Socorro); El Paso County; Alamogordo, Las Cruces, El Paso; White Sands Missile Range; Holloman AFB; and Ft. Bliss

--Policy Committee: Co-Chairs—Chairs of Dona Ana County Commission, Otero County Commission, membership by participating agencies

--Technical Committee: Co-Chairs, White Sands Missile Range Chief of Staff, Otero County Manager, membership by participating agencies

--Dona Ana County volunteered to be the “fiscal agent” for the Southern NM/El Paso Joint Land Use Study—significant responsibilities—apply for the grant, administer the grant, issue a Request for Proposals, etc

--Many, many thanks to the County Manager, Brian Haines; and his planning staff, as well as the Dona Ana Board of County Commissioners

### **Department of Defense Office of Economic Adjustment (OEA)**

--OEA: DOD field organization responsible for supporting state and local governments to respond to major defense program changes

--OEA assists the military services

- Developing enduring relationships with states and communities
- Creating compatible land use procedures in partnerships—

- And engaging local community leaders to ensure services are available to military personnel and their families
- OEA assists states and communities to:
  - Use technical and financial assistance to plan and develop local adjustment strategies
  - Engage the private sector in order to plan and undertake community economic development and base redevelopment
  - Work with military departments in support of DOD missions

### **OEA in New Mexico**

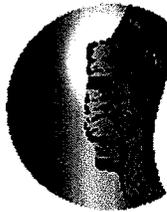
- Kirtland/MRCOG Joint Land Use Study, and follow-on implementation plan (MRCOG action)
- Regional Growth Management Plan (RGMP): Clovis, Portales, Roosevelt, and Curry County
  - Also the Curry County JLUS
  - An implementation plan for the RGMP
  - And a follow-on RGMP/JLUS implementation effort
- Southern NM/EI Paso Joint Land Use Study: grant application next step (Dona Ana County)
- Implementation of the Educational Facilities Review, across the country: OEA was assigned this action by OSD; potential grant to Albuquerque Public School System, Wherry Elementary School

### **Summary and Closing**

- All New Mexico military installations are in a state of transition; there has been considerable turnover of commanding officers and key members of their staffs
  - Within the Military Base Planning Program, we are focusing on those actions which contribute to “Military Value”
  - The number one issue in the State is supporting the Holloman AFB Transition—as the F-22s depart, assisting in whatever fashion the beddown of two squadrons of F-16s
  - Continued military outreach is very important—to County Commissions in addition to the New Mexico State Legislature

**RECOMMENDATION: THAT THE MILITARY AND VETERANS AFFAIRS’S COMMITTEE FIND TIME IN YOUR SCHEDULE DURING THE ITERIM PERIOD TO RECEIVE PRESENTATIONS BY ALL OF OUR INSTALLATION COMMANDERS**

**Ray Powell, M.S., D.V.M.**  
**Commissioner of Public Lands**



NEW MEXICO  
**STATE LAND OFFICE**  
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Map data pertaining to state trust lands are provisional and subject to change without notice. No warranty is made by the New Mexico State Land Office as to the accuracy, reliability, or completeness of this data.

**Melrose Bombing Range Area Map**

+ Cities and Towns

**NM Roads**  
 Interstate Highway  
 US Highway  
 NM Highway

Sections  
 Township

Option 1B = 15,634.37 AC. more or less  
 Private Option 1B = 3,999.62 AC. more or less  
 State Option 1B = 11,634.75 AC. more or less

**NM State Trust Land**  
 Surface Estate only  
 Subsurface Estate only  
 Surface and Subsurface Estate

**Other New Mexico Ownership**  
 Bureau of Land Management  
 Department of Defense  
 Fish and Wildlife Service  
 Private  
 State Parks

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