NOTE: As provided in LFC policy, this report is intended only for use by the standing finance committees of the legislature. The Legislative Finance Committee does not assume responsibility for the accuracy of the information in this report when used for other purposes.

The most recent FIR version (in HTML & Adobe PDF formats) is available on the Legislative Website. The Adobe PDF version includes all attachments, whereas the HTML version does not. Previously issued FIRs and attachments may be obtained from the LFC in Suite 101 of the State Capitol Building North.

## FISCAL IMPACT REPORT

SPONSOR:	Altamirano	DATE TYPED:	2/11/03	HB	
SHORT TITLE: Gross Receipts Exemption for Podiatrists			SB	478	
		ANALY			Smith

### **REVENUE**

Estimated Revenue		Subsequent Recurring Years Impact or Non-Rec		Fund Affected	
FY03	FY04				
	(55.0)	(60.0)	Recurring	General Fund	
	(46.0)	(50.0)	Recurring	Local Governments	

(Parenthesis ( ) Indicate Revenue Decreases)

#### SOURCES OF INFORMATION

Responses Received From TRD

## **SUMMARY**

## Synopsis of Bill

The bill amends Section 7-9-77.1 NMSA 1978 to exchange the existing gross receipts tax deduction for Medicare receipts of medical doctors and osteopaths for an exemption. The bill expands eligibility for the exemption to podiatrists licensed pursuant to the provisions of the Podiatry Act.

The section is further amended to clarify that medical doctors licensed pursuant to Section 66-6-13 (Licensure by Endorsement) and osteopaths licensed pursuant to Section 66-10-12 (Licensure without Examination) qualify for the current Medicare deduction.

A minor change in terminology from "osteopaths" to "osteopathic physicians" is also made.

# FISCAL IMPLICATIONS

TRD notes that the fiscal impact was derived using the 1997 Census of Healthcare Services in New Mexico, the Department's "Analysis of Gross Receipts by Standard Industrial Classification" (Report-80), "Combined Reporting System-Warrant Distribution Summary" (Report

### Senate Bill 478 -- Page 2

490B), state Medicare and Medicaid expenditure data from the Centers for Medicare and Medicaid Services (CMMS).

Podiatrists are expected to generate revenues of nearly \$12 million and pay approximately \$730 thousand in state and local gross receipts taxes in the absence of this legislation. This estimate assumes approximately 15% of their receipts are derived from Medicare payments

# **CONFLICT**

HB-440 provides a gross receipts <u>deduction</u> for podiatrists.

# **TECHNICAL ISSUES**

TRD notes that superficially, there are no fiscal implications from changing a deduction to an exemption. However, it will make a significant difference in tax reporting. Deductions are required to be reported, exemptions are not. The department would not be able to determine from a tax return the amount a provider receives from Medicare payments.

### OTHER SUBSTANTIVE ISSUES

TRD makes the following tax policy arguments:

- This continues a trend over the last decade of removing medical and hospital services from the gross receipts base. A broad base helps to limit the tax rate, thus cutting the tax base may shift a noticeable amount of tax burden to remaining taxpayers.
- In addition to adding an element of stability to the gross receipts tax, receipts of the health care industry grow more quickly than general revenue. Exempting this sector reduces the state's ability to generate adequate revenue from the gross receipts tax.

SS/ls/njw