### HOUSE BILL 199

# 49TH LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2010

### INTRODUCED BY

## Rhonda S. King

### AN ACT

RELATING TO DOMESTIC ABUSE; MAKING REVISIONS TO THE FAMILY VIOLENCE PROTECTION ACT; ALLOWING A MINOR TO FILE FOR OR BE RESTRAINED BY AN ORDER OF PROTECTION; REQUIRING PEACE OFFICERS TO ENFORCE ORDERS OF PROTECTION; REVISING STANDARDS AND PROCEDURES; EXPANDING DEFINITIONS; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 40-13-2 NMSA 1978 (being Laws 1987, Chapter 286, Section 2, as amended) is amended to read:

"40-13-2. DEFINITIONS.--As used in the Family Violence Protection Act:

A. "co-parents" means persons who have a child in common, regardless of whether they have been married or have lived together at any time;

.179512.1SA

1	B. "court" means the district court of the judicial
2	district where an alleged victim of domestic abuse resides or
3	is found, where the alleged abuser lives or is found or where
4	the alleged abuse occurred;
5	C. "dating partner" means a person who is or has
6	been in a relationship of a romantic or intimate nature with an
7	alleged abuser. Factors to be considered in determining the
8	existence of a dating partner relationship include the:
9	(1) length of the relationship;
10	(2) type of the relationship; and
11	(3) frequency of interaction between the
12	persons involved in the relationship;
13	[ <del>C.</del> ] <u>D.</u> "domestic abuse":
14	(1) means an incident of stalking or sexual
15	assault whether committed by a household member or not;
16	(2) means an incident by a household member
17	against another household member consisting of or resulting in:
18	(a) physical harm;
19	(b) [ <del>severe emotional distress</del> ] <u>mental</u>
20	anguish;
21	(c) bodily injury, <u>battery</u> or assault;
22	(d) a threat causing imminent fear of
23	bodily injury by any household member;
24	(e) criminal trespass;
25	(f) criminal damage to property <u>or</u>
	.179512.1SA

1	damage to jointly owned or community property when done with
2	the intent to intimidate, threaten or harass;
3	(g) repeatedly driving by a residence or
4	work place;
5	(h) telephone harassment;
6	(I) harassment; [ <del>or</del> ]
7	(j) false imprisonment;
8	(k) interference with communications;
9	(1) larceny or deprivation of property
10	with the intent to intimidate, threaten or harass;
11	(m) cruelty to animals with the intent
12	to intimidate, threaten or harass; or
13	$\left[\frac{\text{(j)}}{\text{(n)}}\right]$ harm or threatened harm to
14	children as set forth in this paragraph; and
15	(3) does not mean the use of force in self-
16	defense or the defense of another;
17	$[\frac{D_{\bullet}}{E_{\bullet}}]$ "household member" means a spouse; former
18	spouse; family member, including a relative, parent, present or
19	former stepparent, present or former in-law, child or co-parent
20	of a child; dating partner; or a person with whom the
21	petitioner has had a continuing personal relationship.
22	Cohabitation is not necessary to be deemed a household member
23	[for purposes of this section];
24	F. "mental anguish" means psychological or
25	emotional damage marked by change of behavior or physical
	170512 154

symptoms;

2	G. "minor" means a person under the age of
3	eighteen;
4	[ $E_{ullet}$ ] $H_{ullet}$ "mutual order of protection" means an order
5	of protection that includes provisions that protect both
6	parties;
7	$[F_{ullet}]$ I. "order of protection" means an injunction
8	or a restraining or other court order granted for the
9	protection of a victim of domestic abuse;
10	[ <del>G.</del> ] <u>J.</u> "protected party" means a person protected
11	by an order of protection; and
12	[ $H$ .] $K$ . "restrained party" means a person who is
13	restrained by an order of protection."
14	Section 2. Section 40-13-3 NMSA 1978 (being Laws 1987,
15	Chapter 286, Section 3, as amended) is amended to read:
16	"40-13-3. PETITION FOR ORDER OF PROTECTIONCONTENTS
17	STANDARD FORMS
18	A. A victim of domestic abuse may petition the
19	court under the Family Violence Protection Act for an order of
20	protection.
21	B. The petition shall be made under oath [or shall
22	<del>be accompanied by a sworn affidavit</del> ] setting out specific facts
23	showing the alleged domestic abuse.
24	C. The petition shall state whether any other
25	domestic action is pending between the petitioner and the
	.179512.1SA

respondent.

- D. If any other domestic action is pending between the petitioner and the respondent, the parties shall not be compelled to mediate any aspect of the case arising from the Family Violence Protection Act unless the court finds that appropriate safeguards exist to protect each of the parties and that both parties can fairly mediate with such safeguards.
- E. An action brought under the Family Violence

  Protection Act is independent of any [proceeding for annulment,

  separation or divorce] other domestic action between the

  parties.
- F. Remedies granted pursuant to the Family Violence
  Protection Act are in addition to and shall not limit other
  civil or criminal remedies available to the parties.
- G. Standard simplified petition forms with instructions for completion shall be available to all parties. Law enforcement agencies shall keep such forms and make them available upon request to alleged victims of domestic abuse."
- Section 3. Section 40-13-3.2 NMSA 1978 (being Laws 1999, Chapter 142, Section 2, as amended) is amended to read:
  - "40-13-3.2. EX PARTE EMERGENCY ORDERS OF PROTECTION.--
- A. The district court may issue an ex parte written emergency order of protection when a law enforcement officer [states] presents to the court in person, by telephone, [or via] by facsimile [and files a sworn written statement] or .179512.1SA

other electronic method, a sworn petition setting forth the need for an emergency order of protection and the court finds [reasonable grounds] probable cause to believe that the alleged victim or the alleged victim's child is in immediate danger of domestic abuse following an incident of domestic abuse. The [written statement] petition shall include the location and telephone number of the alleged perpetrator, if known.

- B. A law enforcement officer who receives an emergency order of protection <u>from the court</u>, whether in writing, by telephone, [or] by facsimile transmission [from the court] or by other electronic method, shall:
- (1) if necessary, pursuant to the judge's oral approval, write and sign the order on an approved form;
- (2) if possible, immediately serve a signed copy of the order on the restrained party and complete the appropriate affidavit of service;
- (3) immediately provide the protected party with a signed copy of the order; and
- (4) provide the original <u>petition</u>, order <u>and</u> <u>return of service</u> to the court by the close of business on the next judicial day.
- C. The court may grant the following relief in an emergency order of protection upon a probable cause finding that domestic abuse has occurred:
- (1) enjoin the restrained party from .179512.1SA

threatening to commit or committing acts of domestic abuse against the protected party or any designated household members:

- (2) enjoin the restrained party from any contact with the protected party, including harassing, telephoning, contacting or otherwise communicating with the protected party; and
- (3) grant temporary custody of any minor child in common with the parties to the protected party, if necessary.
- D. A district judge shall be available [as determined by] in each judicial district to [hear petitions for] issue emergency orders of protection.
- E. An emergency order of protection expires seventy-two hours after issuance or at the end of the next [judicial] day the district court is open, whichever [time is latest] is later. The expiration date shall be clearly stated on the emergency order of protection.
- F. A person may appeal the issuance of an emergency order of protection to the court that issued the order. An appeal may be heard as soon as the judicial day following the issuance of the order.
- G. Upon a proper petition, a district court may issue a temporary order of protection that is based upon the same incident of domestic abuse that was alleged in an .179512.1SA

13
14
15
16
17
18
19
20
21
22
23
24

2

3

4

5

7

8

9

10

11

12

25

emergency order of protection.

Emergency orders of protection are enforceable in the same manner as other orders of protection issued pursuant to the provisions of the Family Violence Protection Act."

Section 40-13-4 NMSA 1978 (being Laws 1987, Section 4. Chapter 286, Section 4, as amended) is amended to read:

"40-13-4. TEMPORARY ORDER OF PROTECTION--HEARING--DISMISSAL.--

Upon the filing of a petition for order of protection, the court shall:

- immediately [grant] issue an ex parte temporary order of protection without bond if there is probable cause from the specific facts shown by the [affidavit or by the] verified petition to give the judge reason to believe that an act of domestic abuse has occurred;
- cause the temporary order of protection together with notice of hearing to be served immediately on the alleged perpetrator of the domestic abuse; and
- (3) within ten days after the [granting] issuance of the temporary order of protection, hold a hearing on the question of continuing the order. [<del>or</del>
- (4) if an ex parte order is not granted, serve notice to appear upon the parties and hold a hearing on the petition for order of protection within seventy-two hours after .179512.1SA

the	fi.	ling	<del>of</del>	the	pet:	<del>ition</del>	; pro	<del>ovide</del>	<del>d if</del>	not	ice	of	hear	ing	
can	<del>not</del>	be	serv	<del>red</del>	with:	<del>in s</del> e	<del>vent</del> :	<del>y-two</del>	houi	rs,	the	ten	<del>pora</del>	ı <del>ry</del>	order
<del>of</del>	pro	tect	ion	sha	<del>11 b</del>	e aut	omat:	<del>icall</del>	<del>y ext</del>	end	ed f	or	ten	day	<del>s .</del>

- B. If the court grants a temporary order of protection, it may award temporary custody and visitation of any children involved when appropriate.]
- B. As part of a temporary order of protection, the court may:
- (1) enjoin the restrained party from committing or threatening to commit acts of domestic abuse against the protected party or other household members;
- (2) enjoin the restrained party from any contact or communication with the protected party; and
- (3) award temporary custody and visitation of any children when appropriate, giving primary consideration to the safety and well-being of the protected party and children.

  The court may grant unsupervised, supervised or no visitation.
- C. If the court does not find probable cause to believe that an act of domestic abuse has occurred, it shall hold a hearing within seventy-two hours of the filing of the petition to allow the petitioner to provide additional evidence of domestic abuse. At the conclusion of the hearing, an order of dismissal or a temporary order of protection shall be issued.
- D. A temporary order of protection shall be filed
  .179512.1SA

 $[G_{\bullet}]$   $\underline{E}_{\bullet}$  Except for petitions alleging stalking or

and served without cost to the protected party.

sexual assault, if the court finds that the [alleged perpetrator is] parties are not [a] household [member] members, the court shall dismiss the petition."

Section 5. Section 40-13-5 NMSA 1978 (being Laws 1987, Chapter 286, Section 5, as amended) is amended to read:

"40-13-5. ORDER OF PROTECTION--CONTENTS--REMEDIES--TITLE
TO PROPERTY NOT AFFECTED--MUTUAL ORDER OF PROTECTION.--

A. Upon finding that domestic abuse has occurred or upon stipulation of the parties, the court shall enter an order of protection ordering the restrained party to refrain from abusing the protected party or any [other] of the protected party's household [member] members. The court shall specifically describe the acts the court has ordered the restrained party to do or refrain from doing. As a part of any order of protection, the court may:

(1) grant sole possession of the residence or household to the protected party during the period the order of protection is effective or order the restrained party to provide temporary suitable alternative housing for the protected party and any children to whom the restrained party owes a legal obligation of support;

(2) award temporary custody of any children involved when appropriate and provide for visitation rights, .179512.1SA

child support and temporary support for the protected party on a basis that gives primary consideration to the safety <u>and</u>

<u>well-being</u> of the protected party and the children. <u>The court</u>

<u>may grant unsupervised</u>, <u>supervised or no visitation</u>;

- (3) order that the restrained party shall not initiate contact with the protected party;
- (4) restrain a party from transferring, concealing, encumbering or otherwise disposing of the other party's property or the joint property of the parties except in the usual course of business or for the necessities of life and require the parties to account to the court for all such transferences, encumbrances and expenditures made after the order is served or communicated to the restrained party;
- (5) grant to a party the exclusive or shared possession and control of any animal kept, owned or leased by either party or by a minor child residing in the household of either party. The court may order a party to stay away from the animal and may forbid a party from taking, transferring, concealing, mistreating, harming or disposing of the animal;
- [(5)] (6) order the restrained party to reimburse the protected party or any other household member for expenses reasonably related to the occurrence of domestic abuse, including medical expenses, counseling expenses, the expense of seeking temporary shelter, expenses for the replacement or repair of damaged property or the expense of .179512.1SA

lost wages;

[(6)] (7) order the restrained party to participate in, at the restrained party's expense, professional counseling programs deemed appropriate by the court, including counseling programs for perpetrators of domestic abuse, alcohol abuse or abuse of controlled substances; and

[<del>(7)</del>] <u>(8)</u> order other injunctive relief as the court deems necessary for the protection of a party, including orders to law enforcement agencies as provided by this section.

- B. The order of protection shall contain a notice that violation of any provision of the order by the restrained party is a criminal offense, constitutes contempt of court and may result in a fine or imprisonment or both.
- C. If the order of protection supersedes or alters prior orders of the court pertaining to domestic matters between the parties, the order shall say so on its face. If an action relating to child custody or child support is pending or has concluded with entry of an order at the time the petition for an order of protection [was filed] is heard, the court may enter an initial order of protection [but the portion of the order dealing with child custody or child support will then be transferred to the court that has or continues to have jurisdiction over the pending or prior custody or support action] and temporarily address child custody or child support issues. All long-term issues regarding child custody or child

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

support shall be addressed in the domestic matters action.

- D. A mutual order of protection shall be issued only in cases where both parties have petitioned the court and the court makes detailed findings of fact indicating that both parties acted primarily as aggressors and that neither party acted primarily in self-defense.
- No order issued under the Family Violence Protection Act shall affect title to any property or allow a party to transfer, conceal, encumber or otherwise dispose of another party's property or the joint or community property of the parties.
- Either party may request a review hearing to amend an order of protection. An order of protection involving child custody or child support may be modified without proof of a substantial or material change of circumstances.
- G. An order of protection shall not be issued unless a petition or a counter petition has been filed.
- H. An order of protection may be issued against a party restrained by a temporary order of protection if, without good cause and after being served with notice or receiving actual notice, the restrained party fails to appear at the hearing to determine whether an order of protection should be issued. If an order of protection is thus issued, a copy of the order shall be mailed to the restrained party."

Section 6. Section 40-13-6 NMSA 1978 (being Laws 1987, .179512.1SA

Chapter 286, Section 6, as amended) is amended to read:

"40-13-6. SERVICE OF ORDER--DURATION--PENALTY--REMEDIES

NOT EXCLUSIVE.--

- A. An order of protection granted under the Family Violence Protection Act shall be filed with the clerk of the court, and a copy shall be sent by the clerk to the local law enforcement agency. The order shall be [personally served upon the restrained party, unless the restrained party or the restrained party's attorney was present at the time the order was issued] provided to the parties or the parties' attorneys. The order shall be filed and [served] provided to the parties and the local law enforcement agency without cost to the protected party.
- B. A local law enforcement agency receiving an order of protection from the clerk of the court that was issued under the Family Violence Protection Act shall have the order entered in the national crime information center's order of protection file within seventy-two hours of receipt. This does not include temporary orders of protection entered pursuant to the provisions of Section 40-13-4 NMSA 1978.
- by the court] involving custody or support shall be effective for a fixed period of time not to exceed six months. That portion of the order may be extended for good cause upon motion of the protected party for an additional period of time not to .179512.1SA

8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

2

3

5

7

8

exceed six months. [Injunctive orders shall continue until modified or rescinded upon motion by either party or until the court approves a subsequent consent agreement entered into by the parties.

- D. The portion of an order of protection addressing injunctive relief shall be effective for a fixed period of time identified by the court in the order of protection.
- E. An order of protection may be extended for good cause upon a motion and hearing.
- [D.] F. A peace officer shall arrest without a warrant and take into custody a restrained party whom the peace officer has probable cause to believe has violated an order of protection that is issued pursuant to the Family Violence Protection Act or entitled to full faith and credit.
- [E.] G. State courts shall give full faith and credit to tribal court orders of protection and orders of protection issued by courts of other states. A protection order issued by a state or tribal court against one who has petitioned, filed a complaint or otherwise filed a written pleading for protection against abuse by a spouse or [intimate] dating partner is not entitled to full faith and credit if:
- (1) no cross or counter petition, complaint or other written pleading was filed seeking such a protection order; or
- a cross or counter petition has been filed .179512.1SA

16

17

18

19

21

22

23

24

25

1

2

3

5

7

8

9

10

and the court did not make specific findings that each party was entitled to such an order.

[F.] H. A restrained party convicted of violating an order of protection granted by a court under the Family Violence Protection Act is guilty of a misdemeanor and shall be sentenced in accordance with Section 31-19-1 NMSA 1978. second or subsequent conviction, an offender shall be sentenced to a jail term of not less than seventy-two consecutive hours that shall not be suspended, deferred or taken under advisement.

[G.] In addition to any other punishment provided in the Family Violence Protection Act, the court shall order a person convicted to make full restitution to the party injured by the violation of an order of protection and shall order the person convicted to participate in and complete a [program of professional] domestic violence offender treatment or intervention program or other appropriate counseling, at the person's own expense, if possible.

[H.] <u>J.</u> In addition to charging the [person]restrained party with violating an order of protection, a peace officer shall file all other possible criminal charges arising from an incident of domestic abuse when probable cause exists.

[1.] K. The remedies provided in the Family Violence Protection Act are in addition to any other civil or criminal remedy available to the protected party or the state." .179512.1SA

# bracketed material] = delete

1

2

3

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Section 7. A new section of the Family Violence Protection Act is enacted to read:

### "[NEW MATERIAL] MINORS.--

- An order of protection may be issued to protect or restrain a minor.
- A minor who is fourteen years of age or older may petition for an order of protection or a temporary order of protection on the minor's own behalf if the minor files a petition:
- for protection against a dating partner, (1) co-parent or someone with whom the minor has had a continuing personal relationship; or
- (2) containing allegations of stalking or sexual assault.
- C. A minor who is taken into the emergency custody of the children, youth and families department due to allegations of abuse or neglect shall be placed in accordance with the provisions of the Abuse and Neglect Act."
- Section 8. Section 40-13-7 NMSA 1978 (being Laws 1987, Chapter 286, Section 7, as amended) is amended to read:
- "40-13-7. LAW ENFORCEMENT OFFICERS--EMERGENCY ASSISTANCE--LIMITED LIABILITY--PROVIDING NOTIFICATION TO VICTIMS WHEN AN ALLEGED PERPETRATOR IS RELEASED FROM DETENTION -- STATEMENT IN JUDGMENT AND SENTENCE DOCUMENT. --
- A person who allegedly has been a victim of .179512.1SA

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

domestic abuse may request the assistance of a local law enforcement agency.

- A local law enforcement officer responding to the request for assistance shall be required to take whatever steps are reasonably necessary to protect the victim from further domestic abuse, including:
- advising the victim of the remedies (1) available under the Family Violence Protection Act; the right to file a written statement, a criminal complaint and a request for an arrest warrant; and the availability of domestic violence shelters, medical care, counseling and other services;
- (2) upon the request of the victim, providing or arranging for transportation of the victim to a medical facility, [or] place of shelter or family advocacy center;
- (3) upon the request of the victim, accompanying the victim to the victim's residence to obtain the victim's clothing and personal effects required for immediate needs and the clothing and personal effects of any children then in the care of the victim;
- (4) upon the request of the victim, assist in placing the victim in possession of the dwelling or premises or otherwise assist in execution, enforcement or service of an order of protection;
- (5) arresting the alleged perpetrator when appropriate and including a written statement in the attendant .179512.1SA

2

3

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

police report to indicate that the arrest of the alleged perpetrator was, in whole or in part, premised upon probable cause to believe that the alleged perpetrator committed domestic abuse against the victim and, when appropriate, indicate that the party arrested was the predominant aggressor; and

- advising the victim when appropriate of (6) the procedure for initiating proceedings under the Family Violence Protection Act or criminal proceedings and of the importance of preserving evidence.
- C. Upon the request of a protected party and in accordance with the terms of an order of protection or a temporary order of protection, a local law enforcement officer shall, in addition to providing assistance pursuant to Subsection B of this section, assist in the enforcement of the terms of the order, including placing a party in possession of a residence and placing any minor child with the party awarded custody in accordance with the order.
- [C.] D. The jail or detention center shall make a reasonable attempt to notify the arresting law enforcement agency or officer when the alleged perpetrator is released from The arresting law enforcement agency shall make a custody. reasonable attempt to notify the victim that the alleged perpetrator is released from custody.
- [D.] E. Any law enforcement officer responding to a .179512.1SA

request for assistance under the Family Violence Protection Act
is immune from civil liability to the extent allowed by law.
Any jail, detention center or law enforcement agency that makes
a reasonable attempt to provide notification that an alleged
perpetrator is released from custody is immune from civil
liability to the extent allowed by law.
$[rac{E_{ullet}}{F_{ullet}}]$ A statement shall be included in a judgment
and sentence document to indicate when a conviction results
from the commission of domestic abuse."
Section 9. Section 40-13-9 NMSA 1978 (being Laws 2005,
Chapter 30, Section 1) is amended to read:

"40-13-9. DOMESTIC VIOLENCE SPECIAL COMMISSIONERS--APPOINTMENT--QUALIFICATIONS.--

A. A domestic violence special commissioner shall be appointed by and serve at the pleasure of the chief judge of the judicial district to which the [officer] commissioner is assigned.

- ${\tt B.}\ {\tt A}\ {\tt domestic}\ {\tt violence}\ {\tt special}\ {\tt commissioner}\ {\tt shall:}$
- (1) be an attorney licensed to practice law in New Mexico;
- (2) have a minimum of three years experience in the practice of law and be knowledgeable in the area of domestic relations and domestic violence matters; and
- (3) conform to Canons 21-100 through 21-500 and 21-700 of the Code of Judicial Conduct as adopted by the .179512.1SA

23

24

25

2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21

1

supreme court. Violation of any such canon shall be grounds for dismissal of any domestic violence special commissioner."

Section 10. Section 40-13-10 NMSA 1978 (being Laws 2005, Chapter 30, Section 2) is amended to read:

"40-13-10. SPECIAL COMMISSIONERS--POWERS--DUTIES.--

- A. A domestic violence special commissioner shall perform the following duties in carrying out the provisions of the Family Violence Protection Act:
- (1) review petitions for orders of protection and motions to enforce, modify or terminate orders of protection;
- (2) if deemed necessary, interview [petitioners] the parties. Any interview shall be on the record;
- (3) conduct hearings on the merits of petitions for orders of protection and motions to enforce, modify or terminate orders of protection; and
- (4) prepare recommendations to the district court regarding petitions for orders of protection and motions to enforce, modify or terminate orders of protection.
- B. [All orders must be signed by a district court judge before the recommendations of a domestic violence special commissioner become effective] A domestic violence special commissioner's recommendations are not effective until they are reviewed and adopted as an order of the court."

.179512.1SA