1	HOUSE BILL 59
2	50TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2011
3	INTRODUCED BY
4	Mimi Stewart
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10	AN ACT
11	RELATING TO UNEMPLOYMENT COMPENSATION; ESTABLISHING A TEMPORARY
12	SCHEDULE FOR CONTRIBUTIONS.
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14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
15	SECTION 1. Section 51-1-11 NMSA 1978 (being Laws 2003,
16	Chapter 47, Section 11, as amended) is amended to read:
17	"51-1-11. FUTURE RATES BASED ON BENEFIT EXPERIENCE
18	A. The division shall maintain a separate account
19	for each contributing employer and shall credit the
20	contributing employer's account with all contributions paid by
21	that employer under the Unemployment Compensation Law. Nothing
22	in the Unemployment Compensation Law shall be construed to
23	grant an employer or individuals in the employer's service
24	prior claims or rights to the amounts paid by the employer into
25	the fund.
	.183703.1

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1 Β. Benefits paid to an individual shall be charged 2 against the accounts of the individual's base-period employers 3 on a pro rata basis according to the proportion of the individual's total base-period wages received from each 4 employer, except that no benefits paid to a claimant as 5 extended benefits under the provisions of Section 51-1-48 NMSA 6 7 1978 shall be charged to the account of any base-period employer who is not on a reimbursable basis and who is not a 8 9 governmental entity and, except as the secretary shall by rule prescribe otherwise, in the case of benefits paid to an 10 11 individual who:

(1) left the employ of a base-period employer who is not on a reimbursable basis voluntarily without good cause in connection with the individual's employment;

(2) was discharged from the employment of a base-period employer who is not on a reimbursable basis for misconduct connected with the individual's employment;

(3) is employed part time by a base-period employer who is not on a reimbursable basis and who continues to furnish the individual the same part-time work while the individual is separated from full-time work for a nondisqualifying reason; or

(4) received benefits based upon wages earned from a base-period employer who is not on a reimbursable basis while attending approved training or school on a full-time .183703.1

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basis under the provisions of Subsection E of Section 51-1-5
 NMSA 1978.

C. The division shall not charge a contributing or reimbursing base-period employer's account with any portion of benefit amounts that the division can bill to or recover from the federal government as either regular or extended benefits.

D. The division shall not charge a contributing base-period employer's account with any portion of benefits paid to an individual for dependent allowance or because the individual to whom benefits are paid:

(1) separated from employment due to domestic abuse, as "domestic abuse" is defined in Section 40-13-2 NMSA 1978;

(2) is enrolled in approved training or is attending school on a full-time basis; or

(3) voluntarily left work to relocate because of a spouse, who is in the military service of the United States or the New Mexico national guard, receiving permanent change of station orders, activation orders or unit deployment orders.

E. All contributions to the fund shall be pooled and available to pay benefits to any individual entitled thereto, irrespective of the source of the contributions.

F. For each calendar year, if, as of the computation date for that year, an employer's account has been .183703.1

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chargeable with benefits throughout the preceding thirty-six months, the secretary shall classify the employer in accordance with its actual experience of benefits charged against its accounts. For such an employer, the contribution rate shall be determined pursuant to Subsection I of this section on the basis of the employer's record and the condition of the fund as of the computation date for the calendar year. If, as of the computation date for a calendar year, an employer's account has not been chargeable with benefits throughout the preceding thirty-six months, the contribution rate for that employer for the calendar year shall be two percent, except that:

(1) an individual, type of organization or employing unit that acquires all or part of the trade or business of another employing unit, pursuant to Paragraphs (2) and (3) of Subsection E of Section 51-1-42 NMSA 1978, that has a rate of contribution less than two percent shall be entitled to the transfer of the reduced rate to the extent permitted under Subsection H of this section;

(2) an employer that, at the time of establishing an account, is in business in another state or states and that is not currently doing business in New Mexico may elect, pursuant to Paragraph (3) of this subsection, to receive a beginning contribution rate of two percent or a contribution rate based on the current contribution rate schedule in Paragraph (4) of Subsection I of this section, .183703.1

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1 whichever is lower, if:

2 (a) the employer has been in operation in the other state or states for at least three years 3 immediately preceding the date of becoming a liable employer in 4 5 New Mexico, throughout which an individual in the employer's employ could have received benefits if eligible; and 6 7 (b) the employer provides the authenticated account history as defined by rule of the 8 9 secretary from information accumulated from operations in the other state or all the other states to compute a current New 10 Mexico rate; and 11 12 (3) the election authorized in Paragraph (2) 13 of this subsection shall be made in writing within thirty days 14 after receiving notice of New Mexico liability and, if not made timely, a two percent rate will be assigned; if the election is 15 made timely, the employer's account will receive the lesser of 16 the computed rate determined by the condition of the account 17 for the computation date immediately preceding the New Mexico 18 liable date, or two percent; rates for subsequent years will be 19 20 determined by the condition of the account for the computation date. 21 G. An employer may make voluntary payments in 22

d. An employer may make voluntary payments in addition to the contributions required under the Unemployment Compensation Law, which shall be credited to the employer's account in accordance with department rule. The voluntary .183703.1

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payments shall be included in the employer's account as of the employer's most recent computation date if they are made on or before the following March 1. Voluntary payments when accepted from an employer shall not be refunded in whole or in part.

5 H. In the case of a transfer of an employing 6 enterprise, notwithstanding any other provision of law, the 7 experience history of the transferred enterprise shall be 8 transferred from the predecessor employer to the successor 9 under the following conditions and in accordance with the 10 applicable rules of the secretary:

(1)

12 (a) "employing enterprise" means a business activity engaged in by a contributing employing unit 13 in which one or more persons have been employed within the 14 current or the three preceding calendar quarters. An 15 "employing enterprise" includes the employer's work force; 16 "predecessor" means the owner and 17 (b) operator of an employing enterprise immediately prior to the 18 transfer of such enterprise; 19

as used in this subsection:

(c) "successor" means any person that acquires an employing enterprise and continues to operate such business entity;

(d) "experience history" means the experience rating record and reserve account, including the actual contributions, benefit charges and payroll experience of .183703.1

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the employing enterprise;

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2 (e) "common ownership" means that two or
3 more businesses are substantially owned, managed or controlled
4 by the same person or persons;

5 (f) "knowingly" means having actual
6 knowledge of or acting with deliberate ignorance of or reckless
7 disregard for the prohibition involved; and

8 (g) "violates or attempts to violate"
9 includes an intent to evade, a misrepresentation or a willful
10 nondisclosure;

(2) except as otherwise provided in this subsection, for the purpose of this subsection, two or more employers who are parties to or the subject of any transaction involving the transfer of an employing enterprise shall be deemed to be a single employer and the experience history of the employing enterprise shall be transferred to the successor employer if the successor employer has acquired by the transaction all of the business enterprises of the predecessor; provided that:

(a) all contributions, interest and
 penalties due from the predecessor employer have been paid;
 (b) notice of the transfer has been
 given in accordance with the rules of the secretary during the
 calendar year of the transaction transferring the employing
 enterprise or the date of the actual transfer of control and
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1 operation of the employing enterprise;

2 (c) the successor shall notify the 3 division of the acquisition on or before the due date of the successor's first wage and contribution report. If the 4 successor employer fails to notify the division of the 5 acquisition within this time limit, the division, when it 6 7 receives actual notice, shall effect the transfer of the experience history and applicable rate of contribution 8 9 retroactively to the date of the acquisition, and the successor shall pay a penalty of fifty dollars (\$50.00); and 10

(d) where the transaction involves only a merger, consolidation or other form of reorganization without a substantial change in the ownership and controlling interest of the business entity, as determined by the secretary, the limitations on transfers stated in Subparagraphs (a), (b) and (c) of this paragraph shall not apply. A party to a merger, consolidation or other form of reorganization described in this subparagraph shall not be relieved of liability for any contributions, interest or penalties due and owing from the employing enterprise at the time of the merger, consolidation or other form of reorganization;

(3) the applicable experience history may be transferred to the successor in the case of a partial transfer of an employing enterprise if the successor has acquired one or more of the several employing enterprises of a predecessor but .183703.1 - 8 -

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1 not all of the employing enterprises of the predecessor and 2 each employing enterprise so acquired was operated by the predecessor as a separate store, factory, shop or other 3 separate employing enterprise and the predecessor, throughout 4 5 the entire period of the contribution with liability applicable to each enterprise transferred, has maintained and preserved 6 7 payroll records that, together with records of contribution liability and benefit chargeability, can be separated by the 8 9 parties from the enterprises retained by the predecessor to the satisfaction of the secretary or the secretary's delegate. A 10 partial experience history transfer will be made only if the 11 12 successor:

(a) notifies the division of the acquisition, in writing, not later than the due date of the successor's first quarterly wage and contribution report after the effective date of the acquisition;

(b) files an application provided by the division that contains the endorsement of the predecessor within thirty days from the delivery or mailing of such application by the division to the successor's last known address; and

(c) files with the application a Form ES903A or its equivalent with a schedule of the name and social security number of and the wages paid to and the contributions paid for each employee for the three and one-half year period .183703.1

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1 preceding the computation date as defined in Subparagraph (d) 2 of Paragraph (3) of Subsection I of this section through the 3 date of transfer or such lesser period as the enterprises transferred may have been in operation. The application and 4 Form ES903A shall be supported by the predecessor's permanent 5 employment records, which shall be available for audit by the 6 7 division. The application and Form ES903A shall be reviewed by the division and, upon approval, the percentage of the 8 9 predecessor's experience history attributable to the enterprises transferred shall be transferred to the successor. 10 The percentage shall be obtained by dividing the taxable 11 12 payrolls of the transferred enterprises for such three and onehalf year period preceding the date of computation or such 13 14 lesser period as the enterprises transferred may have been in operation by the predecessor's entire payroll; 15

(4) if, at the time of a transfer of an employing enterprise in whole or in part, both the predecessor and the successor are under common ownership, then the experience history attributable to the transferred business shall also be transferred to and combined with the experience history attributable to the successor employer. The rates of both employers shall be recalculated and made effective immediately upon the date of the transfer;

(5) whenever a person, who is not currently an employer, acquires the trade or business of an employing .183703.1

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1 enterprise, the experience history of the acquired business 2 shall not be transferred to the successor if the secretary or 3 the secretary's designee finds that the successor acquired the business solely or primarily for the purpose of obtaining a 4 lower rate of contributions. Instead, the successor shall be 5 assigned the applicable new employer rate pursuant to this 6 7 section. In determining whether the business was acquired solely or primarily for the purpose of obtaining a lower rate 8 9 of contribution, the secretary or the secretary's designee shall consider: 10 the cost of acquiring the business; (a) 11 12 (b) whether the person continued the business enterprise of the acquired business; 13 14 (c) how long such business enterprise was continued; and 15 (d) whether a substantial number of new 16 employees were hired for performance of duties unrelated to 17 those that the business activity conducted prior to 18 19 acquisition; 20 (6) if, following a transfer of experience history pursuant to this subsection, the department determines 21 that a substantial purpose of the transfer of the employing 22 enterprise was to obtain a reduced liability for contributions, 23 then the experience rating accounts of the employers involved 24 shall be combined into a single account and a single rate 25 .183703.1

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1 assigned to the combined account;

2 the secretary shall adopt such rules as (7) 3 are necessary to interpret and carry out the provisions of this subsection, including rules that: 4 5 describe how experience history is (a) to be transferred: and 6 7 (b) establish procedures to identify the type of transfer or acquisition of an employing enterprise; and 8 9 (8) a person who knowingly violates or attempts to violate a rule adopted pursuant to Paragraph (7) of 10 this subsection, who transfers or acquires, or attempts to 11 12 transfer or acquire, an employing enterprise for the sole or primary purpose of obtaining a reduced liability for 13 contributions or who knowingly advises another person to 14 violate a rule adopted pursuant to Paragraph (7) of this 15 subsection or to transfer or acquire an employing enterprise 16 for the sole or primary purpose of obtaining a reduced 17 liability for contributions is guilty of a misdemeanor and 18 shall be punished by a fine of not less than one thousand five 19 20 hundred dollars (\$1,500) or more than three thousand dollars (\$3,000) or, if an individual, by imprisonment for a definite 21 term not to exceed ninety days or both. In addition, such a 22 person shall be subject to the following civil penalty imposed 23 by the secretary: 24

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(a) if the person is an employer, the

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1 person shall be assigned the highest contribution rate 2 established by the provisions of this section for the calendar 3 year in which the violation occurs and the three subsequent calendar years; provided that, if the difference between the 4 5 increased penalty rate and the rate otherwise applicable would be less than two percent of the employer's payroll, the 6 7 contribution rate shall be increased by two percent of the employer's payroll for the calendar year in which the violation 8 9 occurs and the three subsequent calendar years; or

10 (b) if the person is not an employer, 11 the secretary may impose a civil penalty not to exceed three 12 thousand dollars (\$3,000).

I. For each calendar year, if, as of the computation date for that year, an employer's account has been chargeable with benefits throughout the preceding thirty-six months, the contribution rate for that employer shall be determined as follows:

(1) the total assets in the fund and the total of the last annual payrolls of all employers subject to contributions as of the computation date for each year shall be determined. These annual totals are here called "the fund" and "total payrolls". For each year, the "reserve" of each employer shall be fixed by the excess of the employer's total contributions over total benefit charges computed as a percentage of the employer's average payroll reported for .183703.1

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1 contributions. The determination of each employer's annual 2 rate, computed as of the computation date for each calendar 3 year, shall be made by matching the employer's reserve as shown in the reserve column with the corresponding rate in the rate 4 column of the applicable rate schedule of the table provided in 5 Paragraph (4) [or (5)] of this subsection; 6 7 (2) for each calendar year after [2011] 2012, except as otherwise provided, each employer's rate shall 8 9 be the corresponding rate in: (a) Contribution Schedule 0 of the 10 table provided in Paragraph (4) of this subsection if the fund 11 12 equals at least two and three-tenths percent of the total payrolls; 13 (b) Contribution Schedule 1 of the 14 table provided in Paragraph (4) of this subsection if the fund 15 equals less than two and three-tenths percent but not less 16 than one and seven-tenths percent of the total payrolls; 17 (c) Contribution Schedule 2 of the 18 19 table provided in Paragraph (4) of this subsection if the fund 20 equals less than one and seven-tenths percent but not less than one and three-tenths percent of the total payrolls; 21 (d) Contribution Schedule 3 of the 22 table provided in Paragraph (4) of this subsection if the fund 23 equals less than one and three-tenths percent but not less 24 than one percent of the total payrolls; 25 .183703.1

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1 (e) Contribution Schedule 4 of the 2 table provided in Paragraph (4) of this subsection if the fund equals less than one percent but not less than seven-tenths 3 percent of the total payrolls; 4 (f) Contribution Schedule 5 of the 5 table provided in Paragraph (4) of this subsection if the fund 6 7 equals less than seven-tenths percent but not less than three-8 tenths percent of the total payrolls; or 9 (g) Contribution Schedule 6 of the table provided in Paragraph (4) of this subsection if the fund 10 equals less than three-tenths percent of the total payrolls; 11 12 (3) as used in this section: "annual payroll" means the total 13 (a) 14 amount of remuneration from an employer for employment during a twelve-month period ending on a computation date, and 15 "average payroll" means the average of the last three annual 16 payrolls; 17 "base-period wages" means the wages (b) 18 19 of an individual for insured work during the individual's base 20 period on the basis of which the individual's benefit rights were determined; 21 (c) "base-period employers" means the 22 employers of an individual during the individual's base 23 period; and 24 "computation date" for each (d) 25 .183703.1 - 15 -

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1	calendar year means the close of business on June 30 of the					
2	preceding calendar year;					
3	(4) table of employer reserves and					
4	contribution rate schedules:					
5	Employer	Contribution	Contribution	Contribution	Contribution	
6	Reserve	Schedule 0	Schedule 1	Schedule 2	Schedule 3	
7	10.0% and over	0.03%	0.05%	0.1%	0.6%	
8	9.0%-9.9%	0.06%	0.1%	0.2%	0.9%	
9	8.0%-8.9%	0.09%	0.2%	0.4%	1.2%	
10	7.0%-7.9%	0.10%	0.4%	0.6%	1.5%	
11	6.0%-6.9%	0.30%	0.6%	0.8%	1.8%	
12	5.0%-5.9%	0.50%	0.8%	1.1%	2.1%	
13	4.0%-4.9%	0.80%	1.1%	1.4%	2.4%	
14	3.0%-3.9%	1.20%	1.4%	1.7%	2.7%	
15	2.0%-2.9%	1.50%	1.7%	2.0%	3.0%	
16	1.0%-1.9%	1.80%	2.0%	2.4%	3.3%	
17	0.9%-0.0%	2.40%	2.4%	3.3%	3.6%	
18	(-0.1%)-(-0.5%)	3.30%	3.3%	3.6%	3.9%	
19	(-0.5%)-(-1.0%)	4.20%	4.2%	4.2%	4.2%	
20	(-1.0%)-(-2.0%)	5.00%	5.0%	5.0%	5.0%	
21	Under (-2.0%)	5.40%	5.4%	5.4%	5.4%	
22	Employer	Contribution	Contributio	n Contributi	on	
23	Reserve	Schedule 4	Schedule 5	Schedule	6	
24	10.0% and over	0.9%	1.2%	2.7%		
25	9.0%-9.9%	1.2%	1.5%	2.7%		
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1	8.0%-8.9%	1.5%	1.8%	2.7%
2	7.0%-7.9%	1.8%	2.1%	2.7%
3	6.0%-6.9%	2.1%	2.4%	2.7%
4	5.0%-5.9%	2.4%	2.7%	3.0%
5	4.0%-4.9%	2.7%	3.0%	3.3%
6	3.0%-3.9%	3.0%	3.3%	3.6%
7	2.0%-2.9%	3.3%	3.6%	3.9%
8	1.0%-1.9%	3.6%	3.9%	4.2%
9	0.9%-0.0%	3.9%	4.2%	4.5%
10	(-0.1%)-(-0.5%)	4.2%	4.5%	4.8%
11	(-0.5%)-(-1.0%)	4.5%	4.8%	5.1%
12	(-1.0%)-(-2.0%)	5.0%	5.1%	5.3%
13	Under (-2.0%)	5.4%	5.4%	5.4%;
14	[(5) from July	1, 2010 through	December 31,
15	2010, each employer	making contri	Ebutions pursuant	to this
16	subsection shall ma	ke a contribut	ion at the rate	specified in
17	Contribution Schedu	le O; and		
18	(6)] <u>(5)</u> from J	anuary 1, 2011 t	hrough
19	[December 31] <u>June</u>	<u>30</u> , 2011, each	n employer making	5
20	contributions pursuant to this subsection shall make a			
21	contribution at the	rate specifie	ed in Contributio	on Schedule 1;
22	and			
23	<u>(6)</u>	from July 1	, 2011 through Do	<u>ecember 31,</u>
24	2012, each employer making contributions pursuant to this			<u>to this</u>
25	subsection shall ma	<u>ke a contribut</u>	ion at the rate	<u>specified in</u>
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1 <u>Contribution Schedule 2</u>.

2 J. The division shall promptly notify each employer of the employer's rate of contributions as determined 3 for any calendar year pursuant to this section. 4 Such notification shall include the amount determined as the 5 employer's average payroll, the total of all of the employer's 6 7 contributions paid on the employer's behalf and credited to the employer's account for all past years and total benefits 8 9 charged to the employer's account for all such years. Such determination shall become conclusive and binding upon the 10 employer unless, within thirty days after the mailing of 11 12 notice thereof to the employer's last known address or in the absence of mailing, within thirty days after the delivery of 13 14 such notice, the employer files an application for review and redetermination, setting forth the employer's reason therefor. 15 The employer shall be granted an opportunity for a fair 16 hearing in accordance with rules prescribed by the secretary, 17 18 but an employer shall not have standing, in any proceeding involving the employer's rate of contributions or contribution 19 20 liability, to contest the chargeability to the employer's account of any benefits paid in accordance with a 21 determination, redetermination or decision pursuant to Section 22 51-1-8 NMSA 1978, except upon the ground that the services on 23 the basis of which such benefits were found to be chargeable 24 did not constitute services performed in employment for the 25 .183703.1

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employer and only in the event that the employer was not a party to such determination, redetermination or decision, or to any other proceedings under the Unemployment Compensation Law in which the character of such services was determined. The employer shall be promptly notified of the decision on the employer's application for redetermination, which shall become final unless, within fifteen days after the mailing of notice thereof to the employer's last known address or in the absence of mailing, within fifteen days after the delivery of such notice, further appeal is initiated pursuant to Subsection D of Section 51-1-8 NMSA 1978.

К. The division shall provide each contributing employer, within ninety days of the end of each calendar quarter, a written determination of benefits chargeable to the employer's account. Such determination shall become conclusive and binding upon the employer for all purposes unless, within thirty days after the mailing of the determination to the employer's last known address or in the absence of mailing, within thirty days after the delivery of such determination, the employer files an application for review and redetermination, setting forth the employer's reason therefor. The employer shall be granted an opportunity for a fair hearing in accordance with rules prescribed by the secretary, but an employer shall not have standing in any proceeding involving the employer's contribution liability to .183703.1

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1 contest the chargeability to the employer's account of any 2 benefits paid in accordance with a determination, 3 redetermination or decision pursuant to Section 51-1-8 NMSA 1978, except upon the ground that the services on the basis of 4 5 which such benefits were found to be chargeable did not constitute services performed in employment for the employer 6 7 and only in the event that the employer was not a party to such determination, redetermination or decision, or to any 8 9 other proceedings under the Unemployment Compensation Law in which the character of such services was determined. 10 The employer shall be promptly notified of the decision on the 11 12 employer's application for redetermination, which shall become final unless, within fifteen days after the mailing of notice 13 thereof to the employer's last known address or in the absence 14 of mailing, within fifteen days after the delivery of such 15 notice, further appeal is initiated pursuant to Subsection D 16 of Section 51-1-8 NMSA 1978. 17

L. The contributions, together with interest and penalties thereon imposed by the Unemployment Compensation Law, shall not be assessed nor shall action to collect the same be commenced more than four years after a report showing the amount of the contributions was due. In the case of a false or fraudulent contribution report with intent to evade contributions or a willful failure to file a report of all contributions due, the contributions, together with interest .183703.1

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1 and penalties thereon, may be assessed or an action to collect 2 such contributions may be begun at any time. Before the expiration of such period of limitation, the employer and the 3 secretary may agree in writing to an extension thereof and the 4 period so agreed on may be extended by subsequent agreements 5 in writing. In any case where the assessment has been made 6 7 and action to collect has been commenced within four years of 8 the due date of any contribution, interest or penalty, 9 including the filing of a warrant of lien by the secretary pursuant to Section 51-1-36 NMSA 1978, such action shall not 10 be subject to any period of limitation. 11

M. The secretary shall correct any error in the determination of an employer's rate of contribution during the calendar year to which the erroneous rate applies, notwithstanding that notification of the employer's rate of contribution may have been issued and contributions paid pursuant to the notification. Upon issuance by the division of a corrected rate of contribution, the employer shall have the same rights to review and redetermination as provided in Subsection J of this section.

N. Any interest required to be paid on advances to this state's unemployment compensation fund under Title 12 of the Social Security Act shall be paid in a timely manner as required under Section 1202 of Title 12 of the Social Security Act and shall not be paid, directly or indirectly, by the .183703.1

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