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## FISCAL IMPACT REPORT

| SPONSOR _  | Kintigh               | ORIGINAL DATE<br>LAST UPDATED | 02/09/11<br><b>HJF</b> | 2        |
|------------|-----------------------|-------------------------------|------------------------|----------|
| SHORT TITL | E Limit State Legisla | tor Terms, CA                 | SI                     | <b>.</b> |
|            |                       |                               | ANALYST                | Graeser  |

#### **ESTIMATED ADDITIONAL OPERATING BUDGET IMPACT (dollars in thousands)**

|       | FY11 | FY12 | FY13    | 3 Year<br>Total Cost | Recurring or Non-Rec | Fund<br>Affected |
|-------|------|------|---------|----------------------|----------------------|------------------|
| Total |      |      | \$104.0 | \$104.0              | Nonrecurring         | General<br>Fund  |

(Parenthesis ( ) Indicate Expenditure Decreases)

#### **SOURCES OF INFORMATION**

LFC Files

Responses Received From Secretary of State's Office (SOS)

## **SUMMARY**

**Synopsis** 

House Joint Memorial 2 proposes a change in the State Constitution (Article 4, Section 4) to prospectively limit consecutive terms in the state legislature. Beginning with terms ending prior to January 1, 2013 and time served during appointment to a vacant office, a senator shall not serve more than three consecutive four-year terms in the Senate and a representative shall not serve more than six consecutive terms in the House of Representatives. Terms would become limited following the election of 2024.

The constitutional amendment would be submitted to the people for approval or rejection at the next general election or at any special election prior to that date.

#### FISCAL IMPLICATIONS

In the analysis for HJR12, the SOS notes that, "...in accordance with Section 1-16-4 NMSA 1978, upon receipt of the certified proposed constitutional amendment or other question from the Secretary of State, the county clerk shall include it in the proclamation to be issued and shall publish the full text of each proposed Constitutional amendment or other question in accordance with the constitution of New Mexico."

"Although the county clerk includes the proposed amendments in his/her proclamation, it is the responsibility of the State to pay for the costs associated with the publication per Section 1-16-11 NMSA 1978. The approximate cost per constitutional amendment is \$104,000."

"If the requisite number of registered qualified electors is confirmed, the question of [term limits] shall be placed for a special election to be called within ninety days of completion or the next occurring general election. The approximate cost for a statewide special election will be \$1,675.541.55; the approximate cost for an all mail-in ballot election will be \$1,968,179.31."

Only the specific additional cost for advertising the constitutional amendment is included in the operating budget table above, assuming that the question is presented to the voters at the next general election (November 2012), not at a special election called for the specific issue.

## **SIGNIFICANT ISSUES**

According to the National Conference of State Legislators (NCSL), 15 states currently have term limits for legislators. The list includes Arizona, California, Colorado, Montana and Nevada in the west. Among these 15, the most popular limitation is 8 years in the senate, 8 years in the house. These limits have been adopted by AZ, CO, FL, ME, MT, OH, SD. The limit proposed in HJR2 (12 consecutive years in the senate; 12 consecutive years in the house) has only been adopted by Louisiana. In six states, term limits have been repealed by the legislature or by court action. The most recent term limits were enacted in Nevada in 1996 and are effective in 2010. Most of the other term limits were enacted in the early to mid-1990s.

| State         | Year Repealed | Year Enacted | Who Repealed?       |
|---------------|---------------|--------------|---------------------|
| IDAHO         | 2002          | 1994         | Legislature         |
| MASSACHUSETTS | 1997          | 1994         | State Supreme Court |
| OREGON        | 2002          | 1992         | State Supreme Court |
| UTAH          | 2003          | 1994         | Legislature         |
| WASHINGTON    | 1998          | 1992         | State Supreme Court |
| WYOMING       | 2004          | 1992         | State Supreme Court |

## WHAT WILL BE THE CONSEQUENCES OF NOT ENACTING THIS BILL

Status quo. Some legislators will serve lengthy terms in either or both houses. Some will be removed by the will of the people after some number of terms.

## **POSSIBLE QUESTIONS**

Considering New Mexico's populist traditions and the relatively modest adoption of term limits in other states, does the state need constitutional term limits or would a more appropriate remedy be to strengthen campaign finance disclosure and limitation laws?

LG/mew



Updated June 2009

The following table represents the 15 states that currently have term limits for legislators. They are ordered by the year of term limits' impact--the first year in which incumbents who were serving when the term limits measure was passed are no longer eligible to run for re-election. At the bottom of the page is a table of states that had term limits in the past but no longer do (due to legislative or court action).

|              |              |       | House          |       | Senate         |             |
|--------------|--------------|-------|----------------|-------|----------------|-------------|
| State        | Year Enacted | Limit | Year of Impact | Limit | Year of Impact | % Voted Yes |
| MAINE        | 1993         | 8     | 1996           | 8     | 1996           | 67.6        |
| CALIFORNIA   | 1990         | 6     | 1996           | 8     | 1998           | 52.2        |
| COLORADO     | 1990         | 8     | 1998           | 8     | 1998           | 71          |
| ARKANSAS     | 1992         | 6     | 1998           | 8     | 2000           | 59.9        |
| MICHIGAN     | 1992         | 6     | 1998           | 8     | 2002           | 58.8        |
| FLORIDA      | 1992         | 8     | 2000           | 8     | 2000           | 76.8        |
| OHIO         | 1992         | 8     | 2000           | 8     | 2000           | 68.4        |
| SOUTH DAKOTA | 1992         | 8     | 2000           | 8     | 2000           | 63.5        |
| MONTANA      | 1992         | 8     | 2000           | 8     | 2000           | 67          |
| ARIZONA      | 1992         | 8     | 2000           | 8     | 2000           | 74.2        |
| * MISSOURI   | 1992         | 8     | 2002           | 8     | 2002           | 75          |
| OKLAHOMA     | 1990         | 12    | 2004           | 12    | 2004           | 67.3        |
| NEBRASKA     | 2000         | n/a   | n/a            | 8     | 2006           | 56          |
| LOUISIANA    | 1995         | 12    | 2007           | 12    | 2007           | 76          |
| **NEVADA     | 1996         | 12    | 2010           | 12    | 2010           | 70.4        |

<sup>\*</sup> Because of special elections, term limits were effective in 2000 for eight current members of the House and one Senator in 1998.

Source: National Conference of State Legislatures

<sup>\*\*</sup>The Nevada Legislative Council and Attorney General have ruled that Nevada's term limits cannot be applied to those legislators elected in the same year term limits were passed (1996). They first apply to persons elected in 1998.

#### Consecutive vs. Lifetime Limits

Term limits may be divided into two broad categories: consecutive and lifetime. With consecutive term limits, a legislator is limited to serving a particular number of years in a chamber. Upon hitting the limit in one chamber, a legislator may run for election to the other chamber or leave the legislature. After a set period of time (usually two years), the clock resets on the limit, and the legislator may run for election to his/her original seat and serve up to the limit again.

With lifetime limits, on the other hand, once a legislator has served up to the limit, she/he may never again run for election to that office. Lifetime limits are much more restrictive than consecutive limits.

| Limit in Years       | Consecutive                | Lifetime Ban |
|----------------------|----------------------------|--------------|
| 6 house / 8 senate   |                            | AR, CA, MI   |
| 8 total              | NE                         |              |
| 8 house / 8 senate   | AZ, CO, FL, ME, MT, OH, SD | MO           |
| 12 total             |                            | ОК           |
| 12 house / 12 senate | LA                         | NV           |

Source: National Conference of State Legislatures

#### **Term Limits Repeals**

In six states, term limits have been repealed by the legislature or by court action.

| State         | Year Repealed | Year Enacted | Who Repealed?       |
|---------------|---------------|--------------|---------------------|
| IDAHO         | 2002          | 1994         | Legislature         |
| MASSACHUSETTS | 1997          | 1994         | State Supreme Court |
| OREGON        | 2002          | 1992         | State Supreme Court |
| UTAH          | 2003          | 1994         | Legislature         |
| WASHINGTON    | 1998          | 1992         | State Supreme Court |
| WYOMING       | 2004          | 1992         | State Supreme Court |

#### **For More Information**

Jennie Drage Bowser tracks term limits, and may be reached at 303-364-7700 or elections-info@ncsl.org.



## Legislatures & Elections » Legislators & Legislative Staff Data » **Chart of Term Limits States**

#### The Term Limited States

Updated June 2009

The following table represents the 15 states that currently have term limits for legislators. They are ordered by the year of term limits' impact—the first year in which incumbents who were serving when the term limits measure was passed are no longer eligible to run for re-election. At the bottom of the page is a table of states that had term limits in the past but no longer do (due to legislative or court action).

|            | House          |
|------------|----------------|
|            | Senate         |
|            |                |
| State      |                |
|            | Year Enacted   |
|            | Limit          |
|            | Year of Impact |
|            | Limit          |
|            | Year of Impact |
|            | % Voted Yes    |
| MAINE      |                |
|            | 1993           |
|            | 8              |
|            | 1996           |
|            | 8              |
|            | 1996           |
|            | 67.6           |
| CALIFORNIA |                |
|            | 1990           |
|            | 6              |
|            | 1996           |
|            | 8              |
|            |                |

|   | 1998<br>52.2 |
|---|--------------|
| COLORADO  | 1990         |
|   | 8            |
|   | 1998         |
|   | 8            |
|   | 1998         |
|   | 71           |
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|   | 8            |
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|   | 8            |
|   | 2000<br>68.4 |
| SOUTH DAKOTA  | 00.4         |
| JOURNAL THE STATE OF THE STATE | 1992         |
|   | 8            |
|   | 2000         |
|   | 8            |
|   | 2000         |
|   | 63.5         |
| MONTANA   |              |
|   |              |

|            | 1992       |
|------------|------------|
|            | 8          |
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|            | 8          |
|            | 2002       |
|            | 8          |
|            | 2002       |
|            | 75         |
| OKLAHOMA   |            |
|            | 1990       |
|            | 12         |
|            | 2004       |
|            | 12         |
|            | 2004       |
|            | 67.3       |
| NEBRASKA   |            |
|            | 2000       |
|            | n/a        |
|            | n/a        |
|            | 8          |
|            | 2006       |
| LOUISLANA  | 56         |
| LOUISIANA  | 4005       |
|            | 1995       |
|            | 12         |
|            | 2007<br>12 |
|            | 2007       |
|            | 76         |
| **NEVADA   | /0         |
|            | 1996       |
|            | 12         |
|            | 2010       |
|            | 0          |

12 2010 70.4

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Limit in Years Consecutive Lifetime Ban 6 house / 8 senate AR, CA, MI 8 total NE 8 house / 8 senate AZ, CO, FL, ME, MT, OH, SD MO 12 total OK 12 house / 12 senate LA NV Source: National Conference of State Legislatures

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In six states, term limits have been repealed by the legislature or by court action.

State

Year Repealed Year Enacted Who Repealed?

IDAHO

<sup>\*</sup> Because of special elections, term limits were effective in 2000 for eight current members of the House and one Senator in 1998.

<sup>\*\*</sup>The Nevada Legislative Council and Attorney General have ruled that Nevada's term limits cannot be applied to those legislators elected in the same year term limits were passed (1996). They first apply to persons elected in 1998. Source: National Conference of State Legislatures

2002 1994 Legislature

1997 1994

State Supreme Court OREGON

2002 1992

State Supreme Court

UTAH

2003 1994 Legislature

WASHINGTON 1998

1992

State Supreme Court WYOMING

2004

1992 State Supreme Court

## **For More Information**

Jennie Drage Bowser tracks term limits, and may be reached at 303-364-7700 or elections-info@ncsl.org.

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