Fiscal impact reports (FIRs) are prepared by the Legislative Finance Committee (LFC) for standing finance committees of the NM Legislature. The LFC does not assume responsibility for the accuracy of these reports if they are used for other purposes.

Current FIRs (in HTML & Adobe PDF formats) are available on the NM Legislative Website (legis.state.nm.us). Adobe PDF versions include all attachments, whereas HTML versions may not. Previously issued FIRs and attachments may be obtained from the LFC in Suite 101 of the State Capitol Building North.

FISCAL IMPACT REPORT

SPONSOR Esp		IGINAL DATE AST UPDATED _	02/15/11 HJR	7
SHORT TITLE	Defining Marriage, CA		SB	
			ANALYST	Haug

ESTIMATED ADDITIONAL OPERATING BUDGET IMPACT (dollars in thousands)

	FY11	FY12	FY13	3 Year Total Cost	Recurring or Non-Rec	Fund Affected
Total		\$104.0	NFI	\$104.0	Non- Recurring	General Fund

(Parenthesis () Indicate Expenditure Decreases)

Duplicates SJR 4

SOURCES OF INFORMATION

LFC Files

Responses Received From Secretary of State (SOS) Attorney General (AGO)

SUMMARY

Synopsis of Bill

House Joint Resolution 7 proposes to amend the Constitution incorporating language regarding "Marriage in this state shall consist only of the union between one man and one woman."

FISCAL IMPLICATIONS

The Secretary of State (SOS) states that although the county clerk includes the proposed amendments in his/her proclamation, it is the responsibility of the State to pay for the costs associated with the publication per Section 1-16-11 NMSA 1978. The approximate cost per constitutional amendment is \$104,000. That estimate is used in the table above.

SIGNIFICANT ISSUES

The AGO states:

New Mexico's marriage law does not mention gender, but NMSA 1978, Section 40-1-1 defines marriage as a civil contract between contracting parties.

House Joint Resolution 7 – Page 2

The lack of a specific law defining marriage based upon gender led the State of Massachusetts Registry of Vital Records to issue instructions that New Mexico residents of the same sex may obtain marriage licenses in Massachusetts (where same gender marriages are legal). http://jurist.law.pitt.edu/paperchase/2007/07/massachusetts-oks-same-sex-marriage.php

It is almost certain that a statutory or constitutional restriction of marriage to specific genders would be challenged in court.

Courts in other states have recently invalidated statutes and common law rules that explicitly limited marriage to a male and a female as unconstitutional. See, for example, *Kerrigan v. Comm'r of Public Health*, 289 Conn. 135, 957 A 2d 407 (2008); *Opinions of the Justices to the Senate* 440 Mass. 1201, 802 N.E. 2d 565 (2004); *In Re Marriage Cases*, 43 Cal.4th 757, 183 P.3d 384 (2008). The statutes were invalidated on equal protection, privacy and due process grounds arising from state constitutions with provisions similar to the New Mexico Constitution.

Some states have amended their constitutions to exclude same gender couples from marriage rights or from equal protection for marriage interests. These provisions have withstood state law challenges to gender restrictions for marriage. See, for example, *Anderson v. King County* 158 Wash. 2d 1, 138 P.3d 963 (2006); *Li v Oregon* 338 Or. 376, 110 P.3d 91 (2005). However, they remain subject to challenge under the Federal constitution, particularly on federal equal protection grounds.

DUPLICATION

House Joint Resolution 7 and Senate Joint Resolution 4 are duplicates.

GH/bym