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LEGISLATIVE EDUCATION STUDY COMMITTEE BILL ANALYSIS

53rd Legislature, 2nd Session, 2018

| Bill Number | SB106 | Sponsor Woods | |
|--------------|---------------------|---------------------|-------------------------|
| Tracking Nun | nber209642.1 | Committee Referrals | SCC/SCONC/SFC |
| Short Title | NM-Grown Produce in | School Meals | |
| - | | | nal Date 1/24/18 |
| Analyst Bed | eaux | 8 | Updated |
| • | | | |

BILL SUMMARY

Synopsis of Bill

Senate Bill 106 (SB106) appropriates \$400 thousand to the Public Education Department (PED) for the purchase and distribution of fresh fruits and vegetables grown in New Mexico to school districts, charter schools, and juvenile detention centers.

FISCAL IMPACT

The bill appropriates \$400 thousand from the general fund to PED for expenditure in FY19 and subsequent fiscal years. Any unexpended or unencumbered balance remaining at the end of FY19 shall not revert to the general fund.

The table below summarizes the use of the NM-Grown Fruits and Vegetables appropriation between FY15 and FY17. Attachment 1 lists allocations to school districts, charter schools, Bureau of Indian Education (BIE) schools, and private schools between FY15 and FY17. In FY18, the executive did not recommend and the Legislature did not appropriate funds for NM-grown fruits and vegetables. The Legislature reauthorized the use of \$29 thousand for NM-grown fruits and vegetables in FY18. To date, these funds have not been spent.

Table 1. Appropriated, Spent, and Unspent Funding for NM-Grown Fruits and VegetablesFY15 through FY17

| | FY15 | FY16 | FY17 |
|--|-----------|-----------|-----------|
| Appropriation in General Appropriations Act | \$240,000 | \$364,600 | \$250,000 |
| Allocations to School Districts, and Charter, BIE, and Private Schools | \$87,125 | \$232,455 | \$220,667 |
| Percent of Appropriation Spent | 36% | 64% | 88% |
| Number of Allocations to School Districts and Schools | 22 | 65 | 46 |

Source: SHARE

SUBSTANTIVE ISSUES

According to the Statewide Human Resources Accounting Reporting system (SHARE), PED has not allocated the entirety of the NM-grown fruits and vegetables appropriation since FY15 but has

spent a larger portion of appropriated funds each year. In FY15, 64 percent of the appropriated \$240 thousand went unspent. In FY16, 36 percent of the appropriated \$364.3 thousand went unspent. In FY17, 12 percent of the \$250 thousand appropriation went unspent (see Table 1).

Because funds are allocated at the school district level, it is unclear exactly how many students were impacted by the program. It is likely that school districts implemented the program by prioritizing funds in certain schools. Without data showing which schools received funding, it is difficult to estimate the exact number of students who are served, and therefore the unmet need and cost of providing NM-grown fruits and vegetables statewide.

Versions of a NM-grown produce bill have been introduced every year since 2013. Until the 2017 Legislature, these bills died in committee but were consolidated into the General Appropriations Act. During the 2017 Legislature, state funds were limited due to reduced oil and gas revenues. The executive budget recommendation for FY18 did not include and the Legislature did not make an appropriation for NM-grown fruits and vegetables. The Legislature reduced funds carried forward for FY18 NM-grown fruits and vegetables by \$132 thousand, leaving \$29 thousand for expenditure in FY18. To date, this \$29 thousand has not been spent.

The methodology for allocations to school districts and charter schools has changed every year. For example, PED used a competitive application process in FY15 then determined allocations would go to school districts participating in the school lunch program in FY16. As a result, more school districts and schools received allocations in FY16, but the average allocation was much smaller, with a majority of school districts and schools receiving less than \$1,000. The department returned to a competitive application process in FY17.

OTHER SIGNIFICANT ISSUES

A NM-grown produce bill introduced in the 2017 Legislature included language establishing one FTE position at PED to administer the NM-grown fruits and vegetables program. Centrally coordinating the program as opposed providing discretionary funds to districts may increase access to NM-grown fruits and vegetables. The \$400 thousand appropriation in SB106 may be enough to fund one FTE position and implement such a program, but it is difficult to estimate the cost of providing the program to every school.

RELATED BILLS

Duplicates HB62, NM-Grown Produce in School Meals.

SOURCES OF INFORMATION

- LESC Files
- SHARE

TCB/rab

New Mexico-Grown Fresh Fruits and Vegetables Allocations FY15 through FY17

| | School District or School Name | FY15 | FY16 | FY17 | Three-Year Total | |
|----|---------------------------------|----------|----------|----------|---------------------|----|
| 1 | ALAMOGORDO PUBLIC SCHOOLS | | \$3,229 | | \$3,229 | 1 |
| 2 | ALBUQUERQUE PUBLIC SCHOOLS | \$14,602 | \$91,194 | \$63,100 | \$168,896 | 2 |
| 3 | ARTESIA PUBLIC SCHOOLS | | \$1,235 | \$773 | \$2,008 | 3 |
| 4 | AZTEC MUNICIPAL SCHOOL DISTRICT | \$3,635 | | \$1,000 | \$4,635 | 4 |
| 5 | BELEN CONSOLIDATED SCHOOLS | \$6,210 | \$4,294 | \$6,999 | \$17,503 | 5 |
| 6 | BERNALILLO MUNICIPAL SCHOOL | \$9,987 | \$3,120 | \$4,985 | \$18,092 | 6 |
| 7 | BLOOMFIELD SCHOOLS | \$2,696 | \$3,199 | \$3,500 | \$9,395 | 7 |
| 8 | CAPITAN MUNICIPAL SCHOOLS | | \$511 | | \$511 | 8 |
| 9 | CARLSBAD MUNICIPAL SCHOOLS | | \$6,920 | \$7,817 | \$14,737 | 9 |
| 10 | CENTRAL CONSOLIDATED SCHOOLS | \$1,020 | \$5,666 | \$5,000 | \$11,686 | 10 |
| 11 | CHAMA VALLEY INDEPENDENT | | \$405 | | \$405 | 11 |
| 12 | CORONA PUBLIC SCHOOLS | \$256 | \$74 | \$990 | \$1,320 | 12 |
| 13 | DEMING PUBLIC SCHOOLS | | \$5,792 | \$5,560 | \$11,352 | 13 |
| 14 | DEXTER CONSOLIDATED SCHOOLS | | \$1,045 | \$2,000 | \$3,045 | 14 |
| 15 | DORA CONSOLIDATED SCHOOL | | \$258 | \$493 | \$751 | 15 |
| 16 | ELIDA MUNICIPAL SCHOOLS | | \$120 | | \$120 | 16 |
| 17 | ESPANOLA PUBLIC SCHOOLS | \$9,585 | \$4,120 | \$5,995 | \$19,700 | 17 |
| 18 | ESTANCIA MUNICIPAL SCHOOLS | | \$776 | | \$776 | 18 |
| 19 | FARMINGTON MUNICIPAL SCHOOLS | \$1,426 | \$8,643 | \$15,000 | \$25,069 | 19 |
| 20 | FLOYD MUNICIPAL SCHOOLS | | \$243 | \$769 | \$1,012 | 20 |
| 21 | FORT SUMNER MUNICIPAL SCHOOLS | | \$82 | | \$82 | 21 |
| 22 | GRADY MUNICIPAL SCHOOLS | | \$140 | \$500 | \$640 | 22 |
| 23 | JEMEZ MOUNTAIN SCHOOLS | | \$273 | \$587 | \$860 | 23 |
| 24 | JEMEZ VALLEY PUBLIC SCHOOLS | | \$367 | | \$367 | 24 |
| 25 | LAKE ARTHUR MUNICIPAL SCHOOLS | | \$120 | | \$120 | 25 |
| 26 | LAS CRUCES SCHOOL DISTRICT | \$3,504 | \$26,470 | \$19,734 | \$49,708 | 26 |
| 27 | LAS VEGAS CITY SCHOOLS | \$2,199 | \$1,750 | \$3,000 | \$6,949 | 27 |
| 28 | LORDSBURG MUNICIPAL SCHOOLS | \$832 | | \$1,000 | \$1,832 | 28 |
| 29 | LOS LUNAS SCHOOLS | | \$9,121 | \$8,000 | \$17,121 | 29 |
| 30 | MAGDALENA MUNICIPAL SCHOOLS | \$104 | \$384 | \$1,000 | \$1,488 | 30 |
| 31 | MAXWELL MUNICIPAL SCHOOL | \$1,982 | | \$532 | \$2,514 | 31 |
| 32 | MELROSE MUNICIPAL SCHOOLS | | \$235 | \$513 | \$748 | 32 |
| 33 | MORA INDEPENDENT SCHOOLS | | \$458 | \$993 | \$1,451 | 33 |
| 34 | MORIARTY MUNICIPAL SCHOOLS | | \$2,689 | \$3,982 | \$6,671 | 34 |
| 35 | MOUNTAINAIR PUBLIC SCHOOLS | | \$288 | \$500 | \$788 | 35 |
| 36 | PENASCO INDEPENDENT SCHOOLS | | \$627 | \$392 | \$1,019 | 36 |
| 37 | POJOAQUE VALLEY SCHOOLS | | \$2,063 | | \$2,063 | 37 |
| 38 | QUESTA INDEPENDENT SCHOOLS | | \$425 | \$963 | \$1,388 | 38 |
| 39 | RESERVE SCHOOL DISTRICT | \$60 | | | \$60 | 39 |
| 40 | RIO RANCHO PUBLIC SCHOOLS | | \$6,626 | \$6,908 | \$13,534 | 40 |
| 41 | ROSWELL INDEPENDENT SCHOOLS | | \$11,051 | \$15,000 | \$26,051 | 41 |
| 42 | ROY MUNICIPAL SCHOOLS | | \$37 | | \$37 | 42 |
| 43 | SANTA FE PUBLIC SCHOOLS | \$13,782 | \$15,563 | \$14,310 | \$43,655 | 43 |

New Mexico-Grown Fresh Fruits and Vegetables Allocations FY15 through FY17

| | School District or School Name | FY15 | FY16 | FY17 | Three-Year Total | |
|----|---|-----------|---------------|-----------|---------------------|----|
| 44 | SANTA ROSA CONSOLIDATED SCHOOLS | | \$680 | | \$680 | 44 |
| 45 | SILVER CONSOLIDATED SCHOOLS | | \$1,601 | \$2,749 | \$4,350 | 45 |
| 46 | SPRINGER MUNICIPAL SCHOOLS | \$828 | \$190 | | \$1,018 | 46 |
| 47 | T OR C MUNICIPAL SCHOOLS | | \$613 | \$619 | \$1,232 | 47 |
| 48 | TAOS MUNICIPAL SCHOOLS | \$9,960 | \$3,012 | \$3,999 | \$16,971 | 48 |
| 49 | TUCUMCARI PUBLIC SCHOOLS | \$1,545 | \$1,025 | \$1,000 | \$3,570 | 49 |
| 50 | WAGON MOUND PUBLIC SCHOOLS | \$123 | \$71 | | \$194 | 50 |
| 51 | WEST LAS VEGAS SCHOOLS | | \$1,623 | | \$1,623 | 51 |
| | CHARTER SCHOOLS | | | | | |
| 52 | ACADEMY OF TRADES AND TECHNOLOGY | | \$148 | | \$148 | 52 |
| 53 | ALICE KING COMMUNITY SCHOOL | | \$354 | | \$354 | 53 |
| 54 | CESAR CHAVEZ COMMUNITY SCHOOL | | \$220 | | \$220 | 54 |
| 55 | CHRISTINE DUNCAN HERITAGE ACADEMY | | | \$1,000 | \$1,000 | 55 |
| 56 | CORAL COMMUNITY CHARTER | | \$152 | | \$152 | 56 |
| 57 | HORIZON ACADEMY WEST | | \$439 | | \$439 | 57 |
| 58 | INTERNATIONAL SCHOOL AT MESA DEL SOL | | \$226 | | \$226 | 58 |
| 59 | J. PAUL TAYLOR ACADEMY | \$1,958 | \$202 | \$1,000 | \$3,159 | 59 |
| 60 | LA ACADEMIA DE ESPERANZA | | \$391 | \$1,000 | \$1,391 | 60 |
| 61 | LA PROMESA EARLY LEARNING CENTER | | \$305 | \$990 | \$1,295 | 61 |
| 62 | LA RESOLANA LEADERSHIP ACADEMY | | | \$960 | \$960 | 62 |
| 63 | LOS PUENTES CHARTER SCHOOL | | \$197 | | \$197 | 63 |
| 64 | MONTE DEL SOL CHARTER SCHOOL | | \$336 | \$500 | \$836 | 64 |
| 65 | MISSION ACHIEVEMENT & SUCCESS CHARTER | | | \$1,958 | \$1,958 | 65 |
| 66 | NUESTROS VALORE CHARTER SCHOOL | | \$122 | | \$122 | 66 |
| 67 | RED RIVER VALLEY CHARTER SCHOO | | \$90 | | \$90 | 67 |
| 68 | ROBERT F KENNEDY CHARTER | | \$278 | | \$278 | 68 |
| 69 | SAN DIEGO RIVERSIDE SCHOOL | | \$100 | | \$100 | 69 |
| 70 | SOUTH VALLEY ACADEMY | | \$302 | | \$302 | 70 |
| 71 | SOUTH VALLEY PREPORATORY SCHOOL | | \$103 | \$1,000 | \$1,103 | 71 |
| 72 | WALATOWA CHARTER HIGH SCHOOL | | \$63 | | \$63 | |
| | BUREAU OF INDIAN EDUCATION SCHOOLS | <u> </u> | | | | |
| 73 | PUEBLO OF LAGUNA DEPARTMENT OF EDUCATION | | | \$1,000 | \$1,000 | 73 |
| | PRIVATE SCHOOLS | <u> </u> | | . , | . , | |
| 74 | GUADALUPE MONTESSORI SCHOOL | \$832 | | \$996 | \$1,829 | 74 |
| 75 | STATEWIDE TOTAL | \$87,125 | \$232,455 | \$220,667 | \$540,246 | |
| 76 | Appropriation in General Appropriations Act | \$240,000 | \$364,600 | \$250,000 | \$854,600 | |
| 77 | Percent of Appropriation Spent | 36% | 64% | 88% | 63% | 1 |
| | Students in School Districts and Charter Schools with | | C . /0 | 2270 | 00/0 | ľ |
| 78 | Allocations | 167,471 | 239,897 | 192,987 | | 78 |
| 79 | Students in School Districts and Charter Schools without Allocations | 172,495 | 99,327 | 144,756 | | 79 |
| | | | | | | |
| 80 | Percent of Students Potentially Served (Unserved) | 49% (51%) | 71% (29%) | 57% (43%) | Source: SHARE | 80 |