

LFC Requester:

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**AGENCY BILL ANALYSIS - 2025 REGULAR SESSION****WITHIN 24 HOURS OF BILL POSTING, UPLOAD ANALYSIS TO****[AgencyAnalysis.nmlegis.gov](https://agencyanalysis.nmlegis.gov) and email to [billanalysis@dfa.nm.gov](mailto:billanalysis@dfa.nm.gov)*****(Analysis must be uploaded as a PDF)*****SECTION I: GENERAL INFORMATION***{Indicate if analysis is on an original bill, amendment, substitute or a correction of a previous bill}***Date Prepared:** March 11, 2025*Check all that apply:***Bill Number:** SJR3Original ☐ Correction ☐Amendment ☒ Substitute ☐**Sponsor:** Soules**Short** Appointed State Board of**Title:** Education, CA**Agency Name  
and Code  
Number:**New Mexico Public School  
Facilities Authority 940**Person Writing**Mona Martinez**Phone:** 505-468-0271**Email** mmartinez@nmopsfa.org**SECTION II: FISCAL IMPACT****ESTIMATED ADDITIONAL OPERATING BUDGET IMPACT (dollars in thousands)**

	<b>FY25</b>	<b>FY26</b>	<b>FY27</b>	<b>3 Year Total Cost</b>	<b>Recurring or Nonrecurring</b>	<b>Fund Affected</b>
<b>Total</b>				NFI	NFI	NFI

(Parenthesis ( ) Indicate Expenditure Decreases)

Duplicates to: HJR4

**SECTION III: NARRATIVE****BILL SUMMARY**Amendment Synopsis:

The amendment to SJR15 adds the word “eligible” to line 14 in paragraph B, regarding the board appointing the “superintendent of public education.”

Original Synopsis:

This SJR15 proposes to amend Article 12, Section 6, of the New Mexico Constitution by adding new language to create a “state board of education.”

SJR15 lays out the composition and the duties of the state board of education. In pertinent the state board of education shall determine school policy and shall have control and management over school funds, including financial direction, for all public schools. The state board of education shall also appoint a licensed educational administrator as the “superintendent of public

instruction,” who shall direct the operations of the public education department.

## **FISCAL IMPLICATIONS**

Indeterminate as to the Public School Facilities Authority (PSFA).

## **SIGNIFICANT ISSUES**

Amendment:

The SJR15 final amendment does not alter PSFA’s original analysis.

Original:

Although SJR15 states that the state board of education shall have control and management over school funds, it is unclear whether this financial oversight and control extends to the funding of public school capital funds and the control and management over the Public School Capital Outlay Council and its administrative agency the Public School Facilities Authority (PSFA).

The current standards-based public school capital outlay program was developed and established partially in response to a 1998 lawsuit filed in state district court by the Zuni Public Schools and later joined by the Gallup-McKinley County Public Schools and the Grants-Cibola County Public Schools. The State district court found that through its public school capital outlay funding system the state was violating that portion of the state constitution that guarantees the establishment and maintenance of a “uniform system of free public schools sufficient for the education of, and open to, all children of school age” in the state. The court ordered the state to “establish and implement a uniform funding system for capital improvements... and for correcting past inequities” and set a deadline at the end of the 2001 legislative session. The court appointed a special master to review progress.

The quality of school facilities improved significantly since the lawsuit although litigant school districts continued to maintain the system was inequitable. These alleged ongoing disparities led Gallup-McKinley County Schools (GMCS) to reopen the *Zuni* lawsuit and in 2020, the Eleventh Judicial District Court issued a Final Decision and Order, holding the Public School Capital Outlay Act and Public School Capital Improvements Act in violation of Article XII, Section 1 of the New Mexico Constitution. The State appealed the District Court Order and in 2024, the New Mexico Supreme Court issued an order in which it ruled that the case was moot due to recent legislation and remanded the case back to the District Court for further proceedings.

PSFA believes this joint resolution may impact local autonomy as it relates to capital projects for individual school districts

## **RELATED BILLS**

N/A

## **PERFORMANCE IMPLICATIONS**

N/A

## **ADMINISTRATIVE IMPLICATIONS**

N/A

## **CONFLICT, DUPLICATION, COMPANIONSHIP, RELATIONSHIP**

N/A

## **TECHNICAL ISSUES**

As stated in the significant issues section, it is unclear whether this financial oversight and control extends to the funding of public school capital funds and the control and management over the Public School Capital Outlay Council and its administrative agency the Public School Facilities Authority.

#### **OTHER SUBSTANTIVE ISSUES**

N/A

#### **ALTERNATIVES**

N/A

#### **WHAT WILL BE THE CONSEQUENCES OF NOT ENACTING THIS BILL**

An amendment to the New Mexico Constitution to create a State Board of Education will not be submitted to the electorate for approval or rejection.

#### **AMENDMENTS**

N/A