11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

2

5

6

7

9

10

### SENATE BILL 684

## 42ND LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 1996

## INTRODUCED BY

## MANNY M ARAGON

## AN ACT

RELATING TO GAMING; ESTABLISHING PROCEDURES FOR NEGOTIATION,
APPROVAL AND EXECUTION OF GAMING COMPACTS BETWEEN THE STATE AND
INDIAN TRIBES; DECLARING AN EMERGENCY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. SHORT TITLE.--This act may be cited as the "Gaming Compact Act".

Section 2. DEFINITIONS.--As used in the Gaming Compact Act:

- A. "committee" means the joint legislative committee on compacts created pursuant to Section 4 of the Gaming Compact Act:
- B. "compact" means a tribal-state gaming compact entered into between a tribe and the state pursuant to IGRA and includes an ancillary agreement or proposed ancillary agreement

	delete
ı	П
	[bracketed_material]

related to that compact;

1

2

3

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- "gaming" means "class III gaming" as defined in IGRA:
- "IGRA" means the federal Indian Gaming Regulatory D. Act (25 U.S.C.A. Sections 2701 et seq.); and
- "tribe" means an Indian nation, tribe or pueblo located in whole or in part within the state.
- Section 3. COMPACTS - NEGOTIATION - SUBMISSION TO LEGI SLATURE BY GOVERNOR- - APPROVAL OR REJECTION- - ATTORNEY GENERAL AS LEGAL COUNSEL--COMPACT PROVISIONS--REPORT OF GOVERNOR TO LEGI SLATURE. - -
- A request by a tribe to negotiate a compact shall be made by the governing authority of the tribe and shall be submitted to the governor in writing.
- The governor may designate a representative to В. negotiate the terms of a compact. The designation shall be written, and a copy of the designation shall be delivered or mailed within three days of the designation to the attorney general, the speaker of the house of representatives and the president pro tempore of the senate. The designated representative of the governor is authorized to negotiate the terms of a compact on behalf of the state, but neither the representative nor the governor is authorized to execute a compact on behalf of the state without legislative approval granted pursuant to the provisions of this section.

- C. If a proposed compact is agreed upon through negotiations, it shall be prepared and submitted by the governor to the committee within five days of the conclusion of negotiations. The governor shall include in his submittal document his recommendation for approval of the proposed compact and any comments about or analysis of its provisions. Submittal of a proposed compact occurs when the compact and the submittal document are received for the committee by the legislative council service.
- D. The committee shall review the proposed compact and within thirty days after its receipt shall:
- (1) by written report to the legislature recommend approval of the compact as proposed; or
- (2) by written transmittal document propose specific modifications to the compact and request the governor to resume negotiations with the tribe.
- E. If the committee proposes specific modifications to the proposed compact, the governor or his designated representative shall resume negotiations with the tribe within thirty days of receipt of the transmittal document unless within that time period either the governor or the tribe refuses to negotiate further, in which case the governor shall notify the committee immediately. If negotiations are resumed, the governor shall submit to the committee the modified proposed compact agreed to by the governor and the tribe, together with

any additional analysis or recommendations. The approval process described in this section for the originally submitted proposed compact shall be followed for consideration of a proposed modified compact, except that the time limitation for review by the committee specified in Subsection D of this section is reduced to ten days.

- F. Within five days of being notified that further negotiations are refused, the committee shall reconsider the proposed compact together with any changes agreed upon by the negotiating parties and submit its written recommendation to the legislature.
- G. If the legislature is in session when the committee submits its recommendation, the committee shall prepare and introduce in each house a resolution approving the compact within five days of the date the written recommendation is submitted. A single resolution in each house may cover more than one compact if the terms of the compacts are identical except for the name of the tribe and the name of the person executing the compact on behalf of the tribe. A copy of the written recommendation shall be submitted with the resolution. If a majority of the qualified members of each house votes to adopt the resolution, the compact is approved by the legislature, and the governor shall execute it on behalf of the state.
  - H. If the legislature is not in session when the

2

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

recommendation of the committee is submitted, the committee shall proceed pursuant to the provisions of Subsection G of this section by no later than the third day after the legislature convenes in a regular session or in a special session called for the purpose of considering a compact.

- Ι. The legislature may not amend or modify a resolution submitted to it pursuant to the provisions of this section, and it may not refer the resolution to a committee.
- The attorney general shall be legal counsel for the governor or the governor's representative in compact negoti ati ons.
- A compact negotiated pursuant to the provisions of this section shall contain a provision recognizing the right of each party to the compact to request that the compact be amended or renegotiated, including the right of the legislature by concurrent resolution to request that the compact be amended or renegotiated. This provision shall state that each party has an obligation to negotiate in good faith if a request is made. Proposed amendments to or renegotiation of a compact shall follow the same procedures as specified in this section for initial negotiation of a compact. Any amendment to a compact or renegotiated compact agreed to shall be submitted for legislative approval in the same manner as specified in Subsection G of this section.
  - If a request for negotiation of a compact is made

and the proposed compact is identical to a compact previously approved by the legislature except for the name of the compacting tribe and the names of the persons to execute the compact on behalf of the tribe and on behalf of the state, the governor shall approve and sign the compact on behalf of the state without submitting the compact for approval pursuant to the provisions of this section. A compact signed by the governor pursuant to this subsection is deemed approved by the legislature.

Section 4. JOINT LEGISLATIVE COMMITTEE ON COMPACTS--CREATION--MEMBERSHIP--AUTHORITY.--

A. The "joint legislative committee on compacts" is created. Once established it shall continue operating until specific action is taken by the legislature to terminate its existence.

B. The committee shall have eight members, four from the house of representatives and four from the senate. House members shall be appointed by the speaker of the house of representatives, and senate members shall be appointed by the committees' committee of the senate or, if the senate appointments are made in the interim, by the president pro tempore of the senate after consultation with and agreement of a majority of the members of the committees' committee. Members shall be appointed from each house to give the two major political parties in each house equal representation on the

committee.

C. In addition to its duty to review proposed compacts, the committee may establish and transmit to the governor proposed guidelines reflecting the public policies and state interests, as embodied in the constitution of New Mexico, state laws and case law of the state, that are consistent with IGRA and that will be used by the committee in reviewing proposed compacts.

- D. The president pro tempore of the senate shall designate a senate member of the committee to be chairman of the committee in odd-numbered years and the vice chairman in even-numbered years. The speaker of the house of representatives shall designate a house member of the committee to be chairman of the committee in even-numbered years and the vice chairman in odd-numbered years.
- E. The committee shall meet at the call of the chairman.
- F. The committee may meet during legislative sessions as needed.
- G. Staff services for the committee shall be provided by the legislative council service.

Section 5. ACCESS TO DOCUMENTS--LIMITATION.--Reports, records, data compilations, documents or other information received by a state agency or office from a tribe or any of its agencies, offices or enterprises pursuant to an approved compact

2

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

are public records of the state and may be inspected or copied by the public, except that the following documents are confidential and shall not be made available to the public without the express consent of the tribe or except as is otherwise provided in an approved compact:

- reports containing results of background investigations of individuals employed at tribal gaming enterprises, vendors, contractors and management officials and any other documents pertaining to those investigations;
- documents showing income and expenses of tribal gaming facilities;
- documents pertaining to complaints or allegations of violations of applicable laws or compact provisions and investigations into those complaints or allegations;
- D. documents pertaining to licensing of or investigation into gaming devices and documents containing proprietary information concerning the devices, including information concerning payouts of individual gaming devices; and
- E. documents pertaining to security and surveillance systems, operations and procedures at gaming facilities.
- EMERGENCY. -- It is necessary for the public Section 6. peace, health and safety that this act take effect immediately.

## FORTY- SECOND LEGISLATURE SECOND SESSION, 1996

JANUARY 31, 1996

Mr. President:

Your **COMMITTEES' COMMITTEE**, to whom has been referred

SENATE BILL 684

has had it under consideration and finds same to be **GERMANE**, PURSUANT TO CONSTITUTIONAL PROVISIONS, and thence referred to the **SELECT GAMING COMMITTEE**.

Respectfully submitted,

SENATOR MANNY M ARAGON, Chairman

Underscored naterial = new
[bracketed\_naterial] = delete

	Adopted_		Not	Adopted	
		(Chief Clerk)		1	(Chief Clerk)
1					
2					
3		Date			_
4					
5					
6					
7	S0684CC1				
8					
9					
10					
11					
12					
13					
14					
15					
16					
17					
18					
19					
20					
21					
22					
23					
24					
25					

## FORTY-SECOND LEGISLATURE SECOND SESSION

2 5 6

1

February 12, 1996

7

8 9

10

11

12 **13** 

14

**15** 

16

17 18

**19** 

20

21

22

23 24

25

SENATE FLOOR AMENDMENT number \_\_\_\_\_ to SENATE BILL 684

Amendment sponsored by Senator Manny M. Aragon

- On page 2, line 20, between "The" and "designated", insert governor or the governor's".
  - 2. On page 2, line 21, strike "of the governor".
- On page 3, line 11, strike "thirty" and insert in lieu thereof forty-five".
- On page 4, line 7, strike "five" and insert in lieu thereof 4. 'ten".
- On page 4, line 13, before "shall" insert ", within five days of the date the written recommendation is submitted,".

111620.2

# Underscored material = new [bracketed material] = delete

25

## FORTY-FIRST LEGISLATURE SECOND SESSION

_	SECOND SESSION
	SB 684 Page 12
3	6. On page 4, line 15, after "compact" insert a period, strike the
4	remainder of line 15 and on line 16, strike "is submitted.".
5	
6	7. On page 5, line 16, strike "concurrent".
7	
8	8. On page 6, strike all of line 13 following the period and
9	strike all of lines 14 and 15.
10	
11	
12	
13	
14	Manny M. Aragon
15	
16	Adopted Not Adopted
17	(Chi ef Clerk) (Chi ef Clerk)
18	
19	Date
20	
21	
22	
23	
24	
₩1	

## FORTY-SECOND LEGISLATURE SECOND SESSION

February 12, 1996

SENATE FLOOR AMENDMENT number \_\_\_\_\_ to SENATE BILL 684

Amendment sponsored by Senator Roman M. Maes III

- 1. On page 1, line 13, after the semicolon insert "LIMITING SOLICITATION OR ACCEPTANCE OF CAMPAIGN CONTRIBUTIONS FROM GAMING INTERESTS; ".
- 2. On page 8, between lines 20 and 21, insert the following section:

"Section 6. A new section of the Campaign Reporting Act is enacted to read:

"[NEW MATERIAL] SOLICITING OR ACCEPTING CAMPAIGN CONTRIBUTIONS
FROM GAMING INTERESTS LIMITED. -- No candidate shall solicit or accept a campaign contribution in excess of two hundred fifty dollars (\$250)

112156.2

1	FORTY-FIRST LEGISLATURE SECOND SESSION
2	SFI/SB 684 Page 14
3	from:
4	
5	A. an Indian nation, tribe or pueblo that engages in gaming
6	or an officer, employee, member of a governing body or representative of
7	that Indian entity;
8	ende indian energy,
9	B. a person who is a contractor that operates gaming
10	activities on behalf of an Indian nation, tribe or pueblo or an officer,
11	employee or representative of that person; or
12	r system in the second
13	C. a person who is a manufacturer or distributor of gaming
14	devices for use by or on behalf of an Indian nation, tribe or pueblo
15	that engages in gaming in New Mexico."".
16	
17	
18	
19	
20	
21	
22	3. Renumber the succeeding section.
23	
24	
25	Roman M. Maes III

112156.2 - 14 -

# Underscored naterial = new [bracketed naterial] = delete

1

## FORTY-FIRST LEGISLATURE SECOND SESSION

2	SFI/SB 684				Page 15
3			Not Adopted		
4		(Chief Clerk)	•	(Chi ef Cl erk)	
5					
6		Date			
7					
8					
9					
10					
11					
12					
13					
14					
15					
16					
17					
18 19					
20					
21					
22					
23					
24					
25					
23					

112156.2 - 15 -

1	
2	
3	
<b>4</b> <b>5</b>	FORTY-FIRST LEGISLATURE SECOND SESSION
	SFI/SB 684 Page 16
7	FORTY- SECOND LEGI SLATURE
8	SECOND SESSION, 1996
9	
10	
11	
12	February 13, 1996
13	
14	
15	SENATE FLOOR AMENDMENT number to SENATE BILL 684,
16	with emergency clause
17	
18	AMENDMENT sponsored by SENATOR DUNCAN SCOTT
19	
20	1. On page 5, delete Subsection J in its entirety and reletter
21	accordi ngl y.
22	
23	
24	
25	

.112156.2 - 16 -

<u>Underscored naterial = new</u>
[bracketed naterial] = delete

1				
2				
3				
4		FORTY-I	FIRST LEGISLATURE	
5		SEC	COND SESSION	
6	SFl/SB 684			Page 17
7				
8			Senator Duncan	Scott
9				
10				
11				
12	Adopted _		Not Adopted	
13		(Chief Clerk)		(Chief Clerk)
14				
15				
16		Date		<u> </u>
17	S0684FS3			
18				
19				
20				
21				
22				
23				
24				
25				
	.112156.2		- 17 -	

1	
2	
3	
4	FORTY-FIRST LEGISLATURE SECOND SESSION
5	SFI/SB 684 Page 18
· ·	
7	FORTY- SECOND LEGI SLATURE
8	SECOND SESSION, 1996
9	
10	
11	
12	February 13, 1996
13	
14	
	SENATE FLOOR AMENDMENT number to SENATE BILL 684,
16	with emergency clause
17	
18	AMENDMENT sponsored by SENATOR JANICE D. PASTER
19	
20	1. On page 4, line 10, after "recommendation", insert "for
21	approval, if any,".
22	
23	
24	
25	

.112156.2

- 18 -

Underscored material = new
[bracketed material] = delete

1					
2					
3					
4		FORTY-F	TRST LEGISLATURE		
5		SEC	COND SESSION		
6	SFl/SB 684			Page	e 19
7					
8			Senator Janice D.	Paster	
9					
10					
11					
12	Adopted _		Not Adopted		
13		(Chief Clerk)		(Chief Cler	k)
14					
15					
16		<b>Date</b>			
17	S0684FS4				
18					
19					
20					
21					
22					
23					
24					
25					
			4.0		
	.112156.2		- 19 -		

1		
2		
3		
4	FORTY-FIRST LEGISLATURE	
5	SECOND SESSION	
6	SFI/SB 684	Page 20
7	FORTY-SECOND LEGISLATURE	
8	SECOND SESSION, 1996	
9		
10		
11		
12	February 13, 1996	
13		
14		
15	SENATE FLOOR AMENDMENT number to SENATE BILL 684,	
16	with emergency clause	
17		
	AMENDMENT sponsored by SENATOR JANICE D. PASTER	
19		
20	1. Delete Section 5 of the bill in its entirety.	
21		
22	2. Renumber succeeding sections accordingly.	
23	2. Rendinger Succeeding Sections accordingly.	
24		
25		

112156.2

- 20 -

Underscored naterial = new
[bracketed naterial] = delete

1					
2					
3					
4			RST LEGISLATURE		
5		SECO	OND SESSION		
6	SFI/SB 684				Page 21
7					
8			Senator Janice D.	Paster	
9					
10					
11					
12	Adopted _		Not Adopted		
13		(Chief Clerk)		(Chi ef	Cl erk)
14					
15					
16		Date	_		
17	S0684FS5				
18					
19					
20					
21					
22					
23					
24					
25					
	1121562		0.1		
	.112156.2		- 21 -		